

REQUEST FOR DMPC DECISION – DMPCD 2016 29**Title: National Police Chiefs' Council (NPCC) Specialist Capabilities Programme****Executive Summary:**

The NPCC is hosted by the MPS, and has a requirement to source consultancy support in order to carry out a national review of specialist policing capabilities to ensure that they are distributed around the country based on threat, harm and risk. The cost is being met by the Home Office.

Recommendation

To approve the request to appoint PWC, via the NEPRO neutral vendor contract, as the partner to deliver the review in respect of the Specialist Capabilities Programme at a cost of £2.85m over 12 months, subject to this being agreed by the national Specialist Capabilities Programme Board and subject to ongoing PCC involvement.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature



Date

17/3/2016

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Introduction and background

1. The MPS hosts the NPCC, and provides business support services including procurement under a collaboration agreement. The NPCC requirement is for a review of specialist policing capabilities based upon prioritised demand, threat and risk. The Home Office have provided the funding.

Issues for consideration

2. NPCC commissioned the MPS to procure the services and MPS have used the MOPAC approved NEPRO neutral vendor route to market. The services to be reviewed include Surveillance, Roads Policing, Major Crime, Armed Policing, and four further services including Public Order and Cyber Policing.
3. Ten organisations were invited to bid, and nine proposals were received. On the pre-agreed quality/commercial scoring matrix PWC scored highest overall.

Financial Comments

4. The cost of the proposed contract will be met from Home Office funding in 2016/17.

Legal Comments

5. The NEPRO neutral vendor contract was awarded in December 2015 and represents a compliant route to procure the required services

Equality Comments

6. There are no equality or diversity issues.

Background/supporting papers

7. None

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. Part 1 of this form will be made available on the MOPAC website within 1 working day of approval. Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate Part 2 form. Deferment is only applicable where release before that date would compromise the implementation of the decision being approved.

Is the publication of **this** form to be deferred? NO

If yes, for what reason:

Until what date (if known):

Is there a **part 2** form – Yes

If yes, for what reason: commercial confidential

ORIGINATING OFFICER DECLARATION:

	Tick to confirm statement (✓)
Head of Unit: Rebecca Lawrence has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓
Legal Advice: The MPS legal team has been consulted on the proposal.	✓
Financial Advice: The Strategic Finance and Resource Management team has been consulted on this proposal.	✓
Equalities Advice: Equality and diversity issues are covered in the body of the report.	✓

OFFICER APPROVAL**Chief Operating Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature



Date

18/3/16

National Police Chiefs' Council Specialist (NPCC) Capabilities Programme, Consultancy Support

Report by Sara Thornton on behalf of the National Police Chiefs Council

Executive Summary

The National Police Chiefs' Council (NPCC) is embarking upon an ambitious programme of work which will consider options for the future delivery of specialist policing capabilities. A significant element of this work will consider the resourcing of specialist capabilities across 43 Home Office forces based upon prioritised demand threat and risk. The first tranche of the programme will incorporate two phases, reviewing up to a total of nine operational capabilities.

The work will require the defining and costing of services delivered by specialist policing capabilities to link spend to the management of risks associated with prioritised threats, including those identified within the Strategic Policing Requirement.

In September 2015, MOPAC approved the use of the NEPRO neutral vendor solution (SS3/15/48) which provides an OJEU compliant route to engage consultants, professional services and interim support through a single (NEPRO) contract. NEPRO, in collaboration with Metropolitan Police Service (MPS) Commercial Services, conducted a procurement activity to engage the marketplace for a capable and competent supplier to deliver the review.

This paper seeks approval to appoint PriceWaterhouseCoopers (PwC), via the NEPRO neutral vendor contract, to undertake a review of available options for the future delivery of specialist policing capabilities for the NPCC.

The review shall commence in April 2016 and conclude in March 2017 at a cost of £2.85m which will be funded by the Home Office. The Home Secretary Theresa May and Minister of State for Policing, Fire and Criminal Justice Mike Penning, authorised funding of £3.6m, £3.05m Home Office grant and £550,000 from other sources to carry out a review of specialist policing capabilities.

A. RECOMMENDATIONS - That

1. PwC is appointed via the NEPRO neutral vendor contract as the partner to deliver the review in respect of the Specialist Capabilities Programme at a cost of £2.85m over 12 months.

2. To note that this is funded by the Home Office out of its specialist policing capabilities budget.

B. SUPPORTING INFORMATION

1. Background

The NPCC is embarking upon an ambitious programme of work which will consider options for the future delivery of specialist policing capabilities which are defined at those relating to counter terrorism, organised crime, cybercrime, major crime, intelligence, public order and armed policing.

A significant element of this work will consider the resourcing of specialist capabilities across 43 Home Office forces based upon prioritised demand threat and risk. The first tranche of the programme will incorporate two phases, reviewing up to a total of eight operational capabilities, specifically:

Phase 1:

Surveillance and Technical Surveillance,
Dogs,
Major Crime,
Armed Policing,

Phase 2:

Roads Policing,
Public Order
Cyber Policing,
Economic Crime.

In order for the NPCC to carry out this review the Home Office has provided funding of £3.6m to enable the NPCC to appoint a partner to undertake a review of available options for the future delivery of specialist policing capabilities.

The NPCC commissioned the MPS to manage the appointment of the partner via a competitive process using the NEPRO contract, which resulted in PwC being identified as the preferred supplier.

In September 2015 MOPAC approved the use of the NEPRO neutral vendor solution, the contract was signed on the 6th December 2015 (contract reference SS3/15/48). NEPRO provides an OJEU compliant route to engage consultants, professional services and interim support through a single (NEPRO) contract.

2. The Requirement

The specialist capability review will consist of the development of innovative and robust methodologies to enable the delivery of a service based approach to review the defined capabilities based upon prioritised threat and risk in

order to present options for the future optimal resourcing models to meet agreed risk appetites.

There are two key deliverables incorporated into the review which are as follows:

Deliverable 1 - Development of Approach

The appointed partner will work with the core NPCC team to:

- Provide a framework and approach which will refine the agreed proposals to carefully manage and sequence implementation as well as identifying 'quick wins' and identifying associated risks and to develop a detailed programme plan to enable successful delivery of phase one and two of the programme.
- Provide expertise to support the scoping and costing as well as the creation of operational and financial benefits profiles of the proposed changes and risk based service levels.

Deliverable 2 - Effectively align budget to demand for specialist capabilities based upon prioritised threat and risk

The appointed partner will deliver a transparent evidence based approach and methodology (or where appropriate, methodologies) which will enable decision makers to prioritise and align specialist policing and law enforcement capabilities and resource based upon agreed threat and risk.

The appointed partner will provide a framework that refines the agreed final stage proposals and options to sequence implementation as well as identifying 'quick wins' and associated risks. They will also provide expertise to support the scoping and costing as well as the creation of operational and financial benefits profiles of the proposed changes and risk based service delivery options.

3. Commercial Strategy

The NPCC commissioned the MPS to manage the process of procuring a partner to deliver the specialist capability review. The MPS commissioned NEPRO to conduct a competitive tendering process.

The tender exercise was launched on 21st January 2016 and ten organisations were invited to bid. The exercise consisted of a technical and commercial evaluation of bidder proposals through a robust and transparent process, which incorporated briefing sessions and presentations.

The tender evaluation criterion was based upon a 70% quality and 30% cost basis. The Quality criterion was sub-divided between experience (45%), proposed delivery (30%) and resourcing and quality assurance (25%).

To ensure value for money would be delivered through the quality/cost criteria, bidders were provided with an affordability envelope so as to prevent considerably high or low bids, thereby justifying the higher quality marking.

Nine proposals were received and evaluated by a panel consisting of NPCC strategic leads, MPS Commercial Services and NEPRO whom down-selected to two bidders to take forward to presentation.

Following the tendering and evaluation process, PwC are the recommended bidder the NPCC wishes to appoint as its partner to deliver the specialist capability review.

C. OTHER ORGANISATIONAL & COMMUNITY IMPLICATIONS

Equality and Diversity Impact (mandatory)

1. There is no adverse equality or diversity implication associated with this recommendation.
2. The shortlisted provider was evaluated for an acceptable equality and diversity statement, as well as their ability to meet the MPS requirements under the Equality Act 2010 as a supplier to MOPAC. The evaluation exercise considers the provider's ability to act as responsible employers and meet employment obligations deemed commensurate with wider GLA objectives.

Financial Implications / Value for Money (mandatory)

3. The Home Secretary Theresa May and Minister of State for Policing, Fire and Criminal Justice Mike Penning, authorised funding of £3.6m via the Home Office to carry out a review of specialist policing capabilities.
4. The review shall commence in April 2016 and conclude in March 2017 at a cost of £2.85m which will be funded from the specialist policing capabilities budget.
5. Using NEPRO provides an OJEU compliant route to engage suppliers through a single (NEPRO) contract at a fixed price, rather than traditional time and materials models. The contract also links payment to the delivery of agreed outcomes and milestones as defined in the requirements specification. This approach guards against scope and cost creep and ensures delivery of the specified requirements.
6. This tender purposely included an affordability envelope, to prevent deliberately low bids from being submitted, to ensure affordability.
7. The PwC proposal represented the best value bid overall with a fixed price of £2.85m.

Legal Implications (mandatory)

4. The NEPRO neutral vendor contract was awarded in December 2015 and represents a compliant route to procure the required services.

Consultation undertaken (mandatory)

5. This paper has been subject to consultation within NPCC, Finance and MPS Commercial.

Consultation grid

Key stakeholder engagement (up to what level)	Supportive / Supportive with concerns / Not supportive / Not affected
Sara Thornton	Supportive
Liam O-Brian	Supportive
Nicole Higgins	Supportive
Lynda McMullan	Supportive
Lee Tribe	Supportive

Risk (including Health and Safety) Implications (mandatory)

6. Nil.

Real Estate and Environmental Implications (if relevant to the subject)

7. Not applicable.

Report author: Liam O'Brien, Specialist Capabilities Programme Lead.

