

REQUEST FOR DMPC DECISION – DMPCD 2015 80**Title: Home Office Innovation Fund Programme - Information Sharing to Tackle Violence (ISTV)****Executive Summary:**

MOPAC successfully applied to the Home Office Innovation Fund and received a total of £1,148,257 for 2015/17, matched with £801,162 of cross-partner staff resourcing, to support a new programme of work in London "Information Sharing to Tackle Violence". This work programme will support the delivery of the Police and Crime Plan objectives of bringing public services together to prevent crime, seek justice for victims and reduce re-offending. This decision seeks approval to commit £1,948,419 in total in line with the programme budget.

Recommendation:

The DMPC is asked to approve £1,148,257 of expenditure for 2015/17 (against a total budget of £1,948,419 inclusive of £801,162 match funding) broken down as below:

- £545,000 as outlined in section 3;
- £463,257; the extension of the Redthread contract in line with the exception set out in MOPAC's Contract Regulations; a competitive process to appoint a provider to deliver a specialist domestic violence service within in the four London Major Trauma Centres (MTCs) in 2015/16 as outlined in section 4;
- £140,000 2016/17 as outlined in section 5; and
- delegate authority to sign any individual grant or contract agreements related to the work described in sections 3, 4 and 5 to the Chief Operating Officer.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature**Date**

27/7/15

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. MOPAC successfully applied to the Home Office Innovation Fund 2015/17 and has received a total of £1,148,257 to support a new programme of work in London “Information Sharing to Tackle Violence”. This paper outlines our ambitions and seeks approval to commit expenditure in line with the programme of work detailed below.
- 1.2. The objective of the London ISTV programme is to improve public safety in London and to reduce violent crime through the implementation of an effective and innovative data sharing and analysis methodology and the extension of interventions and support within the Major Trauma Centres (MTCs) for young people affected by violent crime.
- 1.3. Bringing these work strands together will provide the means to adapt the Cardiff Model¹ to meet the challenges presented by a complex urban city, whilst also focussing specific efforts on those at most risk of violence through the MTCs. This programme will provide partners with the tools and data to help reduce crime, reduce the number of victims, improve public confidence, inform licensing decisions, make better use of police resources and inform commissioning decisions.
- 1.4. A pan London approach will strengthen our ability to obtain, optimise, analyse and share anonymised Emergency Department (ED) data in London. The data sharing will be facilitated through the SafeStats Data Hub to bring together data from a wide range of agencies and make that data useful for police, Community Safety Partnerships (CSPs), local authorities and other partners in London, particularly for the iterative generation of geographical intelligence (hot blocking). Building on the existing SafeStats Data Hub also minimises the financial and technological risks by providing a robust platform that can accommodate and promote the sharing and analysis of A&E data to support crime pattern analysis.

2. Our approach to ISTV

- 2.1. The London Information Sharing to Tackle Violence (ISTV) Programme consists of three work strands:
 - **Strand 1** - Relates to the development of capacity and processes to collate, cleanse and analyse data sets from EDs and the provision of community based resources to support the development of intelligence products;
 - **Strand 2** – Relates to our work to reduce and prevent violent crime through the extension and development of a youth intervention programme in the four MTCs; and
 - **Strand 3** – Relates to the development of more effective partnership working and the sharing of good practice through a series of stakeholder events and a programme evaluation.

¹ Shepherd et al., (2013). An economic evaluation of anonymised information sharing in a partnership between health services, police and local government for preventing violence-related injury.

- 2.2. This programme provides an opportunity to test and demonstrate a proof of concept that could then be replicated in other major urban areas. The key deliverables and measurable outcomes will be:

Deliverables:

- Hot spot maps to support analysis and crime reduction;
- Development of ED data set made available to public bodies, including Community Safety Partnerships (CSPs) set within the GLA Safer Stats portal;
- Publication of a minimum data standard for London (in line with the Department of Health standard);
- Training product for CSP analysts in how to make best use of the product, in line with priorities set for London;
- Training for ED receptionists and set up of a feedback loop to convey the benefits of the information supplied;
- Two summits and two conferences for hospital trusts, EDs, CSPs and other partners;
- Provision of Violence Reduction Coordinators and domestic violence workers;
- Continued provision of youth workers within MTCs; and
- Provision of 4 community-based analysts.

Outcomes:

- a reduction in assault victims requiring treatment at EDs across the Capital;
- reductions in psychological disorder and lifestyle risk scores amongst youth victims of violent crime attending MTCs;
- reductions in the number of victims of domestic violence re-attending the ED after the intervention;
- increased number of young people accessing support;
- reduced number of young people self-reporting they were involved in violence in 12 months after admission to ED.

Issues for consideration

3. Strand 1

- 3.1. The aim of this strand is to develop a strategic approach to ED data sharing to ensure information is collated centrally and shared with boroughs to achieve a consistent and efficient approach. By using the Greater London Authority (GLA) SafeStats Hub we are able to remove the cumbersome and time consuming processes which have formed barriers to achieving robust data sharing in London. In order to develop the long-term capacity and capability to support effective data sharing, this programme will include the provision of specialist roles to collate and cleanse the data and Violence Reduction Coordinators to provide training and coordination within the EDs. In addition, community-based analytical capacity will also be provided to support the development of skills at the local level to develop and apply effective analytical products.
- 3.2. Critical to the success of the work is the development of an analytical technique - hot blocking - which has been developed by the GLA and has been widely acclaimed and recognised as a game changer in the area of gathering intelligence. As such, the programme will also provide resources to

improve the IT infrastructure within which the data is stored and where necessary, to the software capability within EDs.

- 3.3. The DMPC is asked to approve the allocation of £545,000 in 2015-17 (£365,000 in 2015/16 and £180,000 in 2016/17) for the development and delivery of the work within strand 1 as set out above.

4. Strand 2

- 4.1. The aim of this strand of the programme is the extension and development of a youth intervention programme in the four MTCs, which has been commissioned in line with the Mayor's commitment as expressed in the London Crime Reduction Board's Strategic Ambitions for London: Gangs and Serious Youth Violence, that 'All London trauma centres will have access to specialist support for victims of gang related violence'. This commitment was funded in 2014/15 in line with DMPC Decision DMPCD 2014-110 and the service is currently provided through a Grant Agreement with Redthread².

- 4.2. Redthread are currently contracted over a 12 month delivery period (ending 31 December 2015) to:

- Deliver support to young victims of violence and sexual exploitation across four MTCs in London: King's College Hospital (King's College NHS Foundation Trust); St. George's Hospital (St. George's Healthcare NHS Trust); St. Mary's (Imperial College Healthcare NHS Trust); Royal London Hospital (Bart's. Health NHS Trust).
- Provide a consistent, pan London model across the MTCs by delivering frontline youth worker services in the MTCs (or subcontract to other delivery organisation) which will:
 - Provide a core co-ordination role to ensure consistent quality with regards to recruitment, training and broader delivery of services across the four MTCs.
 - Provide a performance oversight function across the four MTCs, including identifying good practice, areas of note and development of effective reporting mechanisms to MOPAC.

- 4.3. Strand 2 of the ISTV programme makes provision for the continuation and further development of the service provision outlined in section 4.2, including the development of specialist youth domestic violence provision within the MTCs.

- 4.4. MOPAC will commission a provider to deliver a specialist domestic violence service within the MTCs through a competitive process. The remainder of the funding will be used to extend the existing contract for services by Redthread in the MTCs. Proposals for the long-term sustainability of the provision within the MTCs are being developed and will be the subject of a separate decision paper.

- 4.5. The DMPC is asked to approve the allocation of £463,257 in 2015/16 for the development and delivery of work within strand 2 of the ISTV programme.

² Redthread is the only service provider in the UK which provides support to young people through a team embedded within the clinical setting of the MTC.

5. Strand 3

- 5.1. The identification and development of local champions in EDs and CSPs across London is critical to the development of effective data sharing partnerships. In order to get buy in and commitment from key partners, we will hold an annual summit and training seminars for hospital trust staff and analysts, as well as an annual conference for wider partners to build commitment and shared ownership of the project and to develop and share good practice (two of each over the timeframe of the project) both within London and across other police forces.
- 5.2. This work will include the development of a minimum data standard for London, the development of a training product for CSP and MPS analysts in how to make best use of the data products, in line with priorities set for London, as well as training for ED receptionists and a feedback process to convey the benefits of the information supplied.
- 5.3. A programme evaluation will be commissioned to ensure the maximum benefit is derived from this programme of work for London and elsewhere. It is anticipated that the outcomes for the public will include enhanced community safety in London, and reduced crime, but also the reassurance that their public sector bodies are aligned and working closely together for their benefit. The evaluation we will provide an evidence base to demonstrate the value of this programme of work, which will be shared nationally through the second programme conference, the work of the Society of Evidence-based Policing, and the College of Policing, to support the replication of the successful elements of the programme in other large urban areas. In addition, the evaluation will help to demonstrate the mutual benefits to all partners so that the programme can become self-sustaining in the long term.
- 5.4. The DMPC is asked to approve the allocation of £140,000 in 2015-17 (£80,000 in 2015/16 and £60,000 in 2016/17) for the development and delivery of this strand of work as set out above.

6. Financial Comments

- 6.1. The total project costs for 2015/17 are £1,948,419, of which £1,148,257 has been granted to MOPAC further to an application to the Home Office Innovation Fund Bid with £801,162 committed in cross-partner (MOPAC/MPS/GLA) resource as matched funding.
- 6.2. Total proposed spend for 2015/16 and 2016/17 respectively is £1,539,980 and £408,439, of which the Innovation Funded sums are £908,257 and £240,000.
- 6.3. Procurement for the sustained youth support service within MTCs falls within the exception set out in MOPAC's Contract Regulations which applies where there is no acceptable alternative supplier. It is proposed that the current contract with Redthread for the provision of youth support services within the MTCs is extended in line with the delivery of strand 2 of this programme of work. Redthread is the only service provider in the UK, which provides support to young people through a team embedded within the clinical setting of the MTC. It is therefore recommended that this contract extension is awarded by a single tender action.
- 6.4. There are a number of providers that could deliver the extended support element of Strand 2 (domestic violence services within MTCs). Therefore, for the specific funding allocated to these services a procurement process will be followed. As this element of funding (£118,000) is under the Official Journal of the European Union (OJEU) services threshold of £172,514, it is recommended

that a mini competitive process is permitted.

- 6.5. Home Office funding must be spent by 31 March of the financial year for which it is approved.

7. Legal Comments

- 7.1. MOPAC's general powers are set out in the Police Reform and Social Responsibility Act 2011 (the 2011 Act). Section 3(6) of the 2011 Act provides that MOPAC must "secure the maintenance of the metropolitan police service and secure that the metropolitan police service is efficient and effective." Under Schedule 3, paragraph 7 MOPAC has wide incidental powers to "do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office." Paragraph 7(2) (a) provides that this includes entering into contracts and other agreements.
- 7.2. Section 143 (1) (b) of the Anti-Social Behaviour Crime and Policing Act 2014 provides an express power for MOPAC, as a local policing body, to provide or commission services "intended by the local policing body to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour." Section 143(3) specifically allows MOPAC to make grants in connection with such arrangements and any grant may be made subject to any conditions that MOPAC thinks appropriate.
- 7.3. The powers in section 143 were given to MOPAC following the Government's response to the consultation *Getting it Right for Victims and Witnesses* (2 July 2012) in which it set out a package of reforms to the way in which support services for victims of crime are to be provided. Section 143 creates a clear statutory basis for the proposals set out in this decision form in respect of the work with MTCs to support young victims of crime.
- 7.4. Under MOPAC's Scheme of Delegation, approval of the strategy for the award of individual grants and the award of all individual grants (for crime reduction or other purposes) is a matter generally reserved to the DMPC (paragraph 5.6). The release of funding in accordance with the proposals set out in this decision form is accordingly to be approved by the DMPC. The delegation of responsibility for the finalisation of planning and contractual/grant arrangements, including relevant terms and the signing of agreements, to the Chief Operating Officer is in accordance with the general power of delegation in paragraph 1.7.

8. Equality Comments

- 8.1. MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 8.2. As highlighted through the independent review of victims' services commissioned by MOPAC³ and through analysis of police crime data, there are some communities that are over-represented amongst victimisation data and/or who fall within the scope of the EU Directive on Victims of Crime, i.e. victims of more serious crimes, vulnerable victims, particularly those whose circumstances make it difficult for them to access support, and repeat or persistently targeted victims, who must receive a

prioritised service. In addition, the analysis indicates that those living in more deprived neighbourhoods are more likely to be targeted.

- 8.3. The programme of work outlined in this decision will support the provision of services and interventions for all victims, but particularly those of more serious crimes, vulnerable and repeat victims, and particular sections of the community who are over-represented amongst victims of crime.
- 8.4. The continuation and development of service through Redthread will enable a greater level of accessibility to victim services for all young victims of youth violence and victims of domestic violence presenting at Major Trauma Centres across London and will continue to provide a consistent pan-London approach. Links will continue to be made between Redthread and other MOPAC commissioned services, such as Safer London Foundation, Rape Crisis, Haven and pan-London Domestic Violence Service, to ensure that victims are well supported and referred into appropriate services.
- 8.5. This programme of work and MOPAC's wider work programme focussed on providing effective support for victims will generate additional information and data that will further inform the development and delivery of services to address the range of victim needs across London.

9. Background/supporting papers

N/A

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. Part 1 of this form will be made available on the MOPAC website within 1 working day of approval. Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate Part 2 form. Deferment is only applicable where release before that date would compromise the implementation of the decision being approved.

Is the publication of **this** form to be deferred? NO

If yes, for what reason:

Until what date (if known):

Is there a **part 2** form – NO

If yes, for what reason:

ORIGINATING OFFICER DECLARATION:

	<i>Tick to confirm statement (✓)</i>
Head of Unit: Head of Engagement has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓
Legal Advice: The relevant legal provisions are set out within the body of the report.	✓
Financial Advice: The Head of Strategic Finance and Resource Management has been consulted on this proposal.	✓
Equalities Advice: Equality and diversity issues are covered in the body of the report and the Workforce Development Officer has been consulted on the equalities and diversity issues within this report.	✓

OFFICER APPROVAL**Chief Operating Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

Date 27/7/15