

REQUEST FOR MAYORAL DECISION – MD1378

Title: Environment Team work programme 2014-15

Executive Summary:

This MD seeks Mayoral approval for the GLA Environment Team's 2014-15 work programme and associated expenditure of up to a maximum of £696,000. The work programme and associated expenditure was approved in principle by the GLA's Investment and Performance Board on the 20 February. The work programme will facilitate and enable the delivery of the Mayor's vision for London as the best big city.

Decision:

That the Mayor approves expenditure of up to a maximum of £696,000 to deliver the Environment Team's 2014-15 work programme.

Mayor of London

I confirm that I do not have any disclosable pecuniary interests in the proposed decision, and take the decision in compliance with the Code of Conduct for elected Members of the Authority.

The above request has my approval.

Signature:

Date: 11 July 2014

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE MAYOR

Decision required – supporting report

1. Introduction and background

- 1.1 The overall aim of the Environment Team's work programme is to maintain and extend London's position as the leading global city (as set out in *Vision 2020*) by ensuring that London is clean, efficient, resilient and uses resources responsibly to support a growing economy, a growing population and improving the quality of life of Londoners.
- 1.2 On 20 February 2014, the Investment and Performance Board approved in principle the activities and associated expenditure relating to the Environment Team's 2014-15 at a total cost of £704k (comprising £280k for supporting the delivery of statutory functions and £424k for delivering on wider environmental-related mayoral commitments and activities).
- 1.3 The following expenditure associated with the Environment Team's 2014-15 work programme has been previously approved:
- MD 1288 approved the commitment of £110k in 2014-15 to undertake specialist energy assessments of planning applications.
 - DD1216 approved the commitment of £8k in 2014-15 from the LEGGI budget to support the Cities Summit project.
- 1.4 Accordingly, the Mayor is asked to approve expenditure of £696k to enable the delivery of the Environment Team's 2014-15 work programme.
- 1.5 In addition, the following approvals are supporting delivery of other environment projects:
- MD 1123 approved expenditure of £40k in 2014-15 as match-funding towards the Capital Clean-Up programme
 - MD1149 approved expenditure of £47k in 2014-15 as match-funding towards the ERDF funded Business Food Waste programme (now known as 'FoodSave')

2 Objectives and expected outcomes

- 2.1 The Environment team's work programme has two objectives: To make London *a resilient, greener city* and a more *resource efficient city*. Underpinning both these objectives is the need to secure investment and create jobs, so the work programme focuses on seeking opportunities to diversify the economy and create the conditions for sustainable growth.
- 2.2 The Environment Team's work programme will assist with achieving the Mayor's vision of London being the "greatest city in the world" through:
- Delivering the Mayor's environmental commitments and strategy, using our strategic perspective and analysis to maximise impact and value for money
 - Delivering on statutory responsibilities, both devolved national responsibilities and statutory strategy
 - Working with key stakeholders to encourage and enable them to work more coherently together to deliver on the Mayor's priorities
 - Providing critical support to mayoral priorities such as working to deliver *Vision 2020* and developing the Infrastructure Investment Plan, Smart City programme and the LEP's work programme.

- 2.3 The table below sets out the expected outcomes from the work programme.

Activity	Cost (£,000)
<p><i>London Energy & Greenhouse Gases Inventory (LEGGI) and London Atmospheric Emissions Inventory (LAEI).</i> The LEGGI and LAEI inventories provide critical baseline information on energy use, greenhouse gas and air pollutant emissions that are required to support the implementation and monitoring of energy and air quality policies and programmes. Funding is required to maintain, update and evaluate the existing inventories and investigate the potential to amalgamate them. (Note that £8k have already been approved)</p>	Up to 119
<p><i>London Heat Map website.</i> The Heat Map website is used by boroughs and developers in producing their energy strategies in response to the London Plan requirement to investigate the feasibility of connecting to local heat networks and future proofing to connect. The funding is required for the licence for the website and to keep it updated. The Heat Map has enabled £133m investment in on-site heat networks alone in 2012-13.</p>	Up to 10
<p><i>Green infrastructure data and support.</i> To facilitate the development and implementation of a green infrastructure programme, funding is required to acquire open and greenspace data and specialist advice to support project development and planning applications.</p>	Up to 20
<p><i>Air Quality expert support.</i> Expert advice is needed to support the environment team on the implementation of London Plan 'air quality neutral policies' in planning applications and to discharge responsibilities relating to Local Air Quality Management functions delegated to the Mayor from the Secretary of State.</p>	Up to 45
<p><i>London Climate Change Partnership (LCCP).</i> Grant to the LCCP to:</p> <ul style="list-style-type: none"> • Undertake research and produce report identifying the limits to office cooling in London report • Undertake a study into identifying the interdependencies between power and telecoms systems in London • Secure £130k match funding 	Up to 30
<p><i>Updates of the Statutory Strategy:</i> documents were published over two years ago and updates (<i>not</i> reviews) need to be published on the energy, adaptation, municipal waste and biodiversity areas. This funding will be used to develop these updates.</p>	Up to 48
<p><i>Green infrastructure programme:</i> Programme comprising three projects:</p> <ul style="list-style-type: none"> • RE:LEAF programme – continue and expand the Mayor's flagship tree planting programme to support work towards the Mayor's target of increasing tree canopy cover by five per cent by 2025 • All London Green Grid – co-ordinate the strategic development of green infrastructure in London through supporting at least four strategic feasibility reports /major funding bids and delivering a series of ten capacity building seminars/workshops for key delivery partners • Greening the Built Environment – support businesses in increasing the attractiveness and resilience of their areas through funding three green infrastructure audits in BIDs in outer London. 	Up to 110
<p><i>Secure and affordable energy programme</i></p> <ul style="list-style-type: none"> • Spatial energy infrastructure plan - to identify where and what type of energy infrastructure is required to close the energy gap and provide London with a resilient and competitive energy system. • Energy for London (formally referred to a Decentralised Energy for 	Up to 304

<p>London) - the EfL programme will focus on creating a pipeline of decentralised energy projects and overcoming market barriers to give access to the retail electricity market - Licence Lite.</p> <ul style="list-style-type: none"> • Biodiesel from used cooking oil – to help decarbonise London’s bus fleet by using biodiesel from used cooking oil (UCO) or other waste products. • Mayor’s Business Energy Challenge – advice and awards programme to support businesses saving money through improving energy efficiency. 	
<p><i>Green Apprenticeships</i> – Building on previous research, this project will develop recommendations to increase the number of green apprenticeship opportunities in London, with the aim of creating the jobs we need to support the implementation of the Mayor’s infrastructure and housing ambitions.</p>	Up to 10
Total for approval	Up to 696

3 Equality comments

- 3.1. Each element of the Environment Team’s work programme will be approved via a Project Inception Document. This will require the project lead to identify and evaluate the likely potential impacts, both positive and negative, of the project on those with protected characteristics. All members of the Environment Team have undertaken the GLA’s equalities training, so will be able to undertake this appraisal.

4 Other considerations

Key risks and issues

- 4.1 Delays in undertaking any of the activities listed above (due to not having budgets or contracts in place) is likely to lead to an interruption in service provision that may have a negative reputational impact on the Mayor. Mitigation: The timelines and expected costs for all activities have been reviewed. In addition, risk registers will be drawn up for individual projects (where appropriate) to identify and monitor risks. High value / high risk projects will be monitored through IPB and lower value / lower value risks will be monitored through the Environment team’s monitoring and review process.
- 4.2 Staff resources have been identified within the GLA Environment team to manage and take forward the projects set out in 2.3. These are set out in the Environment Team’s business plan and will be monitored and reviewed by the Environment Team’s management team.

Links to Mayoral strategies and priorities

- 4.3 The Environment Team’s 2014-15 work programme will contribute towards:
- The efficient and effective delivery of Mayoral commitments
 - The diversification of the economy (principally through supporting the growth of the green economy), driving investment and job creation
 - The efficient and effective delivery of policies and targets in the London Plan and the Mayor’s environmental strategy, including:
- 4.4 Climate change mitigation and energy
- Reducing London’s CO2 emissions by 20 per cent by 2015, 40 per cent by 2020 and 60 per cent by 2025 against a 1990 baseline
 - Supplying 25 per cent of London’s energy from decentralised energy sources by 2025
- 4.5 Air quality

- Achieving EU air quality limit values for Particulate Matter and Nitrogen Dioxide as soon as possible
 - Securing investment for the next generation of low-emission vehicles
- 4.6 Municipal waste management
- To reduce the amount of household waste produced from 970kg per household per year in 2009-10 to 790kg per household per year by 2031. This is equivalent to a 20 per cent reduction.
 - To recycle or compost at least 45 per cent of municipal waste by 2015, 50 per cent by 2020 and 60 per cent by 2031
 - To cut London's greenhouse gas emissions from municipal waste management by one million tonnes CO2 equivalent by 2031.
- 4.7 Water
- Helping to balance London's supply and demand for water by using the water we have more wisely, tackling water poverty and safeguarding the water environment
- 4.8 Green Infrastructure
- Planting 10,000 more street trees and creating 100 pocket parks by March 2015
 - Increasing London's tree cover by 5 per cent by 2025
 - Increasing green cover in the Central Activities Zone by 5 per cent by 2030
- 4.9 Climate change adaptation
- Increasing resilience of critical infrastructure and vulnerable communities
 - Raising awareness and building capacity of key stakeholders to manage prioritised risks
 - Promoting London as a safe place to do business and invest in.

Impact Assessments and consultations

- 4.10 The Mayor's environmental strategy, from where much of the Environment Team's work programme has been drawn, have been through a formal process of consultation and integrated impact assessments have been undertaken.

5 Financial comments

- 5.1 The Mayor is requested to approve expenditure of £696,000 to deliver the Environment Team's 2014-15 work programmes as detailed in the table under paragraph 2.3 above.
- 5.2. The table below shows how the Environment programme budget has been allocated between the statutory and non-statutory elements, approvals and the total resources allocated towards the 2014/15 Environment programme budget

Type of Programme budget	Presented to IPB February 2014 and for approval through this MD	Presented to IPB February 2014 but already approved	Presented to IPB January 2014	Total
Towards supporting the statutory functions	£272,000	£8,000	£110,000	£390,000
Non-Statutory	£424,000			£424,000
Total	£696,000	£8,000	£110,000	£814,000

- 5.3 A programme budget of £390,000 was allocated to the Environment unit as part of the 2014-15 budget setting process in order to support the delivery of the Mayor's statutory functions in environment.
- 5.4 In addition £424,000 "non-statutory" element of the Environment's programme budget was provided through the 2014/15 Central Programme budget.
- 5.5 Separately, £47,000 and £40,000 were allocated for the ERDF Business Food Waste (Foodsave MD1149) and Capital Clean-up project (MD1123) as part of 2014-15 budget setting process.
- 5.6 If budget is required for new projects or there is an increase in expenditure then officers should use the Environment programme budget approved in this MD as the first port of call and should consider re-prioritisation of projects before making any more budget bids.
- 5.7 If at any stage of the programme there is a need for any consultancy work, officers have to ensure that the requirements relating to consultancy services within the Authority's Financial Regulations and Expenses & Benefits Framework are adhered to and costs will be contained within the existing Environment budget allocation for 2014/15.
- 5.8 Should this decision relate to a contract at any stage, officers have to ensure that the requirements of the Authority's Contracts and Funding Code are adhered to.
- 5.9 Any changes to this proposal will be subject to further approval via the Authority's decision-making process.
- 5.10 The Environment team within the Development, Enterprise & Environment will be responsible for managing this project.

6 Legal comments

- 6.1 The foregoing sections of this report indicate that:
- 6.1.1 the decisions requested of the Mayor (in accordance with the GLA's Contracts and Funding Code) fall within the GLA's statutory powers to do such things considered to further or which are facilitative of, or conducive or incidental to the promotion of economic and social development and environmental improvement in Greater London. In formulating the proposals in respect of which a decision is sought officers have complied with the GLA's related statutory duties to:

- pay due regard to the principle that there should be equality of opportunity for all people;
- consider how the proposals will promote the improvement of health of persons, health inequalities between persons and to contribute towards the achievement of sustainable development in the United Kingdom; and
- consult with appropriate bodies.

6.2 Section 2 above indicates that there may be contributions of up to £110,000 to various providers which amounts to the provision of grant funding and not payment for works, supplies or services. Officers must ensure that:

6.2.1 the funding is distributed fairly, transparently, in accordance with the GLA's equalities and in manner which affords value for money in accordance with the Contracts and Funding Code; and

6.2.2 an appropriate funding agreement is put in place between and executed by the GLA and the recipient of the funding before any commitment to fund is made.

6.3 All services (and variations to current services) required will be procured by Transport for London Procurement (who will determine the detail of the procurement strategy to be adopted) in accordance with the GLA's Contracts and Funding Code. Officers must liaise with Transport for London Procurement in this regard.

7 Investment & Performance Board

7.1 As noted under 1.2, IPB approved in principle the work programme and associated expenditure at the IPB meeting on 20 February 2014.

8. Planned delivery approach and next steps

Activity	Timeline
Submit MD for approval to commit expenditure to deliver programme	Q1
London Tree Week event completed	Q1
Heat Map: licence procured and maintenance contract in place.	Q1
3,500 volunteers involved in Capital Clean Up summer events	Q2
Licence Lite: supplier services tender concluded and MD to execute submitted	Q3
DEPDU successor, EFL: new consultant framework procured & first projects supported	Q4
Tree planting/volunteering Projects	
Economic evaluation of London's trees (iTree)	Q4
240 SMEs reduce or divert food waste from landfill	Q4
1000 tonnes food waste (including packaging) diverted from landfill	Q4
150 tonnes food waste (including packaging) reduced	Q4
Combined saving £350,000 to 240 SME's	Q4
Green infrastructure programme – feasibility studies	Q4
Green infrastructure audits	Q4

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOI Act) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary. **Note:** This form (Part 1) will either be published within one working day after approval or on the defer date.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If YES, for what reason:

Until what date: (a date is required if deferring)

Part 2 Confidentiality: Only the facts or advice considered to be exempt from disclosure under the FOI Act should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a part 2 form – NO

ORIGINATING OFFICER DECLARATION:

Drafting officer
to confirm the
following (✓)

Drafting officer:

Alex Nickson has drafted this report in accordance with GLA procedures and confirms the following have been consulted on the final decision.

✓

Assistant Director/Head of Service:

Stephen Tate has reviewed the documentation and is satisfied for it to be referred to the Sponsoring Director for approval.

✓

Sponsoring Director:

Stewart Murray (on behalf of Fiona Fletcher Smith) has reviewed the request and is satisfied it is correct and consistent with the Mayor's plans and priorities.

✓

Mayoral Adviser:

Matthew Pencharz has been consulted about the proposal and agrees the recommendations.

✓

Advice:

The Finance and Legal teams have commented on this proposal.

✓

EXECUTIVE DIRECTOR, RESOURCES:

I confirm that financial and legal implications have been appropriately considered in the preparation of this report.

Signature

Date

CHIEF OF STAFF:

I am satisfied that this is an appropriate request to be submitted to the Mayor

Signature

Date