

DMPC Decision – PCD 1181

Title: Grant Funding Acceptance - Project ADDER (Addiction, Disruption, Diversion, Enforcement, and Recovery)

Executive Summary:

This paper seeks approval to accept Home Office grant funding of £1,000,000 for both financial years 2021/22 and 2022/23 for Project ADDER (Addiction, Disruption, Diversion, Enforcement, and Recovery).

Recommendation:

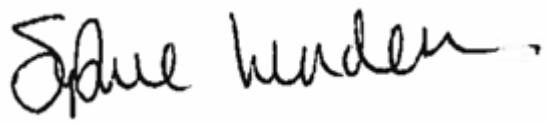
The Deputy Mayor for Policing and Crime is recommended to approve receipt of Home Office funding award of £1,000,000 for FY 2021/22 and £1,000,000 for 2022/23 to be allocated to Central East BCU under Project Adder.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature



Date 12/04/2022

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. The MPS agreed to be one of the pilot forces in two local authority areas, Hackney and Tower Hamlets in respect of ADDER (Addiction, Disruption, Diversion, Enforcement, and Recovery) an important cross-government pathfinder project to tackle the harms associated with drug misuse. These LA's are covered by the Central East Basic Command Unit.

2. Issues for consideration

- 2.1. The funding has been awarded by the Home Office following agreement of comprehensive delivery plans with the two local authorities and approved by Central Government, and will pilot an intensive whole-system approach to drug misuse in areas with high levels of drug-related harms.
- 2.2. In addition to the £1m pa allocated to the MPS, the whole system approach involved each Local Authority being awarded £900,000 each for activity conducted in partnership with the MPS. This funding is reliant on MPS acceptance of the HO Grant and continuing with partnership activity.
- 2.3. Funding is in arrears and existing activity has been undertaken 'at risk' using BCU funds on the understanding that once the agreement is formally approved the Home Office will reimburse that activity.
- 2.4. Through the recent budget setting process City Hall has provided an additional £2m for Project Adder in 2022/23. This is in addition to the grant amounts referred to in this paper.

3. Financial Comments

- 3.1. This proposal seeks approval to accept £1,000,000 per annum for two years 2021/22 and 2022/23 of Home Office grant funding. The MPS confirm that there is additional MOPAC funded spend meeting the match funding requirement.

4. Legal Comments

- 4.1. The legal powers applicable to the acceptance of the Grant will be under Schedule 3, Paragraph 7 of the Police Reform and Social Responsibility Act 2011 which provides that: The Mayor's Office for Policing and Crime may do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office.
- 4.2. Para 4.8 of the MOPAC Scheme of Consent and Delegation provides the DMPC with delegated power to approve all offers made of grant funding.
- 4.3. The grant agreement will be published pursuant to The Elected Local Policing Bodies (Specified Information) (Amendment) Order 2012.

5. Commercial Issues

- 5.1. There are no commercial issues.

6. GDPR and Data Privacy

- 6.1. MOPAC will adhere to the Data Protection Act (DPA) 2018 and ensure that any organisations who are commissioned to do work with or on behalf of MOPAC are fully compliant with the policy and understand their GDPR responsibilities.
- 6.2. The MPS assure that the project does not use personally identifiable data of members of the public, so there are no GDPR issues to be considered.

7. Equality Comments

- 7.1. MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 7.2. The MPS assure that this business case has undergone an initial equality screening. Due regard has been taken to the Equality Act's Public Sector Equality Duty. Real consideration has been taken to assess equality impact caused by the proposed business changes. Acceptance of the grant will have a positive impact on equalities by supporting local communities and narrowing inequalities

8. Background/supporting papers

- Appendix 1 MPS Report - Project ADDER

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date: N/A

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a **Part 2** form –NO

ORIGINATING OFFICER DECLARATION

Tick to confirm statement (✓)

Financial Advice:

The Strategic Finance and Resource Management Team has been consulted on this proposal.

✓

Legal Advice:

The MPS legal team has been consulted on the proposal.

✓

Equalities Advice:

Equality and diversity issues are covered in the body of the report.

✓

Commercial Issues

Commercial issues are covered in the body of the report.

✓

GDPR/Data Privacy

GDPR compliance issues are covered in the body of the report .

✓

Drafting Officer

Alex Anderson has drafted this report in accordance with MOPAC procedures.

✓

Director/Head of Service:

The interim MOPAC Chief Finance Officer and Director of Corporate Services has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.

✓

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature



Date 12/04/2022



MAYOR OF LONDON
OFFICE FOR POLICING AND CRIME

Project ADDER

MOPAC Investment Advisory & Monitoring meeting – 1st April 2022

Report by Central East BCU on behalf of the Chief of Corporate Services

Part 1 – This section of the report will be published by MOPAC. It is classified as OFFICIAL – PUBLIC

EXECUTIVE SUMMARY

Project ADDER (Addiction, Diversion, Disruption, Enforcement and Recovery) is an important cross government project delivering a proof of concept on an intensive whole system approach to drug misuse. Activity has been ongoing in Hackney and Tower Hamlets since May 2021. This paper is intended to close the internal MPS / MOPAC governance loop in seeking formal approval for acceptance of the grant.

Funding has been awarded by the Home Office following agreement of comprehensive delivery plans with the two local authorities and approved by Central Government.

The MPS has been allocated £1m under Project ADDER for activity in FY2021/22 and a further £1m for FY2022/23.

The associated spend for this fund will be governed by Grant Agreement between MOPAC & The Home Office.

The grant agreement has been reviewed by Central East Basic Command Unit (BCU) Senior Leadership who are content that the Terms and Conditions contained therein reflect what has been agreed in securing the original grant.

It has further been reviewed by the MPS HQ Commercial Department and they have approved its content.

Recommendations

The Deputy Mayor for Policing and Crime, via the Investment Advisory and Monitoring meeting (IAM), is asked to:

1. **Approve** receipt of Home Office funding award of £1m for FY 2021/22 and £1m for 2022/23 to be allocated to CE BCU under Project Adder.

Time sensitivity

A decision is required from the Deputy Mayor by 15/04/2022. This is because funding is on a “use it or lose it” agreement and only activity undertaken within the FY can be reimbursed. Therefore, to ensure maximum impact and to deliver spend

on budget, activity commenced immediately once confirmation of the funding award was received in May 2021.

CE BCU have been utilizing BAU funding to enable activity to date. The BCU will only be able to seek reimbursement of funds already spent once the Grant Agreement is signed

Non-confidential facts and advice to the Deputy Mayor for Policing and Crime

Project ADDER (Addiction, Disruption, Diversion, Enforcement, and Recovery) Accelerator Programme is an important cross-government pathfinder project to tackle the harms associated with drug misuse. The programme has received funding until the end of March 2023 and will pilot an intensive whole-system approach to drug misuse in areas with high levels of drug-related harms.

Introduction and background

1. The MPS agreed to be one of the pilot forces in two local authority areas, Hackney and Tower Hamlets. These LA's are covered by the CE BCU.
2. Activity has been ongoing in Hackney and Tower Hamlets since May 2021. This paper is intended to close the internal MPS / MOPAC governance loop in seeking formal approval for acceptance of the grant. Once this is completed, the MPS can seek retrospective recovery of funds already spent on the activity.
3. The funding has been awarded by the Home Office following agreement of comprehensive delivery plans with the two local authorities and approved by Central Government.
4. In addition to the £1m pa allocated to the MPS, the whole system approach involved each Local Authority being awarded £900,000 each for activity conducted in partnership with the MPS. This funding is reliant on MPS acceptance of the H.O Grant and continuing with partnership activity.
5. Funding is on a "use it or lose it" agreement and only activity undertaken within the FY can be reimbursed. Therefore, to ensure maximum impact and to deliver spend on budget, activity commenced immediately once confirmation of the funding award was received in May 2021.
6. Funding is in arrears and existing activity has been undertaken 'at risk' using BCU funds on the understanding that once the agreement is formally approved the Home Office will reimburse that activity.
7. To note, through the recent budget setting process City Hall has provided an additional £2m for Project Adder in 2022/23. This is in addition to the grant amounts referred to in this paper.

Issues for consideration

8. As outlined in paragraph 4 above, if the MPS were to withdraw from the pilot, funding into the two local authorities would also be at risk as each stream is reliant on the other.
9. The funds being requested have been publicly committed to by the Home Office

and welcomed by MOPAC and the MPS as an important contribution to fighting violent crime in London.

10. Non-approval would risk a loss of funding and crime reduction opportunities to both the MPS and MOPAC and would potentially challenge key partnership relationships amongst the three main forces that are responsible for policing in the capital.

Contributes to the MOPAC Police & Crime Plan 2017-2021¹

11. This is part of a £148 million Home Office package that takes a system-wide approach to the problem of illegal drugs across the UK. It gives extra resources to the police to dismantle Organised Crime Network's and tackle the supply of drugs. At the same time, it delivers more money for drug treatment and recovery to help cut drug-related crime and the cycle of misuse and reoffending.
12. In late 2020 Public Health England and the Home Office initiated the Project ADDER programme of financial and strategic support for areas with high levels of substance Misuse, with particular focus on criminality and death related to drug usage. In early 2021 the ADDER programme was expanded and as part of this second tranche of funding, Hackney, Tower Hamlets and Central East (CE) BCU were identified.

Financial, Commercial and Procurement Comments

13. The costs of activity associated with this fund are set out below.

What funding is for	Proposed 2021-22 spend
1 x FTE Police Chief Inspector/DCI	£ 100,000.00
1 x FTE Police sergeant/DS	£ 76,500.00
1 x FTE Police constable	£ 60,250.00
Funding for 3 x electric pedal cycles (£7K), CSAS bulk data analytical software, desktop and training (25K), vehicle car hire (c£18K)	£ 53,250.00
develop drugs profile and develop intelligence to better inform police enforcement activity	£ 12,000.00
Overtime for police investigators to support serious and complex drug dealing investigations including to pursuit of criminal assets.	£ 78,000.00

¹ [Police and crime plan: a safer city for all Londoners | London City Hall](#)

Additional targeted disruption of offenders, hotspot and reassurance patrols	£ 620,000.00
	£1,000,000.00

14. This delivers against the London Anchor Institutions' Charter² with commitment from the MPS to work together to help restore confidence in the city; minimise the impacts on communities; and build back better the city's economy and society, following the pandemic, through:

- Reduced likelihood of drug-related deaths
- Reduction in drug related reoffending amongst prolific offenders
- Increase in the numbers of drug users engaging in treatment as well as increases in those achieving and sustaining recovery
- Increase in the number of people moving into paid employment from drug treatment services
- A reduction in drug supply
- Reduced costs for local health services and police forces due to lower health and crime harms, and lower costs to the criminal justice system (as fewer people are dealt with by the courts)
- Increase in number of young and vulnerable people safeguarded.

Legal Comments

15. This paper seeks MOPAC's approval to accept the receipt of Home Office funding.

16. Para 4.8 of the MOPAC Scheme of Consent and Delegation provides the DMPC with delegated power to approve all offers made of grant funding

17. The grant agreement will be published pursuant to The Elected Local Policing Bodies (Specified Information) (Amendment) Order 2012.

18. DLS consider that MOPAC have the legal power necessary to enter into grant agreements of this type.

19. The legal powers applicable to the acceptance of the Grant will be under Schedule 3, Paragraph 7 of the Police Reform and Social Responsibility Act 2011 which provides that: The Mayor's Office for Policing and Crime may do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office

Equality Comments

20. This business case has undergone an initial equality screening. Due regard has been taken to the Equality Act's Public Sector Equality Duty. Real consideration has been taken to assess equality impact caused by the proposed business changes. Acceptance of the grant will have a positive impact on equalities by

² <https://www.london.gov.uk/coronavirus/londons-recovery-coronavirus-crisis/anchor-institutions-charter>

supporting local communities and narrowing inequalities.

Privacy Comments

21. The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.
22. Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.
23. The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the project meets its compliance requirements.
24. The project does not use personally identifiable data of members of the public, so there are no GDPR issues to be considered.

Real Estate Implications

25. There are no real estate implications in this project.

Environmental Implications

26. There is no impact on the Environmental Strategies either internally or externally

Background/supporting papers

27. HM Government instigated the Project Adder proof of concept pilot following compelling research and evidence which indicated the benefits of such action.
28. Specifically the following papers provide background and context to this initiative.

1. **Dame Carol Black's Independent Review of Drugs** highlighted the need for refreshed action across Government to address the £19.3bn of harms caused annually by drugs in England alone.
<https://www.gov.uk/government/publications/review-of-drugs-phase-one-report>
2. There is a strong case for investment in this field and the whole-system approach that Project ADDER promotes. In fact, PHE estimates a £4 social return on every £1 invested in drug treatment with a total of £21 over 10 years. <https://www.gov.uk/government/publications/alcohol-and-drug-prevention-treatment-and-recovery-why-invest/alcohol-and-drug-prevention-treatment-and-recovery-why-invest>
3. The NPCC drugs strategy underpins the delivery plans associated with this investment.
4. Detailed budget funding breakdown accompanies this document.
5. The following papers referred to in this report are held on file and are available upon request from the author.
 1. Tower Hamlets Delivery Plan
 2. Hackney Delivery Plan.
 3. CE BCU Funding Delivery Plan.

4. Draft Grant Agreement

Report author: **(Paul Callanan – Business Support & Operations Manager –
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