MOPAC MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

REQUEST FOR DMPC DECISION – DMPCD 2015 54

Title: Body Worn Video – Initiate Procurement

Executive Summary:

Following early evidence of the benefits of Body Worn Video (BWV) from the pilot approved by MOPAC, and the desire to improve confidence in policing, the MPS are proposing to accelerate the roll out of BWV. This report requests approval for the use of the East Midlands Strategic Commercial Unit (EMSCU) framework to purchase Body Worn Video (BWV) to enable roll out to frontline officers. The timescales are challenging and the MPS will need to provide regular updates on the progress of the procurement and prior to a final award of contract MPS will need to demonstrate value for money and alignment with the wider police ICT function and operational policing.

Recommendation:

Subject to the MPS (a) keeping MOPAC updated on the progress of the procurement and (b) demonstrating the procurement is aligned with wider Digital Policing plans and with operational policing the DMPC is asked to approve the:

- 1. Initiation of procurement using the East Midlands Strategic Commercial Unit (EMSCU) framework for Body Worn Video
- Request to commence work to install additional lines to MPS buildings to enable upload of video 2. evidence from cameras
- Request to commence work to expand the network band width to enable the creation and 3. transmission of evidential clips

for Life

Deputy Mayor for Policing And Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature

Date 08/06/2015.

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Decision required – supporting report

1. Introduction and background

- 1.1. In February 2014 MOPAC approved the funding for a trial of Body Worn Video (BWV). The trial was set up to establish the costs and benefits to the organisation and policing in general. The study is the largest pilot of BWV in the world and is focussed on the reduction of complaints, increase in early Criminal Justice System disposals and changes in public perception/satisfaction.
- 1.2. The trial took the form of a 12 month randomised control trial across London, and involves the use of 1,000 cameras.

2. Issues for consideration

- 2.1. As early evidence from the pilot indicates there are significant operational benefits to be gained from deploying Body Worn Video (BWV) rapidly across the MPS operational teams including the reduced number of complaints, an increase in the number of guilty pleas and improved criminal justice outcomes in cases such as domestic violence.
- 2.2. Given the operational benefits and the positive impact the use of BWV should have on improving confidence in policing, the MPS are proposing to accelerate the planned roll out of BWV. The MPS are therefore seeking approval to run a mini competition through the East Midlands Strategic Commercial Unit (EMSCU) framework to purchase the BWV.
- 2.3. Given the tight timescales of the procurement MOPAC have requested that the MPS provide regular updates on progress and prior to a final award of contract will seek assurances that the contract clearly demonstrates value for money and is aligned with the wider plans for both operational policing and the ICT function.

3. Financial Comments

3.1. The investment required to enable full roll out of up to 20,000 BWV is £42m, this is made up of £22.6m capital and £19.4m revenue over the 6 year period to 2020/21. This will be funded by the capital programme and Digital Policing revenue budgets.

4. Legal Comments

- 4.1. The recommendation can be lawfully approved in accordance with MOPAC Contract Regulations and EU/UK Procurement law.
- 4.2. In accordance with the MOPAC Scheme of Delegation and Consent (4.8), the DMPC must approve all requests to go out to tender for contracts that exceed £500,000.
- 4.3. Full details contained within the reports attached.

5. Equality Comments

5.1. Suppliers will be assessed prior to entering into agreements to ensure they comply with relevant legislation. It will be the responsibility of user departments to ensure that the MPS Equality and Diversity policies are adhered to through the life of the contract.

5.2. Suppliers may be asked to sign up to the Diversity Works for London Programme which assesses suppliers against the Equality and Diversity framework.

6. Background/supporting papers

6.1. MPS Paper

Sec. and Sec.

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. Part 1 of this form will be made available on the MOPAC website within 1 working day of approval. Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate Part 2 form. Deferment is only applicable where release before that date would compromise the implementation of the decision being approved.

Is the publication of this form to be deferred? NO

If yes, for what reason:

Until what date (if known):

Is there a part 2 form -NO

If yes, for what reason:

ORIGINATING	OFFICER	DECL A	RATION:

	Tick to confirm statement (\checkmark)	
Head of Unit: Annabel Cowell has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	v	
Legal Advice: The MPS legal team has been consulted on the proposal.	V	
Financial Advice: The Head of Strategic Finance and Resource Management has been consulted on this proposal.	V	
Equalities Advice: Equality and diversity issues are covered in the body of the report.	~	

OFFICER APPROVAL

Chief Operating Officer	
I have been consulted about the proposal and confirm that taken into account in the preparation of this report. I am s submitted to the Deputy Mayor for Policing and Crime.	t financial, legal and equalities advice has been atisfied that this is an appropriate request to be
Signature	Date 08/06/2015

Appendix 1

Body Worn Video

MOPAC Request

Tuesday 21st April 2015

The Commissioner and Management Board have set the ambition to complete an accelerated full roll out of BWV across the MPS by 31/12/15. The purpose of this paper is to seek MOPAC agreement to accelerate the procurement so it can conclude in August rather than December.

A. RECOMMENDATIONS - That the Deputy Mayor, based on an assurance that no financial commitments will be made until the Outline Business Case is approved:

1. Agrees to support Option 2 as described below - commencement of the procurement on Body Worn Video (BWV) in parallel with completion of the Mobility Task Force and the BWV Outline Business Case

2. Agrees to a streamlined governance process on completion of the BWV procurement (2 weeks as opposed to the standard 8 weeks) to enable roll out to commence earlier.

3. Agrees to support:

a) commencement of work to install additional lines to MPS buildings to enable upload of video evidence from cameras

b) commencement of work to expand network band width to enable creation and transmission of evidential clips

B. SUPPORTING INFORMATION

Background

- 1. The Body Worn Video pilot has demonstrated the operational acceptability of using Body Worn Video equipment.
- 2. There are significant operational benefits to be gained from deploying Body Worn Video rapidly across MPS operational teams. The pilot has evidenced benefits including reduced complaints, an increase in the number of guilty pleas and better criminal justice outcomes in cases such as domestic violence as illustrated in the OBC. Most important though is the potential for a major step change in the public confidence objective of MOPAC 20/20/20 targets. The use of BWV creates unprecedented transparency for policing by recording all contentious contacts with the public. The ambition to say to the public by 1/1/16 that *the Met is the*

Appendix 1

most transparent police service in the world, being proud of our professionalism and nothing to hide provides a major opportunity for a step change to be delivered by the Commissioner and MOPAC.

- 3. A draft Outline Business Case has been prepared for the procurement and deployment of a MPS wide Body Worn Video solution and agreed by the MPS Management Board as representing the preferred direction of travel (The OBC is attached for information). The OBC envisages rolling out a total of 20,000 Body Worn Video devices at a total cost of £42m (£22.6m Capital and £19.4m Revenue) over the 6 year period to 2020/21
- 4. The original timing for rollout proposed in the draft OBC is:
 - Approve OBC (by DMPC) Apr 2015
 - Issue ITT Apr 2015
 - Approve full business case and selected supplier Oct 2015
 - Supplier configuration of the MPS solution complete Jan 2016
 - Start rollout Jan 2016
 - Complete rollout phase 1 Jun 2016
 - Complete full rollout Mar 2017

However MB and the Commissioner have now set the accelerated ambition.

- 5. The decision to initiate the Mobility Task Force has meant that even the orginal timeline in the OBC is no longer achievable since the OBC cannot be approved formally until after the task force completes during May. However, there is strong operational demand to bring forward the start date for the rollout, and shorten the rollout period to complete full deployment by end 2015.
- The Mobility Taskforce is challenging the timeline to identify how to shorten the timescales. Rollout timescales are primarily dependent on the nature and level of training given and the acceptable extraction rates. The Taskforce will identify the options and report back mid May.
- 7. The draft OBC will be updated to reflect the findings of the Taskforce in mid May.

Options on how to proceed:

Option 1

8. The standard approach would be to update the OBC post the Mobility Task Force (by end May), then to get approval (by end June) and issue the ITT at the end of June resulting in completion of procurement in December 2015.

Option 2

- 9. An alternative approach to accelerate timing is to issue the Invitation to Tender (ITT) for the BWV solution ahead of the completion of the Mobility Task Force and final approval of the OBC. To ensure that an end to end solution can be in place to enable roll out to commence earlier, it will also be necessary to initiate a number of infrastructure related activities in parallel with the BWV procurement:
 - Installation of necessary cabling in a number of MPS buildings to enable the necessary connectivity

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- Network upgrades to ensure the ability to transfer video files is in place at commencement of roll out.
- 10. A high level timeline including the additional activities is attached at Appendix A. This illustrates the potential to complete procurement by August 2015, and shows the additional activities on which the ability to commence roll out are dependent. The timeline is based on the assumption that approval to commence procurement will be given before the end of April.
- 11. Cabling and Network upgrades are within the scope of the BWV Business Case and it is unlikely that any financial commitment in relation to these activities will be necessary in advance of the approval of the BWV Outline Business Case. Issuing the ITT does not create any financial commitment on the MPS to spend.
- 12. If this alternative approach was agreed, then the timeline to start the rollout could be as per the draft OBC:
 - Issue ITT end April
 - Approve OBC by end May
 - Approve Full Business Case and supplier selection September 2015
 - The date for approval of the Full Business Case could be brought forward if a reduced governance timeline (2 weeks as opposed to the standard 8 weeks) can be agreed. This would enable Supplier selection to be confirmed in August 2015.
- 13. This would avoid a delay to the plan of 3 months.
- 14. The Mobility Task Force will continue to challenge other aspects of the plan, and how the rollout period could be shortened to achieve the ambition of completion of roll out by the end of 2015. Examples may include:
 - Increased extraction rates to enable training to be completed more quickly
 - Greater reliance on remote learning to reduce the need for classroom training
- 15. Adoption of these approaches will require Management Board to accept a higher level of implementation risk than would be required by following the current plan. Increased extraction rates would place additional pressure on operational capability and a reduction in the level of classroom training may create a higher level of teething problems in the early stages of live running. However the professional view is that it is likely that this would be outweighed by the earlier operational and public confidence gains.
- 16. The OBC would be updated on conclusion of the Mobility Task Force and approved in the normal way to confirm the business case and approach.
- 17. The Deputy Mayor is asked to support Option 2 as described above.

C. OTHER ORGANISATIONAL & COMMUNITY IMPLICATIONS

Equality and Diversity Impact

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1. There are no specific equality and diversity implications arising from this report.

Financial Implications

2. None at this time.

Legal Implications

3. None expected at this time

Consultation undertaken

4. Consultation in relation to the Outline Business Case has been in line with standard Governance processes and the standard checklist was submitted as part of the OBC submission.

Risk (including Health and Safety) Implications

5. The risk with issuing the ITT in parallel is that further findings from the Taskforce may not be included in the business requirements issued with the ITT. If further significant requirements were identified, then the procurement process may have to be stopped and re-started.

Environmental Implications

6. There are no known environmental implications associated with this report.