

REQUEST FOR DMPC DECISION – DMPCD 2015 96

Title: Local Integrated Victim Services and Local Restorative Justice Funding to Boroughs

Executive Summary:

In line with the Police and Crime Plan 2013/16 and the Independent Review of Victim Services in London, MOPAC has developed a victims' commissioning strategy, which was outlined in DMPCD 2015 46. Funding was approved by the Deputy Mayor for Policing and Crime (DMPC) from within the victims' budget to support the delivery of programmes of work through Local Authorities to support victims of crime and Restorative Justice (RJ).

MOPAC invited expressions of interest from all 32 Local Authorities and organised an engagement session to set out the objectives of the funding and to support boroughs wishing to submit proposals. This session was well attended. As a result, proposals were received from Local Authorities (some of which were on a multi borough basis). Some boroughs chose not to submit a proposal.

MOPAC assembled a multi agency panel including London Councils, the Youth Justice Board, and the Restorative Justice Council to evaluate submissions. The panel concluded that 22 boroughs should be recommended to receive funding. Proposals include driving improved local responses to Child Sexual Exploitation and those at risk of domestic violence, tackling victimisation needs of gang members and improving local restorative justice offers.

The DMPC is asked to agree the funding allocations to boroughs totalling £1,237,813 as set out in this decision.

Recommendation:

This decision requests that the DMPC:

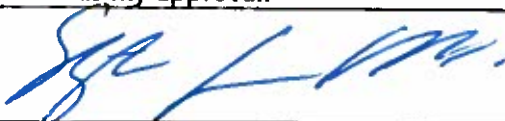
1. Approves the borough allocations as set out in section 1.9
2. Delegates authority for signing the grant agreements to MOPAC's Chief Operating Officer

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature



Date

27/8/15

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

Decision required – supporting report

1. Introduction and background

- 1.1 MOPAC assumed responsibility for commissioning victims' services in London from 1st October 2014 and funding has transferred from the Ministry of Justice (MoJ) for this purpose in the form of the Victims Grant, which is allocated annually.
- 1.2 The Police and Crime Plan highlights how MOPAC's remit with regard to commissioning victims' services presents an opportunity to achieve Mayoral priorities to use funding to support innovative new ways to prevent crime. As stated in the Plan, many of these initiatives will be carried out by the voluntary and community or 'third' sector in conjunction with statutory partners, particularly local authorities.
- 1.3 DMPC Decisions 2014 110 and 2015 46 set out MOPAC's commissioning approach and gave authority to allocate up to £1,690,000 to support partners in developing effective pathways into support and restorative justice services, and to develop and implement the structure and the systems to deliver and embed accessible self-directed support and information for victims in London.
- 1.4 In line with this, MOPAC invited expressions of interest from local authorities to bring forward proposals for specific work to develop more effective, victim-centred pathways into support in those two specific areas – Local Integrated Victim Services (Local IVS) and Local Restorative Justice (Local RJ). This would benefit those areas directly, but would also develop models that could be replicated in other parts of London.
- 1.5 MOPAC held an engagement session at City Hall on 24th June which was well attended by boroughs interested in accessing both funding streams (Local IVS and Local RJ). From this, a Frequently Asked Questions document was drawn together and circulated.
- 1.6 Expressions of interest were received from 27 London boroughs and 20 bids were subsequently received for each of the funding streams.
- 1.7 The main objective for this work is to reduce repeat victimisation as part of both MOPAC's, and boroughs' wider crime prevention strategies.
- 1.8 Local areas were asked to set out aimed at improving the management and response to victims through:
 - more effective risk analysis;
 - the development of local capacity to respond to high risk victims, and
 - the development of better coordination and integration of service provision across different agencies (e.g. Local Authority services, health services or services specialising in supporting victims)
- 1.9 A range of proposals were received setting out improved delivery responses to victims in localities. These included driving improved local responses to Child Sexual Exploitation and those at risk of domestic violence, tackling victimisation needs of gang members and improving local restorative justice offers.
- 1.10 MOPAC convened multi agency evaluation panels for the two funding streams, inviting external expertise in from London Councils, the Youth Justice Board and the Restorative Justice Council. The panels recommend that, in line with MOPAC's wider approach to outcomes-based grant funding, borough allocations are approved as set out in section 1.9.

The DMPC is asked to approve borough allocations as set out in the table below.

Borough	Victim services
Barking & Dagenham	£45,000
Bexley	£26,000
Croydon	£78,000
Greenwich	£66,836
Hackney	£37,917
Haringey	£40,901
Havering	£53,564
Islington	£32,000
Lambeth	£168,835
Merton	£86,560
Newham	£58,000
Richmond/Kingston	£30,000
Southwark	£24,700
Sutton	£25,000
Tower Hamlets	£54,500
Tri-borough (Hammersmith & Fulham, Kensington & Chelsea, Westminster)	£160,000
Total	£987,813

Borough	Restorative Justice
Barking & Dagenham	£40,000
Greenwich	£29,592
Haringey	£38,300
Hillingdon	£6,300
Lewisham	£50,000
Merton	£12,500
Tower Hamlets	£4,292
Tri-borough	£27,500
Waltham Forest	£41,516
Total	£250,000

2. Financial Comments

- 2.1 The cost to MOPAC of these proposals is £1,237,813 in 2015/16 and will be funded from the MOPAC victims' budget.
- 2.2 This will be based on outcomes-based payments detailed in the respective grant letters.
- 2.3 Projects will need to commence in September 2015 and will run until March 2016.

3. Legal Comments

- 3.1 MOPAC's general powers are set out in the Police Reform and Social Responsibility Act 2011 (the 2011 Act). Section 3(6) of the 2011 Act provides that MOPAC must "secure the maintenance of the metropolitan police service and secure that the metropolitan police service is efficient and effective." Under Schedule 3, paragraph 7 MOPAC has wide incidental powers to "do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of the functions of the Office." Paragraph 7(2) (a) provides that this includes entering into contracts and other agreements.
- 3.2 Section 143 (1) (b) of the Anti-Social Behaviour Crime and Policing Act 2014 provides an express power for MOPAC, as a local policing body, to provide or commission services "intended by the local policing body to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour." Section 143(3) specifically allows MOPAC to make grants in connection with such arrangements and any grant may be made subject to any conditions that MOPAC thinks appropriate.
- 3.3 The powers in section 143 were given to MOPAC following the Government's response to the consultation *Getting it Right for Victims and Witnesses* (2 July 2012) in which it set out a package of reforms to the way in which support services for victims of crime are to be provided. Section 143 creates a clear statutory basis for the proposals set out in this decision form, namely to award a contract to iMPOWER Consulting Ltd to conduct work to re-design the way in which victims and witnesses are supported through the criminal justice system as set out above.
- 3.4 Under MOPAC's Scheme of Delegation, approval of the strategy for the award of individual grants and the award of all individual grants (for crime reduction or other purposes) is a matter generally reserved to the DMPC (paragraph 5.6). The release of funding in accordance with the proposals set out in this decision form is accordingly to be approved by the DMPC. The delegation of responsibility for the finalisation of planning and contractual/grant arrangements, including relevant terms and the signing of agreements, to the Chief Operating Officer is in accordance with the general power of delegation in paragraph 1.7.
- 3.5 MOPAC must, in exercising its functions, have regard to its Police and Crime Plan 2013-16 which provides that victim satisfaction has a significant impact on confidence in the police and criminal justice system. It also provides that high quality victim support should be at the core of service provision, and in order to ensure this, MOPAC has committed to commissioning this work.

4 Equality Comments

- 4.1 MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate

discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

- 4.2 As highlighted through the independent review of victims' services commissioned by MOPAC and through analysis of police crime data, there are some communities that are over-represented amongst victimisation data and/or who fall within the scope of the EU Directive, i.e. victims of more serious crimes, vulnerable victims, particularly those whose circumstances make it difficult for them to access support, and repeat or persistently targeted victims, who must receive a prioritised service. In addition, the analysis indicates that those living in more deprived neighbourhoods are more likely to be targeted.
- 4.3 The work that will be delivered through these grants will explore and identify the ways to address the different needs of victims in line with the EU Directive on Victims of Crime and MOPAC's targeted approach to the provision of victims' services. In doing so, our commissioning approach will support vulnerable and repeat victims, and particular sections of the community who are over-represented amongst victims of crime.

5. Background/supporting papers

N/A

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. Part 1 of this form will be made available on the MOPAC website within 1 working day of approval. Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate Part 2 form. Deferment is only applicable where release before that date would compromise the implementation of the decision being approved.

Is the publication of **this** form to be deferred? NO

If yes, for what reason:

Until what date (if known):

Is there a **part 2** form –NO

If yes, for what reason:

ORIGINATING OFFICER DECLARATION:

		<i>Tick to confirm statement (✓)</i>
Head of Unit: Natasha Plummer has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.		✓
Legal Advice: Procurement advice has been followed throughout the process. Further legal advice is not required.		✓
Financial Advice: The Head of Strategic Finance and Resource Management has been consulted on this proposal.		✓
Equalities Advice: Equality and diversity issues are covered in the body of the report. AND/OR The Workforce Development Officer has been consulted on the equalities and diversity issues within this report.		✓

OFFICER APPROVAL**Chief Operating Officer**

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature



Date 27/08/2015