

REQUEST FOR DMPC DECISION – DMPCD 2016 12

Title: Acceptance of a Grant from LB Southwark and award of two Crime and Disorder Reduction Grants

Executive Summary:

This paper is requesting to acceptance of a grant from the London Borough of Southwark and the award of two Crime and Disorder grants to Lynn Boxing Club and Millwall Community Trust.

Recommendation that the DMPC is asked to approve the:


- Acceptance of a £73,763 grant from the London Borough of Southwark;
- Award of a Crime and Disorder Grant of £24,000 to the Lynn Boxing Club to fund a series of engagement and activity programmes for young people aged 12 to 17 years living in Southwark;
- Award of a Crime and Disorder Grant of £49,763 to the Millwall Community Trust to fund a series of engagement, training and activity programme for persistent young offenders aged 18 to 25 years living in Southwark.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature



Date

3/2/2016

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Introduction and background

1. The London Borough of Southwark in partnership with the National Probation Service, London Community Rehabilitation Company and the MPS took part in the London Justice Reinvestment (LJR) pilot. The aim of the pilot was to test the premise that there are significant potential reductions in crime and offending to be made by partners working more effectively together at the local level. The payment by result outcomes were based on reductions in demand on the criminal justice system rather than reductions in reoffending.

Issues for consideration

2. The LJR pilot was to test the extent to which local partners in six pilot sites can be incentivised to work together more effectively to tackle crime and reduce reoffending, with financial rewards being made if targets were met. The targets included a 5% reduction on demand for adult criminal justice services and a 10% reduction on demand for youth criminal justice services.

Financial Comments

3. The Ministry of Justice has awarded the London Borough of Southwark £773,447 as a result of achieving all targets set as part of the London Justice Reinvestment pilot. It has been agreed by all partners to split the funding between each partner with the MPS initially receiving £73,763 to invest in two intervention programmes.
4. Crime and Disorder Reduction grants will be put in place between MOPAC and Lynn Boxing Club and Millwall Community Trust with payment based upon delivery of the agreed services.

Legal Comments

5. MOPAC can accept a grant from the London Borough of Southwark pursuant to section 92 of the Police Act 1996, which allows a council of a London borough, which falls wholly or partly within the MPD, to make grants for police purposes to the authority.
6. Under section 9 of the Police Reform and Social Responsibility Act 2011 MOPAC may make a Crime and Disorder Reduction Grant to any person if they are of the opinion that it will secure, or contribute to securing crime and disorder reduction within the MPD.
7. Full details are contained within the report attached.

Equality Comments

8. This work directly impacts on those children and young people, male and female, deemed vulnerable within the London Borough of Southwark, who are involved in or on the periphery of criminal behaviour. The programmes will be open to all and the children and young people who attend will be selected because they have behavioural or educational problems or are persistent offenders irrespective of their background.
9. The programmes are run by an established amateur boxing club and community trust, experienced in supporting young people.

Background/supporting papers

10. MPS Paper

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. Part 1 of this form will be made available on the MOPAC website within 1 working day of approval. Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate Part 2 form. Deferment is only applicable where release before that date would compromise the implementation of the decision being approved.

Is the publication of **this** form to be deferred? NO

If yes, for what reason:

Until what date (if known):

Is there a **part 2** form – NO

If yes, for what reason:

ORIGINATING OFFICER DECLARATION:

	<i>Tick to confirm statement (✓)</i>
Head of Unit: Rebecca Lawrence has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓
Legal Advice: The MPS legal team has been consulted on the proposal.	✓
Financial Advice: The Strategic Finance and Resource Management team has been consulted on this proposal.	✓
Equalities Advice: Equality and diversity issues are covered in the body of the report.	✓

OFFICER APPROVAL**Chief Operating Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature



Date 03/02/2014

Report for Deputy Mayor Policing and Crime

**PROVISION OF A GRANT FROM THE LONDON BOROUGH OF SOUTHWARK TO
SUPPORT TWO CRIME AND DISORDER REDUCTION GRANTS FOR INTERVENTION
PROGRAMMES FOR YOUNG PEOPLE**

Report by Assistant Commissioner, Territorial Policing on behalf of the Commissioner

EXECUTIVE SUMMARY

One of the 20:20:20 challenges outlined in the Mayor's Police and Crime Plan 2013-2016 is to reduce key neighbourhood crimes by 20%. The Mayor has also set London's criminal justice process agencies clear goals as part of a separate 20:20:20 challenge, including reducing reoffending by young people leaving custody in London by 20%.

The London Borough of Southwark, Metropolitan Police Service, London Community Rehabilitation Company and National Probation Service have been awarded London Justice Reinvestment Pilot Year 2 reward funding by the Ministry of Justice following the success of the Diamond Project. The aim of this pilot project was to test the premise that there are significant potential reductions in crime and offending to be made by partners working more effectively together at a local level.

Partner agencies have agreed that £73,763 of this funding should be provided as a Crime and Disorder Reduction Grant to The Lynn Boxing Club and the Millwall Community Trust to enable them to provide a series of engagement, activity and training programmes for young people living in Southwark aged between 12 and 25 years at risk of offending or reoffending.

A. RECOMMENDATIONS – That the DMPC approves the:

- 1. Acceptance of a grant of £73,763 from the London Borough of Southwark.**
- 2. Payment of a Crime and Disorder Grant of £24,000 to the Lynn Boxing Club to fund a series of engagement and activity programmes for young people aged 12 to 17 years living in Southwark.**
- 3. Payment of a Crime and Disorder Grant of £49,763 to the Millwall Community Trust to fund a series of engagement, training and activity programmes for persistent young offenders aged 18 to 25 years living in Southwark.**

B. SUPPORTING INFORMATION

1. Southwark Borough was chosen to pilot a project whereby teams from the London Borough of Southwark (LBS), National Probation Service (NPS), London Community Rehabilitation Company (LCRC) and the Metropolitan Police Service (MPS) co-located and worked together to manage offenders, who had served less than twelve months in prison and historically were released from prison without supervision. The aim of the project was to test the premise that there are significant potential reductions in crime and offending to be made by partners working more effectively together at the local level. The London Justice Reinvestment (LJR) model differs from the other 'reoffending payment by results' pilots in that the project is rewarded if demand on the criminal justice system, rather than reoffending, falls. The estimated savings that this demand reduction creates for the Ministry of Justice (MoJ) are then shared between the local partners involved to reinvest in reducing reoffending and crime.
2. The LJR pilot was to test the extent to which local partners in six pilot sites¹ can be incentivised to work together more effectively to tackle crime and reduce reoffending. These partners receive a financial reward if they successfully reduce adult demand on criminal justice services by 5% or more and youth demand by 10% or more in each of the two test years (July 2011 to June 2012 and July 2012 to June 2013) measured against the baseline period (July 2010 to June 2011).
3. Southwark Borough achieved the targets and was awarded funding of £773,447. It was agreed by all the partners to split the reward funding money between them with the MPS initially receiving £73,763 to invest on two intervention projects run by The Lynn Boxing Club and the Millwall Community Trust.
4. At a recent meeting of the Southwark Youth Offending Board it was highlighted that Southwark's first time entrant rate to the criminal justice system is high compared to the neighbouring London Boroughs of Greenwich, Lewisham and Lambeth. Following this meeting, Southwark BOCU started a consultation process with the Youth Offending Service (YOS), LCRC, NPS, LBS and the young people coming through the Youth Offending Team (YOT). It was agreed that sport in general, and boxing in particular, had a proven track record both locally and nationally of engaging young people at risk of offending or reoffending and has had notable success in diverting young people away from crime into constructive sporting activity. Notable high profile examples of this success include Frank Bruno, Gary Mason, Danny Williams and Devon Alexander. All have come out and stated that boxing had put them on the right path in life and have gone on to achieve success.
5. An example of this type of intervention is the West Yorkshire Sports Project, funded by Sports England, which aimed to reduce reconviction rates amongst Probation Service clients. This project consisted of a 12 week programme of sports activities and operated on a one to one basis with voluntary referrals. The reconviction rate of participants and a control group were compared over two years and showed that participants who completed eight or more weeks were significantly less likely to be reconvicted.

¹ Greater Manchester, London Boroughs of Croydon, Hackney, Lambeth, Lewisham and Southwark

The Lynn Boxing Club

6. The Lynn Boxing Club are proposing to run a series of engagement and activity programmes for young people aged 12 to 17 years, who are at risk of offending or reoffending. There will be 12 participants in each highly supported programme, which will include mentoring, practical activity, family and individual support and a physical health programme. The programmes are aimed at providing young people living in Southwark with a safe place to train, learn and achieve success whilst feeling valued as young people. It will be an engaging and comprehensive programme for vulnerable young people in Southwark, combining sports-based engagement and activity with a sustained focus on tackling the factors that contribute to the young person's sometimes negative and chaotic behaviour. In addition to a boxing programme there is a structured programme of relevant activities including five core elements to be addressed: Negative Behavior Patterns, Interpersonal Skills, Education and Training, Family Support and Employability.
7. Feedback from existing members of The Lynn Boxing Club is that they feel they belong to a close knit boxing family who teach them discipline and respect whilst keeping them off the streets and away from crime and negative influences. The Club state that they often fill a gap left by broken family backgrounds.
8. This intervention programme meets one of the Mayor's key objectives to reduce reoffending by 20% but also focuses on preventing young people becoming offenders.
9. Part of the grant will be used to pay for qualified boxing trainers, who will provide physical training sessions twice weekly for the young people selected to take part in this programme. The idea is to keep them engaged and off of the streets where they are at risk of offending. Whilst on the programme they will learn about their own physical limits, fitness and nutrition. Each young person will be mentored by ex-professional British Heavyweight Champion Danny Williams, who still lives locally. It is felt that this is crucial to the programme as young people will look towards him as a positive role model. There will also be an opportunity to obtain a Boxing Tutor Award and a Level One England Boxing Coach Award.
10. Success will be measured by monitoring the participants engagement, attendance at school and level of offending behaviour and if they come to the notice of police. An exit interview will take place with an Educational, Training and Employment Worker from YOS and will establish what future plans the young people have measuring change in behaviour and attitude. The police will measure offending levels before and after the programme and attendance at school will be looked at before and after the programme. The MPS will speak to their school and family to measure the impact on the young person's behaviour before and after the programme. It is also hoped that they will continue to use The Lynn Boxing Club and achieve continued success.
11. At the end of each course there will be a review period to measure outcomes and the feedback will be used to improve the programme. It has been agreed that young people will be referred to the programme by the Safer Schools Partnership and YOS and will target young people on the periphery of offending, those displaying behavioural problem or coming to notice of the police.

12. This programme will be monitored by local schools and dedicated police officers attached to these schools (each school in Southwark has a dedicated officer). YOS and the Safer Schools Partnership will monitor the participants and engage with the wider family of each young person providing support to the family where required to increase engagement with the club and its ultimate success.
13. The Lynn Boxing Club are already delivering a successful service to the young people of Southwark by taking 250 children from local Southwark estates/streets. They are being provided with structured physical sessions with some sparring if they want to. They are also taught how to be modest about these skills. Most training sessions are non-contact and the strict regime instills a profound sense of discipline, order and respect for each other and people in general. The Lynn Boxing Club is well established being Britain's oldest amateur boxing club having started in 1892 in Borough High Street, SE1.

Pride Programme - Millwall Community Trust

14. The Pride Programme is a community based project to be developed and organised by the Millwall Community Trust (MCT) and is targeted at a small group of persistent offenders aged 18 to 25 years, who would benefit from an active and engaging support programme that offers clear direction and employment strategies and opportunities.
15. It is an engaging and comprehensive programme for young people living in Southwark, combining a sports-based engagement, training and activity programme with a sustained focus on addressing factors that contribute to the young person's sometimes negative and chaotic behavior including lack of structure and work-readiness. It will address issues of recidivism and repeat offending behavior, impressing upon repeat offenders the consequences of their current life-choices, thereby contributing to the reduction of risk of harm to others. The issues of employability and pathways to the workplace for vulnerable young people in Southwark will be explored to reduce negative and potentially offending behavior whilst meeting both the needs of the community and the individual.
16. There will be two seven week programmes of 25 hours per week duration with ten participants on each programme. It will consist of a structured programme of relevant activities including five core elements: Pathways to Work; Interpersonal Skills; Education and Training; Family Support; and Employability. The programmes will be run from the Lions Centre, an iconic local venue, and will include mentoring, practical activity, accredited training, employability and individual support and a physical health programme.
17. Participants will be selected by a working group consisting of representatives from the MPS, LCRC and NPS and one of the key criteria will be the ability of the candidate to complete and benefit from the course.
18. The Pride Programme is also aimed at providing unique innovative opportunities for those young people who engage with the project. As well as attaining various qualifications where skills learnt can be transferred across sectors, there is a strong focus around work experience and employment pathways for the participants.
19. A review of each participant's progress by the Working Group will take place after four weeks. Progress will be reviewed against the following criteria: attendance, punctuality, engagement with education programme/seminars, attitude to employability and pathways to work, behavior patterns and targets achieved. In addition, each participant will have a

fortnightly three-way review with an appropriate officer and a Pride programme facilitator. These reviews will allow facilitators to feedback to the supervising officer and participant regarding their progress, engagement, compliance and employability ambitions. It will also be a chance to discuss and resolve any issues the participant may be experiencing.

20. MCT has previous experience of developing numerous engagement and sports-based solutions and their community development programmes have been nationally acclaimed in recent years. They mentor young people aged 13-24 years, helping them to make positive life changes. They also engage with young people not in education, employment or training who are at risk of reoffending and seek to help those individuals looking to exit criminal behavior and support them through the process. Importantly, MCT provides an iconic facility to attract the young people and experienced staff to deliver the Pride programme.
21. MCT will contribute £24,559 towards the cost of the Pride Programme in cash and in kind support, which represents approximately 33% of the total cost of the programme.

C. OTHER ORGANISATIONAL & COMMUNITY IMPLICATIONS

Equality and Diversity Impact

1. This work directly impacts on those children and young people, male and female, deemed vulnerable within the London Borough of Southwark, who are involved in or on the periphery of criminal behaviour. The programmes will be open to all and the children and young people who attend will be selected because they have behavioural or educational problems or are persistent offenders irrespective of their background.
2. The programmes are run by an established amateur boxing club and community trust, experienced in supporting young people.
3. In order not to exclude any individual from the programmes there are no requirements for any of the young people on the programme run by The Lynn Boxing Club to box.

Financial Implications / Value for Money

1. The cost of each programme is shown below -

The Lynn Boxing Club

Facilities Hire Charges - 2 sessions per week x 12 weeks x 2 hours x £30	£ 1,440
2 Coach/ Mentors x 2 sessions per week x 12 weeks x 2 hours x £30	£ 2,880
12 Participants Boxing Tutor Award x £80	£ 960
12 Participants Boxing Awards Booklets x £10	£ 120
4 Participants Level One England Boxing Coach Award £120	£ 480
Administration and Reporting	£ 120
Sub Total per course	£ 6,000
Total for 4 courses @ £6,000 throughout 2015 and 2016	£24,000

Pride Programme (MCT)

Facilities (AGP, Seminar Room, Sports Hall & Gym)	£10,400
Equipment	£ 3,500
Staff costs	£ 8,680
Training courses	£ 4,250
Educational/team building trips, consumables, bus passes and subsistence	£ 4,401
Monitoring and evaluation	£ 1,500
Project management and overheads (12%)	£ 4,430
Sub Total cost per course	£37,161
Total for 2 courses @ £37,161	£74,322
Less contribution from Millwall Community Trust	£24,559
Grant from MOPAC	£49,763
Grand Total (The Lynn Boxing Club and Pride Programme)	£73,763

2. These programmes are designed to prevent offending and reoffending. The projects represent value for money as the costs to the public purse once young people enter the youth justice system for the first time is £14,756 (source: National Audit Office for Ministry of Justice). Although this figure is historic it still gives a good indication of the cost of a young person entering the system. On that basis even a 50% success rate represents a significant saving to the public purse and the risk of the targeted group offending or reoffending will significantly increase if these programmes do not go ahead.
3. MCT operates a policy of full cost recovery for its funded programmes for reasons of governance and sustainability. Pride is an intensive, multi faceted programme that will require the ongoing support of MCT senior staff (CEO, Operations Manager, Community Development Manager) to assist it to reach its full potential. This support comes in the form of experienced information, advice and support and policy, process and logistical support and it is for this reason that a management fee is proposed. However, all partners recognise the potential of Pride to make a lasting contribution to the lives of young people in Southwark and, for this reason, MCT has elected to make a contribution of £24,559 (financial and in-kind) to the direct costs of the programme, which represents 33% of the total cost of the programme.
4. Partner agencies within Southwark Borough have been award funding of £773,447 by the MoJ as a result of meeting targets set as part of the LJR pilot. It has been agreed by all partners to split the funding money between them with the MPS initially receiving £73,763 to invest in these two intervention programmes.

Legal Implications

1. This report seeks MOPAC's approval to provide a grant of £24,000 to The Lynn Boxing Club and £49,763 to the Millwall Community Trust to fund the cost of two interventions programme for young people living in Southwark, who are at risk of offending or reoffending.
2. MOPAC can accept a grant from the London Borough of Southwark pursuant to s92 of the Police Act 1996, which allows a council of a London borough, which falls wholly or partly within the Metropolitan Police District, to make grants for police purposes to the authority.

3. Under Section 9 of the Police Reform and Social Responsibility Act 2011 ("2011 Act") MOPAC may make a Crime and Disorder Reduction Grant to any person if they are of the opinion that it will secure, or contribute to securing crime and disorder reduction within the Metropolitan Police District (MPD). MOPAC may make a Crime and Disorder Reduction Grant subject to any conditions (including conditions as to repayment) which MOPAC think appropriate. The MOPAC may also do anything that is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office, under Schedule 3 of the 2011 Act.
4. The report indicates that a number of partners have been consulted and are supportive of the need to fund the intervention programmes.
5. MOPAC has an obligation pursuant to paragraphs 3(f) of the Schedule under the Elected Local Policing Bodies (Specified Information) Order 2011, as amended, to publish details of all Crime and Disorder Reduction Grants, including the conditions (if any) attached to the grant, the recipient of the grant, the purpose of the grant and the reasons why it is considered that the grant would secure, or contribute to securing, crime and disorder reduction in the MPD.
6. This report is submitted as part of the governance process. Paragraph 4.8 of the MOPAC's Scheme of Consent and Delegation provides the DMPC with delegated power to receive and make grants to secure and contribute to securing crime reduction in London.

Consultation undertaken

1. Consultation took place between the YOS, LBS, MPS, NPS, LCRC and young people coming through the Youth Offending Team at Southwark. The programmes were discussed and supported by all partners as effective worthwhile projects representing value for money.

Key stakeholder engagement (up to what level)	Supportive / Supportive with concerns / Not supportive / Not affected
Chief Superintendent Zander Gibson (Territorial Policing)	Supportive
Jonathan Toy, LBS (Strategic Lead)	Supportive
Rob Clarke LCRC (Strategic lead)	Supportive
Becky Canning NPS (Strategic lead)	Supportive

Risk (including Health and Safety) Implications

1. There are obvious risks around physical injury to the participants on these programmes. These are mitigated by protective equipment and the presence of trained first aiders at The Lynn Boxing Club and MCT.
2. The project at the Lynn Boxing Club is a voluntary engagement programme and consent is required by each young person's mother/father/legal guardian to participate. There is no requirement to box. Each signed consent form is stored for future reference.

3. There is risk that if the funding for these programmes is not approved the young people that have been identified will be at high risk of offending or reoffending. This will be detrimental to the young people themselves, their families and the community where they reside.

Real Estate and Environmental Implications

1. There are no real estate and environmental implications.

Report author: Police Sergeant Neil Cook (Integrated Offender Management)

Background papers: