MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

DMPC Decision - PCD 992

Title: National Police Chiefs' Council – International Crime Coordination Centre (ICCC) -Acceptance of Funding

Executive Summary:

MOPAC hosts the National Police Chiefs' Council (NPCC). This paper seeks approval for the acceptance on behalf of the NPCC of upto £9,000,000 for 2021/22 of Home Office funding to support the International Crime Coordination Centre (ICCC).

Recommendation:

The Deputy Mayor for Policing and Crime is recommended to:

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- 1. Approve MOPAC receiving up to £0.891m of funding in 2021/22 from the Home office via a Special Grant, on behalf of the NPCC, to guarantee continuity of the ICCC, which has been implemented as the policing contingency response to mitigate the risks associated with EU Exit.
- 2. Approve MOPAC entering into a grant agreement with the Home Office, on behalf of the NPCC, and receive up to £8.109mm of funding in 2021/22 to guarantee continuity of the ICCC.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Date 14/06/2021

Signature

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PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. The MOPAC hosts the National Police Chief's Council (NPCC), providing business support services, under a nationally agreed collaboration agreement.
- 1.2. The NPCC established the International Crime Coordination Centre (ICCC) in March 2019 and the function is fully funded by the Home Office. The ICCC comprises a central coordination team based in London, a network of regional single points of contacts (SPOCs) who provide advice and help forces to use alternative mechanisms, and the National Extradition Unit (NEU) which is an operational team that provides national support to all forces in extradition cases.

2. Issues for consideration

2.1. The Home Office has approved the provision of grant funding of £8.9m to guarantee the operational continuity of the ICCC during 2021/22. A further supplemental bid for upto £100,000 is being considered in relation to PRUM capability which is an agreement to share biometric DNA, fingerprints and vehicles keeper data.

3. Financial Comments

- 3.1. The NPCC have assured that the estimated costs will be fully funded from HO grant. Any costs not met by the HO grant funding will be funded from the NPCC budget and reserves. There is no financial exposure for MOPAC.
- 3.2. The funding only applies to 2021/22, and a HO sponsored project is underway to explore the options to streamline the current UK landscape for international policing.

4. Legal Comments

- 4.1. Under the Police Reform and Social Responsibility Act 2011 police and crime commissioners "must (a) secure the maintenance of the police force for that area, and (b) secure that the police force is efficient and effective".
- 4.2. This grants will be paid to the MOPAC, as the host organisation for the NPCC, in exercise of the power conferred upon the Secretary of State for the Home Department under Section 48 of the Police Act 1996.

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4.3. Under paragraph 4.8 of the MOPAC Scheme of Consent and Delegation the DMPC must approve "Bids for grant funding made and all offers made of grant funding; and/or where appropriate a strategy for grant giving".

5. GDPR and Data Privacy

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5.1. These proposals do not use personally identifiable data of members of the public therefore there are no GDPR issues to be considered.

6. Equality Comments

- 6.1. MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 6.2. NPCC report that there are no equality implications arising from acceptance of this grant funding.

7. Background/supporting papers

Appendix 1 NPCC REPORT ON INTERNATIONAL CRIME COORDINATION CENTRE (ICCC)

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Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date: N/A

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form - No

ORIGINATING OFFICER DECLARATION	Tick to confirm statement (✓)
Financial Advice:	✓
The Strategic Finance and Resource Management Team has been consulted on	
this proposal.	
Legal Advice:	✓
The MPS legal team has been consulted on the proposal.	
Equalities Advice:	
Equality and diversity issues are covered in the body of the report.	✓
GDPR/Data Privacy	✓
GDPR compliance issues are covered in the body of the report	
Director/Head of Service:	✓
The MOPAC Chief Finance Officer and Director of Corporate Services has	
reviewed the request and is satisfied it is correct and consistent with the	
MOPAC's plans and priorities.	

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature Date 02/06/2021

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REPORT ON INTERNATIONAL CRIME COORDINATION CENTRE (ICCC)

Report by ACC Peter Ayling on behalf of the Deputy Commissioner

<u>Part 1 – This section of the report will be published by MOPAC. It is classified as OFFICIAL – PUBLIC</u>

EXECUTIVE SUMMARY

The NPCC International Criminality Portfolio lead, ACC Peter Aylin, created the International Crime Coordination Centre (ICCC) in March 2019 to plan and implement how UK Policing responds to any loss in capability as a result of EU Exit.

The ICCC is currently hosted by the Met Police but it is a national resource under NPCC governance. Funding has been agreed with the Home Office for the current financial year.

A decision is required from MOPAC on behalf of NPCC, to receive the 2021/22 funding provided by the Home Office to guarantee operational continuity of the ICCC.

Recommendations

The Deputy Mayor for Policing and Crime is asked to consider the following:

- 1. Approve MOPAC receiving up to £0.891m of funding in 2021/22 from the Home office via a Special Grant, on behalf of the NPCC, to guarantee continuity of the ICCC, which has been implemented as the policing contingency response to mitigate the risks associated with EU Exit.
- 2. Approve MOPAC entering into a grant agreement with the Home Office, on behalf of the NPCC, and receive up to £8.109mm of funding in 2021/22 to guarantee continuity of the ICCC.

Time sensitivity

3. A decision is required from the Deputy Mayor by 30th May 2021, as the Home Office has indicated that the Special Grant fund will be paid to MOPAC in May 2021.

Non-confidential facts and advice to the Deputy Mayor for Policing and Crime

Introduction and background

4. In March 2019, the NPCC Brexit Contingency Planning Team led at the time by DAC Richard Martin (NPCC – International Criminality Portfolio) stood up the International Crime Coordination Centre (ICCC) to ensure that UK law enforcement (particularly the 43 police forces in England and Wales) was prepared for EU exit.

- 5. The unit is hosted by the Met Police but it is a national resource under NPCC governance. The ICCC is staffed by highly experienced officers and staff from police forces, with embeds from the National Crime Agency and the national Criminal Records Office. The ICCC consists of a central coordination team based in London, a network of regional single points of contacts (SPOCs) who provide advice and help forces to use alternative mechanisms, and the National Extradition Unit (NEU) which is an operational team that provides national support to all forces in extradition cases.
- 6. A steering group, chaired by Chief Constable Martin Hewitt provides strategic direction, financial control and oversight of the unit. Other operational partners such as the National Crime Agency (NCA), Police Service of Northern Ireland (PSNI) and Police Service of Scotland (PSoS) are members of the steering group to ensure cross cutting issues and risks are properly managed. The Home Office also has an oversight of the unit's performance via quarterly review meetings.
- 7. In April 2021 the HO confirmed that funding of up to £8.9M has been approved for 2021/22 to guarantee the operational continuity of the ICCC, which will enable the unit to continue to implement alternative working arrangements, and maintain the existing level of services providing support to forces in all international policing matters, including executing extradition cases on their behalf. An additional £100K funding has been requested to support the PRUM capability. The PRUM treaty (named after the city of Prum in Germany where the treaty was signed) is an agreement to share biometric DNA, fingerprints and vehicles keeper data between country members of the treaty.
- 8. Funding applies only to 2021/2022. Although further funding is still uncertain, the NPCC ICCC is currently exploring alternative sources of funding to secure the longevity of the ICCC.
- 9. The Home Office has established the Joint Operating Model (JOM) project which is exploring the options to streamline the current UK landscape for international policing, by creating a single entity. ACRO, NCA and ICCC are within the scope of the project.

Issues for consideration

- 10. On 24th December 2020 the UK and the EU announced that an agreement had been reached by both parties in terms of the UK's relationship with the EU after the transition period ended on 31st December 2020. The deal agreed included provision for law and security future arrangements.
- 11. Although the UK retained access to some of the EU tools such as Europol, Eurojust and European Arrest Warrant (EAW), the loss of Schengen Information System (SISII) creates an obvious capability gap. In addition to this, the legal basis for the tenure of the tools has changed.

- 12. Although the original scope of the ICCC was to prepare forces for the EU exit, its role has evolved in the last year and the service it provides is filling a gap in the existing UK landscape for international criminality. The SPOCS and central desks roles have shifted into a more business as usual support role to front line police in any matters related to international crime.
- 13. The new NEU capability provides an operational support to forces, in dealing with extradition cases on their behalf, and this set up is agnostic to the deal agreed but it is an improvement on the way the UK were dealing with extradition cases to date.
- 14. The ICCC continue to represent policing and to provide support to the Home Office in national projects such as the International Law Enforcement Alert Platform (ILEAP).
- 15. The Home Office has recognized that the service that the ICCC provides to policing is still required to support forces, to upskill officers and ensuring that international Criminality is embedded in mainstream policing.

Contribution to the MOPAC Police & Crime Plan 2017-2021¹

- 16. The ICCC will contribute to the MOPAC Police & Crime Plan as it will mitigate the impact of the UK losing access to EU tools. The ICCC's ultimate objective is to keep communities safe. Access to mechanisms to share intelligence and evidence with international counterparts is a vital component in this.
- 17. The ICCC will continue to provide support to front line officers to respond to international threats and build up International Criminality capability within forces.

Financial, Commercial and Procurement Comments

- 18. The policing costs associated with the ICCC will be funded by the Home Office with no permanent revenue cost to policing. The Home Office has already confirmed a funding allocation of up to £8.9M as follow:
 - a. Up to £0.891m via a Special Grant to MOPAC
 - b. Up to £8.009m via a Grant Agreement to MOPAC
- 19. The ICCC is currently waiting for confirmation of an additional funding between £50K and £100K, to support the PRUM project. This additional funding will increase the total funding allocation to up to £9m, as follow:
 - a. Up to £0.891m via a Special Grant to MOPAC
 - b. Up to £8.109m via a Grant Agreement to MOPAC
- 20. The Home Office have only granted funding for 2021/22. The ICCC is exploring other funding options to guarantee the operational continuity of the unit.

¹ Police and crime plan: a safer city for all Londoners | London City Hall

21.NPCC has revised its budget forecast for this financial year and is confident that the funding granted by the HO is sufficient to cover the operating costs of the ICCC as it is. Despite the above if there are over-costs which are not funded by the HO grant funding, NPCC assure that these costs will be met from within existing NPCC budget and/or reserves.

Legal Comments

- 22. This grant will be paid to MOPAC, as the host organisation for the NPCC, in exercise of the power conferred upon the Secretary of State for the Home Department under Section 48 of the Police Act 1996. Up to £8.109m will be supported by a Grant Agreement between MOPAC and the Home Office.
- 23. Under the Police Reform and Social Responsibility Act 2011 police and crime commissioners "must (a) secure the maintenance of the police force for that area, and (b) secure that the police force is efficient and effective".
- 24. Under paragraph 4.8 of the MOPAC Scheme of Consent and Delegation the DMPC has delegated authority to approve "Bids for grant funding made and all offers made of grant funding; and/or where appropriate a strategy for grant giving".
- 25. The legal powers applicable to the acceptance of the Grant will be under Schedule 3, Paragraph 7 of the Police Reform and Social Responsibility Act 2011 which provides that,
 - 7(1) The Mayor's Office for Policing and Crime may do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office.
 - (2)That includes— entering into contracts and other agreements (whether legally binding or not):
- 26.MOPAC has an obligation to publish a grant agreement pursuant to Schedule 1, Paragraph 3(g) of the Elected Local Policing Bodies (Specified Information) (Amendment) Order 2012

Equality Comments

- 27. This document is seeking additional funding for a function that is already an existing service provision and as such there are considered to be no negative equality or diversity implications arising from this process negating the requirement to present any mitigation under the Equality Act 2010.
- 28. In addition, it should be noted that the MPS support the Mayor's Responsible Procurement Policy including: Enhancing Social Value, Encouraging Equality and diversity, Embedding fair employment practices, Enabling skills, training and employment opportunities, promoting ethical sourcing practices and improving environmental sustainability

Privacy Comments

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29. The receipt of HO funding does not involve the use of personally identifiable data of members of the public, so there are no GDPR issues to be considered.

Real Estate Implications

30. There are no direct implications arising from the receipt of the HO funding.

Environmental Implications

31. No Impact

Background/supporting papers

32. No applicable

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