MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

DMPC Decision - PCD 845

Title Victims Services 2021/22 Commissioning Decisions

Executive Summary:

In order to provide funding certainty at this time of crisis, and realign commissioning with the postponed Mayoral election and new administration, this decision requests:

- A one-year extension of the Children & Young People's Victim and Witness Service until the end of March 2022; and
- An 18-month extension to the Small Grant Fund arrangement with the London Community Foundation until the end of March 2022.

The total indicative maximum financial commitment will be £540,000 in 2020/21 and £1,940,000 in 2021/22.

Recommendation:

The Deputy Mayor for Policing and Crime is recommended to:

- Approve the extension through 2020/21 of projects relating to Victims, at a total financial commitment of £540,000; and
- Approve the extension through 2021/22 of projects relating to Victims, at a total indicative maximum financial commitment of £1,940,000.
- Delegate responsibility for agreeing the specific terms relating to the individual grant
 agreements and contract including confirming the final grant and contract amounts, up to the
 value of the indicative maximum financial commitments outlined above, to the Director of
 Commissioning and Partnerships.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature Sparl Winder Date 13/10/2020

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. The COVID-19 pandemic has had a wide-reaching impact on MOPAC, the MPS and MOPAC's commissioned services. At this time of crisis, it is more important than ever for commissioners and providers to have certainty of funding.
- 1.2. A large proportion of MOPAC's commissioned services and grants are due to expire on 31st March 2021. This aligned with the original dates for the Mayoral election and production of the new Police and Crime Plan, however as a result of the pandemic the election has now been postponed until May 2021. This means that these services face a cliff-edge of funding at the end of this financial year.
- 1.3. Another impact of the pandemic has been to GLA budgets for 2020/21 and 2021/22. The GLA Group faces a forecast £493 million budget shortfall over the next two years as a result of an unprecedented loss of business rates and council tax income.
- 1.4. Based on the current 'reasonable worst-case' estimate, MOPAC will have to save £45.5 million in 2020/21 and then £63.8 million in 2021/22. These savings will be split between MOPAC and the MPS.
- 1.5. Due to these budgetary pressures, MOPAC has gone through a process of internal review to identify sources for savings, while minimising the impact on frontline services. This has included a review of all commissioned services to assess their performance, impact and value for money.
- 1.6. In order to realign commissioning with the postponed Mayoral election and production of the new Police and Crime Plan, this decision sets out those projects and services which are due to end in March 2021, where performance has been at least satisfactory, and requests that they be extended either for a year until the end of March 2022, or where appropriate, until the end of March 2023.
- 1.7. In order to expedite the decision process and meet our commitment to give providers and commissioners 6 months' notice of funding for 2021/22, the projects and services for which extension is requested have been grouped into themes. This decision relates to projects in the area of MOPAC's core, universal provision of support services for victims of crime.

2. Issues for consideration

- 2.1. All projects and services which are due to expire in March 2021 have been considered under their own merits, to ensure that they have demonstrated satisfactory performance and value for money. They have also been considered as part of MOPAC's wider commissioning, budgets and priorities.
- 2.2. The projects and services below are requested for extension to the end of March 2022:

Children & Young People's Victim Service (CYP Service)

MOPAC has a statutory responsibility to provide both support to victims of crime under 18 years of age and pre-trial support for young witnesses going to court. The CYP Service is run by Victim Support and provides:

- an increased focus on victims of serious violence, including an ability to target the service in areas of high violence;
- support to traumatised young people who witness violence and are currently not able to easily access the kind of support they need to help them cope and recover; and
- support to young witnesses attending court.

Small Grants Fund

The fund is run on behalf of MOPAC by the London Community Foundation. The objectives of the fund are aligned with the Police and Crime Plan commitments and aim to:

- target organisations working with victims of specific types of crime as prioritised in the PCP, for example, hate crime, violence against women and girls, and crimes against young people;
- o ensure clear and achievable outcomes with appropriate measurement;
- support VCSE capacity building for improved victims' services in line with MOPAC ambitions; and
- encourage VCSE sector support and capacity building to develop partnerships/consortia to deliver victims' services.

The current grant agreement for this service comes to an end on 31st October 2020.

2.3. The CYP Service and its delivery by Victim Support is covered by decision PCD 568. The Small Grants Fund and its delivery by the London Community Foundation is covered by decision PCD 377.

3. Financial Comments

3.1. This decision requests approval to extend the contracts or grants delivered by the providers in 2.2, at a total indicative maximum financial commitment of £540,000 from 1st November to 31st March 2021 and £1,940,000 from 1st April 2021 until 31st March 2022. An overview of the individual allocations and their funding sources is set out in the table below.

Service Name	20/21 Allocation (£m)	21/22 Allocation (£m)	Funding Source
Children & Young People's Victim Service		£1,400,000	MoJ Victims Grant £1m and £400,000 from Mayoral Growth funding in 21/22

Small Grants			20/21 is funded from CJC
Fund/London Community	£540,000	£540,000	Reserves and Mayoral
Foundation			Growth funding in 21/22
Total	£540,000	£1,940,000	

- 3.2. This expenditure is budgeted from the Ministry of Justice Victims Grant and the £21.5m Mayoral growth funding awarded to MOPAC as part of the budget setting process for 2020/21. As the total funding available to MOPAC from the MoJ Victims Grant will not be confirmed until later in 2020/21, the total financial commitment remains indicative and represents the maximum allocation approved under this decision. Any increase in allocation of funding to these services would require a further DMPC Decision. The final confirmation of the MOJ funds will take place in March 2021 and this will be the level at which MOPAC can fund up to.
- 3.3 Payments will be made in line with current arrangements in the contract or grant, following satisfactory performance and contract or grant management meetings.

4. Legal Comments

- 4.1. MOPAC's general powers are set out in the Police Reform and Social Responsibility Act 2011 (the 2011 Act). Section 3(6) of the 2011 Act provides that MOPAC must "secure the maintenance of the metropolitan police service and secure that the metropolitan police service is efficient and effective." Under Schedule 3, paragraph 7 (1) MOPAC has wide incidental powers to "do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office." Paragraph 7(2) (a) provides that this includes entering into contracts and other agreements.
- 4.2. Section 143 (1) (b) of the Anti-Social, Behaviour Crime and Policing Act 2014 provides for MOPAC to provide or commission services "intended by the local policing body to victims or witnesses of or other persons affected by, offences and anti-social behaviour." Section 143 (3) specifically allows MOPAC to make grants in connection with such arrangements and any grant may be made subject to any conditions that MOPAC thinks appropriate.
- 4.3. Under MOPAC's Scheme of Delegation, the approval of business cases for revenue or capital expenditure of £500,000 and above, are for the DMPC. The strategy for grant giving, the award of individual grants, all offers made and the award of grant funding are also for the DMPC. The decisions in this report can be approved by the DMPC.
- 4.4. Officers must ensure the Financial Regulations and Contract Regulations are complied with.
- 4.5. Officers should ensure that the funding agreements are put in place with and executed by MOPAC and each of the providers before any commitment to fund is made
- 4.6. Officers can confirm that sufficient assurance has been carried out to this decision to determine that the DMPC has legal authority to agree the recommendations on funding and the extension of grants/contracts.

5. Commercial Issues

- 5.1. This decision requests to extend existing grant agreements, as laid out in section 2.
- 5.2. MOPAC makes no commitment to fund the organisations listed in section 2 until grant or contract variation letters have been signed by both parties. These will detail the new performance and payment schedules, in line with previous arrangements.
- 5.3. Further details on the commercial issues for each project or service can be found in the decisions referenced in 2.6.
- 5.4. The modification request to the grant agreement/contract will comply with the MOPAC Scheme of Delegation and Consent.

6. Public Health Approach

- 6.1. The CYP Service supports young victims and witnesses of crime in London to cope and recover from their experiences. The approach aligns with the emerging delivery model for the Violence Reduction Unit through trauma-informed needs assessments and established referral pathways with other specialist support and local services.
- 6.2. The Violence Reduction Unit is supportive of the approaches as a way to meet current levels of demand and need and ensure that support remains available for victims and witnesses of crime in London.
- 6.3. Further details on the public health approaches of each project or service can be found in the decisions referenced in 2.6.

7. GDPR and Data Privacy

- 7.1. The extension of the projects and services listed in 2.6 will not alter the data protection measures in place for each. Where required, DPIAs will be updated to reflect the extension of the corresponding project or service.
- 7.2. Further details on the data protection considerations for each project or service can be found in the decisions referenced in 2.6.

8. Equality Comments

8.1. Under s149 of the Equality Act 2010 (the Equality Act), as a public authority the Deputy Mayor/MOPAC must have due regard to the need to eliminate discrimination, harassment and victimisation, and any conduct that is prohibited by or under this Act; and to advance equality of opportunity and foster good relations between people who share a protected characteristic and those who do not. Protected characteristics under the Equality Act are age, disability, gender re-assignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, and marriage or civil partnership status (the duty in respect of this last characteristic is to eliminate unlawful discrimination only).

- 8.2. The extension of these projects and services will ensure that, at this time of crisis, vulnerable Londoners do not face a reduction in support.
- 8.3. The providers listed in 2.6 will be required to have due regard to the protected characteristics of the people and communities relevant to this piece of work.
- 8.4. Equality comments for each specific project or service can be found in the decisions referenced in 2.6.

9. Background/supporting papers

- PCD 568
- PCD 377

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date:

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form - NO

ORIGINATING OFFICER DECLARATION	Tick to confirm statement (✔)
Financial Advice	
The Strategic Finance and Resource Management Team has been consulted on	
this proposal.	✓
Legal Advice	,
Legal advice is not required.	✓
Equalities Advice:	,
Equality and diversity issues are covered in the body of the report.	✓
Public Health Approach	
Due diligence has been given to determine whether the programme sits within	✓
the Violence Reduction Unit's public approach to reducing violence. This has been	•
reviewed and supported by a senior manager within the VRU.	
Commercial Issues	
The Contract Management Team has been consulted on the commercial issues	✓
within this report. The proposal is in keeping with the GLA Group Responsible	•
Procurement Policy.	
GDPR/Data Privacy	
GDPR compliance issues are covered in the body of the report.	✓
A DPIA is not required.	
Director/Head of Service	
The Head of Policy and Commissioning has reviewed the request and is satisfied it	\checkmark
is correct and consistent with the MOPAC's plans and priorities.	

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

Date 30/09/2020

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MOPAC MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

REQUEST FOR DMPC DECISION - PCD 377

Title: Review of Integrated Victim & Witness Resource Plan 2018-2020

Executive Summary:

- In April 2017 the Deputy Mayor for Policing and Crime approved a three-year victim and witness resource plan to enable the delivery of a change and improvement programme and the provision and integration of victim and witness services (the "Resource Plan") with a total budget of £47,110,918 (the "Victims Budget"). Almost £30 million is a grant from the Ministry of Justice (the "MoJ Victims Grant"), with the remainder from MOPAC's budget.
- Having reviewed delivery and spend for 2017/18, it has been identified that there is a need to carry over committed victims commissioning funds for 2017/18 to 2018/19. This proposed carry over will come from MOPAC funds, as all services funded through the MoJ Victims Grant have delivered to budget.
- Additional funds for 2018/19 and 2019/20 are also requested to meet commitments made within the new London strategies, and re-commissioning of MOPAC's large-value, pan-London, universal and specialist victim support services.
- To provide stability, funds to continue to provide victims support services following their recommissioning for 2020/21 are requested. This will require an extension of the Resource Plan in
 relation to these services. The funds will be provided by the MoJ Victims Grant with the terms of
 the Grant Agreement.

Recommendation:

That the Deputy Mayor for Policing and Crime approves:

- 1) the three-year Victims Budget of £47,110,918 is increased by £1,898,539 (total budget for 2018/19 is now £17,592,781 and total budget for 2019/20 is now £16,070,437) to a total budget of £49,009,457 from existing MOPAC resources.
- 2) up to £9,000,000 [from the 2020/21 MoJ Victims Grant] is allocated to 2020/21 for the provision of victim services in 2020/21
- 3) carrying over £975,244 of the Victims Budget from 2017/18 to 2018/19 to continue delivering the projects initiated in 2017/18 or deferred to 2018/19 under the Integrated Victims and Witness Programme.

PCD May 2016 1

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature

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Date 21/05/18

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Decision required – supporting report

1. Introduction and background

- 1.1. The Integrated Victim and Witness Services Resource Plan 2017-2020 (PCD174) (the "Resource Plan") approved a three-year budget of £47,110,918 (the "Victims Budget") to deliver commitments of the Police and Crime Plan 2017-2020 to improve the provision of victim services and victims experience by putting them at the heart of the criminal justice service.
- 1.2. The Victims Budget consists of Ministry of Justice (MoJ) funds (£29,092,663) that is anticipated to be granted to MOPAC and additional MOPAC funds (£18,018,255) over the three-year period allocated as per the table below.

Integrated Victims and Witness Resource Plan 2017 – 2020		Overall Budget
Section 1	Victim and Witness Service Change and Improvement Programme	£4,179,523
Section 2	Preventing Victimisation	£775,000
Section 3	Universal Service Offer	£16,901,030
Section 4	Specialist Service Provision	£24,135,365
Section 5	Commissioning and Programme Delivery	£1,120,000
	Total	£47,110,918

- 1.3. One of the purposes of the Resource Plan was to develop a ring-fenced budget that would enable responses to change in demand for services and need of victims and witnesses across the victims portfolio by building residence and flexibility both in the use of resources and the commissioned services; and consider delivery models and commissioning options to achieve the best possible services and outcomes for victims and witnesses.
- 1.4. The overall Resource Plan will also be reviewed at the mid-year point and at year end, and will be reprofiled at least annually as the identified current assumptions, dependencies and risks are realised. This will provide the opportunity to review progress and risks and to identify and re-utilise underspends within the planned budget across the programme to maximise delivery.

2. Delivery in 2017/18 (Year 1)

- 2.1 Significant progress has been made in year 1 of the Resource Plan:
 - The first independent Victims' Commissioner for London has been appointed and has become instrumental for ensuring the victims' voices are heard by decision-makers and initiating change to improve the victims' experiences of criminal justice. The Victims' Commissioner for London hosted the first Victims' Summit for London, which was so well received that it will become an annual event, and is leading the biggest and most in-depth review of compliance with the Code of Practice for Victims of Crime that has ever been undertaken, which is due to report in October 2018.
 - London's restorative justice service, Restore: London was also launched by the Mayor of London at the Victims' Summit. Restore: London is a pan-London service that, as well as providing

outcomes for victims that cannot be achieved through the traditional criminal justice route to enable them to cope and recover from the experience of crime, aims to promote restorative justice and develop the sector to embed restorative justice, practice and approaches across London.

- 2.2 MOPAC was also successful in its application to the Home Office's Violence Against Women and Girls (VAWG) Transformation Fund to develop new services for victims, which is being match funded by MOPAC.
- 2.3 All wider victim support services have been maintained and continue to improve to deliver quality services to victims. A needs assessment has been commissioned to ensure that the provision of services meet the needs of victims, active pathways are in place between agencies to ensure the victim reaches the right service to meet their needs, and identify any gaps in provision.

3. Proposed Delivery in 2018/19 (Year 2)

- 3.1. The annual review of the Victims Budget has identified the need to carry over funds allocated for 2017/18 to be carried over into 2018/19 to support project delivery, alongside a request for additional funds for 2018/19 to meet new funding commitments and to enable a significant recommission of the pan-London universal and specialist victims support services.
- 3.2. £975,244 of funds from the Victims Budget is required to be carried over from 2017/18 into 2018/19 that are being delivered across financial years.
- 3.3. This action presents no risk to the delivery of these projects within the three-year plan timeframe, and the programmes of work pose no further cost pressure in 2019/20. The Victims Budget has enabled flexibility to ensure resources are responsive to need and demand.
- 3.4. In 2018/19 and 2019/20 MOPAC anticipates budget pressures, these are related to the following key delivery areas to improve victim care and will be informed by the review of compliance with the Code of Practice for Victims of Crime and the provision of support services being led by the Victims' Commissioner for London:
 - MOPAC will be re-commissioning all pan-London universal and specialist victim services in April 2019. Identifying areas of improvement and change in the services offered, ensuring better integration of services offered to victims. It is proposed these services will be re-commissioned for a two year period, please see part 4 below.
 - MOPAC will be commissioning a new, specialist victim and witness service for children and young
 people affected by crime, with a focus on supporting victims of high harm crimes including knife
 crime and child sexual exploitation and assault. This commissioned service will align to the wider
 commissioning task regarding pan London adult services.
 - Integrating MOPAC's commissioned victim support services, including witness services. This work
 will also take a view on how to integrate court based victim services as per the signed Criminal
 Justice Devolution (MOU).
 - There is now a mayoral commitment to sustain the current funding levels for the pan-London Domestic Violence service, hence costs are higher than had been previously budgeted for. The implementation of the VAWG Strategy is currently being costed and is not currently included within the Victims Budget.
 - Continuation of the Economic Crime Victim Care Unit managed by Action Fraud and the City of London Police to meet the growing demand for victims of fraud in London. This service is currently being evaluated by the Home Office and a decision whether to continue the project at the end of 2018/19.

- Assuming the carry-over of budget from 2017/18 to 2018/19 is approved, the additional funding requirement to deliver the new commitments as set out in section 3.4, is £1,898,539, which will take MOPAC's total spend over three years from £47,110,918 to £49,009,457. This is split between the financial years as follows: £15,346,239 for 2017/18, £17,592,781 for 2018/19, £16,070437 for 2019/20 and £9,000,000 for 2020/21 (see paragraph 4 below).
- 3.6 The commissioning strategy as to whether services are provided via grant agreements or contracts for services has not been made and will be subject to separate decision-making processes as appropriate.

4. Providing Victim Support Services in 2020/21

- 4.1 As noted in paragraph 3.4 above, MOPAC will be re-commissioning specialist victim services in April 2019. The re-commission of the services is market-sensitive and in order to enable the new services to mobilise and develop, it is proposed that the Resource Plan is extended for a further year to 2020/21 for these particular services.
- 4.2 Based on current service costs, the funds required to deliver these critical victim support services for 2020/21 totals £9,000,000.
- 4.3 The MoJ Victims Grant will be utilised to fund these services for 2020/21.

5. General Data Protection Requirements

- 5.1 MOPAC will take all reasonable steps to assure that services commissioned or in receipt of funding from MOPAC are compliant with the General Data Protection Requirements (GDPR).
- MOPAC has taken proactive steps to assure itself that providers of victim services are compliant with GDPR and other data protection legislation. Providers have completed and provided the Information Commissioner's Officer's (ICO) checklist and MOPAC will be convening a workshop, attended by a representative of the ICO, to support their compliance with data protection legislation.

6. Financial Comments

6.1 The expenditure budget has been updated to include the current forecast position and Home Office funded Police Transformation funded projects. The updated breakdown is outlined in the table below.

	Original budget	Updated April 2018	Difference
Victim and Witness Service Change and Improvement Programme	£4,179,523	£4,071,697	(£107,826)
Preventing Victimisation	£775,000	£555,000	(£220,000)
Universal Service Offer	£16,901,030	£17,135,937	£234,907
Specialist Service Provision	£24,135,365	£26,645,606	£2,510,241
Commissioning and Programme Delivery	£1,120,000	£601,217	(£518,783)
Home Office funded Police Innovation/Transformation projects	-	£11,657,595	£11,657,595
Total	£47,110,918	£65,333,734	£18,222,819

6.2 The budget is funded from a combination of MOPAC and external funding. A breakdown of the funding by source is outlined in the table below:

	Original budget	Updated April 2018	Difference
Ministry of Justice	£29,092,663	£29,092,663	
2016/17 underspend	£1,990,000	£1,990,000	
Reserves	£4,724,255	£4,724,255	
MOPAC	£11,304,000	£11,304,000	
Home Office – VAWG	_	£1,000,000	£1,000,000
Home Office Child house	_	£6,290,230	£6,290,230
Home Office – Multi Agency Stalking	-	£4,158,987	£4,158,987
Home Office – Hate Crime	-	£208,378	£208,378
Total	£47,110,918	£63,435,195	£16,324,277

6.3 This report requests approval for additional resources of £1,898,539 from existing MOPAC resources.

7. Legal Comments

- 7.1 MOPAC's general powers are set out in the Police Reform and Social Responsibility Act 2011 (the 2011 Act). Section 3 (6) of the 2011 Act provides that MOPAC must "secure the maintenance of the Metropolitan Police Service and secure that the Metropolitan Police Service is efficient and effective." Under Schedule 3, paragraph 7 (1) MOPAC has incidental powers to "do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office." Paragraph 7 (2) (a) provides that this includes entering into contracts and other agreements.
- 7.2 Section 143 (1) (b) of the Anti-Social, Behaviour Crime and Policing Act 2014 provides for MOPAC to provide or commission services "intended by the local policing body to victims or witnesses of or other persons affected by, offences and anti-social behaviour." Section 143 (3) specifically allows MOPAC to make grants in connection with such arrangements and any grant may be made subject to any conditions that MOPAC thinks appropriate. As the proposals in this decision form are about supporting victims, they fall within the parameters of the legislation.
- 7.3 Under MOPAC's Scheme of Consent and Delegation, the decision to approve budget virements or movements of £500,000 and above, and all offers made of grant funding are for the DMPC. The decisions in this report can be approved by the DMPC.
- 7.4 Officers must ensure that they are content that MOPAC can comply with any conditions to which the Ministry of Justice funding is subject and in any event no reliance should be placed upon such funding until there is a legally binding commitment from Ministry of Justice to provide the same.
- 7.5 Officers must ensure the Financial Regulations and Contract Regulations are complied with.
- 7.6 To the extent any services required are to be commissioned by MOPAC, such services must be procured by MOPAC in accordance with the Contract Regulations and officers must ensure that appropriate contract documentation is put in place with and executed by MOPAC and proposed service providers before the commencement of the required services.
- 7.7 To the extent that MOPAC intends to award grant funding to third parties in respect of projects that align with the aims of the Resource Plan, officers should ensure that the appropriate approvals are obtained and funding agreements are put in place with and executed by MOPAC and proposed recipients.

8 Equality Comments

- 8.1 Section 149(1) of the Equality Act 2010 provides that, in the exercise of their functions, public authorities must have due regard to the need to:
 - Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
 - Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
 - Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

- 8.2 The obligation in section 149(1) is placed upon the Mayor, as decision maker. Due regard must be had at the time a particular decision is being considered. The duty is non-delegable and must be exercised with an open mind.
- 8.3 Some communities are over-represented amongst victimisation data and/or who fall within the scope of the EU Victims' Directive 2012/29/EU, i.e. victims of more serious crimes, vulnerable victims, particularly those whose circumstances make it difficult for them to access support, and repeat or persistently targeted victims, who must receive a prioritised service. In addition, the analysis indicates that those living in more deprived neighbourhoods are more likely to be targeted.
- 8.4 The evidence indicates differential experiences of victim satisfaction and confidence amongst different sections of London's community BAME (black, Asian and minority ethnic), women, young people, boys/men, and people with physical and mental health disabilities. The evidence also indicates that some areas of London are more vulnerable than others to crime and victimisation. However, analysis shows that the number of high harm victims that are either BAME or White is proportionate to the current London ethnic projections.
- The proposals detailed in this decision will ensure that a victims' referral mechanism is provided for all victims of crime in line with the EU Directive on Victims of Crime. In addition, these proposals will ensure enhanced provision through Victim Support for young, vulnerable and repeat and persistently targeted victims.
- 8.6 The Crime Survey for England and Wales shows that only 40 per cent of victims report their crime to the police. MOPAC's commissioned support services will be accessible to all victims, whether or not they have reported their crime to the police. MOPAC ensures that pathways into support are tailored so that the police route to support is one of many available to victims.
- 8.7 MOPAC will continue work to build capacity and capability in the Voluntary Community and Social Enterprise (VCSE) sector, which will improve the coverage of specialised services to particular vulnerable victim groups in London. This will be done through the Small Grants Fund and through direct commissioning arrangements with providers of specialised support to victims of crime.
- 8.8 The funding being provided for specialised services will support a range of provision for victims suffering from hate crime (disability, faith, lesbian, gay, bisexual and transgender, and race), domestic and sexual violence, vulnerable victims of economic crime and young victims of crime. In

- doing so, MOPAC's commissioning approach supports vulnerable and repeat victims, and particular sections of minority communities who are over-represented amongst victims of crime.
- 8.9 The programmes of work covered by this decision will contribute to achieving the aims and objectives outlined in the Police and Crime Plan, which has been underpinned by extensive consultation, including focus groups with victims of crime. The Police and Crime Plan is designed to tackle the inequalities in provision of victim services that were evidenced during these consultation meetings. MOPAC's service provision and commissioning intentions reflect and take account of these findings. Full Equality Impact Assessments will be undertaken for each of the programmes of work covered by this Decision.
- 9 Background/supporting papers
- 9.1 PCD174 Integrated Victim and Witness Services Resource Plan 2017-2020.

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form – Yes, detailed financial information that is commercially sensitive

ORIGINATING OFFICER DECLARATION

	Tick to confirm statement (✔)
Director of Criminal Justice and Commissioning: The Director of Criminal Justice and Commissioning has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓
Legal Advice: The TfL legal team has been consulted on the proposal.	✓
Financial Advice: The Strategic Finance and Resource Management Team has been consulted on this proposal.	✓
Equalities Advice: Equality and diversity issues are covered in the body of the report.	✓

OFFICER APPROVAL

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

R. Lawrence

Date 13/06/18

MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

REQUEST FOR DMPC DECISION - PCD 568

Title: Children and Young People's Victim Service in 2019 - 2020

Executive Summary:

This decision provides an update on MOPAC's strategy in relation to the development and roll out of a new, specialist victim support service for Children and Young People in London.

This involves:

- awarding a grant to Victim Support for the delivery of the victim support service for children and young people for 12 months from 1st April 2019 to 31st March 2020, with a potential option to extend for up to six months, to ensure there is no gap in support available in London while a new service is commissioned for 2020 onwards; and
- extending the scope of the existing service in order to pilot a new approach to supporting the victims and witnesses of serious violence. This will require an increase in funding to the current service from £715,904 to £1,400,000.

Recommendation:

The Deputy Mayor for Policing and Crime is asked to approve the award of a grant, for a period of 12 months with an option to extend for a further six, to Victim Support for the delivery of victim support services for children and young people in London, worth up to £1.4m.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature

Define henda

Date

30/4/19

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC Decision required - supporting report

Introduction and background

- 1.1. In his Knife Crime Strategy, the Mayor committed to spending £1m per annum on the provision of specialist support services for young victims of crime. This decision sets out proposals regarding the award of a grant for the delivery of the current service for a 12 month period, with an option to extend for a further 6 months, to ensure that there is continuity of support for young victims throughout 2019 2020 while a new service is commissioned. This decision also sets out proposals regarding trialling new approaches to supporting victims and witnesses of serious violence, which can inform the development of the specification for the future service. It is important to note that the service although developing a better response to youth victims of serious violence it will continue to provide support to all young people which are victims of a variety of offences.
- 1.2. The terms of the grant for 2019 2020 also include provisions for the support of young witnesses attending court in response to the devolution of pre-trial and outreach services for witnesses. This was a commitment within the Memorandum of Understanding 'Towards Criminal Justice Devolution', signed in March 2018 by the Mayor of London, the Ministry of Justice and London Councils and which took effect on 1st April 2019.
- 1.3. The proposals included within this decision also seek to address a gap in current services through extending support to traumatised young people who witness violence but are not able currently to easily access the support they need to cope and recover. Through the initial work and advice of London's Violence Reduction Unit it is apparent that there is a need to better response to key communities, offering support to witnesses, through a localised approach. It is therefore recommended that MOPAC increases its funding in this area above the £1m commitment set out in the Knife Crime Strategy.

2. Issues for consideration

- 2.1. It is proposed that we award a grant to Victim Support for the delivery of victim support services for children and young people for 12 months, from 1st April to 31st March 2020, and include an option to extend for up to a further 6 months as a contingency against any delays in commissioning a future service for 2020 onwards.
- 2.2. The award of a grant for the delivery of this service in 2019 2020 will:
 - ensure that there is no break in the support available for young victims of crime in London while work is undertaken on the design and commissioning of a future, integrated service that is fully able to effectively support all young people, including those with very complex needs; and
 - provide an opportunity to pilot a new, strengthened approach to supporting victims and witnesses of serious violence, the results of which can inform both the design of the future service.
- 2.3. It is proposed that the new grant should be for a value of £1.4m, an increase on the £1m commitment within the Knife Crime Strategy, and that it should include new terms related to:
 - providing an increased focus on victims of serious violence, including an ability to target the service in areas of high violence, aligned to the development of the Violence Reduction Unit operating model;

- enabling the service to respond effectively to the need to provide support to traumatised young people who witness violence and are currently not able to easily access the kind of support they need to help them cope and recover; and
- providing support to young witnesses attending court following the devolution of pre-trial witness support services to London on 1st April 2019; focusing on better evidence.
- 2.4. The service will benefit from additional specialist resources focused specifically on supporting those most affected by serious violence. This will be in the form of specialist case workers who will work proactively across the ten boroughs in London which were most affected by serious youth violence in 2018. They will be co-located locally in these ten boroughs with community-based youth services, but will also have capacity and agility to respond quickly and comprehensively to incidents across the capital regardless of geography.
- 2.5. This new strand of the service will be mobilised throughout April to June 2019, and the full service will be available from the end of June, to ensure that provision is fully established and available before the end of the school year.
- 2.6. The Violence Reduction Unit is supportive of the proposed approach in 19/20, as a way to meet current levels of demand and need, ensuring that support remains available for young victims of crime in London.

3. Financial Comments

- 3.1. This report seeks approval for the award of a grant for the provision of support services to young victims of crime for a period of 12 months, from 1st April 2019 to 31st March 2020, under MOPAC's Scheme of Delegation. It also seeks approval to increase the value of this grant in 2019 2020, from £715,904 to £1,400,000.
- 3.2. This grant will be partly funded via the grant MOPAC receives from the Ministry of Justice (MoJ) for the provision of support services to victims and supplemented from MOPAC's own budget. A breakdown of the budget is provided below.

Overview of budget and funding arrangements:

Funding a	allocation	T
MoJ Grant	MOPAC	Total Funding
£950,000	£450,000	£1,400,000
	MoJ Grant	

4. Legal Comments

- 4.1. MOPAC's general powers are set out in the Police Reform and Social Responsibility Act 2011 (the 2011 Act). Section 3(6) of the 2011 Act provides that MOPAC must "secure the maintenance of the metropolitan police service and secure that the metropolitan police service is efficient and effective." Under Schedule 3, paragraph 7 MOPAC has wide incidental powers to "do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office." Paragraph 7(2) (a) provides that this includes entering into contracts and other agreements.
- 4.2. Section 143 (1) (b) of the Anti-Social Behaviour Crime and Policing Act 2014 provides an express power for MOPAC, as a local policing body, to provide or commission services

- "intended by the local policing body to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour."
- 4.3. Under MOPAC's Scheme of Consent and Delegation, the DMPC has delegated authority for the award of grants with a total value of £500,000 or above. The release of funding in accordance with the proposals set out in this decision form is accordingly to be approved by the DMPC.

5. Commercial Issues

5.1. The proposal to award a grant for victim support services for children and young people is deemed commercially acceptable as it is necessary to ensure that there is continuity of support in place for children and young people who are victims of crime throughout 2019 – 2020, while the future service for 2020 onwards is being designed and competitively commissioned.

6. GDPR/Data Privacy

- 6.1. The grant for the delivery of a support service to young victims and witnesses of crime will be based on MOPAC's standard Grant Agreement, which includes provisions relating to GDPR, which will cover the delivery of this service in 2019 2020.
- 6.2. A full Data Protection Impact Assessment will be completed by Victim Support as part of the mobilisation, between April and June 2019, of the new elements of the support service for young victims and witnesses of crime, to identify and minimise risk to the data subjects.

7. Equality Comments

7.1. MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

8. Background/supporting papers

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date: n/a

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form - NO

ORIGINATING OFFICER DECLARATION

	Tick to confirm statement (✓)
Financial Advice:	Statement (*)
The Strategic Finance and Resource Management Team has been consulted on this proposal.	✓
Legal Advice:	
Legal advice is not required at this time.	✓
Equalities Advice:	
Equality and diversity issues are covered in the body of the report.	✓
Commercial Issues	
The Contract Management Team has been consulted on the commercial issues	
within this report. The proposal is in keeping with the GLA Group Responsible	✓
Procurement Policy.	
GDPR/Data Privacy	
GDPR compliance issues are covered in the body of the report and the GDPR	
Project Manager has been consulted on the GDPR issues within this report	✓
 A DPIA will be completed for the 2019 – 2020 grant, and if required for the 	
development work for the future service.	
Director/Head of Service:	·
The Head of Service has reviewed the request and is satisfied it is correct and	✓
consistent with the MOPAC's plans and priorities.	

OFFICER APPROVAL

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

R. Lawrence

Date 23/4/19