# MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

**DMPC Decision - PCD 823** 

Title: A Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for Licences and Ongoing Support for the Cellebrite 'Premium' Tool

#### **Executive Summary:**

The Metropolitan Police Service (MPS) is seeking approval for a Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for Licences and Ongoing Support for the Cellebrite 'Premium' Tool.

#### Recommendation:

The Deputy Mayor for Policing and Crime is recommended to:

- 1. To approve the strategy and funding requirement to award a Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for a period of three years for a total contract value of £2,090,000 at an average cost of £697,000 per annum, this award to comprise:
  - A three year licence period commencing in July 2020 for 8 x Unlimited 'Cellebrite Premium' tools, this is when the current licences are due for renewal. These tools are to support the MPS' three-tier forensic model and will be placed across x8 locations on the MPS estate.
  - This will be funded from a combination of the additional police settlement grant available in 20/21 and existing revenue budgets.
  - This is an increase in cost of £575,000 over the 3 year period. This additional cost will be managed from existing forensics budgets.

#### **Deputy Mayor for Policing and Crime**

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature

Date 10/09/2020

PCD January 2020

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#### PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

# 1. Introduction and background

1.1. There are currently no other suppliers who meet this requirement. Cellebrite 'Premium' is the only commercial tool that meets the MPS requirements.

#### 2. Issues for consideration

- 2.1. The current MPS contract for the requirement expires on 31 August 2020.
- 2.2. The MPS has a licence for another tool that supports DCC's forensic strategy This tool is compatible with IOS devices but is not compatible with Android based devices. Therefore, by having both licences the MPS is maintaining its current capability for IOS (as some devices will work on one tool but not the other) as well as Android devices which are being submitted in increasing volume.
- 2.3. It is also worthy of note that forensic practitioners will make a judgement for IOS submissions as to the best tool to use for an examination to obtain the best outcome. This will depend on the specific requirements of the Officer in the Case.
- 2.4. The existing capability provides unlimited IOS examinations. During the contract Cellebrite have also added capability to include a number of Android devices. This Android capability is increasing to a broader range of handset manufacturers. Going forward, to meet demand, the MPS require both an IOS and Android capability, otherwise this would limit effectiveness to support investigations.
- 2.5. This tool is restricted technology and gives the MPS an enhanced capability over and above what would normally be expected for an investigation. It is an enabler for the MPS under The Met Direction strategy in terms of seizing opportunities of digital and data tech.

## 3. Financial Comments

- 3.1. The total revenue cost for the three year contract term (excluding VAT and shipping) is £2,090,000 of which £660,000 is funded leaving a cost pressure of £575,000 in revenue. This covers support, software upgrades, hardware/software maintenance and training on the tool for authorised staff.
- 3.2. The additional revenue costs of £575,000 over 3 years will be managed through existing Forensic Services budgets.

#### 4. Legal Comments

4.1. The Mayor's Office for Policing and Crime (MOPAC) is a contracting authority as defined in the Public Contracts Regulations 2015 (the Regulations). The Regulations

- apply to awards of public contracts for goods and services where the value of the contract exceeds £189,330. This report confirms the value of the proposed contract is envisaged to be £2.09m over a three year term.
- 4.2. The Public Contract Regulation 32(2)(b)(iii) permits a contracting authority to negotiate directly with a sole economic operator without prior publication of an Official Journal of the European Union (OJEU) notice when, for reasons connected with the protection of exclusive rights, including intellectual property rights, the public contract may be awarded only to a particular economic operator. This confirms that the renewal of the licence is exempt from competition.
- 4.3. Paragraph 4.8 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to approve business cases for revenue or capital expenditure of £500,000 or above.
- 4.4. Paragraph 4.13 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to approve the procurement strategy for all revenue and capital contracts of a total value of £500,000 or above and to approve all contract exemptions for £100,000 or above.
- 4.5. Paragraph 4.15 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to award MOPAC contracts with a total value of £500,000 or above.

#### 5. Commercial Issues

5.1. The route to market is a Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) direct with Cellebrite as they are the sole provider of the requirement.

### 6. GDPR and Data Privacy

- 6.1. The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.
- 6.2. Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.
- 6.3. The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the contract meets its compliance requirements.
- 6.4. The tool is already in existence, but will be subject to additional capability and as such DPIA and EIA will be completed in line with new requirements.

# 7. Equality Comments

7.1. The tool is currently in use and this is an extension to scope, where victims or families give approval and if it's the suspect's device, it fits under 'policing purpose'. At this stage there are considered to be no negative equality or diversity implications arising from this procurement process however an Equality Impact Assessment is currently being assessed.

# 8. Background/supporting papers

8.1. Report.

#### Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

#### Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date: n/a

**Part 2 Confidentiality:** Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form - YES

ORIGINATING OFFICER DECLARATION	Tick to confirm statement (✓)
Financial Advice:	
The Strategic Finance and Resource Management Team has been consulted on	✓
this proposal.	
Legal Advice:	
Legal advice is not required.	<b>✓</b>
Equalities Advice:	
Equality and diversity issues are covered in the body of the report.	<b>√</b>
Commercial Issues	
The proposal is in keeping with the GLA Group Responsible Procurement Policy.	<b>✓</b>
GDPR/Data Privacy	
GDPR compliance issues are covered in the body of the report.	✓
A DPIA will be completed.	
Director/Head of Service:	
The Interim Chief Finance Officer has reviewed the request and is satisfied it is	✓
correct and consistent with the MOPAC's plans and priorities.	

#### **Chief Executive Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature pp

Date 9/9/20

PCD January 2020 5

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A Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for Licences and Ongoing Support for the Cellebrite 'Premium' Tool.

MOPAC Investment Advisory & Monitoring meeting 30th July 2020

Report by Rob Mathews on behalf of the Director of Forensic Services

<u>Part 1 – This section of the report will be published by MOPAC. It is classified as OFFICIAL - PUBLIC</u>

#### **EXECUTIVE SUMMARY**

The Metropolitan Police Service (MPS) is seeking approval for a Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for Licences and Ongoing Support for the Cellebrite 'Premium' Tool.

#### Recommendations

The Deputy Mayor for Policing and Crime, via the Investment Advisory and Monitoring meeting (IAM), is asked to:

- 1. To approve the strategy and funding requirement to the award a Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for a period of three years for a total contract value of £2,090,000 at an average cost of £697,000 per annum, this award to comprise:
  - A three year licence period commencing in July 2020 for 8 x Unlimited 'Cellebrite Premium' tools, this is when the current licences are due for renewal. These tools are to support our three-tier forensic model (see Strategic Case) and will be placed across x8 locations on the MPS estate.
  - This will be funded from a combination of the additional police settlement grant available in 20/21 and existing revenue budgets.
  - This is an increase in cost of £575,000 over the 3 year period. This additional cost will be managed from existing forensics budgets.

# Time sensitivity

A decision is required from the Deputy Mayor by 15<sup>th</sup> August 2020. This is because the MPS require the purchase of the 'Premium' tool before the current licences expire on 31/08/2020.

# Introduction and background

1. There are currently no other suppliers who meet this requirement. Cellebrite 'Premium' is the only commercial tool that meets the MPS requirements.

#### Issues for consideration

- 2. The current MPS contract for the requirement expires on 31 August 2020.
- 3. The MPS has a licence for another tool that supports DCC's forensic strategy This tool is compatible with IOS devices but is not compatible with Android based devices. Therefore, by having both licences we are maintaining our current capability for IOS (as some devices will work on one tool but not the other) as well as Android devices which are being submitted in increasing volume.
- 4. It is also worthy of note that forensic practitioners will make a judgement for IOS submissions as to the best tool to use for an examination to obtain the best outcome. This will depend on the specific requirements of the Officer in the Case.
- 5. Our existing capability provides unlimited IOS examinations. During the contract Cellebrite have also added capability to include a number of Android devices. This Android capability is increasing to a broader range of handset manufacturers. Going forward, to meet demand, we require both an IOS and Android capability, otherwise this would limit our effectiveness to support investigations.
- 6. This tool is restricted technology and gives the MPS an enhanced capability over and above what you would normally expect for an investigation. It is an enabler for the MPS under The Met Direction strategy in terms of seizing opportunities of digital and data tech.

### Contributes to the MOPAC Police & Crime Plan 2017-2021<sup>1</sup>

7. The subsequent award of this Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) to Cellebrite for Licences and Ongoing Support for the Cellebrite 'Premium' tool will underpin the key themes within the MOPAC Police and Crime Plan, for example: These licences and support within digital forensics are key to delivering a safer London, improved accountability and to improve our fight against crime and more importantly the threats posed by terrorism.

# Financial, Commercial and Procurement Comments

8. The total revenue cost for the three year contract term (excluding VAT and shipping) is £2,090,000 of which £660,000 is funded leaving a cost pressure of £575,000 in revenue. This covers support, software upgrades, hardware/software maintenance and training on the tool for authorised staff.

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<sup>&</sup>lt;sup>1</sup> Police and crime plan: a safer city for all Londoners | London City Hall

#### **OFFICIAL - PUBLIC**

The additional revenue costs of £575,000 over 3 years will be managed through existing Forensic Services budgets.

The route to market is a Call-Off from the CDW Heath Trust Europe Framework (H.T.E.) direct with Cellebrite as they are the sole provider of the requirement.

# **Legal Comments**

9. The Mayor's Office for Policing and Crime (MOPAC) is a contracting authority as defined in the Public Contracts Regulations 2015 (the Regulations). The Regulations apply to awards of public contracts for goods and services where the value of the contract exceeds £189,330. This report confirms the value of the proposed contract is envisaged to be £2.09m over a three year term.

The Public Contract Regulation 32(2)(b)(iii) permits a contracting authority to negotiate directly with a sole economic operator without prior publication of an Official Journal of the European Union (OJEU) notice when, for reasons connected with the protection of exclusive rights, including intellectual property rights, the public contract may be awarded only to a particular economic operator. This confirms that the renewal of the licence is exempt from competition.

Paragraph 4.8 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to approve business cases for revenue or capital expenditure of £500,000 or above.

Paragraph 4.13 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to approve the procurement strategy for all revenue and capital contracts of a total value of £500,000 or above and to approve all contract exemptions for £100,000 or above.

Paragraph 4.15 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to award MOPAC contracts with a total value of £500,000 or above.

# **Equality Comments**

10. The tool is currently in use and this is an extension to scope, where victims or families give approval and if it's the suspect's device, it fits under 'policing purpose'. At this stage there are considered to be no negative equality or diversity implications arising from this procurement process however an Equality Impact Assessment is currently being assessed.

# **Privacy Comments**

11. The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.

Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.

The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the contract meets its compliance requirements.

The tool is already in existence, but will be subject to additional capability and as such DPIA and EIA will be completed in line with new requirements.

# Real Estate Implications

12. Not applicable.

# **Environmental Implications**

13. There is no impact in terms of delivering the Mayor's London Environment Strategy<sup>2</sup>.

### **Background/supporting papers**

14. Not applicable.

Report author: Rob Mathews – Relationship and Development Manager, Digital, Cyber and Communications (Telephone: 020 32702016).

# <u>Part 2 – This section refers to the details of the Part 2 Business Case which is</u> NOT SUITABLE for MOPAC Publication.

# The Government Security Classification marking for Part 2 is:

#### OFFICIAL-SENSITIVE [COMMERCIAL]

Part 2 of SUB0139 DP0144 New Strategic Digital Policing Data Centre is exempt from publication for the reasons referenced below:

• Section 2(2)(a) of the Elected Local Policing Bodies (Specified Information) Order 2011 (National Security Interests)

<sup>&</sup>lt;sup>2</sup> https://www.london.gov.uk/WHAT-WE-DO/environment/environment-publications/draft-london-environment-strategy

#### **OFFICIAL - PUBLIC**

• Section 43(2) Freedom of Information Act 2000 (Prejudicial to commercial interests)

# Other relevant exemptions are

- Section 31(1)(a) Of the Freedom of Information Act 2000 (Law Enforcement)
- Section 36 Freedom of Information Act 2000 (Inhibition of deliberation and prejudice the effective conduct of public affairs)

The paper will be exempt until September 2023 when the contract has expired and it will be subject to review. Any request for information under FoIA would need to be assessed on a case by case basis, no matter what or when the original decision was made, as the circumstances may have changed e.g. information no longer commercially sensitive.