

REQUEST FOR MAYORAL DECISION – MD2336

Title: Home Office Grant Agreement for London Strategic Migration Partnership (LSMP) and related activities 2018/19

Executive Summary:

The Home Office funds the Greater London Authority (GLA) to lead the London Strategic Migration Partnership (LSMP). The purpose of the LSMP is to provide a strategic leadership, advisory, coordination and development function for migration and integration in London. The LSMP work is informed and supported by the Mayor's Migrant & Refugee Advisory Panel (MRAP), a consultative forum which has representation from a range of refugee and migrant communities. There are similar partners across all UK regions.

Leading the LSMP enables the GLA to gather better intelligence on migration in London, improve coordination among strategic partners, influence immigration policy and take migration into account in delivering the Mayor's responsibilities and priorities.

The proposed grant of £154,000 from the Home Office for 2018/19 will cover the staff cost needed to support the LSMP and the delivery of its business plan (including support to the Migrant and Refugee Advisory Panel), develop London's approach to the resettlement of resettled refugees, and coordinate ESOL (English for Speakers of Other Languages) for resettled refugees. The LSMP has played a core role on issues related to the rights of European Londoners post-Brexit, the Windrush generation, and undocumented survivors of Grenfell and their families.

The GLA has received grant funding for this work stream since 2008. The previous agreement covered the period from 1 April 2017 to 31 March 2018 (DD2113).

Decision:

That the Mayor approves:

1. Receipt of £154,000 of grant funding from the Home Office; and
2. Expenditure of the same to cover staff costs and meeting facilitation costs to support the LSMP and the delivery of its business plan, coordinate Vulnerable Persons Resettlement, and coordinate ESOL for Resettled Refugees for 2018-19.

Mayor of London

I confirm that I do not have any disclosable pecuniary interests in the proposed decision, and take the decision in compliance with the Code of Conduct for elected Members of the Authority.

The above request has my approval.

Signature:



Date:

7/8/18

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE MAYOR

Decision required – supporting report

1. Introduction and background

- 1.1 The Home Office funds the Greater London Authority (GLA) to lead the London Strategic Migration Partnership (LSMP). The Deputy Mayor for Social Integration, Social Mobility and Community Engagement chairs the LSMP. The previous grant agreement was for £124,000 and covered the period from 1 April 2017 to 31 March 2018. Recent decision forms relating to this are: DD2113, DD2036.
- 1.2 A new grant agreement of £154,000 will fund the GLA in 2018/19 to lead the LSMP, develop London's approach to the resettlement of refugees, and coordinate ESOL (English for Speakers of Other Languages) for resettled refugees. The funding for 2018/19 has been confirmed in writing by the Home Office (Appendix A).
- 1.3 The purpose of the LSMP is to provide a strategic leadership, advisory, coordination and development function for migration and integration in London. The LSMP brings together cross-sector partners to look at migration issues of strategic importance to London. Its remit includes data and demographics on migration and supporting integration. The work of the LSMP is informed by the Mayor's Migrant and Refugee Advisory Panel (MRAP) which has a membership of organisations that support migrants, refugees and asylum seekers. The LSMP will ensure its work supports the Mayor's priorities and GLA policies and activities.
- 1.4 The GLA will also use the grant funding to work with London stakeholders to develop a sustainable community sponsorship model for refugee resettlement which can work in London, including generating new offers of support, securing commitments and developing relevant policies, processes and structure to support community sponsorship in London. This will enable the GLA to continue to provide support and guidance to London boroughs, supporting a network of boroughs (and other stakeholders where appropriate) to enable peer learning and cross-borough/cross-organisational collaboration.
- 1.5 In addition to this, the GLA will build on the ESOL mapping work undertaken in May 2017 to provide coordination support to ensure resettled refugees are able to access suitable ESOL provision.
- 1.6 Approval is therefore being sought for:
- Receipt of £154,000 of grant funding from the Home Office; and
 - Expenditure of the same to cover staffing costs and facilitate meetings and events as necessitated by the workplan:
 - £64k 'Enabling' – a lead officer to coordinate the LSMP and to manage the delivery of its work plan detailed under 2.1.
 - £60k 'Resettlement coordination' – an officer to deliver the programme of work detailed under 2.2.
 - £30k 'ESOL coordination' (match-funded separately approved through the Social Integration Budget: MD2311) – an officer to deliver the programme of work detailed under 2.3.

2. Objectives and expected outcomes

2.1 The LSMP work plan for 2018/19 includes:

- 2.1.1 **Managing the impact of the EU Referendum result on London:** to mitigate barriers to vulnerable European Economic Area, Swiss, and third country nationals in London securing status in the UK, and to increase awareness of migrant rights and mitigate exploitation and discrimination. This includes delivery of Social Integration team projects such as the Portal for European Londoners and a micro-grant scheme to support civil society outreach (approved separately by DD2239, from the European Londoners budget).
- 2.1.2 **Informing the future Immigration system:** monitoring the impact of the hostile environment policies and making recommendations to mitigate consequences. This includes work to ensure that undocumented survivors of Grenfell Tower and their families are able to access support and engage in the public inquiry, and work to ensure that the rights of the Windrush generation are upheld.
- 2.1.3 **Integration and Communities:** provide expertise on migrant integration and ESOL policy to inform the GLA's wider approach to skills policy and responses to Government's policy, including the delivery of the Social Integration Team's ESOL Plus project, which aims to promote innovation in supporting learners to overcome barriers to accessing English language.
- 2.1.4 **Asylum and Refugee Resettlement:** improve understanding of the operation of asylum dispersal contracts and London's approaches to supporting Unaccompanied Asylum-Seeking Children (UASC), including a working group to look at UASC mental health.

2.2 London coordination for the resettlement of refugees will include:

- 2.2.1 Further developing a sustainable community sponsorship and regional co-ordination model with buy-in from interested boroughs and other key London stakeholders including communities and civil society, businesses and employers, funders and philanthropists which aspires to work with and support as many community sponsors as possible within the capital.
- 2.2.2 Generating new offers of support for community sponsorship in London.
- 2.2.3 Acting on initial offers of support and building links with interested businesses, boroughs and charitable organisations, aiming to increase capacity and experience across sectors to become involved in a model of Community Sponsorship.
- 2.2.4 Providing participating local authorities in London with information to support their engagement with refugee resettlement and community sponsorship "the Programme", ensuring all participating local authorities are aware of guidance on key areas.
- 2.2.5 Continuing to convene a network of borough officers leading on resettlement which will meet on a quarterly basis.
- 2.2.6 Identifying issues and challenges on resettlement shared across local authorities in London, and ensuring information and solutions are shared across the region and used to inform resettlement post 2020.
- 2.2.7 Capturing key learning, good practice, issues and new developments and sharing with regional and national stakeholders to support Programme development.
- 2.2.8 Responding to requests to collate, provide and clarify information from local authorities in London to contribute to the review or evaluation of the Programme at national, regional and sub-regional levels where requested.

2.2.9 With the agreement of local authorities in London, supporting work within the capital to secure economies of scale in services provided to beneficiaries arriving under the Programme.

2.3 The Home Office have also agreed to fund a London coordinator to take forward work related to the provision of suitable ESOL for resettled refugees. This post will be employed by the GLA with a work programme including:

2.3.1 Supporting access to ESOL provision across London by acting as a principal point of contact for the ESOL sector and London borough resettlement leads on ESOL for resettled refugees.

2.3.2 Delivering programme support on ESOL provision in London to increase the region's effectiveness in providing access to language support for all Londoners, including but not limited to individuals resettled under the Vulnerable Persons Resettlement Scheme and Vulnerable Children Resettlement Scheme.

2.3.3 Developing new approaches to strategic planning, commissioning and coordination of ESOL provision for resettled refugees, at city-wide, sub-regional and borough levels, including by advising GLA colleagues implementing the devolution of London's Adult Education Budget.

2.3.4 Developing approaches to provision available to learners requiring further or alternative support, and address the practical barriers to accessing ESOL learning, such as issues around pre-entry support, childcare and digital inclusion.

2.3.5 Harnessing the complementary role of informal learning and non-formal ESOL provision through support of English language volunteers, developing and delivering a project to maximise opportunities for social integration for volunteers and learners, including intergenerational work, in close collaboration with the GLA Team London team.

2.3.6 Leading the work of the GLA's ESOL Plus programmes, including liaison with employers and the ESOL sector, and learning from pilots.

2.3.7 Further developing the ESOL scoping and mapping work of the GLA, building on the good work of some of London's existing ESOL Advice Services, and ensuring that best practice is disseminated across the region.

2.3.8 Developing successful networks within the organisation and with external partners to ensure successful delivery across all projects, to include ESOL providers, local authorities, civil society groups and volunteers.

3. Equality comments

3.1 Under Section 149 of the Equality Act 2010, as a public authority, the GLA must have 'due regard' of the need to:

- Eliminate unlawful discrimination, harassment and victimisation; and
- Advance equality of opportunity and foster good relations between people who have a protected characteristic and those who do not.

3.2 Equality, integration and inclusion are the drivers behind this programme of work. Tackling disadvantage and discrimination is a central part of this programme of work. The LSMP aims to increase awareness of migrant rights and mitigate exploitation and discrimination. The ESOL programme of work is specifically designed to overcome the additional barriers that some groups face to social integration, in this case English language proficiency.

3.3 The LSMP and MRAP ensure that the voices of migrants and refugees are included in the delivery of the Mayor's Equality, Diversity and Inclusion Strategy as well as the Mayor's Social Integration

Strategy. The workplan will support a number of objectives from the Equality, Diversity and Inclusion Strategy including ensuring that London is a great place to live, work and do business. To achieve this the Equality, Diversity, and Inclusion Advisory Group will develop a link to the Migrant and Refugee Advisory Panel.

- 3.4 The lead officer coordinating the LSMP and MRAP will ensure that a diversity of voices are included in the Partnership. This is embedded in the terms of reference for MRAP which states that the board should 'represent the diversity of London's migrant and refugee communities, and the issues that affect them' and membership will be kept under review for this purpose.

4. Other considerations

a) key risks and issues

| Risk | Mitigation measures | Current probability (1-4) | Current impact (1-4) | RAG |
|---|---|----------------------------------|-----------------------------|------------|
| LSMP discussions do not translate into development of deliverable actions | <ul style="list-style-type: none"> Accurate note taken of each meeting with actions noted, including clear ownership and deadlines Workplan development focused on outcomes and project owners Ensure right membership round the table to make decisions and take actions forward | 2 | 2 | Green |
| Capacity of MRAP to engage strategically with the LSMP | <ul style="list-style-type: none"> MRAP reviewed to strengthen the 'lead membership' to have an increased capacity and remit to engage with the LSMP. Reviewed the membership of MRAP to ensure that it represents the diversity of London's population and the issues that impact them. Working with community engagement team to support civil society's data management | 2 | 2 | Green |
| Building meaningful links with boroughs and other regional mechanisms on issues related to refugee and asylum | <ul style="list-style-type: none"> Pre-meet with London Councils, ALDCS, Asylum Seekers Consortium and Housing Director representatives to plan future involvement at the LSMP and build a relationship that adds regional capacity London Councils Lead Member now formally represented on the board for 2018/19 | 2 | 2 | Green |
| Concerns of local councils involved in resettlement not conveyed to policy decision-makers | <ul style="list-style-type: none"> Resettlement and ESOL lead to meet regularly with local council lead officers, and develop strong networks and relationships with local government Resettlement and ESOL leads to attend LSMP and MRAP to ensure local authority feedback is voiced and recognised. | 2 | 2 | Green |

b) links to Mayoral strategies and priorities

- 4.1 **Social Integration** – core to the Mayor's Strategy 'All of Us', in particular to deliver the Mayor's commitment to support migrants and refugees by challenging barriers to integration.

- 4.2 **Skills** – ESOL is a core part of the Skills Strategy and City Hall has committed to support the development of innovative approaches to strategic planning and commissioning of ESOL including the use of community based and volunteer support, to improve local coordination of ESOL provision, and to address practical barriers to ESOL learning. The Skills Team have been closely involved in developing the ESOL coordinator role and the post-holder will work closely with the skills team.
- 4.3 **Team London** – The Resettlement Coordinator has promoted new opportunities for volunteering and social action through the Team London website. Team London have been closely involved in developing the ESOL coordinator role so that the approach to voluntary ESOL makes use of the expertise and platform Team London provides.

c) impact assessments and consultations

- 4.4 The LSMP is a partnership board and all members are consulted in drafting the workplan. Representatives include Home Office, London Councils, Association of London Directors of Children Services, London Housing Directors, four lead representatives from MRAP and business representatives. The workplan has also been developed in consultation with GLA Skills, Housing, MOPAC, and EBPU in reference to specific areas of crossover.
- 4.5 The ESOL coordination work has been developed on the back of ESOL mapping undertaken in 2016 which engaged with ESOL providers in London. This report detailed the complementary role of voluntary ESOL provision which can meet gaps in formal ESOL provision to offer greater flexibility and broader social integration outcomes.

5. Financial comments

- 5.1 Approval is sought for receipt and expenditure of £154,000 in Home Office grant, to fund the work streams associated with the London Strategic Migration Partnership in financial year 2018-19.
- 5.2 The income and expenditure will be accounted for within the Communities and Social Policy Unit and will be utilised on funding staffing resource and other programme related activities.

6. Legal comments

- 6.1 The foregoing sections of this report indicate that:
- (a) The decisions requested of the Mayor concern the exercise of the GLA's general powers, falling within the GLA's statutory powers to do such things considered to further or which are facilitative of, conducive or incidental to the promotion of economic development and wealth creation, social development or the promotion of the improvement of the environment in Greater London; and
 - (b) In formulating the proposals in respect of which a decision is sought officers have complied with the Authority's related statutory duties to:
 - Pay due regard to the principle that there should be equality of opportunity for all people;
 - Consider how the proposals will promote the improvement of health of persons, health inequalities between persons and to contribute towards the achievement of sustainable development in the United Kingdom; and
 - Consult with appropriate bodies.
- 6.2 In taking the decisions requested, the Mayor must have due regards to the Public Sector Equality Duty; namely the need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Equality Act 2010, and to advance equality of opportunity between persons who

share a relevant protected characteristic (race, disability, gender, age, sexual orientation, religion) or share it and foster good relations between persons who share a relevant protected characteristic and persons who do not share it (section 149 of the Equality Act 2010). To this end, the Mayor should have particular regard to section 3 (above) of this report.

- 6.3 Officers must ensure that they are content that the GLA can comply with any conditions to which the Home Office funding is subject and in any event no reliance should be placed upon such funding until there is a legally binding commitment from Home Office to provide the same.
- 6.4 To the extent that the GLA intends to award grant funding to third parties in respect of projects that align with the objectives and outcomes detailed above, officers should ensure any funding is distributed fairly, transparently, in accordance with the GLA's equalities and in manner which affords value for money in accordance with the Contracts and Funding Code.
- 6.5 Officers must also ensure that an appropriate funding agreement is put in place between and executed by the GLA and recipient(s) before any commitment to fund is made.
- 6.6 Any supplies and/or services required must be procured by Transport for London Procurement who will determine the detail of the procurement strategy to be adopted in accordance with the GLA's Contracts and Funding Code.
- 6.7 Officers must ensure that appropriate contract documentation is put in place and executed by the proposed service provider(s) and the GLA before the commencement of the required suppliers/services.
- 6.8 In the event that the regional coordinator referred to in paragraph 2.3 above is procured on a consultancy basis, officers must ensure that the services are procured and appropriate contract for services documentation is put in place with support from TfL Procurement in accordance with paragraphs 6.6 and 6.7 above. Alternatively, if the regional coordinator is recruited as a member of staff, officers must ensure such recruitment is in line with GLA's HR protocols including obtaining permission from the Head of Paid Service as appropriate.

7. Planned delivery approach and next steps

| Activity | Timeline |
|-------------------------------------|-----------------|
| LSMP Workplan Approved by LSMP | July 2018 |
| Appointment of new ESOL coordinator | October |
| Announcement | N/A |
| Delivery Start Date | Ongoing work |
| Delivery End Date | Ongoing work |

Appendices and supporting papers:

Appendix A: Letter from the Home Office confirming LSMP funding for 2018–19.

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOI Act) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary. **Note:** This form (Part 1) will either be published within one working day after approval or on the defer date.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If YES, for what reason:

Until what date: (a date is required if deferring)

Part 2 Confidentiality: Only the facts or advice considered to be exempt from disclosure under the FOI Act should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a part 2 form – NO

ORIGINATING OFFICER DECLARATION:

Drafting officer to
confirm the
following (✓)

Drafting officer:

Hannah Boylan has drafted this report in accordance with GLA procedures and confirms the following:

✓

Sponsoring Director:

Emma Strain has reviewed the request and is satisfied it is correct and consistent with the Mayor's plans and priorities.

✓

Mayoral Adviser:

Nick Bowes has been consulted about the proposal and agrees the recommendations.

✓

Advice:

The Finance and Legal teams have commented on this proposal.

✓

Corporate Investment Board

This decision was agreed by the Corporate Investment Board on the 6 August 2018.

EXECUTIVE DIRECTOR, RESOURCES:

I confirm that financial and legal implications have been appropriately considered in the preparation of this report.

Signature

M. D. Allge

Date

6. 8. 18

CHIEF OF STAFF:

I am satisfied that this is an appropriate request to be submitted to the Mayor

Signature

D. Fellamy

Date

7 / 8 / 2018.