MAYOR OF LONDON

OFFICE FOR POLICING AND CRIME

DMPC Decision – PCD 546

Title: Strengthening our Armed Policing Capability Strategic Outline Case & Programme Mandate

OPAC

Executive Summary:

This proposal details the request for a single tender action to be approved in order to award a contract to a sole UK weapons provider for the supply of weapons and to initiate via competitive tender a contract for Firearms accessories and equipment to the Metropolitan Police Service.

This requirement is essential to ensure that the MPS armed capability can effectively meet and sustain the operational and training demands for the current and future police firearms training plans. Awarding a contract will allow Commercial Service to have a compliant call off mechanism to directly purchase additional weapons promptly when required.

Recommendation:

The Deputy Mayor for Policing and Crime is recommended to approve:

- The progression to outline business case for the recommended option Option 4 'Develop an Operating Model through more detailed analysis that will deliver the optimal combination of elements to reduce demand and create capacity';
- Funding of £797K revenue is required to progress to outline business case, revenue funding to be
 provided from the Major Change Fund which has already been allocated within the Major Change
 Fund forecast for 19/20 under the respective portfolio strand.
- The capital requirement of £497K (£262K to progress to OBC in 19/20 and £235K for asset management in 21/22), will be funded from agreed underspends within the Transformation portfolio's capital plan, after decision at PMG. The Public Access and First Contact programme, has delivered projects; Programme costs 16/17 and National Website Platform with an underspend c497k. Both have delivered to the agreed timescale, under their agreed budget and formally closed. The requested amount of £497k will be formally transferred by virement into programme 5 Firearms uplift project as part of the formal governance process
- Funding of £975K revenue is the forecast cost to deliver the single weapons system which is proposed to be funded from SO and MO, from existing budgets proportionate to the number of weapons being replaced in each command and subject to external funding agreements. Budgets will be amended accordingly to reflect this.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

Date

4/4/19

The above request has my approval.

Signature

Expue hender.

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

1.1. The Strengthening Our Armed Policing Capability Programme, as approved by Management Board on 9th March 2016, was structured into two tranches; the first concerned with the ability to deliver an efficient and effective armed policing capability (2-year duration), the second designing and implementing a new operating model (2-year duration consecutive). A paper approved by Portfolio Investment Board in June 2018 outlined the need to revise the original Tranche 2 mandate and focus on sustainability of the uplift.

2. Issues for consideration

2.1. The MPS received a one off Counter Terrorism funding grant of £31.9M for the period 2016-2021, to deliver the uplift. In 2016 funding of £10.3M was allocated, and £5.4M in all subsequent years. In March 2021, the annual CT grant of £5.4M that has funded the outsourcing of course places to other forces since 2016 ceases and at the present time it is not known what, if any funding will be provided after this date. This risk is captured at programme level and by the National Armed Uplift Board. Discussions on future CT grant funding are expected to commence in October 2019, as yet it is undetermined what financial contribution, if any will be provided post 2021.

3. Financial Comments

3.1. It will cost £1.059M to progress to outline business case. Funding of £797K revenue has already been allocated within the Major Change Fund forecast for 19/20 under the respective portfolio strand. Funding of £262K capital will be required and will be funded from agreed underspends within the Transformation portfolio's capital plan.

4. Legal Comments

4.1. In accordance with paragraph 4.8 of the Scheme of Delegation, DMPC approval is required for the approval of Business Cases for revenue or capital expenditure of £500,000 and above.

5. GDPR and Data Privacy

5.1. The proposal does not use personally identifiable data therefore there are no GDPR issues to be considered.

6. Equality Comments

6.1. There are no equality or diversity implications arising from this report.

7. Background/supporting papers

7.1. MPS report

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date:

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form – YES

ORIGINATING OFFICER DECLARATION

	Tick to confirm statement (√)
Financial Advice:	
The Strategic Finance and Resource Management Team has been consulted on this proposal.	~
Legal Advice:	1
Legal advice included in body of the report	✓
Equalities Advice:	
Equality and diversity issues are covered in the body of the report.	\checkmark
Commercial Issues	
Commercial issues are covered in the body of this report	✓
GDPR/Data Privacy	
A DPIA is not required.	\checkmark
Director/Head of Service:	
The Chief Finance Officer has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	1

OFFICER APPROVAL

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

R. Lawrence

Date 27/3/19



MOPAC

MAYOR OF LONDON

Strengthening our Armed Policing Capability Strategic Outline Case & Programme Mandate

MOPAC Investment Advisory Board 1st March 2019

Report by Zoe Scotton-Pinhey on behalf of the Deputy Commissioner

<u>Part 1 – This section of the report will be published by MOPAC. It is</u> <u>classified as OFFICIAL – PUBLIC</u>

EXECUTIVE SUMMARY

The armed uplift of over 600 police officers across the Metropolitan Police Service has changed how the MPS delivers its armed capability. The 'Strengthening our Armed Policing Capability' programme delivered the armed uplift which is drawing to a close and seeks approval to commence the second tranche of the programme focussing on long term sustainability for armed policing.

The MPS received a one off Counter Terrorism funding grant of £31.9M for the period 2016-2021, to deliver the uplift. In 2016 funding of £10.3M was allocated, and £5.4M in all subsequent years. This funding ends in March 2021; the cessation of this funding represents a significant risk to the long-term sustainability of the armed policing capability. The second tranche of the programme will develop a sustainable and efficient training operating model that is resilient and able to meet current and future demand, supported by a range of underpinning activities that will rationalise existing systems and processes and improve operational flexibility.

Recommendations

The Deputy Mayor for Policing and Crime, via the Investment Advisory Board (IAB), is asked to approve:

- 1. The revised mandate for Programme 5 Strengthening our Armed Policing Capability' programme (Appendix B);
- 2. The commencement of the second tranche of the 'Strengthening our Armed Policing Capability' programme;
- 3. The progression to outline business case for the recommended option Option 4 'Develop an Operating Model through more detailed analysis that will deliver the optimal combination of elements to reduce demand and create capacity';
- 4. Funding of £797K revenue is required to progress to outline business case, revenue funding to be provided from the Major Change Fund which has already been

allocated within the Major Change Fund forecast for 19/20 under the respective portfolio strand.

- 5. The capital requirement of £497K (£262K to progress to OBC in 19/20 and £235K for asset management in 21/22), will be funded from agreed underspends within the Transformation portfolio's capital plan, after decision at PMG. The Public Access and First Contact programme, has delivered projects; Programme costs 16/17 and National Website Platform with an underspend c497k. Both have delivered to the agreed timescale, under their agreed budget and formally closed. The requested amount of £497k will be formally transferred by virement into programme 5 Firearms uplift project as part of the formal governance process
- 6. Funding of £975K revenue is the forecast cost to deliver the single weapons system which is proposed to be funded from SO and MO, from existing budgets proportionate to the number of weapons being replaced in each command and subject to external funding agreements. Budgets will be amended accordingly to reflect this.

To Note:

- 1. Funding of £461K revenue to progress to FBC is required for specialist resources, the full amount to be funded from the Major Change Fund in 20/21 and £249K in 21/22.
- 2. Funding of £283K revenue is the forecast revenue cost for asset management, which excludes full implementation costs and full on-going revenue costs which cannot be determined until the final product is selected. It is proposed to fund this across the OCU's who will be users of the system, proportionate to the number of users within SO and MO. Budgets will be amended in the respective areas proportionately when final costs are ascertained to be determined within the OBC.
- 3. To note the cost to progress to FBC *excludes* the capital costs for detailed design for the additional 50M firing range and accommodation options. These costs cannot be determined until the feasibility study is completed as part of the Outline Business Case. The Programme team will need to agree with business groups how these costs are to be funded for approval in the OBC.

Time sensitivity

1. A decision is required from the Deputy Mayor by 11th March 2019. The time pressure relates to the expiration of the CT grant funding in March 2021 and the timeline to deliver the programme that will ensure the sustainability of the armed uplift and mitigate a future funding pressure on the MPS.

Non-confidential facts and advice to the Deputy Mayor for Policing and Crime

Introduction and background

 The Strengthening Our Armed Policing Capability Programme, as approved by Management Board on 9th March 2016, was structured into two tranches; the first concerned with the ability to deliver an efficient and effective armed policing capability (2 year duration), the second designing and implementing a new operating model (2 year duration consecutive). A paper approved by Portfolio Investment Board in June 2018 outlined the need to revise the original Tranche 2 mandate and focus on sustainability of the uplift.

Issues for consideration

2. The MPS received a one off Counter Terrorism funding grant of £31.9M for the period 2016-2021, to deliver the uplift. In 2016 funding of £10.3M was allocated, and £5.4M in all subsequent years. In March 2021, the annual CT grant of £5.4M that has funded the outsourcing of course places to other forces since 2016 ceases and at the present time it is not known what, if any funding will be provided after this date. This risk is captured at programme level and by the National Armed Uplift Board. Discussions on future CT grant funding are expected to commence in October 2019, as yet it is undetermined what financial contribution, if any will be provided post 2021.

Contributes to the MOPAC Police & Crime Plan 2017-2021¹

- 3. One of the first actions for the Mayor of London was the approval for the recruitment of more specialist firearms officers to protect the city from terror attacks.
- 4. Armed officers are a key policing capability, which supports our ability to combat violent crime and extremism. In this capacity, they directly contribute to two of the three Mayoral priority areas keeping children and young people safe and standing together against hatred, intolerance and extremism. This project also directly contributes to the specific strategic policing objective of protecting London from terrorism.

Financial, Commercial and Procurement Comments

5. It will cost £1.059M to progress to outline business case. Funding of £797K revenue has already been allocated within the Major Change Fund forecast for 19/20 under the respective portfolio strand. Funding of £262K capital will be required and will be funded from agreed underspends within the Transformation portfolio's capital plan, after decision at PMG.

Legal Comments

6. There are no significant legal implications at this stage. These will be further explored and developed as part of the outline business case and detailed level design.

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Equality Comments

7. The second tranche of this programme seeks to improve the diversity and inclusivity across the armed commands. The Strategic Diversity and Inclusion team have been consulted and will work with the programme on the detailed design and outline business case development.

Privacy Comments

8. A Data Protection Impact Assessment (DPIA) will be completed for the projects where data is expected to be collected and used at outline business case.

Real Estate Implications

9. The High Level Design for the future state of armed policing training outlines requirements for an additional firing range and accommodation upgrades at the Metropolitan Police Specialist Training Centre (MPSTC).

Environmental Implications

10. The environmental impact of the additional building/refurbishment will be addressed as part of the feasibility study and concept design process.

Background/supporting papers

N/A

Report author: Zoe Scotton-Pinhey, T/Programme Manager - 07881262650.

Part 2 – This section refers to the details of the Part 2 business case which is NOT SUITABLE for MOPAC Publication.

The Government Security Classification marking for Part 2 is:

OFFICIAL-SENSITIVE [OPERATIONAL]

Part 2 of 'Strengthening our Armed Policing Capability Strategic Outline Case & Programme Mandate is exempt from publication for the following reasons:

- The exact nature and capability of the MPS' armed policing capability together with the requirements of their training and how it is delivered, is highly sensitive information, which should not be available to the public and;
- 2. Availability of this information could compromise operational capability and is against the interests of national security (Article 2(2)(a) of the Elected Local Policing Bodies (Specified Information) Order 2011).

3. The estimated costs of the IT system are commercially sensitive. Publication of these costs could compromise fair and transparent tender process (Commercial Interest Section 43 of the DPA).

The paper will cease to be exempt upon successful delivery of the programme and following a security review by the relevant Deputy Assistant Commissioner.

