

**REQUEST FOR DMPC DECISION – PCD 483****Title: S.93 Sponsorship Proposal – South East BCU & FALCON****Executive Summary:**

This paper outlines a proposal to accept a financial contribution from private industry in order to enhance the operational effectiveness of the SE Basic Command Unit and the wider Metropolitan Police Service in tackling fraud, enhancing the role and profile of volunteers, and improving wider community safety across London.

The use of the funding does not provide for additional police officers but supports activity in the fight against fraud, particularly in regards to upskilling workforce; enhancing prevention; and building relationships with, and resilience within, local communities.

This was discussed at the London Serious Organised Crime Board, co-chaired by MOPAC and the Met, where it was agreed that this type of private sector support should be encouraged. London Digital Security Centre were also present and were content that this would add value to the work.

**Recommendation:**

The Deputy Mayor for Policing and Crime is recommended to:

- Approve the acceptance of a contribution of £200,000 from TSB towards the activities of SE BCU and FALCON pursuant to section 93 of the Police Act 1996

**Deputy Mayor for Policing and Crime**

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

**Signature****Date**

21/11/2018

## **PART I – NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC**

### **Decision required – supporting report**

#### **1. Introduction and background**

- 1.1. This paper outlines a proposal to accept a financial contribution from private industry in order to enhance the operational effectiveness of the SE Basic Command Unit and the wider Metropolitan Police Service in tackling fraud, enhancing the role and profile of volunteers, and improving wider community safety across London.
- 1.2. The use of the funding does not provide for additional police officers but supports 4P activity in the fight against fraud, particularly in regards to upskilling workforce; enhancing prevention; and building relationships with, and resilience within, local communities.

#### **2. Issues for consideration**

- 2.1. Areas identified within the funding proposal, as far as possible, have been selected on basis of having the greatest long-term impact and legacy.
- 2.2. This proposal supports the current MOPAC Police & Crime Plan in terms of helping the MET to be 'better equipped to deal with crime and anti-social behaviour locally, across the city and online'. This proposal specifically contributes to the fight against online criminality, as referred to within the strategy, whilst mitigating impact on other policing priorities through extra funding and additionality.

#### **3. Financial Comments**

- 3.1. This proposal seeks approval to accept a contribution of £200,000 under S.93 of the Police Act 1996.

#### **4. Legal Comments**

- 4.1. S.93 of the Police Act 1996, allows the MOPAC, as the local policing body, in connection with the discharge of any its functions to accept gifts and loans of money and resources and includes the ability to provide commercial sponsorship terms to the third party.
- 4.2. The MOPAC Scheme of Delegation at Clause 4.8 requires the Deputy Mayor for Policing and Crime to approve all inward donations and sponsorship £50k and above in value.
- 4.3. The approval will be documented by way of a S.93 Sponsorship agreement to formalise the arrangement. The agreement will be published under the Elected Local Policing Bodies (Specified Information) Order 2011.
- 4.4. DLS have approved the legal position above which is based on previous advice to the MET Third Party Contracts team.

## **5. GDPR and Data Privacy**

- 5.1. This proposal for acceptance of sponsorship does not use personally identifiable data of members of the public therefore there are no GDPR issues to be considered.

## **6. Equality Comments**

- 6.1. There are not any negative equality or diversity implications arising from this proposal.

## **7. Background/supporting papers**

- 7.1. Report

**Public access to information**

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

**Part 1 Deferral:**

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date:

**Part 2 Confidentiality:** Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form – NO

**ORIGINATING OFFICER DECLARATION**

	Tick to confirm statement (✓)
<b>Financial Advice:</b> The Strategic Finance and Resource Management Team has been consulted on this proposal.	✓
<b>Legal Advice:</b> The MPS legal team has been consulted on the proposal.	✓
<b>Equalities Advice:</b> Equality and diversity issues are covered in the body of the report.	✓
<b>GDPR and Data Privacy</b> A DPIA is not for the acceptance of sponsorship. DPIAs will be completed where required for constituent elements of the programme as it develops.	✓
<b>Head of Unit:</b> The Chief Finance Officer has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓

**OFFICER APPROVAL****Chief Executive Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature *R. Lawrence*

Date 20/11/2018

**S.93 Sponsorship Proposal – South East BCU & FALCON**  
**Version 3 – 5<sup>th</sup> October 2018**

**MOPAC Investment Advisory and Monitoring Meeting**

**Report by Supt Sean McDermid on behalf of the Deputy Commissioner**

**Part 1 – This section of the report will be published by MOPAC. It is classified as OFFICIAL – PUBLIC**

*EXECUTIVE SUMMARY*

This paper outlines a proposal to accept a financial contribution (£200k) from private industry in order to enhance the operational effectiveness of the SE Basic Command Unit (SE BCU) and the wider Metropolitan Police Service in tackling fraud, enhancing the role and profile of volunteers, and improving wider community safety across London. This proposal will also support the mission of the London Digital Security Centre (LDSC) in tackling cyber fraud, initially focusing on the SE BCU.

The use of the funding does not provide for additional police officers but supports 4P activity in the fight against fraud, particularly in regards to upskilling our workforce; enhancing prevention; and building relationships with, and resilience within, local communities.

**Recommendations**

The Deputy Mayor for Policing and Crime is respectfully asked to:

- 1. Approve the acceptance of a contribution of £200,000 from TSB towards the activities of SE BCU, FALCON and the London Digital Security Centre (LDSC) pursuant to section 93 of the Police Act 1996.**

**Time sensitivity**

A decision is required from the Deputy Mayor as soon as possible. Although there are no legal requirements or deadlines to fulfil, the SE BCU wish to take maximum advantage of any funding from point of official Go Live (28<sup>th</sup> November) as well as acknowledging the lead-in times to arrange training, governance, etc. TSB also wish to provide this funding within their current financial (calendar year). For MET and LDSC purposes, spend will therefore be spread over budget years 2018/19 and 2019/20 as required.

**Non-confidential facts and advice to the Deputy Mayor for Policing and Crime**

- This business case has been fully discussed with, and supported by FALCON, as the subject experts for fraud within the MET. It has also has the

specific approval of MET Finance and Third Party Contracts team. The LDSC have also been consulted and engaged in this proposal. The MET Portfolio Investment Board have now endorsed this paper.

- It is anticipated that this maybe one of a number funding opportunities with TSB this and future years. FALCON and the LDSC are now directly in contact with TSB around such opportunities and which may involve long-term projects and collaboration to benefit wider London.
- Any publicity following acceptance of this contribution will be undertaken jointly between relevant partners (TSB, MET, MOPAC and the LDSC). It is anticipated that any communications will be relatively light, for example an initial press release and mention on the TSB website.

### **Introduction and background**

1. Fraud, in its various guises, is recognised as significant threat to London and the wider UK. Between October 2017 and March 2018 alone, it is estimated that fraud resulted in victim losses of £127.8m within London; this has increased on the last reporting period.
2. It is reported that 8 out of 20 victims in London described the impact on them as being significant (impacting on wellbeing) or severe (requiring medical treatment). 18% of fraud victims also requested victim care as a result of their experience. The impact of fraud appears higher in London than elsewhere in the country.
3. In the SE BCU area alone, consisting of Lewisham, Bexley and Greenwich boroughs, over 3,000 offences took place during 2017/18<sup>1</sup>. The estimated financial loss to victims within these areas is calculated to be in the region of £12.8m.
4. TSB bank has specifically approached the MET's South East BCU. The offer being made of a substantial financial contribution in support of enhancing policing activity, particularly against fraud both locally and across wider London. This offer forms part of TSB's Corporate Social Responsibility model.
5. In making this offer, TSB have asked that the use of the funding provided meets one or more of the following strategic objectives:
  - Support the ethos of 'Citizens in Policing'; helping to increase police capability, legitimacy and social capital.
  - Benefit local communities, with particular focus on community safety.
  - Contribute to the fight against fraud, in whatever form it takes.
6. Expenditure and activity arising from the given contribution will be overseen by a locally formed, multi-agency board to ensure justification, transparency and delivery against the listed objectives. It is proposed that this board be chaired by

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<sup>1</sup> NFIB Victim Data, including courier fraud (Aug 17 to Aug 18)

the SE HQ Supt and as a minimum, attended by the local project coordinator (HQ Support Inspector), representation from FALCON, the LDSC, the three local authorities forming the SE, and Ashley Hart representing TSB Bank. Final governance arrangements will however be confirmed if/when this proposal has been agreed.

7. As a result of initial discussions with TSB, FALCON, the LDSC and the MET Third Party Contracts Team, a sponsorship proposal has been developed and costed in line with above objectives. This forms the basis of this paper and is outlined as follows and within Appendix A.

#### 7.1. SE BCU Innovation & Partnership Fund (£29,706)

This proposal will see creation of a SE innovation & partnership fund to meet the financial cost of local initiatives to tackle fraud. In addition this fund will also be used to support the expansion of Neighbourhood Watch (NHW) across the SE BCU, a vehicle now being exploited by FALCON to disseminate crime prevention messaging.

#### 7.2. SE BCU Tasking Budget (£36,000)

Funding will allow creation of a dedicated overtime budget for SE BCU to provide additional and enhanced policing activity in respects to fraud and to support collaborative working. Funding will be allocated and managed by the SE Tasking & Coordination Group based on identified harm, opportunity and threat, and team bids.

#### 7.3. Upskilling the wider MET Workforce (£9,000)

FALCON have developed a new APP for front-line staff in regards to 'cyber-tools'. This has been piloted in some parts of the MET and allows staff to obtain 'on demand' guidance (via mobile devices) when responding to cyber enabled crime. This funding proposal seeks to provide a contribution to FALCON to support the development and roll-out of this APP MET wide. Evaluation and ongoing support costs are to be met by FALCON (est. no more than £10k) from the NCSP fund.

#### 7.4. Fraud Prevention (£50,000 total)

- 7.4.1. This funding proposal outlines two areas for investment. One will be a contribution to the LDSC (£20k). The LDSC have a tested model to deliver community based cyber-protect activity and will specifically support the SE BCU with focus particularly on small and medium sized businesses. A specific proposal has been developed and agreed with TSB. It is anticipated that this may act as a catalyst for roll out to other BCUs and further funding opportunities with TSB in the longer-term.

- 7.4.2. The second area contributes to a pan-London campaign being managed by FALCON, in conjunction with DMC, and relates to 'online shopping'. This initiative aims to educate online shoppers around the

risks of online shopping fraud and encourage them to take long-term preventative steps. The funding will support the campaign but also an associated evaluation survey to better understand consumer behavior and attitudes to online fraud, and inform further activity. FALCON have already met initial costs associated with the campaign (£30k).

#### Upskilling SE BCU Volunteers & Officers (£75,294 total)

7.4.3. TSB is particularly keen to support the growth of volunteers within policing in order to make best use of the skills and resources available. Therefore some of the funding offered is on the basis of upskilling the new MSC Taskforce as part of the wider BCU model. In-house training and equipment costs have been obtained in regards to driving and method of entry which will increase the capability and capacity of MSC Taskforce, and enable it to contribute to fraud and wider enforcement activity for the benefit of local communities. Two hire vehicles will be funded (for 12 months) to better increase the mobility of both officers and SE Volunteer Police Cadets; again enabling them to support operations and campaigns in respects to fraud and across the spectrum of community safety issues.

7.4.4. To enhance the investigative capabilities of the SE BCU in regards to fraud, and again in support of the new operating model, this proposal also seeks to invest in accredited fraud investigator training for a number of detectives within the local proactive and CID departments. This approach would also create local fraud advocates and allow for cascade/transfer of knowledge across the BCU.

#### **Issues for consideration**

8. Although fraud is a recognised threat, the scale of and the complexities of it does pose challenges to policing across London and nationally. This proposal provides an opportunity to fund innovation in addressing this challenge, and recognises the real threat that fraud poses to communities not just in itself but also through its links to other types of serious and organised criminality such as gangs and terrorism.
9. Areas of innovative practice within the funding proposal, as far as possible, have been selected on basis of having the greatest long-term impact and legacy. This recognises that future funding is not guaranteed. Upskilling of MSC and other officers, even in the short-term, will support the testing of new approaches, not only in terms of capability and capacity, but also morale and in building collaboration. This investment will provide a wider legacy in terms of learning for the MPS in identifying what works in tackling fraud and build skills and knowledge in the workforce.



### **Contributes to the MOPAC Police & Crime Plan 2017-2021<sup>2</sup>**

10. This proposal supports the current MOPAC Police & Crime Plan in terms of helping the MET to be 'better equipped to deal with crime and anti-social behaviour locally, across the city and online'. This proposal specifically contributes to the fight against online criminality, as referred to within the strategy, whilst mitigating impact on other policing priorities through extra funding and additionality.

### **Financial, Commercial and Procurement Comments**

11. This proposal seeks approval to accept a contribution of £200,000 under S.93 of the Police Act 1996.
12. Any procurement of services or equipment, e.g. training, outside of the MET will be undertaken in conjunction with Procurement and in line with agreed policies, frameworks and legislation.
13. There is no ongoing dependency on this funding.
14. This contribution, by virtue of anticipated publicity by TSB will be classified as sponsorship and therefore attract VAT.

### **Legal Comments**

15. S.93 of the Police Act 1996, allows the MOPAC, as the local policing body, in connection with the discharge of any its functions to accept gifts and loans of money and resources and includes the ability to provide commercial sponsorship terms to the third party.
16. The MOPAC Scheme of Delegation at Clause 4.8 requires the Deputy Mayor for Policing and Crime to approve all inward donations and sponsorship £50k and above in value.
17. The approval will be documented by way of a S.93 Sponsorship agreement to formalise the arrangement. The agreement will be published under the Elected Local Policing Bodies (Specified Information) Order 2011.
18. DLS have approved the legal position above which is based on previous advice to the MET Third Party Contracts team.

### **Equality Comments**

19. There are no identified or anticipated negative equality impacts relating to this proposal from an internal perspective. It is acknowledged that the proposed contribution may provide a number of development opportunities for staff and these will be allocated with due regard to fairness, transparency and representation as far as practicable.
20. From an external perspective, the contribution would enhance 4P activity across the fraud spectrum. In doing so, it is envisaged there will be opportunity to improve outcomes for people, including those that are more vulnerable based on available analysis. The equality impacts of all proposed activities will be

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<sup>2</sup> [Police and crime plan: a safer city for all Londoners | London City Hall](#)

considered and monitored through appropriate and responsible governance arrangements, for example local Tasking & Coordination Group meetings.

**Privacy Comments**

21. There are no privacy issues relating to this proposal.

**Real Estate Implications**

22. There are no real estate implications relating to this proposal.

**Environmental Implications**

23. This proposal does not contribute to the Mayor's environmental strategy. As a minor point, it is acknowledged that the proposal does involve hire of two additional diesel mini-buses. At present, there is limited opportunity to hire or lease more ecologically friendly vehicles of this kind. This should change in coming years should funding continue.

**Background/supporting papers**

None

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***Report author; Supt Sean McDermid – SE BCU***

## **APPENDIX A – Breakdown of Proposed Expenditure** *(subject to change/review)*

<b>Proposal</b>	<b>4P Contribution</b>	<b>Rationale</b>	<b>BCU/MPS</b>	<b>Est. Cost</b>
Creation of SE BCU Fraud Innovation & Partnership Fund	ALL	To encourage and facilitate innovation and creativity in terms of fraud prevention, engagement and enforcement. This would also support the expansion and activities of Neighbourhood Watch across the SE area.	BCU	£29,706
Provision of an allocated tasking budget for SE BCU	PURSUE	To enable additional policing activity in support of Op Mercury Rising and the fight against fraud; To reduce impact on other policing priorities and MPS financial pressures	BCU	£36,000
Contribute to the wider roll-out of the Cybertools APP to the remaining MPS	ALL	To upskill all frontline MPS staff; To improve crime prevention advice given to the public; To increase evidential opportunities in support of bringing offenders to justice.	MPS	£9,000
Partnership working with the London Digital Security Centre to deliver cyber-protect activity across and benefiting to the SE, focusing on small and medium businesses.	PROTECT	To raise awareness of and to prevent fraud; To build greater links between the police, partners and the public	BCU	£20,000
Part-funding of Op Falcon 'Online Shopper' campaign and evaluation	PROTECT	To raise awareness of and to prevent online fraud; To better understand consumer behaviour for future prevention campaigns	MPS	£30,000
Response and PSU driver training (for 12 officers)	PURSUE	To enhance the enforcement capability of the MSC and response teams; To enable the better response to fraud related incidents	BCU	£15,360
+ C1/D1 training required for the above (for 12 officers)	PURSUE	As above	BCU	£3,840

Method of Entry Equipment (Intermediate)	PURSUE	To enhance the enforcement capability of the MSC and thus the BCU (e.g. warrants, premises searching)	BCU	£3,112
+ L2 Public Order kit required for above (for 6 officers)	PURSUE	As above	BCU	£4,800
Fraud Investigator Training (for 16 officers) – provided by COLP	PURSUE	To upskill selected SE BCU Proactive and CID Officers in regards to enhanced fraud identification/investigation	BCU	£13,200
Hire of unmarked mini-bus x 2 - 12 months	PURSUE/PROTECT	To enhance the capability of the MSC and Volunteer Police Cadets; To facilitate additionality in respects to fraud enforcement and prevention respectively	BCU	£34,982
			<b>TOTAL</b>	<b>£200,000</b>