

**MOPAC**

**MAYOR OF LONDON**  
OFFICE FOR POLICING AND CRIME

# **MOPAC CHALLENGE**

**YOUTH REOFFENDING**

**SEPTEMBER 2014**

# Young offenders leaving custody Proven Reoffending rates (FY 2011/12) – National Comparison

- ❑ Young offenders in London have the second lowest leaving custody reoffending rate in England and Wales, and the largest cohort size.

Region	% Re-offended	Average Re-offences per offender	Cohort size
Wales	74.3%	3.68	74
North West	71.3%	2.91	237
Yorkshire and the Humber	69.4%	2.81	183
East Midlands	68.5%	2.83	111
South West	67.9%	3.42	53
East of England	67.8%	2.60	87
<b>England &amp; Wales</b>	<b>66.2%</b>	<b>2.58</b>	<b>1,438</b>
North East	66.0%	3.62	47
South East	65.9%	2.81	129
<b>London</b>	<b>62.6%</b>	<b>1.81</b>	<b>337</b>
West Midlands	57.0%	2.06	179

# Young offenders leaving custody Proven Reoffending rates (FY 2011/12) – National Comparison by crime type

- Of those leaving custody, who were attached to London Youth Offending Teams, that went on to re-offend, 31% went on to commit serious acquisitive offences. This is in comparison with 43% in England and Wales
- However, the reoffending rate for serious acquisitive offences for youths leaving custody is **the lowest in London compared with other regions**. This is almost half the reoffending rate for serious acquisitive crime in the North West.

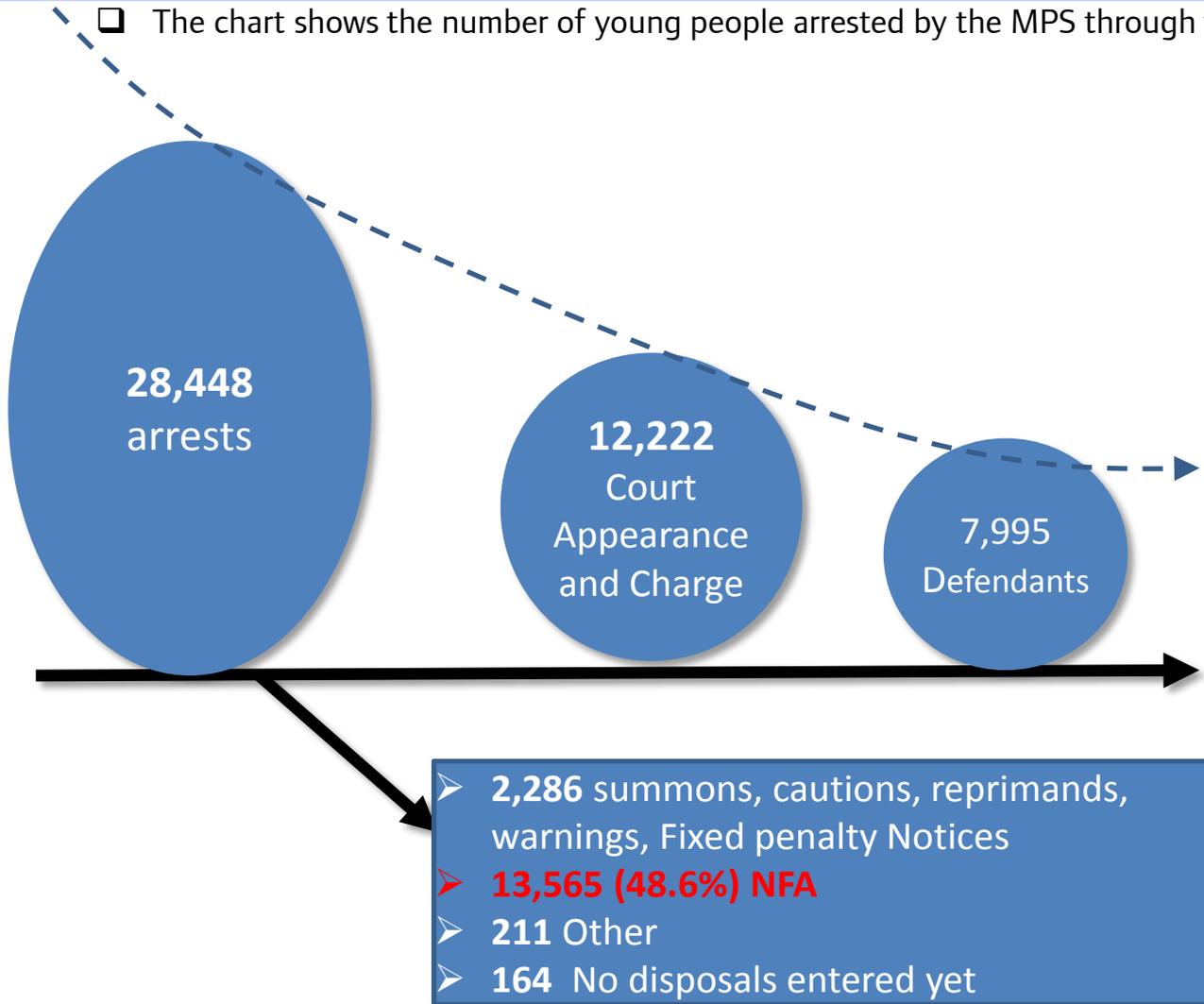
Region or Wales	% Reoffended [Serious acquisitive]	% Reoffenders out of total reoffenders [Serious acquisitive]
North West	37.97%	53.3%
Yorkshire and the Humber	36.07%	52.0%
Wales	32.43%	43.6%
North East	29.79%	45.2%
<b>England &amp; Wales</b>	<b>28.65%</b>	<b>43.3%</b>
West Midlands	28.49%	50.0%
South West	28.30%	41.7%
South East	27.91%	42.4%
East Midlands	27.03%	39.5%
East of England	24.14%	35.6%
<b>London</b>	<b>19.29%</b>	<b>30.8%</b>

Region or Wales	% Reoffended [Serious Violence against the person]	% reoffenders out of total reoffenders [Serious Violence Against the person]
South West	3.77%	5.6%
East Midlands	3.60%	5.3%
West Midlands	2.79%	4.9%
South East	2.33%	3.5%
East of England	2.30%	3.4%
<b>England &amp; Wales</b>	<b>1.88%</b>	<b>2.8%</b>
North West	1.69%	2.4%
Wales	1.35%	1.8%
<b>London</b>	<b>1.19%</b>	<b>1.9%</b>
Yorkshire and the Humber	1.09%	1.6%
North East	0.00%	0.0%

- Reoffending rates for young people leaving custody for serious violence against the person offences is 1.2%

# Young people through the Criminal Justice System – FY 12/13

□ The chart shows the number of young people arrested by the MPS through to the number of defendants.



- Not all young people who come into contact with the police formally enter the Youth Justice System; some will be diverted through schemes such as Triage or a restorative justice programme that looks to resolve a young person's behaviour without a formal disposal being given.
- The number of young people who are diverted from the system at this stage is unknown.
- In some cases no further action will be taken against a young person, the case will be dropped or they are found to be not-guilty at court, which is why arrest figures are much higher than those of disposals.

Please note that although the data is for FY 2012/13, the data does not track the same cohort all the way through from arrest to sentencing.

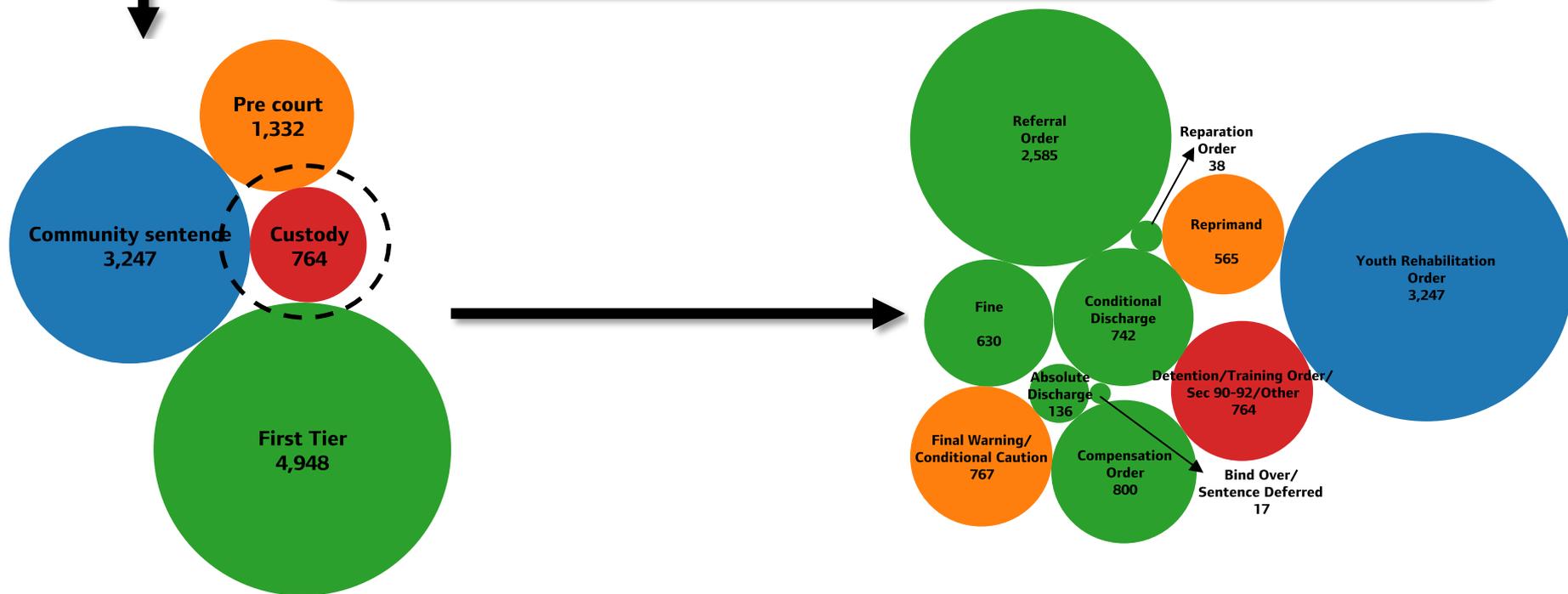
# Young people through the Criminal Justice System – FY 12/13

**10,291  
Disposals**

❑ The chart shows the total number of youth disposals by disposal groups and types in FY12/13.

❑ 32% of all youth disposals are for Youth Rehabilitation Orders (Community Sentence).

❑ 7.4% of all youth disposals are for Custodial sentences with most of them serving Detention and Training Orders in HM Youth Offending Institutions (YOIs).



# **YOUNG PEOPLE LEAVING CUSTODY**

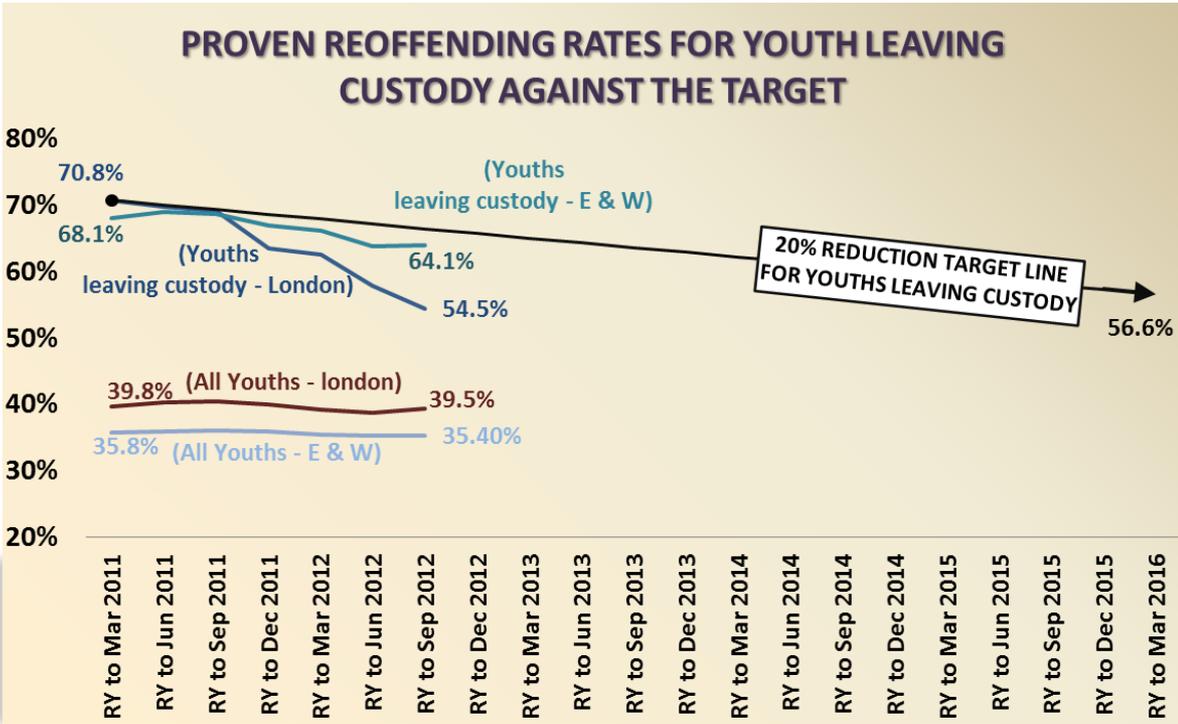
# Young people leaving Custody – Trend in reoffending rates against target

- London reoffending rates for young people leaving custody is decreasing at a quicker rate. Compared to the baseline year, there has been a 16.3 percentage point decrease in the reoffending rates of young people leaving custody

- The current reoffending rate for young people leaving custody is already **below the target of 56.6% to be achieved by FY 2015/16.**

- Reoffending rates for young people leaving custody are **lower in London compared to England and Wales.** Currently the reoffending rate for young people leaving custody in London is **9.6 percentage points lower** than for England and Wales.

- Reoffending rates increased in England and Wales in the last quarter while London recorded a decrease, hence widening the gap between national and London levels.



# Young people leaving custody reoffending rates by ethnicity

- ❑ The table below shows the **reoffending rates of young offenders leaving custody broken down by ethnicity** in Oct 2011 to Sep 2012
- ❑ **Black young offenders have a higher reoffending rate and they also constitute the highest number of reoffenders and the biggest cohort.**

<b>Ethnicity</b>	<b>Reoffending Rate</b>	<b>Frequency Rate (re-offences per offender)</b>	<b>Offenders in Cohort</b>	<b>Number of Re-offenders</b>	<b>Number of Re-offences</b>
<b>Asian</b>	51.5%	1.79	33	17	59
<b>Black</b>	57.7%	1.62	215	124	348
<b>Not Recorded</b>	33.3%	1.33	3	1	4
<b>Other</b>	33.3%	0.60	15	5	9
<b>White</b>	52.4%	1.75	103	54	180
<b>Total</b>	54.5%	1.63	369	201	600

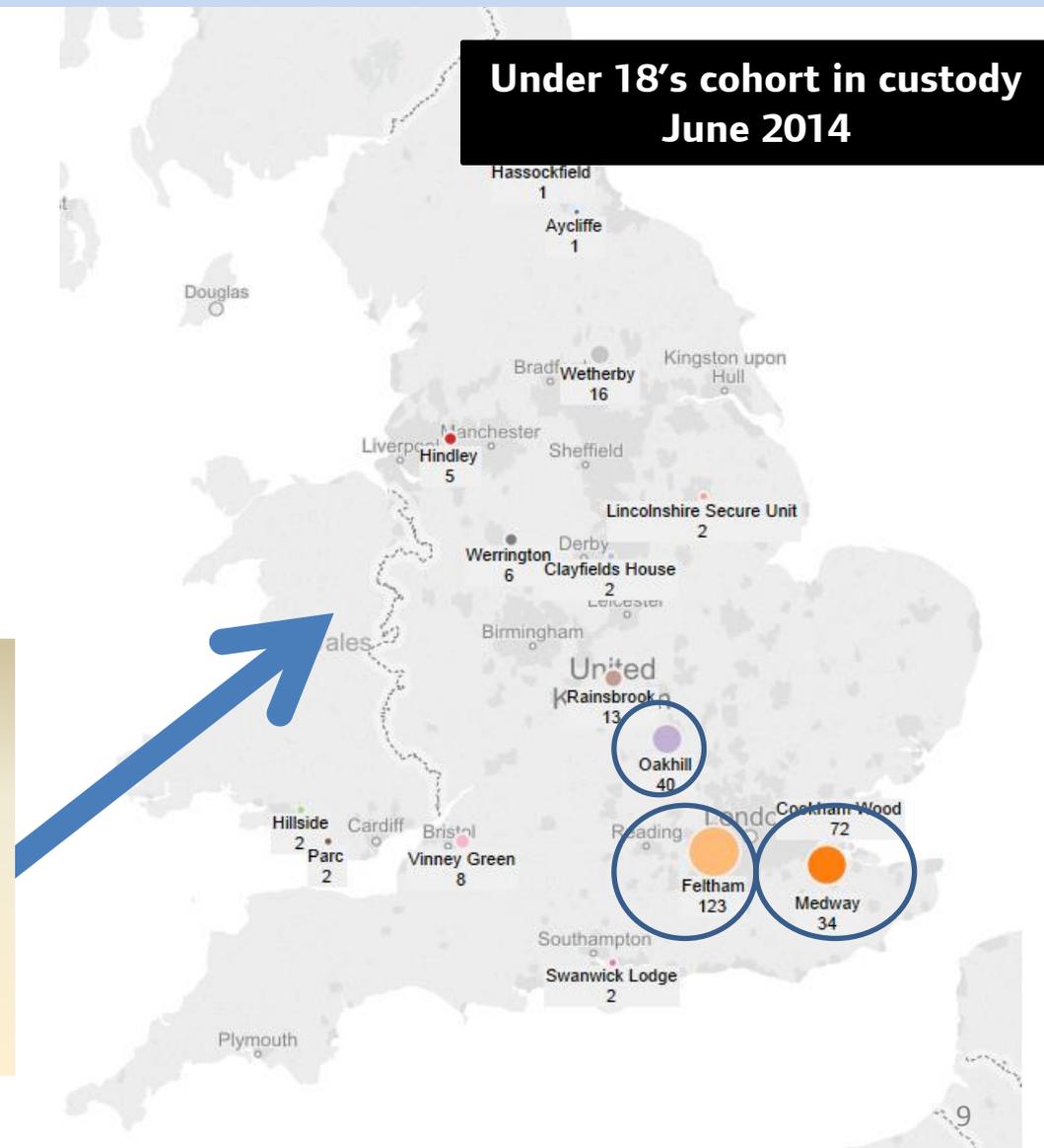
- ❑ The black young offenders cohort is twice as large as the white young offenders cohort.
- ❑ The number of black young reoffenders is more than all the other ethnicities combined (58% of total).
- ❑ Having analysed the data, there was no correlation between concentrations of particular ethnicities and youth reoffending rates and neither was there a correlation between deprivation index and the youth reoffending rates.

# Over 60% of young London offenders (residing in London) serve their custodial sentence outside of London

In June 2014, the custody population of young London offenders (under 18's) was 329 and custody population of London establishments was 152.

Assuming all of the young offenders in London establishments are Londoners then this is only around 46% of the total young London Offenders custody population.

**Feltham holds the largest concentration of young Londoners sentenced to custody, however the majority are sent to establishments outside of London**



# Custodial cost for young offenders

- The table below shows the average custodial cost for a young offender (*Sentenced and remanded*)

	<b>Average Cost per place per year</b>	<b>Projected Total Cost to YJB (14/15)</b>
<b>Secure Children Homes (SCHs)</b>	£201,546	£27,813,328
<b>Secure Training Centres (STCs)</b>	£165,845	£49,919,386
<b>Youth Offending Institutions (YOIs)</b>	£56,663	£65,904,748
<b>Average</b>	<b>£88,501</b>	<b>£143,637,463</b>

- Prices may alter in-year due to annual indexation of prices at pre-determined times according to individual secure training centre contracts, as well as changes in the youth secure estate (requiring statutory instrument changes).
- Price differentials are greatly influenced by size of provisions and range of interventions and services required to respond to diverse needs and risks.

# **YOUNG OFFENDERS IN THE COMMUNITY**

# Proven Reoffending Rate of young people by disposal type – Oct 2011 to Sep 2012 cohort

- ❑ The table below shows the proven reoffending rates of young offenders in London by disposal groups (Oct 11 – Sep 12).
- ❑ Young people leaving custody show the highest reoffending rates.

	Number of offenders in cohort	Number who reoffend	Reoffending rates
<b>Custody</b>	369	201	54.5%
<b>First Tier Penalty</b>	3,331	1,202	36.1%
<b>Youth Community Penalty</b>	1,816	1,029	56.7%
<b>Pre court</b>	3,006	878	29.2%
<b>Other</b>	292	173	59.2%
<b>Total</b>	8,814	3,483	39.5%

Targeted cohort

Large non-targeted cohort : opportunities?

- ❑ The tables below show the age and gender breakdown for all young offenders in the July 2011 to June 2012 cohort.
- ❑ Most offenders in the youth cohort in London are aged **15-17 (80%)**.
- ❑ Proven Reoffending rates for the age groups 10-14 and 15-17 are almost the same.
- ❑ Young male offenders are more likely to reoffend compared to young female offenders.

Age group	Reoffending rate	Number of offenders in cohort
10-14	40%	1,741
15-17	39.4%	7,073

Gender	Reoffending rate	Number of offenders in cohort
Female	25.4%	1,421
Male	42.2%	7,393

Source: YJB, Oct 2011 - Sep 2012 cohort

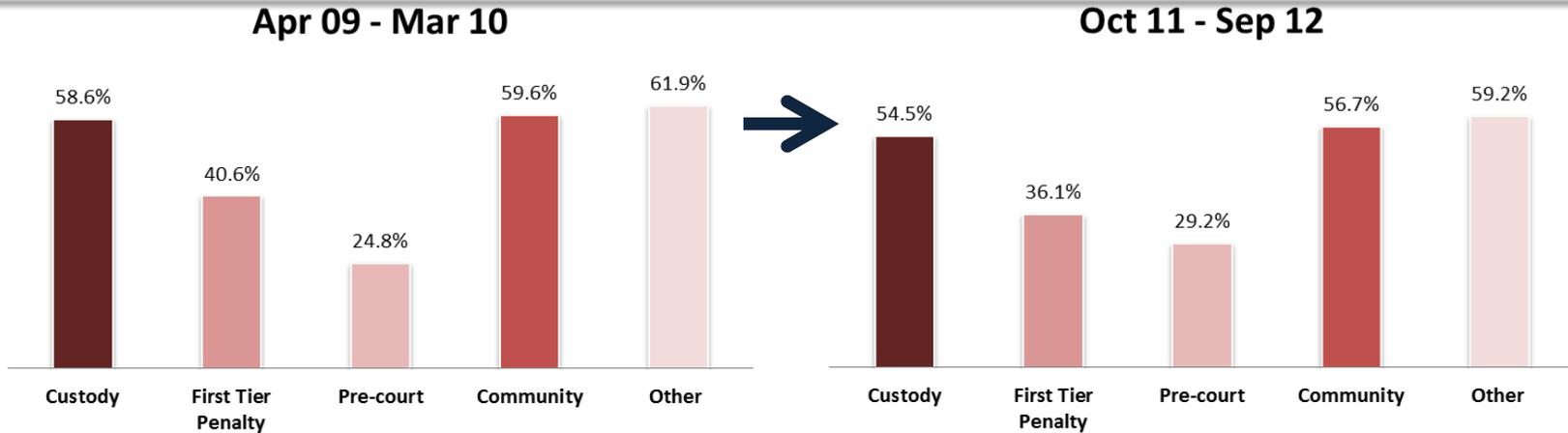
**Youth Community Penalty** - Youth Rehabilitation Order and Youth Reparation Order

**Pre court**- Reprimands, Warnings and Cautions

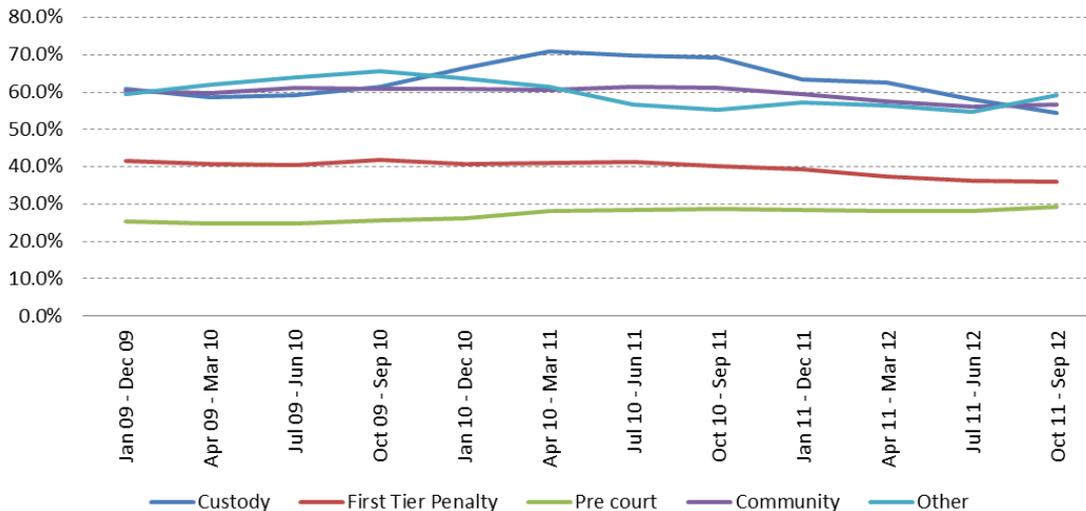
**First Tier Penalty**- Youth supervision order, Youth attendance centre, other youth community order, Youth fine, Youth discharge, Youth referral order

# Youth reoffending rates in cohort by disposal type

- There has been an increase in the reoffending rates of young people given a pre-court disposal.
- Reoffending rates has decreased for other disposal types.

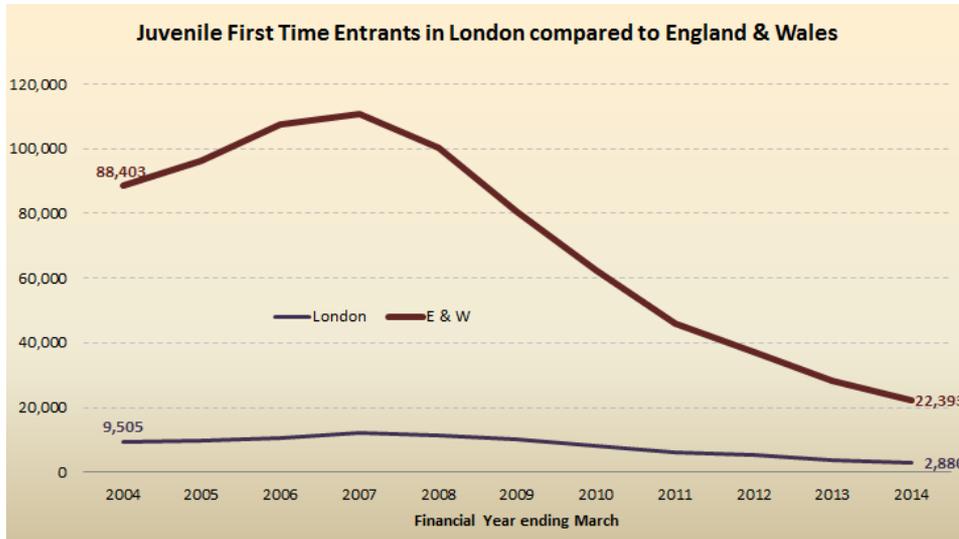


Trend in Youth reoffending rates by disposal type



The trend in reoffending rates for the different disposals is now changing with reoffending rates for offenders on "Community" or "Other" sentences being higher than those leaving custody.

# First Time Entrants to the Criminal Justice System in London

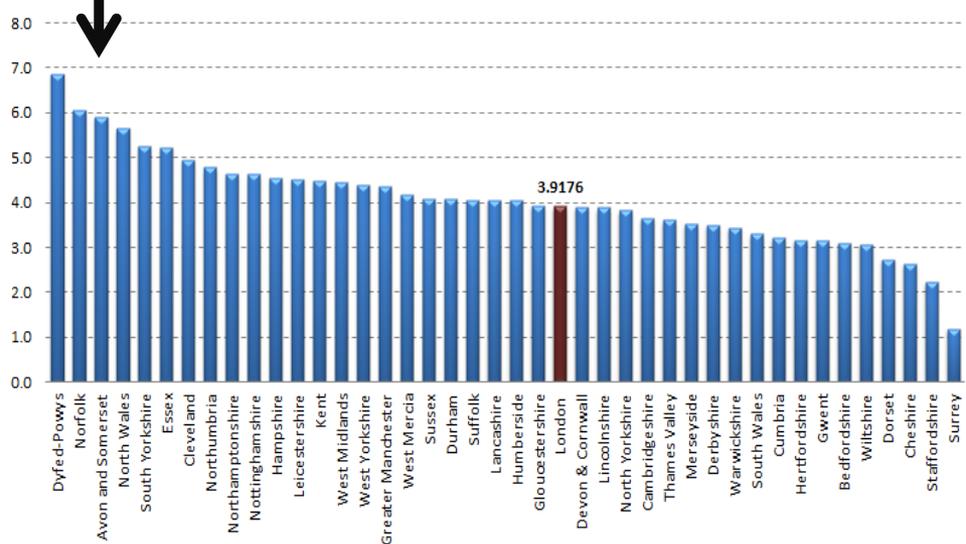


- The Number of first time juvenile entrants to the criminal justice system have fallen every year since a peak in 2007.
- The number of juvenile FTEs is decreasing at a far quicker rate than the number of adult FTEs.
- The number of juvenile FTEs decreased by 70% since 2004. This is in line with the England and Wales reduction of 75% in the same period.

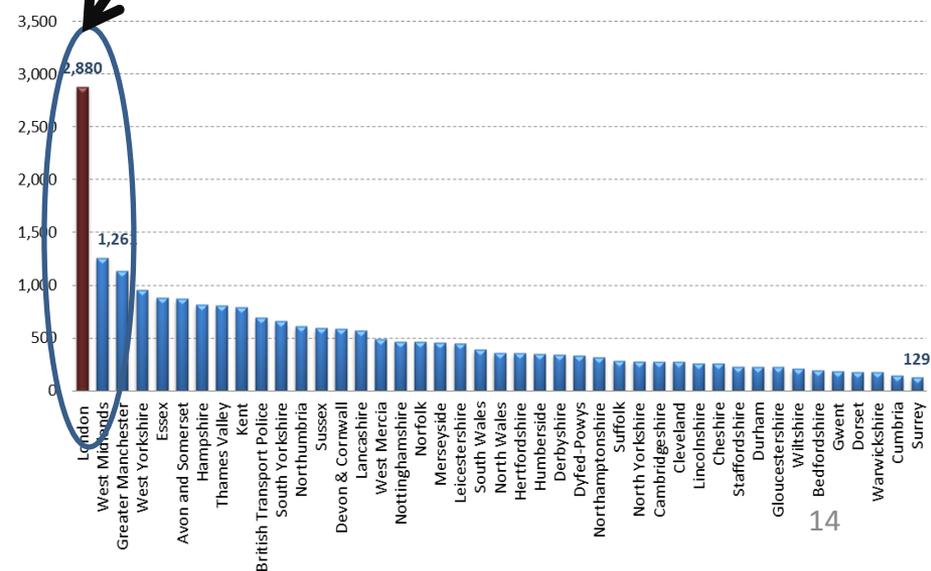
The number of juvenile FTEs in London is much higher than the rest of country. The number of FTEs in London is 128% higher than the second highest police force area (West Midlands)

However, the number of juvenile FTEs per 1000 juvenile population in London is average and not the highest in the country.

Juvenile First Time Entrants per 1,000 comparison with other police force areas



Juvenile First Time Entrants comparison with other police force areas



# Gripping the Offender: Police Action Youth Failing To Appear

Between the 28/08/2013 and 27/08/2014, **429** warrants were issued to juveniles failing to attend a Magistrate or Crown Court on a specified date, having been either summoned or granted bail at an earlier stage. Croydon, Newham and Haringey have the highest number of such warrants.

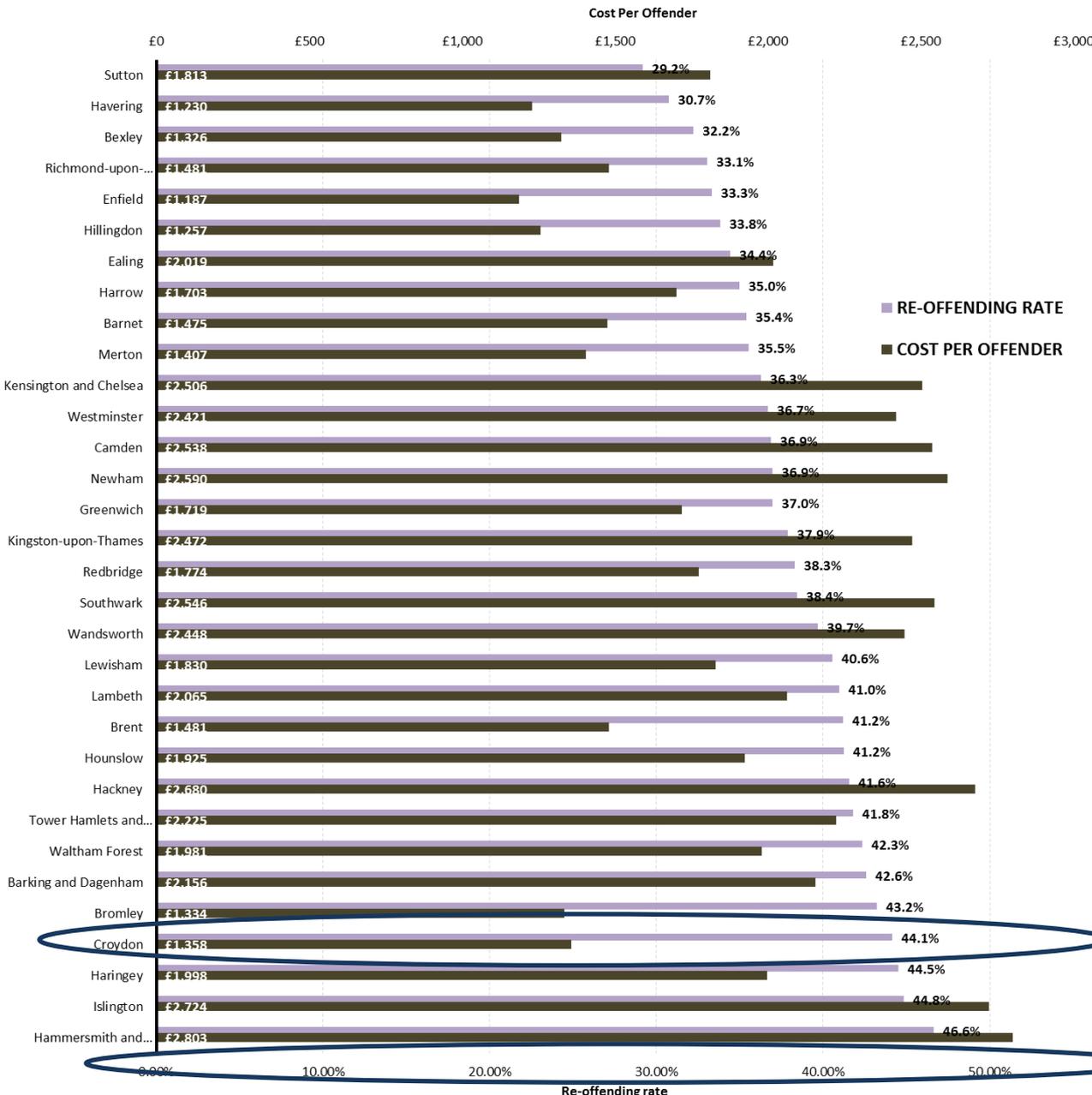
It is important that the police execute these warrants in a timely fashion to grip the offender before they go to reoffend.

A decrease in the number of juvenile FTEs (as shown in an earlier slide) also highlights that there is an increasing proportion of juvenile reoffenders in the Criminal Justice System.

Hence it is vital that the police help in gripping the offender before they go on to reoffend.

Out of the 429 warrants issued, 367 were executed (86%). Lewisham recorded the lowest percentage executed amongst all boroughs (43%, 3 out of 7).

# Grant allocation per young offender by borough – July 2011 to June 2012 cohort



- The graph shows the grant allocation per young offender by borough and the corresponding total youth reoffending rate
- Hammersmith and Fulham has the highest reoffending rate with 46.6% and the highest grant allocation per offender (£2,803). Hammersmith and Fulham cohort is the fifth lowest in London (178).