GREATER LONDON AUTHORITY

REQUEST FOR ASSISTANT DIRECTOR DECISION – ADD2562

Title: Peer-led outreach service

Executive summary:

Approval is sought to provide a grant of £19,967 to Riverside for its peer-led outreach service for February and March 2022. Already, £94,999 has been received for the service as part of the Rough Sleeping Initiative (RSI) funding from the Department for Levelling Up, Housing and Communities (DLUHC). The additional funding of £19,967 will be met from existing headroom in the core Rough Sleeping budget for 2021-22. It will contribute to the continued provision of the project, which aims to support some of the most entrenched rough sleepers and those struggling to maintain accommodation.

Decision:

That the Assistant Director of Housing and Land approves £19,967 of grant funding to Riverside for its peer-led outreach service, covering the period 1 February 2022 to 31 March 2022.

AUTHORISING ASSISTANT DIRECTOR/HEAD OF UNIT

I have reviewed the request and am satisfied it is correct and consistent with the Mayor's plans and priorities.

It has my approval.

Name: Natalie Daniels Position: Assistant Director, Housing

4/3/22

Signature: Date:

PART I – NON-CONFIDENTIAL FACTS AND ADVICE

Decision required – supporting report

1. Introduction and background

- 1.1. As a result of services such as the Mayor's Rapid Response Team and No Second Night Out, 72 per cent of people sleeping rough in the capital are seen sleeping rough only once by outreach teams. However, a significant number are on the streets for much longer than this. In 2020-21, almost 2,126 people were sleeping rough in London for a second consecutive year.
- 1.2. In 2020-21, the GLA provided grant-funding of £212,000 to Riverside to expand the work of its Street Buddies outreach services (which was already working in one borough) to four additional London boroughs (approved via MD2657). The peer-led outreach team worked with 53 long-term rough sleepers that other outreach teams were unsuccessful in supporting off the streets. The service has since been seen as essential to successfully supporting some of London's most entrenched rough sleepers.
- 1.3. In August 2021, the Mayor approved expenditure of up to £94,999 received as part of the government's RSI funding to the GLA to grant fund Street Buddies in 2021-22 (via MD2853). A hybrid model was adopted to support: longer-term rough sleepers with whom other services have not successfully engaged; and those struggling to maintain accommodation, and who are at risk of returning to the streets.
- 1.4. This decision seeks approval for an additional £19,967 of grant funding for the Street Buddies service. This sum is the shortfall between the £94,999 received from the DLUHC as part of the government's RSI funding covering the period October 2021 March 2022, and Riverside's full costs of delivering their Street Buddies project to the end of March 2022. Riverside had already started delivering the service when the GLA received the RSI 2021-22 allocation from DLUHC (MD2853 approved in August 2021). This allocation did not cover the full costs for the year.
- 1.5. Officers have since been working with Riverside to understand any areas for savings. The additional funding of £19,967 represents the remaining shortfall and will be met from existing headroom in the core Rough Sleeping budget for 2021-22. It is considered a 'one-off' budgetary measure to meet the costs of delivering the project up to March 2022. GLA officers have since secured the full Q1 2022-23 settlement from the DLUHC to continue the provision of the service; it is not expected that internal funding streams will need to be used in future funding years.
- 1.6. Grant funding will be provided in accordance with the provisions of the GLA's Contracts and Funding Code.

2. Objectives and expected outcomes

- 2.1. The additional grant funding of £19,967 will ensure continuation of the service until 31 March 2022.
- 2.2. The expected annual outcomes for the Street Buddies service are as follows:
 - 12 rough sleepers supported to access accommodation

- eight former rough sleepers supported to maintain accommodation
- 14 rough sleepers engaged with other support services
- eight former rough sleepers recruited as Street Buddies volunteers
- eight former rough sleepers recruited as paid Street Buddies employees
- expansion of the existing Street Buddies service into a fourth London borough.

3. Equality comments

- 3.1. Under section 149 of the Equality Act 2010, as public authorities, the Mayor and the GLA are subject to a public-sector equality duty and must have "due regard" to the need to (i) eliminate unlawful discrimination, harassment and victimisation; (ii) advance equality of opportunity between people who share a relevant protected characteristic and those who do not; and (iii) foster good relations between people who share a relevant protected characteristic and those who do not. Protected characteristics under section 149 of the Equality Act are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, and marriage or civil partnership status (all except the last being "relevant" protected characteristics).
- 3.2. Of those seen sleeping rough in 2020-21:
 - 50 per cent were non-UK nationals
 - 4 per cent were from Gypsy/Romany/Traveller communities
 - 44 per cent had a mental health need
 - 16 per cent were women
 - most (59 per cent) were in the 26-45 age group
 - 10 per cent were under 26 years old
 - 10 per cent were over 55
 - 7 per cent were under 18.
- 3.3. As shown in 3.2, those with protected characteristics of race and disability are over-represented among rough sleepers. As the target client group for the peer-led outreach service are entrenched rough sleepers or those with a history of sleeping rough, the service is likely to have positive impacts on Black, Asian and minority ethnic Londoners, and those with disabilities. As most people sleeping rough are men, more men than women are likely to access the service. However, it will seek to provide personalised, specialist support for women and non-binary people that meets the needs of these groups.

4. Other considerations

Key risks and issues

| Risk description | Impact | Likelihood | Mitigating action |
|---------------------|--------|------------|---|
| COVID-19 may | Medium | Low | The service has experience of adapting in light of |
| present challenges | | | the challenges presented by COVID-19 |
| to the ongoing | | | |
| delivery of the | | | |
| service | | | |
| The cohort may not | Medium | Low | The service has developed best practice and |
| engage with the | | | shown previous success in engaging with some of |
| outreach team | | | the most entrenched rough sleepers |
| The peer-led | Medium | Low | Quarterly grant monitoring will ensure that poor |
| outreach service | | | performance is identified and rectified quickly and |
| fails to meet its | | | appropriately |
| targets | | | |
| Internal funding is | Medium | Low | GLA officers are working with Riverside to design a |
| required to meet | | | pan-London model and understand the costs (and |
| the costs of | | | potential savings) for future funding years. The full |
| delivering the | | | Q1 2022-23 settlement has been received, and a |
| service in future | | | proposal is being submitted to fund the service as |
| years | | | part of the RSI 2022-25 initiative. |

Links to Mayoral strategies and priorities

4.1. The Mayor's London Housing Strategy sets out the aim to provide a sustainable route off the streets for every rough sleeper in London. The Mayor's Rough Sleeping Commissioning framework, published in August 2021, also includes a key priority to commission services to stop people from returning to rough sleeping once they have been helped off the streets. The peer-led outreach service seeks to meet both priorities by working to support entrenched rough sleepers, and those who are struggling to maintain accommodation and at risk of returning to rough sleeping.

Consultations and impact assessments

4.2. The bids for the proposed services approved under MD2853, including extension of the peer-led outreach service, were developed in partnership with the Mayor's Life Off the Streets taskforce, and informed by in-depth consultation with stakeholders across London.

Conflicts of interest

4.3. The officers involved in the drafting and clearance of this form have identified no known conflicts of interest.

5. Financial comments

5.1. This decision requests approval to expand funding of £19,967 grant funding to Riverside for its peer-led outreach service covering the period from 1 February 2022 to 31 March 2022. In August 2021, MD2853 approved expenditure of up to £94,999 – received as part of the DLUHC's RSI

funding to the GLA - to grant fund Street Buddies in 2021-22. This takes the total expenditure with Riverside in 2021-22 to £114,966.

5.2. This expenditure will be funded from existing headroom within the core Rough Sleeping budget for 2021-22; and will add to the £0.09m already received from the DLUHC.

6. Planned delivery approach and next steps

| Activity | Timeline |
|--|---|
| Delivery of peer-led outreach service in 2021-22 | Ongoing |
| Approval secured for additional £19,967 grant to cover | February 2022 (provider currently running |
| the funding period 1 February 2022 – 31 March 2022 | at their own risk) |
| Delivery end date | 31 March 2022 |

Appendices and supporting papers: None

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FoIA) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary. **Note**: This form (Part 1) will either be published within one working day after it has been approved <u>or</u> on the defer date.

Part 1 - Deferral

Is the publication of Part 1 of this approval to be deferred? NO

Part 2 - Sensitive information

Only the facts or advice that would be exempt from disclosure under the FoIA should be included in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a part 2 form - NO

| ORIGINATING OFFICER DECLARATION: | Drafting officer to confirm the following (√) |
|---|---|
| Drafting officer: | |
| <u>Laura Parry-Billings</u> has drafted this report in accordance with GLA procedures and confirms the following: | ✓ |
| Corporate Investment Board This decision was agreed by the Corporate Investment Board on 28 February 2022 | ✓ |

ASSISTANT DIRECTOR OF FINANCE AND GOVERNANCE:

I confirm that financial and legal implications have been appropriately considered in the preparation of this report.

Signature Date 28/2/22