GREATERLONDONAUTHORITY

REQUEST FOR DIRECTOR DECISION – DD2278

Title: Good Growth Fund Round 2 Development Funding

Executive Summary:

The Good Growth Fund is an overarching regeneration programme delivered through the London Economic Action Partnership (LEAP). It provides funding, expert regeneration advice, design support and knowledge sharing opportunities to a broad range of public, private and third-sector organisations to support their projects to deliver against three strategic themes: Empowering People, Making Better Places and Growing Prosperity.

Under MD2163, the Mayor delegated approval of detailed funding allocations to the Executive Director of Development, Enterprise and Environment, in consultation with LEAP.

A total of 161 Stage 1 applications were received for Round 2 of the Good Growth Fund programme, with a total ask of £125m. The evaluation process has generated a recommendation for each of these projects — which were endorsed by LEAP Investment Committee on 14 September. This paper provides an overview of the process and seeks approval for expenditure on development funding for a number of projects.

Decision:

That the Executive Director of Development, Enterprise and Environment approves:

Expenditure of up to £767,500 to support 15 applicants in the development of their project proposals.

AUTHORISING DIRECTOR

I have reviewed the request and am satisfied it is correct and consistent with the Mayor's plans and priorities.

It has my approval.

Name: Lucy Owen

Signature:

Position: Executive Director of Development, Enterprise and Environment

Date:

PART I - NON-CONFIDENTIAL FACTS AND ADVICE

Decision required - supporting report

1. Introduction and background

- 1.1 London has available £67.183m Growth Deal funding to create one overarching Good Growth Fund targeting equality, inclusion and citizen-led regeneration. The Good Growth Fund is focused on delivery against three strategic themes: Empowering People, Making Better Places and Growing Prosperity.
- 1.1 The Good Growth Fund prospectus states that in making funding decisions, the way applications map across stated priorities and London's communities will be assessed, in order to deliver a balanced programme of exemplary projects.
- 1.2 Under MD2163, the Mayor approved up to £6.088m revenue support funding. Good Growth Fund revenue support funding is targeted to build a balanced programme with the specific aim of addressing any gaps observed through open call process. Three categories of support are offered to support the development of a balanced programme:
 - a) Development Funding supports the development of projects with design and development costs including feasibility, viability, business planning and commercial/property advice to demonstrate need, improve quality and shape and influence the delivery of targeted outcomes, with a view to submitting a full funding bid down the line.
 - b) Research and Evidence base supports a series of research commissions which inform and influence the direction and emphasis of funding calls over the lifetime of the programme.
 - c) Due Diligence supports the GLA in undertaking technical assessment of grant funding and loan applications. This includes advice on property, valuation, cost/value for money and sustainability.
- 1.2 Revenue support funding sits alongside other means of support including help from GLA officers within the Regeneration or other GLA teams, support from colleagues external to the GLA, but identified through other networks and consultant time from the Specialist Assistance Team (SAT is a pre-procured panel of 47 consultants and six borough officers, spanning 16 areas of expertise).
- 1.3 Development Funding is allocated either as a result of an assessment of applications though the regular open calls (as in this case) or through a commissioning approach as a result of a review of progress of the fund against its stated objective to deliver a balanced programme of exemplary projects.
- A total of £3.658m has been indicatively allocated at a programme level for Development Funding. At Round 1 Stage 1, DD2181 approved allocation of up to £1.040m to support 19 applicants with Development Funding. At Round 1 Stage 2, DD2222 approved a further allocation of £570,000 to support eight projects with Development Funding (of which £20,000 was funded from the National Park City budget and £100,000 from the European Social Fund). As a result, £2.168m of Development Funding is available to support further projects.
- 1.5 For Round 2, the prospectus was slightly adapted. The 'Drive innovation' action was retitled 'Craft a smarter city', to reflect discussions with LEAP Investment Committee and acknowledge that a diverse range of innovation was happening across most projects. An additional action, 'Supporting local economies' was integrated into the prospectus, having secured additional funding from the Mayor's Strategic Investment Fund.

- 1.6 The Good Growth Fund Round 2 open call resulted in 161 Stage 1 applications with a combined ask of £125m.
- 1.7 The evaluation process for the GGF has two distinct stages: appraisal and moderation.
- 1.8 <u>Appraisal</u> focused on the detail of proposals. It interrogated whether the applicants will be able to deliver high-quality projects and outcomes, and what sort of contribution they make to strategic themes of Empowering People, Making Better Places and Growing Prosperity.
- 1.9 All projects were assessed by two officers with knowledge of the local area and/or topic. Officers assessed projects against agreed criteria: Project Description, Deliverability, Value for Money. They examined whether applicants demonstrated an understanding of the programme's objectives, target group/place/business sector needs, and the extent to which their proposal meets these needs.
- 1.10 Input from officers across the GLA was also sought, to optimise alignment with Mayoral priorities across policy areas, and to add to the understanding of specific sectors. 11 teams in total contributed to the process.
- 1.11 <u>Moderation</u> focussed on ensuring a balanced programme of investment taking account of Round 1 GGF interventions. The Management team examined the list of projects to understand the range of actions being supported, the range of organisations represented, and to maximise the spread and impact of investment across London.
- 1.12 This process resulted in one of five outcomes: (1) invitation to submit Stage 2 application, (2) recommendation to award Development Funding (3) invited to submit an application in a future round, (4) referred to Crowdfund London and (5) unsuccessful.
- 1.13 A recommended list of 15 projects to be offered Development Funding, with a combined value of £767,500, was generated through this process (see Appendix A).
- 1.14 This paper seeks approval to commit expenditure against the recommended list of projects to receive Development Funding.
- 1.15 A subsequent Director's Decision will bring forward a recommendation for the project bids to receive funding following Stage 2 evaluation and moderation (see Appendix B).

2. Objectives and expected outcomes

- 2.1 As stated above the aim of Development Funding is to ensure delivery of a balanced programme by proactively supporting under represented themes, actions, places or communities.
- 2.2 CAPACITY: Five of the 27 projects that received Development Funding in Round 1, submitted Round 2 applications. Four of these projects (distributed across Outer London) have been recommended to submit to Stage 2 applications. This is a positive early indicator of how Development Funding is helping to build capacity, encourage a wider spread of applications, and develop a high-quality pipeline of projects.
- 2.3 ACTIONS: On the Round 2 Stage 1 recommended Development Funding list, the most common leading action¹ is 'Deliver community-led regeneration' with four projects, followed by 'Back small business' with three.
- 2.4 PARTNERS: More than half of the applicants on the recommended Development Funding list are organisations other than established public sector partners, including seven from the charity sector,

¹ Bidders self-identified their projects prioritising their leading action, which was moderated by officers. However due to the nature of regeneration, most projects encompass a wide range of actions and this data is indicative.

one neighbourhood forum and two limited companies. This aligns with our key objective of working with a wider range of partners and building organisations' capacity to deliver regeneration projects.

2.5 GEOGRAPHY: Seven of the projects on the recommended Development Funding list are in Outer London including one pan-London proposal. Of the eight inner London projects on the list, six are in the top 20 per cent most deprived wards nationally. Across all fifteen projects three are in areas of growth. This demonstrates how Development Funding is helping to broaden the geography of good quality applications while also targeting places of need and growth.

3. Equality comments

- 3.1. Under section 149 of the Equality Act 2010 (the "Equality Act"), as public authority, the Mayor and the GLA must have due regard to the need to eliminate unlawful discrimination, harassment and victimisation, and to advance equality of opportunity and foster good relations between people who share a protected characteristic and those who do not. Protected characteristics under the Equality Act comprise age, disability, gender re-assignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, and marriage or civil partnership status (the duty in respect of this last characteristic is to eliminate unlawful discrimination only).
- 3.2. Through the Good Growth Fund programme and the selection of project proposals and development of these, the GLA will require applicants to evaluate the potential impacts regarding protected characteristic groups. Any project must minimise disadvantages to all protected characteristic groups within society.
- 3.3. Those that may share a protected characteristic should be encouraged to fully integrate and therefore project activities within the Good Growth Fund programme should be designed to accommodate and reflect the needs of the existing community and those that will live, work and visit an area. This includes the design for those with physical disabilities and mental health problems and older persons. As a minimum, projects receiving ESF funding are required to monitor and report on the age, disability, sex, and race of beneficiaries, as well as employment status and the following additional background factors that may result in barriers to employment or progression in work: homeless, lone parent, ex-offender, carer, drug or alcohol dependency, low qualifications or basic skills needs.
- 3.4. As a condition of funding agreements, projects awarded funding will be required to meet the Public Sector Equality Duty and demonstrate this through regular reporting of progress.
- 3.5. This decision is not expected to have any negative impact on persons with a protected characteristic under the Equality Act.

4. Other considerations

- a) Key risks and issues
 - Programme There is pressure with regards to timescales to get to project delivery by April 2019. Careful programming and resourcing is in place to ensure spend is achievable.
 - Project failure experience of working with a wide-ranging programme of complex capital
 projects suggests it is likely that some projects will fail to progress to Stage 2. As with the
 previous round of Good Growth Fund, by over-programming to submit to Stage 2 (total ask
 of £52m), we ensure we have a good pool of projects to select from in Stage 2, and a list of
 projects ready to go if there is a fall away post contract.
 - Under delivery against annual spend targets the appraisal process has already included a
 deliverability assessment by the Regen Programme Team and GLA Finance. Following the
 public announcement of successful applications, GLA Officers will engage further with
 applicants to ensure that project milestones and delivery programmes are realistic. Once

- grant agreements have been signed all projects will be closely monitored by a GLA Project Manager, and projects will be expected to report regularly on risks and issues.
- Underachievement against targets and outcomes the two-stage application process, and
 applicants' engagement with GLA Officers prior to submission, is designed to minimise any
 potential discrepancies between outputs listed in applicants, grant agreements, and
 eventually delivered outcomes. An Output and Evaluation handbook will be shared with
 applicants to ensure that outputs are properly baselined and that definitions are shared at an
 early stage. GLA Officers will continue to monitor projects during delivery to ensure that
 agreed outputs are delivered.
- Round 3 Project development work may not lead to the definition of projects which would succeed in securing support from Round 3 of the Good Growth Fund. Officers will be clear with applicants that provision of development funding does not indicate automatic approval of future bids.

b) Links to Mayoral strategies and priorities

- 4.1 The investment supports the priorities set out in a *City for All Londoners* and the Mayor's subsequent statutory and non-statutory strategies based on the principles of 'good growth' and investment in London's future. This includes further developing London's strengths in innovation by encouraging collaboration across sectors, promoting more productive links between business and academia, providing support for innovation activities, fostering entrepreneurial skills and helping access funding and supporting culture ensuring London continues to thrive as a cultural capital. The recommended development funding allocation will specifically target fairness and equality by proactively supporting under represented themes, actions, places or communities as part of developing a balanced programme of exemplary projects. The Good Growth Fund provides a significant foundation and support for regeneration activities to ensure that all Londoners feel they have a stake in the future design and regeneration of the city.
 - c) Impact assessments and consultations
- 4.2 The Good Growth Fund prospectus was developed following consultation with LEAP. The assessment process, for all 161 EOIs drew on input from 11 teams across the GLA including Culture, Education and Youth, Health, Diversity and Social Policy, Housing and Land, Team London and Transport, to optimise alignment with Mayoral priorities across policy areas, and to add to the understanding of specific sectors. The process generated a recommendation for each project which was endorsed by LEAP Investment Committee on 14 September.

5. Financial comments

- 5.1. Up to £6.088 million of the overall £67.183 million allocated to the Good Growth Fund, approved by MD2163, was earmarked for revenue funding, financed by a capital-revenue swap resourced via the Capital Programme Reserve. Approval of detailed funding allocations is delegated to the Executive Director of Development Enterprise and Environment, in consultation with the LEAP.
- 5.2. From this revenue funding, a total of £3.658m was indicatively allocated at a programme level to support applicants in the development of their project proposals in DD2181. Previous Director Decisions (DD2181 and DD2220) have allocated £1.610 million of funding (of which £0.120m was funded from sources other than the Capital Programme Reserve). Therefore, sufficient funding is available to fund £767,500 of revenue expenditure for Development Funding to support 15 applicants in the development of their project proposals.
- 5.3. The applications for Development Funding are from a range of organisations, including London borough councils, registered charities, community groups and private businesses. Before funding agreements are finalised between the GLA and each of the organisations, checks on the financial position and standing of organisations that are non-public sector bodies will be undertaken. For

organisations which are not registered companies or charities, assurances will have to be sought directly from the organisations. Funding agreements will need to ensure only eligible expenditure relating to development support is funded by the GLA.

6. Legal comments

- 6.1. The foregoing sections of this report indicate that the decisions requested of the director fall within the statutory powers of the Authority to promote and/or to do anything which is facilitative of or conducive or incidental to social development and economic development and wealth creation within Greater London and in formulating the proposals in respect of which a decision is sought officers have complied with the Authority's related statutory duties to:
 - (a) pay due regard to the principle that there should be equality of opportunity for all people;
 - (b) consider how the proposals will promote the improvement of health of persons, health inequalities between persons and to contribute towards the achievement of sustainable development in the United Kingdom; and
 - (c) consult with appropriate bodies.
- 6.2. In taking the decisions requested of her, the director must have due regard to the Public Sector Equality Duty; namely the need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Equality Act 2010, and to advance equality of opportunity between persons who share a relevant protected characteristic (race, disability, gender, age, sexual orientation, religion or belief, pregnancy and maternity and gender reassignment) and persons who do not share it and foster good relations between persons who share a relevant protected characteristic and persons who do not share it (section 149 of the Equality Act 2010). To this end, the director should have particular regard to section 3 (above) of this report.
- 6.3. In distributing the funding the subject of this decision form, the officers must ensure that Authority comply with the requirements of section 12 of the Authority's Contracts and Funding Code.

7. Planned delivery approach and next steps

Activity	Timeline
Stage 1 assessment	Aug- Sep 2018
LEAP endorsement of recommendations	14 September 2018
Notify applicants of Development Funding offer	24 September 2018
Commence development support programme	October 2018
Launch second and subsequent bidding rounds at 12-month intervals or more frequently	2019 onwards
Interim programme evaluation	Sept 2019
Programme closure	March 2021
Final programme evaluation	Sept 2021

Appendices and supporting papers:

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Appendix A –Recommended list of projects to receive Development Funding Appendix B – Recommended list of projects to submit Stage 2 application

MD2163

MD2325

MD2363

LEAPIC Good Growth Fund Round 2 Stage 1 Recommendations paper

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FoIA) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary. Note: This form (Part 1) will either be published within one working day after it has been approved or on the defer date.

Part 1 - Deferral

Is the publication of Part 1 of this approval to be deferred? YES

If YES, for what reason: Appendix A and B contain details of shortlisted projects. There is a planned press announcement on the 24/9/2018 which will publicly reveal the list of shortlisted bidders. Deferring the publication of this approval will keep this information confidential until then.

Until what date: 29/9/18

Part 2 - Sensitive information

Only the facts or advice that would be exempt from disclosure under FoIA should be included in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a part 2 form - NO

ORIGINATING OFFICER DECLARATION: Drafting officer to confirm the following (✓) **Drafting officer:** Pooja Agrawal has drafted this report in accordance with GLA procedures and confirms the following: Assistant Director/Head of Service: Debbie Jackson has reviewed the documentation and is satisfied for it to be referred to the Sponsoring Director for approval. Financial and Legal advice: The Finance and Legal teams have commented on this proposal, and this decision reflects their comments. Corporate Investment Board This decision was agreed by the Corporate Investment Board on the 17 September 2018.

EXECUTIVE DIRECTOR, RESOURCES:

I confirm that financial and legal implications have been appropriately considered in the preparation of this report. M. D. Rice

Signature

Date

17.9.18

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* For reference only. To receive development funding bidders do not need to allocate match-funding.

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2037	Re-magning New Cross - Goldsmiths Enterprise Hub (Working Title)	£2,000,000	07	£0	52,000,000	-2,700,000	100 miles	£4,700,000	3.8	3.7	3.5	12,000,000	03	03	52,000,000
S038	Branel's Community in Rotherhiths	6.500,000	03	03	1,500,000	000'00	and the same	1,200,000	4.0	3.7	3.8	£500,000	60	60	1500,000
8040	The Africa Centre Capital Project	11,662,688	03	E0	61,662,688	14,620,000	SHIP THE	66.262,688	4.8	4.3	4.3	(1,662,588	60	03	£1,062,668
2011	Океат Репут	6,200,000	03	6.0	£200,000	E1.402.468	T.	21.602,468	3.5	3.7	3.8	6200,000	63	6.0	6200,000
2045	Sha Market CommunityLed Regeneratori Frogramme: Revitakang Bermondsey's historic Town Centre	62.008,500	03	E625,000	52,633,500	11,599,368		E8,232,868	20	4.3	4.3	52,008,500	03	6,625,000	62,633,500
S049	Melody's Music Complex	000 8613	03	60	2136,000	5136,000	40.00	6272,000	8.3	4.2	3.5	136,000	03	03	6136,000
1908	Crossing the Line	0.00,000,00	03	0.3	61,000,000	21,149,000	D	62,149,000	4.0	2.3	4.0	1,000,000	60	6.0	£1,000,000
S063	The Britzleyers Arms Cases	007,6813	03	50	002,981.3	£200,000	THE CASE	£399,700	4.8	43	38	199,700	03	03	6199,700
2064	Caste Plans Project Anew neighbourhood hub at the Elephant	000 5023	000'603	03	6244,000	5244,000		E488,000	4.8	3.5	4.0	5205,000	£39,000	03	5244,000
2055	A3 to Shames Commercial Corndor	0.0	0.3	000'011	E110,000	000'0183		000'0223	4.5	3.8	4.0	000,011	03	03	£110,000
8658	Sustainable Corner	E1250,000	63	03	£1,250,000	1.9,965,000	S11, 152	£6,215,000	3.5	0	4.0	5250,000	0.3	03	£250,000
Total		C64 489 768	F 28 AAA	6750 000	FEE 384 7ES	C 200 618 187	Í	010 000 010	-	1		C 40 A47 7 E.S.	000000	2000	440.000.000