

GREATER LONDON AUTHORITY

REQUEST FOR DIRECTOR DECISION – DD2457

Title: 'Information Sharing to Tackle Violence' programme to support violence reduction

Executive Summary:

This decision form requests approval to receive and spend £105,000 in 2020/21 to run MOPAC's 'Information Sharing to Tackle Violence' programme (ISTV). This programme supports violence reduction through the collection of anonymised data on violent incidents reported to London's 28 Type 1 Hospital Emergency Departments. This is made available to authorised analysts working to reduce violence through the GLA's secure Safestats crime data portal. This service helps fill the intelligence gap on the many incidents of violence which are not reported to the police, and supports the Mayor's priorities around crime, public safety and public health.

Decision:

That the Executive Director of Strategy and Communications approves:

1. The GLA's receipt from MOPAC of a £105,000 revenue grant (under section 121 of the Greater London Authority Act 1999); and
2. expenditure of £105,000 in 2020/21 to deliver the Information Sharing to Tackle Violence service including:
 - £21,000 on project management and hospital liaison;
 - £46,000 on a Community analyst to undertake analysis and promote wider use of the data; and
 - £38,000 on data processing, data governance and hosting.

AUTHORISING DIRECTOR

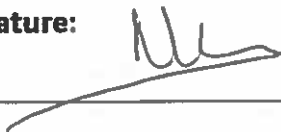
I have reviewed the request and am satisfied it is correct and consistent with the Mayor's plans and priorities.

It has my approval.

Name: Niran Mothada

Position: Executive Director, Strategy and Communications

Signature:



Date:

12/3/20.

PART I - NON-CONFIDENTIAL FACTS AND ADVICE

Decision required – supporting report

1. Introduction and background

- 1.1. The 'Information Sharing to Tackle Violence' (ISTV) project brings together and provides access to anonymised data on violent incidents reported to London's 28 hospital emergency departments.
- 1.2. The project aims to reduce violence by providing intelligence on a greater proportion of violent incidents than those that are reported to the police. It has been shown to be effective in Cardiff and elsewhere in reducing violence. These data are governed by NHS Digital data standard ISB1594.
- 1.3. Since 2015, the GLA have received funding from MOPAC which it has used to cover the cost of processing, harmonisation and hosting of hospital data and to make this available securely to authorised users as part of their Safestats crime data platform. Previous decision forms MD2181 and DD2387 referred to the provision, receipt and use of this funding.
- 1.4. In 2020/21, MOPAC wishes to commission the GLA to run the whole ISTV service including the project management, hospital liaison, and analyst training, to improve data governance and increase use of the intelligence in regular decision-making.
- 1.5. This decision seeks approval to receive and spend grant funding from MOPAC of £105,000 for the 2020/21 financial year.

2. Objectives and expected outcomes

- 2.1. The 'Information Sharing to Tackle Violence' project aims to reduce violence by improving data sharing on violent incidents not reported to the police.
- 2.2. This project supports the Mayor's priorities around violence reduction, crime and public safety, health and the economy including keeping children and young people safe, tackling violence among women and girls, cracking down on knife crime, Thrive London: Improving mental health, Building a 24 hour London, and Regeneration: Improving London's public spaces and High Streets.
- 2.3. The ISTV programme aims to provide ongoing access to data on violent incidents reported to hospital Emergency Departments to support operational and tactical crime reduction as well as provide an expanded range of data for strategic analysis.
- 2.4. The use of the Safestats data platform to host the data, provides access to these data in the same place as a wide range of other multi-agency crime and safety data provided by the London Ambulance Service, British Transport Police, London Fire Brigade as well as the Metropolitan Police Service.
- 2.5. Specific objectives of this year's ISTV programme are to increase the use of data by a wider range of analysts and work with hospitals to improve data governance in line with the revised NHS data standard ISB 1594.
- 2.6. The £105,000 will be allocated as follows:
 - Project management and hospital liaison (£21,000). A part-time project manager supports the operational delivery of the programme, and is responsible for continued relationships with the 28 hospitals and NHS Digital.
 - Community Analyst (£46,000). The Community Analyst undertakes pan-London analysis of ISTV data and promotes its use by Boroughs, MPS and others, and coordinates feedback to Community Safety Partnerships and hospitals. The Community Analyst will create an ISTV hub on the London Datastore so analysts can benefit from case studies of impact in the use of ISTV data, and create a series of monitoring outputs for use by MOPAC, and the Violence Reduction Unit.

- Data processing, data governance and hosting (£38,000). The Safestats data team process and clean and geocode monthly data from the 28 hospitals to create a harmonised pan-London dataset uploaded to the Safestats data platform. This provides data that the police and CSPs can use for crime mapping and intelligence analysis in line with the National Intelligence Model and SARA methodology (Scanning, Analysis, Response and Assessment) to prevent crime and reduce the impact. This pan-London approach is critical to the success of the project, as victims do not always present at their nearest hospital and more localised data sharing between individual hospitals and local Community Safety Partnerships does not provide complete intelligence.

3. Equality comments

- 3.1. The GLA must have due regard to the need to eliminate unlawful discrimination, harassment and victimisation as well as to the need to advance equality of opportunity and foster good relations between people who share a relevant protected characteristic and those who do not, under section 149 of the Equality Act 2010. This involves having due regard to the need to remove or minimise any disadvantage suffered by those who share a relevant protected characteristic that is connected to that characteristic, taking steps to meet the different needs of such people; and encouraging them to participate in public life or in any other activity where their participation is disproportionately low.
- 3.2. While there are no direct equality impacts of the ISTV programme itself, analyses conducted using the data contained in the GLA Safestats data system are used to inform the Mayor on areas of London which are affected by a range of crimes (including those not reported to the police), and vulnerable people who are victims of crime. The driving force of analysis conducted by organisations accessing Safestats data is to improve equality of opportunity for Londoners by creating an improved understanding of victims of crime, identifying the vulnerable, and assisting in the enforcement of those who seek to harm. Many victims of crime are disproportionately those with protected characteristics such as ethnic group, religion and sexual orientation.

4. Other considerations

- 4.1. Key risks and issues to the programme in 2020/21 include data governance and data use. In 2019 the NHS Information Standard ISB1594 was revised. In response to this we need to work with hospitals to ensure clarity about the exact data which can be shared and how this relates to other Emergency Department datasharing with NHS Digital such as the Emergency Care Dataset (ECDS). The data are classified by the NHS as anonymised and there are therefore no GDPR considerations to note.
- 4.2. In light of regular staff turnover of MPS and Borough analysts, further work is needed to ensure the ongoing use of data, in particular the creation of an information hub of case studies of analysis and impact.

5. Financial comments

- 5.1. Executive Director's approval is sought for the receipt and expenditure of £105,000 of revenue grant funding from MOPAC for 2020/21 to deliver the Information Sharing to Tackle Violence service as detailed in paragraph 2.6 above. MOPAC are expected to pay the GLA quarterly in arrears for ISTV services.

6. Legal comments

- 6.1. The foregoing sections of this report indicate that the decision requested of the Executive Director falls within the statutory powers of the GLA to promote and/or to do anything which is facilitative of or conducive or incidental to the promotion of social development in Greater London and in

formulating the proposals in respect of which a decision is sought officers have set out above how they have complied with the Authority's related statutory duties to:

- a) pay due regard to the principle that there should be equality of opportunity for all people;
- b) consider how the proposals will promote the improvement of health of persons, health inequalities between persons and to contribute towards the achievement of sustainable development in the United Kingdom; and
- c) consult with appropriate bodies.

- 6.2. Section 31(1) of the Greater London Authority Act 1999 (the "GLA Act") prohibits the GLA from incurring expenditure on activity which may be undertaken by functional bodies. Section 31(6) of the GLA Act however, permits such expenditure where it relates to the cooperation with or the facilitation or coordination of activity of such bodies. Officers have indicated at section 1 (above) of this report that the expenditure proposed concerns such cooperation and is facilitative of the coordination or activity.
- 6.3. In taking the decisions requested, the Executive Director must have due regard to the Public Sector Equality Duty; namely the need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Equality Act 2010 and to advance equality of opportunity and foster good relations between persons who share a relevant protected characteristic (race, disability, gender, age, sexual orientation, religion or belief, pregnancy and maternity and gender reassignment) and persons who do not share it (section 149 of the Equality Act 2010). To this end, the Executive Director should have particular regard to section 3 (above) of this report.
- 6.4. With the consent of the Mayor, functional bodies may provide revenue grants to the GLA (section 121 of the GLA Act). The GLA's "Mayoral Decision Making in the Greater London Authority" document (the "Scheme of Delegation") specifies only however, that the granting of such consent is reserved to the Mayor where the value of a grant is equal to or exceeds £150,000.00. Accordingly, the Executive Director, acting pursuant to the Scheme of Delegation, may approve the making by MOPAC of the revenue grant proposed and the GLA's receipt of the same. Officers are reminded that, in accordance with section 121 of the GLA Act, no conditions may be imposed upon the GLA's use of the funds other than that the funds must not be used for capital expenditure.
- 6.5. Officers must ensure that the expenditure proposed is administered in accordance with the requirements of the GLA's Contracts and Funding Code.

7. Planned delivery approach and next steps

Activity	Timeline
Procurement of project manager and community analyst	April 2020
Data processing and upload to Safestats	Monthly from April 2020 to March 2021
Clarification of data governance process with hospitals	April 2020-October 2021
Publication of ISTV Datastore pages and Case Study successes	July 2020
Training module for hospital ED staff collecting data added to hospital data systems	From June 2020
Review of project impact	November 2020

Appendices and supporting papers:

None.

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FoIA) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary. **Note:** This form (Part 1) will either be published within one working day after it has been approved or on the defer date.

Part 1 - Deferral

Is the publication of Part 1 of this approval to be deferred? NO

If YES, for what reason:

Until what date: (a date is required if deferring)

Part 2 – Sensitive information

Only the facts or advice that would be exempt from disclosure under FoIA should be included in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a part 2 form – NO

ORIGINATING OFFICER DECLARATION:

Drafting officer to
confirm the
following (✓)

Drafting officer:

Vivienne Avery has drafted this report in accordance with GLA procedures and confirms the following:

Assistant Director/Head of Service:

Jeremy Skinner has reviewed the documentation and is satisfied for it to be referred to the Sponsoring Director for approval.

Financial and Legal advice:

The Finance and Legal teams have commented on this proposal, and this decision reflects their comments.

Corporate Investment Board

This decision was agreed by the Corporate Investment Board on 9 March 2020.

EXECUTIVE DIRECTOR, RESOURCES:

I confirm that financial and legal implications have been appropriately considered in the preparation of this report.

Signature

M. D. Allen

Date

9.3.20

