

REQUEST FOR DMPC DECISION – DMPCD 2016 003**Title: Grant Request – Multi-Agency Public Protection Arrangements****Executive Summary:**

The Multi-Agency Public Protection Arrangements (MAPPA) is a set of statutory arrangements designed to protect the public from serious harm by sexual and violent offenders and reduce re-offending behaviour.

The London MAPPA Executive Office provides the strategic overview for MAPPA across London, co-ordinating a joint response from the three Responsible Authority agencies; Metropolitan Police, National Probation Service and London Prisons.

All three Responsible Authority agencies contribute either staff or finance to the cost of running the Executive Office. This report requests approval to provide funding of £40,000 via a Crime and Disorder Reduction Grant to the National Probation Service as a contribution towards the Business Director post.

Recommendation:

The DMPC is asked to approve:

- The award of a Crime and Disorder Reduction Grant for £40,000 to the National Probation Service, London to part fund the Business Director post and
- The future transfer of the budget in 2016/17 to MOPAC in accordance with DMPC decision in February 2014 – DMPCD 15 2014

Deputy Mayor for Policing And Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature**Date**

21/1/16

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Decision required – supporting report

1. Introduction and background

- 1.1. The Multi-Agency Public Protection Arrangements (MAPPA) is a set of statutory arrangements designed to protect the public from serious harm by sexual and violent offenders and reduce re-offending behaviour. The London MAPPA Executive Office provides the strategic overview for MAPPA across London, co-ordinating a joint response from the three Responsible Authority agencies; National Probation Service (London), MPS and London Prisons (including National Offender Management). The Executive is headed by the Business Director.
- 1.2. All three Responsible Agencies contribute either financially or by providing staff to the cost of running the Executive Office. It is MOPACs responsibility to approve the continued funding towards the Business Director post.

2. Issues for consideration

- 2.1. The MOPAC contribution of £40,000 towards the cost of the Business Director post equates to 3% of the total cost of the Executive Office.
- 2.2. The MOPAC Director of Integrated Offender Management, Programmes and Neighbourhoods has reviewed this request for grant funding and recommends it is approved.

3. Financial Comments

- 3.1. Since the establishment of the post in 2009, MOPAC have jointly funded the Business Director's post together with the National Probations Service (NPS) (London). The total cost of the MAPPA Executive Office is £1.4m per annum; NPS (London) contribute 91%, London Prisons 6% and MOPAC 3%.
- 3.2. The £40,000 grant will be funded by the 2015/16 Multi-Agency Initiatives budget.

4. Legal Comments

- 4.1. Under Schedule 3 Paragraph 7 of the Police Reform and Social Responsibility Act 2011 MOPAC may enter into contracts and other agreements (whether legally binding or not) which includes Crime and Disorder Reduction Grant to any person if they are of the opinion that it will secure, or contribute to securing, crime and disorder reduction within the Metropolitan Police District. The MOPAC may make a Crime and Disorder Reduction Grant subject to any conditions (including conditions as to repayment) which MOPAC think appropriate.
- 4.2. The report indicates a number of stakeholders have been consulted in relation to the proposal and that there is general support for the scheme.

5. Equality Comments

- 5.1. The recommendation to continue to part-fund the Business Director post has been fully discussed with the Territorial Policing Assistant Commissioner, Crime and Criminal Justice Commander and the Central Area Roads Policing and Transport. All are supportive of continuing this arrangement.

6. Background/supporting papers

6.1. MPS Paper

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. Part 1 of this form will be made available on the MOPAC website within 1 working day of approval. Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate Part 2 form. Deferment is only applicable where release before that date would compromise the implementation of the decision being approved.

Is the publication of **this** form to be deferred? NO

If yes, for what reason:

Until what date (if known):

Is there a **part 2** form –NO

If yes, for what reason:

ORIGINATING OFFICER DECLARATION:

	<i>Tick to confirm statement (✓)</i>
Head of Unit: Graeme Gordon has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓
Legal Advice: The MPS legal team has been consulted on the proposal.	✓
Financial Advice: The Strategic Finance and Resource Management Team has been consulted on this proposal.	✓
Equalities Advice: Equality and diversity issues are covered in the body of the report.	✓

OFFICER APPROVAL**Chief Operating Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature



Date 21/01/2014

Report for Deputy Mayor Policing and Crime

PROPOSED CRIME AND DISORDER REDUCTION GRANT TO THE NATIONAL PROBATION SERVICE, LONDON TO CONTRIBUTE TOWARDS THE COST OF THE BUSINESS DIRECTOR, LONDON MAPPA EXECUTIVE OFFICE, POST

Report by Assistant Commissioner, Territorial Policing on behalf of the Commissioner

EXECUTIVE SUMMARY

The Multi-Agency Public Protection Arrangements (MAPPA) is a set of statutory arrangements designed to protect the public from serious harm by sexual and violent offenders and reduce re-offending behaviour. The London MAPPA Executive Office provides the strategic overview for MAPPA across London, co-ordinating a joint response from the three Responsible Authority agencies; National Probation Service, London, Metropolitan Police Service and London Prisons, including the National Offender Management Service for all areas of MAPPA work. The Executive Office is headed by the Business Director.

MAPPA contributes directly to a number of the priorities set out in the MOPAC Police and Crime Plan 2013-2016.

All three Responsible Authority agencies contribute either staff or finance to the cost of running the Executive Office. This report seeks approval for a Crime and Disorder Reduction Grant to enable the MPS to contribute towards the cost of the Business Director post.

The MPS has previously contributed £40,000 per annum towards the cost of this post, which represents just over 3% of the total cost of the Executive Office. This report seeks a continuation of that contribution of £40,000 for 2015/16, which remains the same as the previous year's contribution.

A. RECOMMENDATIONS - That

- 1. The Deputy Mayor for Policing and Crime approves the payment of a Crime and Disorder Reduction Grant for £40,000 to enable the MPS, as one of the responsible authorities, to contribute towards the cost of the Business Director post.**
- 2. Note that the grant will be paid to the National Probation Service, London to part fund the London MAPPA Business Director post for 2015/16**
- 3. The future responsibility for providing this annual crime and disorder grant is transferred to MOPAC, with an appropriate budget, as per the decision made by DMPC on 12 February 2014.**

B. SUPPORTING INFORMATION

- 1. The Criminal Justice Act 2003 provides for the establishment of MAPPA and requires that local criminal justice agencies and other bodies dealing with offenders work together in partnership to manage the risks posed by the most serious sexual and violent offenders. MAPPA is not a statutory body in itself but a set of arrangements that operate according to statutory guidance. MAPPA is a mechanism through which agencies can better discharge**

Not Protectively Marked

their statutory responsibilities and obligations and protect the public in a co-ordinated manner. MAPPA exists to promote joint working between these agencies.

2. The London MAPPA Executive Office operates on behalf of the Metropolitan Police Service (MPS), National Probation Service, London (NPS) and the London Prisons (including NOMS), enabling them to meet their statutory obligations as the MAPPA 'Responsible Authority' agencies. The Executive Office is headed by the Business Director, who reports directly to the London MAPPA Strategic Management Board (SMB), which includes representatives from the MPS.
3. Acting as a co-ordinating hub, the Executive Office's role is to promote the multi-agency dimension of MAPPA in London and to ensure that the SMB business plan is delivered. The aim is continuous improvement in the performance of MAPPA across London (MAPPA operates locally in every London Borough and, in the case of the MPS, through Public Protection Teams known as Jigsaw). This is in line with the SMB's vision that London will be a centre of excellence in multi-agency public protection.
4. The Business Director works independently across all three 'Responsible Authority' agencies (Police, Probation and Prisons) and currently chairs the SMB. This provides a high degree of equality within the partnership between the three agencies.
5. The Business Director is responsible for the work of the Executive Office, which covers the following areas of business:
 - Strategy development, business planning and links with other agencies and institutions;
 - Ensuring compliance with national and local guidance and consistency of MAPPA practice across all London Boroughs;
 - Performance management and audit of processes, quality and effectiveness;
 - MAPPA training, especially for the Police and Probation MAPPA chairs in each Borough;
 - MAPPA Serious Case Reviews and dissemination of lessons learned;
 - Academic research and its application to frontline practice;
 - Communications with outside bodies, including MOPAC;
 - IT systems to support MAPPA and effective information sharing (e.g. ViSOR).
6. In undertaking the functions as described above, the Executive Office contributes directly to MOPAC's Police and Crime Plan, particularly in respect of the following Mayoral priorities:
 - **Multi-agency partnership working.** MAPPA helps to ensure that all of London's public services work together to prevent crime and reduce re-offending.
 - **Value for money.** MAPPA avoids unnecessary duplication of effort and resources by co-ordinating and targeting the risk management activities of the various agencies.
 - **Serious and organised crime.** MAPPA has an increasingly important part to play in managing the risks to the public posed by serious organised crime and gang related offending and violence. Offenders managed under MAPPA also include those sentenced under the Terrorism Act who are released from prison on license.
 - **Domestic Abuse.** Creative use of MAPPA (Category 3) brings more 'high risk' domestic abuse perpetrators within the ambit of multi-agency management.

- **Public confidence.** The public can be reassured that through MAPPA there are robust arrangements in place to minimise the risk of harm posed by violent and sexual offenders.
- **Reducing re-offending.** MAPPA meetings routinely discuss the seven resettlement pathways (housing, education, training and employment, health, debt advice, substance misuse services, offending behaviour programmes and relationships with children and families) as a means of enabling offenders to desist from crime.

C. OTHER ORGANISATIONAL & COMMUNITY IMPLICATIONS

Equality and Diversity Impact

1. The work of MAPPA is committed to equal access to services for all groups, particularly in relation to the protected characteristics. This means all actions undertaken or recommended by MAPPA, and all policies and procedures, will be based on assessments of risks and needs.

The Executive Office promotes equality and diversity in the following ways:

- London MAPPA operates in accordance with the equality and diversity requirements as set out in the National MAPPA guidance;
- All MAPPA data has the capacity to be broken down by race, ethnicity, gender and age;
- MAPPA offenders have access to interpreting and translation service;
- A diversity statement is read out at the beginning of every MAPPA meeting and no person is allowed in the meeting who does not have direct involvement with the case being discussed;
- There is a formal process for dealing with complaints;
- Diversity features in all MAPPA related training;
- Diversity issues are included as a required topic of discussion in every case;
- The Executive Office has examined data relating to the ethnicity of MAPPA cases and confirmed that there is no unjustifiable disproportion in the figures.
- Diversity impact is continuously reviewed by the Strategic Management Board.

Financial Implications / Value for Money

1. Since the establishment of the post in 2009, the MPS has jointly funded the Business Director's post together with London Probation Service. Both NPS, London and London Prisons (including NOMS) also contribute towards the cost of running the Executive Office.
2. The contribution made by the MPS, NPS, London and London Prisons (including NOMS) is shown in the table below:-

Not Protectively Marked

Post/Costs	Total	MPS	NPS, London	London Prisons (including NOMS)
	£	£	£	£
Business Director	86,500	40,000	46,500	
NPS, London MAPPA Manager (50% secondment)	36,000		36,000	
Office Manager, Executive Office	49,000		49,000	
Administrator, Executive Office	49,000		49,000	
Project Officer, Executive Officer	39,000		39,000	
MAPPA Serious Case Reviews	15,000		15,000	
Training costs for MAPPA Chairs (Police & Probation)	5,000		5,000	
MAPPA Administrator (25 posts)	971,000		971,000	
Operational Prison Governor (seconded to Executive Office)	75,000			75,000
Total	1,325,500	40,000	1,210,500	75,000
Percentage of total costs	100%	3.02%	91.32%	5.66%

3. The MPS's contribution (£40,000) to the MAPPA Business Director post, which amounts to 3.02% of the total running costs of the Executive Office, will be met from Territorial Policing's 2015/16 Multi Agency Initiatives budget. As the Executive Office directly supports a number of Mayoral Priorities in MOPAC's Police and Crime Plan, as detailed above, it is considered that this payment represents value for money to the MPS and MOPAC.
4. As it is anticipated that this role will continue, it is recommended that the budget and the responsibility for this grant is transferred to MOPAC along with the other reoccurring grants.
5. The budget amount transferred to MOPAC will be the current monetary level of £40k for the foreseeable future, as the MPS's contribution to the MAPPA Business Director post. Any changes to this amount would be required to be part of a wider discussion and additional funds would have to be identified prior to any changes.

Legal Implications

1. This report seeks MOPAC's approval to provide a grant of £40,000 to the National Probation Service, London (as lead accountable body) to contribute towards the running cost of the Executive Office, in particular the Business Director post. NPS, London, are the lead co-ordinating agency for managing the MAPPA function, and will also contribute £46,500 towards this cost.
2. The Criminal Justice Act 2003 provides for the establishment of MAPPA and requires that local criminal justice agencies and other bodies dealing with offenders work together in partnership. Whilst MAPPA is not a statutory body itself, it is a mechanism through which agencies can better discharge their statutory responsibilities and obligations.
3. Under Schedule 3 Paragraph 7 of the Police Reform and Social Responsibility Act 2011 ("2011 Act") MOPAC may enter into contracts and other agreements (whether legally binding or not) where it is calculated to facilitate, or is conducive or incidental to the exercise of the function of MOPAC, which includes making a Crime and Disorder Reduction Grant to any person if they are of the opinion that it will secure, or contribute to securing, crime and

Not Protectively Marked

disorder reduction within the Metropolitan Police District (MPD). The MOPAC may make a Crime and Disorder Reduction Grant subject to any conditions (including conditions as to repayment) which MOPAC think appropriate.

4. The report indicates a number of senior officers within TP have been consulted in relation to the proposal and that there is general support for the proposed funding.
5. MOPAC has an obligation pursuant to paragraphs 3(f) of the Schedule under the Elected Local Policing Bodies (Specified Information) Order 2011, as amended, to publish details of all Crime and Disorder Reduction Grants, including the conditions (if any) attached to the grant, the recipient of the grant, the purpose of the grant and the reasons why it is considered that the grant would secure, or contribute to securing, crime and disorder reduction in the MPD.
6. This report is submitted as part of the governance process. Paragraph 4.8 of the MOPAC's Scheme of Consent and Delegation provides the DMPC with delegated power to make grants to secure and contribute to securing crime reduction in London.

Consultation undertaken

1. The recommendation to continue to part-fund the Business Director post has been fully discussed with AC 'TP' and T/Commander, Crime, Criminal Justice, Roads and Transport Policing and both are supportive of continuing this arrangement.

Risk (including Health and Safety) Implications

1. The risk of not funding this post could potentially lead to the collapse of the Executive Office and the functions they performed on behalf of the MPS. This risk can be mitigated by providing funding to demonstrate support for MAPPA and their work reducing risk to the public.

Report author: DCI Sam Faulkner, TP Capability and Support.

