LAWP

London Aggregates Working Party

Technical Secretary: Richard Read BA. MRTPI.

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Minutes of the LAWP meeting on 17 July 2019 at the Greater London Authority

Present

Jonathan Gibb Chairman – GLA

Richard Read Secretary Richard Ford (RF) Brett

Julia Thomson (JT) GLA Phil Aust (PA) Day Group

David Payne (DP) MPA Peter Unthank (PU) Ingrebourne Valley

Aggregates

Tony Cook (TC) SEEAWP Chair Tom Uglow (TU) LAWP Secretariat

Lisa Russell (LR) City of London

1 Welcome & Apologies

The Chairman welcomed everyone to the meeting.

Apologies were received from Tom Campbell (Hillingdon), Ewan Coke (Redbridge), Mike Pendock (Tarmac), and James Trimmer (PLA).

2 Minutes and Matters Arising from 30 November 2018 meeting

The minutes of meeting were agreed.

The Secretary reported that the actions arising out of the meeting had been carried out. In particular a letter (Action 6/7) had been sent to the Borough Planning Officers via POS London. The letter – attached to the agenda concerned the requirement for the LAWP being an additional signatory to Statements of Common Ground for borough plans' mineral policies. The letter also raised the idea of a joint LAA being prepared for London. No response had been received.

Also reported was a letter to East Midlands AWP expressing concern about the long-term prospects of crushed rock reserves noted in the Leicestershire LAA. (Sec. note – A similar letter sent in 2017 had been attached in error to the Agenda – the correct letter is attached to these Minutes)

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3 London Aggregates Monitoring (AM)/Annual Report 2018

The Secretary presented the AM/Annual Report draft report and stressed that it required further work. Information from one major operator had still not been returned and the estimates on recycled aggregate depended on the EA publication in the autumn of the Waste Data Interrogator 2018.

Nevertheless, the AM data showed that quarried aggregate (land won sand and gravel) at 0.34Mt is above the 'recent' (3-year average) sales but below the 'general' (10-year average) sales. The landbank (based on the London Plan requirement of 0.7Mtpa) had increased to 5-years.

Aggregates sales at the wharves were over 5.0Mt, but this was lower that recent and general average sales. A similar pattern appeared at the rail depots where 2018 sales were 4.4Mt (Sec. note – The wharf and rail depot figures may be subject to correction when all information is returned). The Secretary noted that there may be capacity issues, but the commissioning of Peruvian Wharf and the new depot at Cricklewood could help. However, RF stated that the material going through Peruvian Wharf is barged from Brett's Cliffe Wharf and is all processed as concrete, a manufactured product, and therefore will not affect aggregates sales in London.

Accepting the limitations of the currently available information there was discussion whether London is making a full contribution – an assessment required by the PPG - to national and local aggregates requirements. The Secretary's view, in the absence of an up to date LAA(s) – although Table 1 in the report is an interim picture – London is not making a full contribution, although there were mitigations given the allocations and commitments in local plans. DP, however, felt that the situation was more nuanced and the Report should use the conclusions of the LAWP's evidence to the London Plan EiP. It was also noted that London was different from other AWP areas in that it has an overall requirement set out in the London Plan. TC thought there was a tension between the PPG advice for assessing demand and the London Plan.

TC raised the issue of soft sand supply for London and there was discussion about how it should be addressed in the Report. There is a lack of data on soft sand as it does not produce any, but evidently consumes it. Nevertheless, PA thought the soft sand situation should be included in the Report.

It was agreed that the Secretary would circulate a revised report, after outstanding and EA data is available, which takes into account the discussion of the meeting for comment. The subsequent Report will be considered at the next meeting.

Action 1: Secretary to circulate a revised AM/Annual Report for comment via 'track changes' by 25 October 2019.

4 The draft London Plan (NLP) Examination in Public (EiP)

The Chair reported on the progress of the London Plan. He thought there was a good discussion at the EiP aggregates policy (SI10) hearing session. An updated version of London Plan has been published (16 July 2019) taking into account further proposed minor modifications (copy of 'modified' SI10 attached). JT added that the main changes were to Parts C, D, & E and to add some clarity to the supporting text there is a 'clean' version and one with 'tracked changes' on the EiP website.

https://www.london.gov.uk/what-we-do/planning/london-plan/new-london-plan/draft-london-plan-

5 London Local Aggregates Assessment(s) (LAAs) 2018

The Secretary informed the AWP that only a few of the boroughs have ever prepared an LAA (Havering, Hillingdon, Redbridge) and the GLA had prepared 'outline' London wide LAAs. LAAs are essential for the AWP to assess, as required by the PPG, whether London is making a full contribution to aggregate requirements. However, this point is not, it seems, appreciated by the boroughs and moreover, the requirement that they individually and jointly are required to prepare LAAs. Given the circumstances in London there is considerable merit in a joint London LAA. However, this has budgetary implications.

It was noted that communication between the LAWP and the Boroughs is not good. However, JT suggested that the London Waste Planning Forum, which is held at the London Councils offices in Southwark Street might be an appropriate opportunity for the issues of construction, demolition and excavation waste relationship with aggregates planning and borough responsibilities concerning LAAs be discussed.

It was agreed that the Secretary would liaise with JT about attending the October meeting of the London Waste Planning Forum.

Action 2: LAWP Secretary with others as appropriate to seek, with assistance from JT, attendance at a meeting of the London Waste Planning Forum to discuss:

- Local Aggregates Assessments preparing a joint London-wide assessment
- CDE waste and recycled aggregates
- Restoration of mineral sites and the 'beneficial' use of excavation waste at these sites.

(Sec. note - next meeting scheduled for 15 October 2019)

6 MHCLG Update

The Secretary reported on the meeting in Birmingham on the 12 July between MHCLG and AWP Secretaries in England and Wales. The main matters discussed were:

- Lonek Wojtulewicz is leading the mineral work for the Ministry, he is supported by Sara Lewis;
- A National AM 2019 survey is proposed it will take place next year and unlikely be finalised and collated until near the end of 2020. (Sec. note - This has implications the LAWP's work programme for next year);
- MHCLG are currently looking at MASS and considering an update of the National and Subnational Aggregate Guidelines. The suggestion is they will not be based on an econometric model and are considering the Welsh Government's approach and work undertaken by the MPA;
- AN National Aggregates Coordinating Group (NCG) will be organised;
- The AWP contracts (2020-2023) will go out to tender, but under reviewed specifications and in

time to commence next April;

Much of the above is predicated on Ministerial approval and there is uncertainty when this will
occur, but in the meantime a Steering Group representing AWP Secretaries, POS and industry
to address the above.

7 AoB

DP reported that the MPA have published with the POS guidance on safeguarding:

https://www.mineralproducts.org/documents/MPA_POS_Minerals_Safeguarding_Guidance_Document.pdf

He also reported that the MPA had published two documents concerning recycled aggregates

https://mineralproducts.org/documents/Contribution of Recycled and Secondary Materials to Total Aggs Supply in GB.pdf

https://mineralproducts.org/documents/MPA Inert Waste Feb2019.pdf

He also asked if there is a forum to disseminate the above information to the boroughs and it was suggested this could in part be covered by Action 2 above, although there is also a need to influence Borough development management staff and also councillors.

DP further added that the Treasury are currently undertaking a thorough review of the Aggregates Levy, particularly with regard to its objective of diverting use of primary aggregates to more use of recycled/secondary material. The MPA view is the Levy's impact has been marginal, but the MPA recognise the levy is unlikely to be abolished, although the BAA are still campaigning for its removal. The MPA is lobbying for some of the £400m it generates (this might be increased by raising the increasing the current £2 per tonne and widening its application to other minerals) to be used in a new Sustainability Community Fund and funding MASS, which costs about £1m per annum. PA queried whether MHCLG had been advised of the MPA's views.

Finally, he said there was evidence that since 2010 the trend to increasingly more efficient use of aggregates (i.e. the amount of aggregates used per unit of construction) had levelled off. A point the BGS had recently raised at a recent meeting to the UK Minerals Forum identifying it was starting to reverse.

PU raised the concern that Ingrebourne Valley had about the time taken by some boroughs to determine planning applications. He cited a case of an application that had been submitted in 2017. The applicant even had to pursue consultees for responses. RF added that planning applications were becoming expensive.

The Secretary reported that Hillingdon had asked whether the LAWP were going to make representations on the proposed Heathrow Expansion. They noted that the project could 'sterilise' 3 preferred areas included in the Hillingdon Local Plan Part 2.

It was noted that both the South East and London Waste Planning Forums are intending to make representations about the Heathrow Expansion. RF added that the current HS2 have already written to aggregate producers querying the amount of material available, which added to pressure on reserves. PA added that Somerset are struggling to keep up with demand. It was agreed that it made sense for

the Heathrow Expansion to extract aggregates in situ and the matter be addressed as part of the Development Consent Order.

It was agreed that the Secretary to respond to the current consultation.

Action 3: The Secretary to respond to the Heathrow Expansion consultation

9 Dates of future meetings

Next meeting: 28 November 2019 at City Hall in CR2 (2.00 - 3.30 p.m.)

Meetings for July and November 2020 to be arranged by JT

Action 4: The LAWP meeting dates, times and venues to be arranged by JT

Actions

- 1 Secretary to circulate a revised AM/Annual Report for comment via 'track changes' by 15 October 2019.
- 2 LAWP Secretary with others as appropriate to seek, with assistance from JT, attendance at a meeting of the London Waste Planning Forum to discuss:
 - Local Aggregates Assessments preparing a joint London-wide assessment
 - CDE waste and recycled aggregates
 - Restoration of mineral sites and the 'beneficial' use of excavation waste at these sites.
- 3 The Secretary to respond to the Heathrow Expansion consultation
- 4 The LAWP meeting dates, times and venues to be arranged by JT





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Carolyn Williams

Secretary to East Midlands Aggregates Working Party (EMAWP)

Via Email

5 December 2018

Dear Carolyn

Leicestershire Local Aggregate Assessment (LAA) 2018

Thank you so much for consulting the LAWP on the Leicestershire LAA 2018.

The LAA was reported to the LAWP meeting on 19 November and a copy of the report, which is a joint one to both SEEAWP and the LAWP, is attached to the email covering this letter.

The LAWP is a little concerned about the LAA for the same reasons reported in the letter from SEEAWP. The draft Minute states:

6 Leicestershire LAA 2018

6.1 It was agreed the Secretary would write to the East Midland Aggregate Working Party (EMAWP) as recommended in LAWP 18/06. The depletions of reserves at rail served quarries and the recent increase in sales is a concern.

Regarding the letter from SEEAWP I notice that it was incorrectly dated. I apologise for any confusion – it should have been dated 22 November 2018.

Yours sincerely,

Richard Read

SEEAWP Technical Secretary