

# GREATER LONDON AUTHORITY

## REQUEST FOR DIRECTOR DECISION – DD2176

### Title: Citizenship and Integration Initiative

#### Executive summary:

Approval is being sought to spend up to £110,000, from the 2017/18 Communities and Social Policy Unit budget, on projects supporting the Mayor's Citizenship and Integration Initiative and specifically the objective of supporting young Londoners to secure their legal rights to citizenship/residence. Projects will include:

- Promoting secure status for children and young people in London, including research on numbers and take-up of citizenship and immigration routes.
- Establishing a dialogue with young people to enable collaborative working.
- Promoting awareness of legal rights to citizenship and residence, including producing guidance on children and young people's citizenship/residence rights.
- Promoting a shorter, affordable route to citizenship for children and young people.
- Promoting understanding of the experiences of children and young people on a route to citizenship, including commissioning a piece of work on communications and narrative featuring young people's stories.

#### Decision:

The Executive Director for Communities and Intelligence approves expenditure of up to £110,000 to deliver the work set out at section 2, with the aim of supporting young Londoners to take up their citizenship and residence rights.

#### AUTHORISING DIRECTOR

I have reviewed the request and am satisfied it is correct and consistent with the Mayor's plans and priorities.

It has my approval.

**Name:** Jeff Jacobs

**Position:** Executive Director, Communities and Intelligence

**Signature:**



**Date:** 23.10.17

## PART I - NON-CONFIDENTIAL FACTS AND ADVICE

### Decision required – supporting report

#### 1. Introduction and background

In April 2017, the Mayor announced the Citizenship and Integration Initiative (CII, ADD 2056), a pooled fund from independent trusts and foundations. The CII's objectives for the first two years are:

1. Civic Engagement: Encouraging the take-up of citizenship and involvement in democracy;
2. Young Londoners: supporting young Londoners to secure their legal rights to residence;
3. Diversity, social contact and identity: celebrating diversity and building shared identity.

This paper covers work relating to the second of these objectives and seeks approval for expenditure relating to work progressing these objectives.

Thousands of London's children and young people are growing up in the city, as Londoners, without holding British citizenship. Many young Londoners are growing up without any legal status. These young Londoners find themselves blocked from living a normal life, contributing, progressing and achieving their potential. Among an estimated 618,000 undocumented people in the UK, it was estimated that 36 per cent (222,480) were 24 and under.<sup>1</sup> This age structure would suggest that there were an estimated 159,120 undocumented Londoners aged 24 and under as at the end of 2007. For a number of reasons, including the tightening of routes to regularisation and increases in fees, it is likely that the last ten years will have seen this population increase, potentially significantly.

#### 2. Objectives and expected outcomes

**Objective:** Increase young Londoners' awareness of their legal rights to residence and citizenship and facilitate the conditions in which more children and young people are able to secure their residence/citizenship.

SECURE STATUS Outcome 1: More children and young people in London have secure status		
Commission updated research on numbers and take-up of regularisation pathways and citizenship: This would provide a baseline for the Citizenship and Integration Initiative and update the 2007 estimate with a focus on London. There will be an open call for applications in two stages – expressions of interest followed by interviews.	Autumn 2017	£30,000
Support legal provision and develop the legal workforce serving young Londoners by creating a London Youth Immigration, Nationality and Asylum Law Network for workforce development, recognition/celebration, counselling and peer support, case triage to streamline referrals, utilise/distribute in-kind support/a legal fund/pro bono offers.	Autumn 2017	GLA/Secondee time

<sup>1</sup> GLA Economics, *Economic impact on the London and UK economy of an earned regularisation of irregular migrants to the UK*, May 2009, page 48, available at [https://www.london.gov.uk/sites/default/files/gla\\_migrate\\_files\\_destination/irregular-migrants-report.pdf](https://www.london.gov.uk/sites/default/files/gla_migrate_files_destination/irregular-migrants-report.pdf).

Policy work to secure the position of EEA-national children and young people in London.	ongoing	GLA/Seconded time working with CSP and EBPU
<b>ENGAGEMENT</b> Outcome 2: An ongoing dialogue is established between young people and the GLA on accessing legal rights to residence and citizenship to enable collaborative working		
Events with young Londoners: To gain an understanding of what it means to grow up in London without secure immigration status, help shape the GLA's work, signal the Mayor's commitment in this area, and gain insight and test ideas and outputs.	July 2017 November 2017 December 2017	Seconded time working with Peer Outreach Team
Embed engagement with young people on CII issues in the GLA: Working with Education and Youth, Peer Outreach Workers and Team London Young Ambassadors etc.	ongoing	GLA/Seconded time
Commission qualitative work by communications experts working with young people to share their stories of living with uncertain status. This work would focus on crafting a story featuring young people to increase awareness of young people themselves, and the wider public. There will be an open call for applications in two stages – expressions of interest followed by interviews.	Autumn 2017	£40,000
<b>AWARENESS</b> Outcome 3: Children, young people, families and those who work with them are aware of their legal rights to residence/citizenship		
Embed children's citizenship rights in the GLA's London Curriculum citizenship module: The citizenship module currently covers active citizenship but not legal citizenship rights.	January 2018	GLA/Seconded time
Coordinate work in schools, involving Education and Youth, on residence/citizenship rights.	Autumn 2017	GLA/Seconded time
GLA guidance on children and young people's residence/citizenship rights: Legal guidance on children and young people's legal rights drafted by CII secondees with a legal steering group and a partnership agreement with an external partner to update it for the duration of the CII. For the partnership agreement, there will be an open call for applications in two stages – expressions of interest followed by interviews.	November 2017	£40,000
Train community citizenship champions to own the guidance and take up the issue.	December 2017	GLA/Seconded time
Public information events in partnership with stakeholders on children and young people's rights based on the guidance.	Spring 2018	GLA/Seconded time

<b>UNDERSTANDING</b> Outcome 4: More people understand the experience of children and young people on the route to citizenship		
Host a public event at City Hall to promote understanding of the experiences of young Londoners on route to citizenship.	March 2018	GLA/Secondee time
Lunchtime presentation for GLA staff.	November 2017	Secondee time

### 3. Equality comments

Under Section 149 of the Equality Act 2010, as a public authority, the Mayor of London must have 'due regard' of the need to eliminate unlawful discrimination, harassment and victimisation as well as to advance equality of opportunity and foster good relations between people who have a protected characteristic and those who do not.

Equality, integration and inclusion are the drivers behind this programme. It gives young Londoners who are not British citizens but have grown up and been educated here equal opportunities to advance and participate in the city that is their home. These are young people who, due to their immigration status, can be at risk of marginalisation.

The programme includes extensive engagement work with children and young people who are not British citizens to ensure that their views and needs are integral to informing the delivery of the work. The GLA will co-design the programme to ensure the views and needs of those involved are fully included in decisions that will affect them. The programme takes positive action to give these groups a voice in City Hall, and to work with them to promote their rights.

The guidance will be produced in accordance with best practice for accessible communications and there will be translated outputs. The recruitment of the legal steering group will meet equality, diversity and inclusion standards.

### 4. Other considerations

#### 4.1 Key risks and issues

<b>Risk</b>	<b>Mitigation measures</b>	<b>GLA Lead</b>
Bad publicity misrepresenting this work as supporting those 'illegally' in the UK	Emphasising children and young people's citizenship rights and rights held in law – not special exceptions. This will help set out the rationale that meaningful social integration includes all Londoners and requires routes to citizenship for long-term resident children and young people. Close work with the press team to create strong, clear lines on this topic.	Social integration team working with press team
Significant changes in law especially relating to EEA	Potential for future secondees under the CII to devote time to	Social integration team

nationals that necessitates more updating of the guidance than envisaged.	maintaining the guidance (subject to expertise). Flexibility in the social integration team budget to devote more resource.	
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## 5. Financial comments

- 5.1 Approval is being sought for expenditure up to £110,000 for the Citizenship and Integration Initiative.
- 5.2 This expenditure will be funded from the 2017-18 Social Integration budget within the Communities and Social Policy Unit.

## 6. Legal comments

- 6.1 Sections 1 to 3 of this report indicate that:

The decisions requested of the Mayor concern the exercise of the GLA's general powers, falling within the GLA's statutory powers to do such things considered to further or which are facilitative of, conducive or incidental to the promotion of economic development and wealth creation, social development or the promotion of the improvement of the environment in Greater London; and in formulating the proposals in respect of which a decision is sought officers have complied with the GLA's related statutory duties to:

- Pay due regard to the principle that there should be equality of opportunity for all people;
- Consider how the proposals will promote the improvement of health of persons, health inequalities between persons and to contribute towards the achievement of sustainable development in the United Kingdom; and
- Consult with appropriate bodies.

- 6.2 In taking the decisions requested, the Mayor must have due regard to the Public Sector Equality Duty; namely the need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Equality Act 2010, and to advance equality of opportunity between persons who share a relevant protected characteristic (race, disability, gender, age, sexual orientation, religion or belief, pregnancy and maternity and gender reassignment) and persons who do not share it and foster good relations between persons share a relevant protected characteristic and persons who do not share it (section 149 of the Equality Act 2010). To this end, the Mayor should have particular regard to Section 3 (above) of this report.
- 6.3 Officers have indicated some additional management resources may be required. Officers must ensure that they comply fully with all GLA HR/Head of Paid Service protocols in respect of any staffing proposals, in particular the need to gain all necessary approvals for the creation of any new posts.
- 6.4 Any procurement required and authorised should be undertaken in accordance with the GLA's Contracts and Funding Code and in consultation with Transport for London Procurement, who will determine the procurement strategy.

Officers must ensure that an appropriate contract is put in place between and executed by the GLA and the successful bidder(s) before the commencement of the services.

## 7. Planned delivery approach and next steps

Activity	Timeline
Calls for expressions of interest for research and communications work	October-November 2017
Interviews and awarding of funding for research and communications work	November-December 2017
Publication of guidance and translation into different formats/languages	November 2017 to March 2018
Research completed	March 2018

**Appendices and supporting papers: None**

**Public access to information**

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOI Act) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

**Note:** This form (Part 1) will either be published within one working day after approval or on the defer date.

**Part 1 Deferral:**

**Is the publication of Part 1 of this approval to be deferred? NO**

If YES, for what reason:

Until what date: (a date is required if deferring)

**Part 2 Confidentiality:** Only the facts or advice considered to be exempt from disclosure under the FOI Act should be in the separate Part 2 form, together with the legal rationale for non-publication.

**Is there a part 2 form – NO**

**ORIGINATING OFFICER DECLARATION:**

Drafting officer to  
confirm the  
following (✓)

**Drafting officer:**

Dami Makinde and Anita Hurrell have drafted this report in accordance with GLA procedures and confirms that:

✓

**Assistant Director/Head of Service:**

Julia Slay has reviewed the documentation and is satisfied for it to be referred to the Sponsoring Director for approval.

✓

**Financial and Legal advice:**

The Finance and Legal teams have commented on this proposal, and this decision reflects their comments.

✓

**Corporate Investment Board:**

The Corporate Investment Board reviewed this proposal on 16 October 2017.

**EXECUTIVE DIRECTOR, RESOURCES:**

I confirm that financial and legal implications have been appropriately considered in the preparation of this report.

Signature

*M. D. Allen*

Date

*20.10.17*

