

REQUEST FOR DMPC DECISION – PCD 70**Title: Operation Winter Key – Independent Inquiry into Child Sexual Abuse (IICSA)****Executive Summary:**

The purpose of this paper is to highlight the implications on the MPS of the Independent Inquiry into Child Sexual Abuse (IICSA) and to seek approval for an increase in police officers, police staff, and agency workers for Operation Winter Key which is the Metropolitan Police Service (MPS) response to the inquiry.

Recommendation:

The Deputy Mayor for Policing and Crime (DMPC) is asked to;

1. approve the recruitment of an additional 17 agency staff at a cost of £360,000 in 2016/17 to be funded from reserves
2. approve the continual employment of 27 agency staff posts from 2017/18 until 2019/20 at a cost of £1,026,000 per year, to be added to 2017/18 to 2019/20 savings targets
3. note the decision to redeploy a further 11 police officers into the Operation,
4. note the decision to allocate Operation Winter Key a police staff Budgetary Workforce Target of 21 posts.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature**Date**

5/10/2016.

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Decision required – supporting report

1. Introduction and background

- 1.1. Operation Winter Key is the Metropolitan Police Services (MPS) response to manage the impact of the Independent Inquiry into Child Sexual Abuse (IICSA).
- 1.2. Management Board originally considered the resourcing of this service in September 2015 and agreed a police officer and police staff establishment equivalent to 80% of the original request
- 1.3. In July 2016 Management Board considered a further bid for additional resources and agreed to reallocate both police officers and police staff in recognition of the current and anticipated workload of the operation.

2. Issues for consideration

- 2.1. The principles of the Independent Inquiry into Child Sexual Abuse require that they have full access to the material they require, and that the MPS has a statutory requirement to provide IICSA the material and detailed reports within set timescales. If an allegation of child abuse is received by the inquiry it will be referred to the Police.
- 2.2. Since September 2015 the Inquiry has formally announced the public hearing strands and referrals have commenced impacting on the MPS resourcing within Operation Winter Key. The current staffing is insufficient to meet the current demand and the additional staff will be deployed to ensure the MPS can provide to IICSA full disclosure within the statutory time limits, and commence investigations of both historic child abuse and allegations of historical police misconduct that are being received by the MPS.
- 2.3. If the team is not adequately resourced to fulfil its obligations, these are the risks of;
 - Failure to provide full disclosure within statutory timescales to IICSA.
 - Failure to identify and understand links between enquiries both inside the MPS and with other police forces.
 - Delay in progressing criminal investigations and referrals from the IICSA 'Truth and Reconciliation Panels' and referrals from other forces. Inherent in this is the risk of delays in safeguarding young people who remain at risk of continuing abuse.
 - Delays in professional standards investigations, including those managed by the IPCC thereby impacting on the MPS's ability to give full and informed disclosure to the IICSA.

3. Financial Comments

- 3.1. Additional funding of £360,000 is sought to meet the needs of the proposed increase in numbers of agency staff in 2016/17 from 10 to 27 assuming 6 months of costs to be drawn down from reserves.
- 3.2. A revenue budget of £1,026,000 per financial year is sought to fund the 27 agency staff till March 2020. The shortfall will be added to the savings target for 2017/18 until March 2020 and considered as part of the 2017/18 Budget Submission.

4. Legal Comments

4.1. There are no legal implications in providing this resource and funding

5. Equality Comments

5.1. There are no Equality and Diversity implications in providing this resource and funding.

6. Background/supporting papers

6.1. Appendix 1.

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a **Part 2** form – Yes

If yes, for what reason: Commercially Sensitive

ORIGINATING OFFICER DECLARATION:

	<i>Tick to confirm statement (✓)</i>
Head of Unit: The Head of Strategic Finance and Resource Management has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓
Legal Advice: The MPS legal team has been consulted on the proposal.	✓
Financial Advice: The Strategic Finance and Resource Management Team has been consulted on this proposal.	✓
Equalities Advice: There are no Equality and Diversity implications in providing this resource and funding	✓

OFFICER APPROVAL**(Acting) Chief Executive Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

R. Lawrence

Date 05/10/2016.

Investment Advisory Board – 22 September 2016

The Independent Inquiry into Historical Child Abuse- Operation Winter Key.

Report by Detective Supt Ang Scott on behalf of the Deputy Commissioner

EXECUTIVE SUMMARY

The purpose of this paper is to highlight to the board the implications for the MPS of the Independent Inquiry into Child Sexual Abuse (IICSA).

The paper will also seek approval for an increase in police officers, police staff, and agency workers for Operation Winter Key which is the MPS response to the inquiry. This is due to a substantial increase in demand to service the inquiry, and to investigate related allegations of both criminality and historic police misconduct.

A. RECOMMENDATIONS - That the Deputy Mayor on behalf of MOPAC

- i) Approve the recruitment of an additional 17 agency staff at a cost of £360,000 in 2016/17 (based on 6 months costs). This is in addition to the one off budget of £400,000 for 10 agency staff agreed by Management Board in September 2015. Also approves the continual employment of 27 agency staff posts from 2017/18 until 2019/20 at a cost of £1,026,000 per year.
- ii) Approves the funding shortfall of £360,000 for the extra 17 agency staff by a draw down from reserves to cover the cost in 2016/17 and then adding the pressure of funding the additional 27 agency staff members at a cost of £1,026,000 to the MPS savings target for 2017/18 until 2019/20.
- iii) Notes the decision to redeploy a further 11 police officers (1xDCI, 3xDS and 7xPC) into Operation Winter Key and that these police officers will be drawn proportionately from the operational business groups.
- iv) Notes the decision to allocate Operation Winter Key a police staff BWT of 21 posts. Posts or funding to be redeployed proportionately from operational business groups.

B. SUPPORTING INFORMATION

Operation Winter Key is the MPS response to manage the impact of the Independent Inquiry into Child Sexual Abuse (IICSA). The MPS Management Board originally considered the resourcing of Operation Winter Key on the 8th September 2015 and agreed a police officer and police staff establishment equivalent to 80% of the original request. On 12th July 2016 Management Board considered a further bid for additional resources and agreed to reallocate both police officers and police staff in recognition of the current and anticipated workload of the operation. This paper has been submitted to IAB in order to both update the Board and to consider the request to authorise the recruitment of temporary agency staff as outlined in Recommendations i and iii.

1. The Independent Inquiry into Child Sexual Abuse

1.1 On Thursday 9 July 2015 Dame Lowell Goddard QC, made the opening statement in the statutory Independent Inquiry into Child Sex Abuse (IICSA or the Inquiry) and the extent to which institutions in England and Wales have discharged their duty of care to protect children against sexual abuse. The terms of reference for the Inquiry encompass a wide range of institutions including Local Authorities, the Police, Armed Forces, Hospitals, Children's Homes and the British Broadcasting Corporation.

1.2 The Independent Inquiry into Child Sexual Abuse Inquiry has divided its work into 5 broad work streams, all of which may involve scrutiny of police activity in the past or may result in significant requests for the MPS to disclose material held in respect of previous investigations. These 5 work streams are:

- Allegations of abuse by people of prominence in public life.
- Abuse taking place in the context of educational or religious organisations.
- Criminal Justice and Law Enforcement. This will include reviewing past and present policing strategies and examining historic failures in policing cases of child sexual abuse. It will also examine whether or not police forces intentionally failed to robustly investigate allegations against prominent people.
- Abuse committed within Local Authority premises or within voluntary organisations.
- Abuse committed within national and private service organisations (such as the BBC).

1.3 The Inquiry's work has been divided into three core projects: the Research Project, the Truth Project and the Public Hearings Project.

- The Research Project will involve a comprehensive literature review to bring together analysis of all the published work addressing institutional failures in child protection.
- The Truth Project will allow victims and survivors of CSE to share their experiences with the Inquiry through written submissions and personal testimony. The first Truth Project sessions started in 2015.
- The Public Hearings Project has announced 13 strands to be heard. The Inquiry will select case studies that appear to show a pattern of institutional failings. Evidence will be taken from representatives from the institutions under investigation and from victims and survivors of abuse. The Inquiry expects to commence its first hearing in 2017. The 13 strands of investigations announced are:
 - i. Accountability and Reparation
 - ii. Cambridge House, Knowl View and Rochdale
 - iii. Children in Custodial Institutions
 - iv. Children outside the UK
 - v. Child Sexual Exploitation by Organised networks
 - vi. Lambeth Council
 - vii. Lord Janner
 - viii. Nottinghamshire Councils
 - ix. Residential Schools
 - x. The Anglican Church
 - xi. The Internet
 - xii. The Roman Catholic Church
 - xiii. Westminster

1.4 Operation Winter Key is the overarching MPS response to the Inquiry, and its purpose is to:

- Act as the MPS single point of contact to respond to the requirements of the Independent Inquiry into Child Sexual Abuse.
- Provide accurate and full disclosure to the Inquiry through a dedicated disclosure team.
- Provide sufficient investigative capacity to receive, analyse and investigate new allegations of relevant crimes referred to the MPS through the Inquiry or through normal reporting channels.
- Provide a Major Incident Room structure, with HOLMES, to enable investigations to be indexed, cross-referred and for links with other investigations to be identified. This will include links with non-MPS investigations through the national Operation Hydrant.
- Under the direction of the IPCC investigate allegations of police misconduct.
- Provide a consistent MPS response to FOIA and other disclosure request.

The principles of the Independent Inquiry into Child Sexual Abuse require they will have full access to the material they require, and that the MPS has a statutory requirement to provide IICSA the material and detailed reports within set timescales. If an allegation of child abuse is received by the inquiry it will be referred to the Police.

Since the September 2015 the Inquiry has formally announced the public hearing strands and referrals have commenced impacting on the MPS resourcing within Operation Winter Key. The current staffing is insufficient to meet the current demand and the additional staff will be deployed to ensure the MPS can provide to IICSA full disclosure within the statutory time limits, and commence investigations of both historic child abuse and allegations of historical police misconduct that are being received by the MPS.

C. OTHER ORGANISATIONAL & COMMUNITY IMPLICATIONS

Equality and Diversity Impact (mandatory)

There are no Equality and Diversity implications in providing this resource and funding.

Financial Implications / Value for Money (mandatory)

1. The opportunity costs of officers and staff identified within the report do not create a budgetary pressure; however, there is clearly a need to divert officers and staff from existing activities across operational business groups.
2. In September 2015 Management Board agreed a one off budget increase in 2016/17 to fund 10 agency staff members at a proposed cost of £400,000.
3. Additional funding of £360,000 is sought to meet the needs of the proposed increase in numbers of agency staff in 2016/17 from 10 to 27 assuming 6 months of costs. A revenue budget of £1,026,000 per financial year will be sought to fund the 27 agency staff till March 2020
4. SCO is not able to fund the agency pressure of £360,000 in 16/17 and £1,026,000 in 17/18 onwards from within existing budgets. Investment Advisory Board is asked to approve the request for additional budget funding by a draw down from reserves to cover the shortfall in 2016/17 and then adding the pressure to the MPS savings target for 2017/18 until March 2020.
5. It is assessed that the unit will require the continued use of six vehicles to conduct outside enquiries. This need will be managed by using the existing MPS fleet.
6. Any property related expenditure will be met from within existing PSD budgets.

Legal Implications (mandatory)

There are no legal implications in providing this resource and funding.

Consultation undertaken (mandatory)

Key stakeholder engagement (up to what level)	Supportive / Supportive with concerns / Not supportive / Not affected
Management Board	Supportive
Finance Lead	Supportive
HR (Director)	Supportive

Risk (including Health and Safety) Implications (mandatory)

There are no health and safety implications to this funding.

A previous Management Board paper outlined a number of key risks to the MPS, if Operation Winter Key team was not adequately resourced to fulfil its obligations. These are:

- i. A failure to provide full disclosure within statutory timescales to IICSA.
- ii. A failure to identify and understand links between enquiries both inside the MPS and with other police forces.
- iii. A delay in progressing criminal investigations and referrals from the IICSA 'Truth and Reconciliation Panels' and referrals from other forces. Inherent in this is the risk of delays in safeguarding young people who remain at risk of continuing abuse.
- iv. Delays in professional standards investigations, including those managed by the IPCC thereby impacting on our ability to give full and informed disclosure to the IICSA.

Real Estate and Environmental Implications

Operation Winter Key is located at one venue with other additional accommodation within the building currently being arranged.

There are no environmental implications to this resource and funding.

