

GLA - Annex A

Intervention	Funding
1. Extend existing emergency accommodation – contribution to the costs of 2 Staging Posts	£700,000
2. Extend existing emergency accommodation Winter Night Shelter Fund	£300,000
3. Rough sleeper coordinator role- additional member of GLA staff	£55,000
4. Outreach provision (additional or new) Expansion of LSR	£200,000*
5. Outreach provision (additional or new) Rapid response StreetLink team	£836,000*
6. Fund or facilitate additional specialist partnership support and safeguarding interventions within existing services (eg domestic abuse/health/mental health/substance misuse Expansion of EASL	£198,579
7. Outreach provision (additional or new) Expansion of Routes Home	£217,714
8. Floating hubs initial first 6 months	£483,705
2018/19 underspend to be used in 2019/20 for:	£584,982
<ul style="list-style-type: none"> • Additional staging post beds • Extended funding for floating hubs until Dec 2019 • Part funding for the Rapid Response Team 	
2019/20 total to be paid	£2,990,998*
TOTAL RSI funds to be used in 2019/20	£3,575,980*

*subject to further discussion regarding impact of bids from London authorities for outreach as part of RSI 19/20 funding



Ministry of Housing,
Communities &
Local Government

Jeremy Swain

*Deputy Director for Homelessness & Rough Sleeping
Delivery*

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James Murray
Chief Executive
GLA

By email:
David.Eastwood@london.gov.uk

14 March 2019

Dear James,

I am writing to inform you that allocations for the Rough Sleeping Initiative Grant for 2019-20 have now been confirmed.

As you know, a targeted £30m Rough Sleeping Initiative fund was announced in March 2018 for local authorities with the highest number of rough sleepers. We then announced further funding for 2019-20. Proposals for this funding were submitted to MHCLG in July 2018 by local authorities and provisionally agreed in September 2018. These proposals have been reviewed, along with your authority's progress and performance in 2018-19, as part of a robust moderation process.

Following this process, your local authority will be paid £2,990,998 for the 2019-20 period, taking into consideration relevant underspend this year. This is outlined in Annex A. Payments will be made by the end of April subject to further discussions on London Street Rescue with regard to the £11 million funding bids from London boroughs.

This grant will continue to be ring-fenced. A grant determination will be sent to your finance team shortly.

We will work as quickly as possible to transfer the money to you by mid-April.

The Rough Sleeping Initiative Team will continue to work closely with you to implement and monitor your plans. The monitoring process for 2019-20 will be the same as 2018-19 and you will need to report progress against your proposals to MHCLG on a monthly basis.

Kind regards,

JEREMY SWAIN

Deputy Director, Homelessness and Rough Sleeping Delivery

MEMORANDUM OF UNDERSTANDING BETWEEN MINISTRY OF HOUSING COMMUNITIES AND LOCAL GOVERNMENT (MHCLG) AND THE GREATER LONDON AUTHORITY (GLA) IN RELATION TO THE MENTAL HEALTH INITIATIVE.

1. Introduction

- 1.1 There is a strong correlation between mental health support needs and the time someone spends on the streets. Mental health issues are both a cause of, and exacerbated by, periods of rough sleeping. Unmet mental health needs can be a great obstacle to people leaving the streets and to people moving on to more permanent housing once they are initially accommodated. In 2016/17, 52% of former rough sleepers who returned to the street after previously making a successful move into accommodation had mental health issues¹.
- 1.2 The programmes set out in this MOU will help tackle this challenge by enabling access to and better outcomes from, services which address mental health issues among rough sleepers.

2. Purpose

- 2.1 The purpose of this MOU is to set out the agreement between MHCLG and GLA about the joint funded project and to specify how the funding provided by MHCLG will be spent. The purpose of the funding is to contribute to ending rough sleeping in London by enabling access to, and better outcomes from, services which prevent mental ill-health, improve mental health, support recovery, and promote good mental health.
- 2.2 Specific details in relation to the programme are included in the Annex, and the business case.
- 2.3 This MOU therefore sets out the expectations of Government and the GLA in light of new funding streams and forms the basis of an agreement to deliver a mental health initiative in London.

3. Summary of Financial Offer

- 3.1 The programme covered by this MOU is the Mental Health Initiative to be implemented from 1 November 2018 to 31 December 2020. This is a joint funded project between GLA and MHCLG.
- 3.2 To sit alongside the GLA £1.25m, MHCLG will provide £400,000 to the GLA in 2018/19 to implement this programme. If, following review and assessment by MHCLG officials in February 2018, the project is assessed to be on track to deliver effective services as laid out in the annex of this MOU, MHCLG will

¹ Data from the Combined Homelessness and Information Network (CHAIN).

provide a further £700,000 to the GLA in 2019/20. The total amount provisionally allocated by MHCLG to this programme is £1.1m. The full funding for this project is £3.35m.

4. Accountability and Monitoring

Governance

- 4.1 MHCLG's Principal Accounting officer is accountable to Ministers and Parliament and the Ministry will therefore require the GLA to provide performance reporting of projects funded through the programme referred to in this MOU.
- 4.2 In MHCLG the funding programmes set out in this MOU will be managed at a strategic level by the Rough Sleeping Initiative adviser allocated to the GLA.
- 4.3 In the GLA the Rough Sleeping Lead Manager will have oversight of the programmes listed in this MOU.
- 4.4 Where GLA identifies significant risks or issues of financial or delivery under-performance those must be escalated to the Head of Homelessness and Rough Sleeping Delivery in MHCLG for resolution.

Reporting

- 4.5 GLA will appoint an account manager who will be responsible for providing a **quarterly** performance report covering the following areas:
 - High level outputs;
 - A summary of progress made on each funding programme in this MOU;
 - Financial performance;The report will include any risks and issues across the programme and actions being taken to mitigate them.

- 4.6 GLA and MHCLG will hold monthly monitoring meetings to discuss progress and performance across the programme in this MOU.
- 4.7 GLA and MHCLG, during the delivery of the initiative, will conduct an evaluation (detail to be agreed) to inform transformation and enable learning to be shared elsewhere.

5. Data Protection

- 5.1 MHCLG and the GLA will co-operate with one another in order to enable each party to fulfil its statutory obligations under the General Data Protection

Regulation (EU) (2016/679) as amended, superseded or replaced from time to time.

- 5.2 Nothing in this MoU is intended to, or shall be deemed to, establish any partnership or joint venture between the parties, constitute either party as the agent of the other party, nor authorise either of the parties to make or enter into any commitments for or on behalf of the other party.

Signed for and on behalf of the Greater London Authority

Date & Signature:

15/11/18



JAMIE RATCLIFF - ASSISTANT DIRECTOR FOR HOUSING

Signed for and on behalf of the Ministry of Housing Communities and Local Government

Date & Signature:



23/10/18

JEREMY SLAVIN - DEPUTY DIRECTOR, HOMELESSNESS AND
ROUGH SLEEPING DELIVERY

Annex A MENTAL HEALTH INITIATIVE

Background

In 2017/18, over half of all people sleeping rough in London were recorded on CHAIN as having mental health support needs, meaning it is the most common support need amongst rough sleepers in the capital. In the past decade, the proportion of rough sleepers in London recorded as having mental health issues has significantly increased (from 30% in 2009/10 to 50% in 2017/8), and with the overall level of rough sleeping having doubled over the period this means very large numbers of people.

The above level of mental health support needs, recorded on CHAIN by outreach teams during initial street contacts, is likely to be an underestimate. Where more in-depth assessments are undertaken, such as at No Second Night Out, levels are significantly higher. For example, in 2016/17, 55 per cent of new rough sleepers who attended No Second Night Out were recorded on CHAIN as having mental health needs, compared with 44 per cent of new rough sleepers as a whole and 35 per cent of new rough sleepers who did not attend NSNO. Furthermore, 83 per cent of residents in St Mungo's hostels have mental health support needs.

Objectives

The objectives are set out in detail in the prospectus for the grant fund and the Mental Health Initiative Business Case 12.07.2018.

Overall, the project is intended to contribute to ending rough sleeping in London by enabling access to, and better outcomes from, services which prevent mental ill-health, improve mental health, support recovery, and promote good mental health. It will bring together NHS Trusts and local authorities to procure specialist mental health workers in 12 London local authorities, and will be delivered alongside funding for mental health provision through the Rough Sleeping Initiative in other areas in 2018-19.

It will draw on successful models such as the Joint Homelessness Team model in Westminster, and will enable the health care, homelessness and housing sectors to understand what can be achieved by jointly commissioning services.

Performance measures included in the highlight report are to be finalised in agreement with MHCLG, but must include the number of people who:

- Were referred to the mental health practitioner role and/or consultant psychiatrist
- On referral, received an intervention, by type of intervention, duration and outcome

Outcomes as far as possible must enable a shared understanding of an individual's progress towards recovery and away from rough sleeping and future mental health crisis.

Recognising the transformational nature of the project, measures of progress and success, will be finalised with MHCLG, but could include for example:

- The number of 'front line' staff eg, outreach or hostel workers, trained/supported to identify and support people with mental ill-health.;
- Change in the extent to which participating commissioners/providers understand the scale and nature of mental ill-health amongst people experiencing rough sleeping; Changes in understanding to be reflected in commissioning and procurement for improved outcomes for people experiencing rough sleeping.

The GLA will provide quarterly financial reports to MHCLG, detailing budget spend, actual/predicted spend and over/underspend.

Funding and Delivery Profiles / Financial Arrangements

Funding Composition:

2018/19	2019/20 (subject to performance)	Total
£400,000	£700,000	£1,100,000

Payments will be made in advance in October/November 2018, and April/May 2019.

At MHCLG, the relationship will be managed by Frances Mapstone and Gill Leng from the Rough Sleeping Delivery team, and at the GLA, by David Eastwood and Jonathan Qureshi from Housing & Land.

Reporting

The GLA will be required to complete a highlight report every quarter. This will include high level outputs, a record of risks, information about activity undertaken and financial performance.

Payment for financial years 2019/20 will be dependent on these reports, following review and assessment by MHCLG officials, indicating that the project has delivered and will continue to deliver the objectives of the grant fund outlined in section 2. The final decision for future funding will be taken by MHCLG Ministers.

