

# 9

## **GLA-OPS GUIDANCE: RECYCLED CAPITAL GRANT FUND SYSTEM USER GUIDANCE**

MAY 2025

VERSION 2

## Contents

<b>1. Introduction.....</b>	<b>3</b>
1.1. Who needs to submit an annual RCGF return? .....	3
1.2. Additional RCGF requirements .....	3
1.3. Submission Deadline for the 2024-25 return.....	3
1.4. Access and registration to GLA-OPS .....	3
<b>2. Creating a 2024-25 annual return .....</b>	<b>4</b>
2.1. Required permissions for creating and submitting a return in GLA-OPS.....	4
2.2. Available historical data in GLA-OPS.....	4
2.3. Steps to create a return.....	4
2.4. Required information .....	6
<b>3. Completing the ‘Annual RCGF Submission’ block .....</b>	<b>6</b>
3.1. New opening balance .....	7
3.2. Entering RCGF income details. ....	8
3.3. Entering RCGF spent (withdrawal) details .....	9
3.4. New closing balance calculation .....	9
3.5. Expired balance .....	9
3.6. Rollover requests.....	10
3.7. Finish or resume editing .....	10
<b>4. Completing the ‘RCGF Commitments &amp; Age Analysis’ block.....</b>	<b>11</b>
4.1. Forecast commitments .....	11
4.2. RCGF by expiration year .....	13
4.3. Finish or resume editing .....	14
<b>5. Submitting a return .....</b>	<b>14</b>
5.1. Submission comments .....	15
5.2. 2024-25 RCGF – Certification Requirements.....	15
<b>6. External Auditors.....</b>	<b>16</b>

## 1. Introduction

Organisations that operate a Recycled Capital Grant Fund (RCGF) within London are required to submit an annual return to the GLA using the GLA's Open Project System (GLA-OPS). The return records details of recycled grant credited to the fund, how the funds have been spent in London in the last financial year and future commitments to use these funds.

- Credits and expenditure related to schemes outside London should be reported to Homes England.
- Annual returns must be submitted electronically using GLA-OPS (unless otherwise requested by the GLA). The GLA will have view-only access to this information and will notify providers of decisions to roll over expired funds for a further year.
- Organisations submitting a return must ensure that the certification requirements, set out in [section 5.2](#) of this guidance have been met when submitting a return.

### 1.1. Who needs to submit an annual RCGF return?

Any organisation in receipt of capital grant (past or present) in London for affordable housing developments need to submit an annual RCGF return **if** they maintain a fund generated from relevant events related to that grant. Further details are set out in the "GLA Capital Funding Guide" (see section on Grant Recovery) and the "GLA Recovery of Capital Grant General Determinations", both available in the [GLA's Affordable Housing Capital Funding Guide](#).

Organisations who chose to repay recycled grant directly to the GLA and are not operating a recycled capital grant fund are not required to complete an annual return.

### 1.2. Additional RCGF requirements

The link above provides full details of RCGF requirements in relation to recycled grant, permitted uses and requirements on organisations to report and use this fund. Please refer to the guidance linked above in conjunction with the system guidance in the document to ensure you are fully adhering to the use of these funds and the reporting requirement for the use of this recycled grant.

### 1.3. Submission Deadline for the 2024-25 return

The RCGF return must be submitted via GLA-OPS by the **deadline of 30 June 2025**. The system will not prevent returns being submitted after this date, however the GLA reserves the right to withdraw all RCGF funds from organisations who fail to submit by the deadline or submit incorrect details about the funds.

### 1.4. Access and registration to GLA-OPS

For guidance on accessing GLA-OPS, refer to the [system user guide](#).

## 2. Creating a 2024-25 annual return

### 2.1. Required permissions for creating and submitting a return in GLA-OPS

To create a return, you must have the correct permissions set up for your user account within GLA-OPS. These permissions are set up via either the 'Project Editor' or 'Organisation Admin' roles in the system. If you do not have either of these roles, please contact the GLA-OPS administrator within your organisation who will be able to assign these system roles to your user account.

### 2.2. Available historical data in GLA-OPS

The opening and closing balances for returns submitted in previous years from 2014-15 onwards are shown in GLA-OPS. Pre 2018 returns are from historic Investment Management System records.

### 2.3. Steps to create a return

To create a return, log into GLA-OPS and navigate to: 'Organisations' → 'Manage Organisation' then click on the name of your organisation:

The screenshot shows the 'OPEN PROJECT SYSTEM' interface. The 'ORGANISATIONS' menu is open, highlighting 'Manage organisations'. Below, the 'Organisations' page displays search filters and a table of organisations. The table has columns: ID NO., ORG. NAME, ORG. TYPE, MANAGED BY, PRIMARY CONTACT, SAP ID, ORG. STATUS, and USER REG. STATUS. One organisation is listed: ID NO. 10803, ORG. NAME Acme Housing Association, ORG. TYPE Registered Provider, MANAGED BY GLA Housing and Land, PRIMARY CONTACT North West, SAP ID, ORG. STATUS Approved, and USER REG. STATUS. The ID NO. 10803 and the ORG. NAME Acme Housing Association are circled in red.

ID NO.	ORG. NAME	ORG. TYPE	MANAGED BY	PRIMARY CONTACT	SAP ID	ORG. STATUS	USER REG. STATUS
10803	Acme Housing Association	Registered Provider	GLA Housing and Land	North West		Approved	

Select 'Annual Returns' from the available tabs and then click 'Create New.'

DETAILS	SAP IDS	GLA GOVERNANCE	PROGRAMMES	CONTRACTS	ANNUAL RETURNS
					<a href="#">CREATE NEW</a>
Year		Status			
2023/24		Approved			
2022/23		Approved			
2021/22		Approved			
2020/21		Approved			

### New annual submission

Recoverable grant for

Select year

2024/25

Select

2014/15

2015/16

2016/17

2017/18

2018/19

2019/20

2020/21

2021/22

2022/23

2024/26

A new return will be created, and you will be taken to an overview page showing the blocks that you will need to complete – 'Annual RCGF Submission' and 'RCGF Commitments & Age Analysis.'

### Annual submission

Status: Draft

Recoverable grant for

**ANNUAL RCGF SUBMISSION**  
INCOMPLETE ⓘ

**RCGF COMMITMENTS & AGE ANALYSIS**  
INCOMPLETE ⓘ

Submission comment

Add comments and explain any rollover being requested.

Remaining: 200

## 2.4. Required information

To complete the return, you will be asked to provide the following information:

- Income generated in 2024-25 (broken down by category)
- Spent funds/withdrawals in 2024-25 (broken down by category)
- Details of the expired balance (in the fund for three-years and more)
- Details of commitments against the fund (what you expect to spend the fund on, note this should be discussed and agreed by the GLA in advance as uses for RCGF require GLA approval).
- An age analysis of how long the funds have been held (breakdown by expiration year).
- Confirmation that the organisation has met the certification requirements related to the information being submitted (see [section 5.2](#) below).

All organisations must ensure the information submitted in this return is accurate and reflects the position for the organisation's audited accounts. You will be required to certify that the information is accurate and meets these governance requirements.

To submit a return, you must complete both RCGF blocks.

You can complete the blocks in any order, but it is recommended you start with the 'Annual RCGF Submission' block.

You will only be able to submit a return if the system validation checks are satisfied and you have ticked the box to confirm the certification requirements have been met.

## 3. Completing the 'Annual RCGF Submission' block

In this block you are required to provide details of the source of funds generated in 2024-25. You will need to know the amount generated and the category that the income relates to. Similarly, you will need to provide details of withdrawals (spent from the fund) in 2024-25 and specify the category that these withdrawals relate to.

To begin, click on the 'Annual RCGF Submission' block and then click the 'Edit' button in the upper right corner of the screen below. The block will become editable and enable you to enter information.



### 3.1. New opening balance

If you submitted a return in 2023-24 and that return was approved by the GLA, the closing balance for 2023-24 will automatically appear in the current return as an opening balance for 2024-25.

BALANCE	2021/22	BALANCE	2022/23	BALANCE	2023/24
Approved by GLA ✓					
Opening balance	£11,796,915	Opening balance	£11,763,070	Opening balance	£16,703,368
+ Total generated	£2,475,930	+ Total generated	£4,940,298	+ Total generated	£3,192,433
- Total spent	£2,509,775	- Total spent	£0	- Total spent	£3,265,032
Closing balance	£11,763,070	Closing balance	£16,703,368	Closing balance	£16,630,769

Opening balance for 2024/25

Opening balance  
£16,630,769

If no return was submitted for 2023-24 or the return was not approved by the GLA, you will need to manually enter an opening balance for 2024-25. You must ensure that the opening balance is accurate and reflects your organisation's audited accounts.

Annual RCGF Submission DONE ✓

Recoverable grant for 2024/25

Return balance for the past 3 years

BALANCE	2021/22	BALANCE	2022/23	BALANCE	2023/24
Approved by GLA ✓					
Opening balance	£11,796,915	Opening balance	£11,763,070	Opening balance	£16,703,368
+ Total generated	£2,475,930	+ Total generated	£4,940,298	+ Total generated	£3,192,433
- Total spent	£2,509,775	- Total spent	£0	- Total spent	£3,265,032
Closing balance	£11,763,070	Closing balance	£16,703,368	Closing balance	£16,630,769

Opening balance for 2024/25

Opening balance  
£16,630,769

### 3.2. Entering RCGF income details.

You will be required to enter details of how much RCGF was generated in the year.

To add an entry, click 'Create New Entry' located above each table. A pop-up box will appear, and you will be asked to select a category, enter a value and add a supporting comment. If you have not generated any RCGF (income) in the year, tick the box that says 'No RCGF generated.' You will need to either click that no RCGF has been generated in the year or add details of the income in to complete this block.

Enter RCGF income generated in 2024/25

☐ No RCGF generated

Not provided

**CREATE NEW ENTRY +**

On clicking 'Create New Entry,' the following pop-up box will appear, and you will be asked to select a category, enter a value and add supporting comments.

**Generated recoverable grant income**

2024/25

Year spend is expected

2024/25

Category

Select category

Value

Enter value £

Supporting comments (Optional)

e.g. project name, unit numbers or Org

Remaining: 200

**ADD**

To delete an entry, click on the 'X' icon to the right of each row in the table. To amend an entry, click on the category line (other in the example below) and the edit box will re-appear. The edit will only allow you to amend the value. If you need to amend the category, you will need to delete the line and re-enter a new category.

Enter RCGF income generated in 2024/25

☐ Show comments

**CREATE NEW ENTRY +**

CATEGORY	VALUE £
Other	10,000
<b>TOTAL</b>	<b>10,000</b>

**X**

If there is an adjustment you need to make to a closing balance from the previous year's return, you can do this by entering the adjustment amount, using the 'Past year adjustment' category in either the income or withdrawal tables, depending on the type of adjustment you need to apply. If using this category, please ensure you have sufficiently explained the reason for your adjustment in the comments field, otherwise your return may be rejected by the Lead GLA Area Manager and result in all remaining RCGF being withdrawn.



### 3.3. Entering RCGF spent (withdrawal) details

The process is the same as described for income but using withdrawal categories. If you have not spent (withdrawn) any funds in the year, tick the box that says 'No RCGF spent.' You will need to either click that no RCGF has been spent in the year or add details of withdrawals to complete this block.

### 3.4. New closing balance calculation

After you have completed both the income and withdrawal tables, the system will calculate the new closing balance to 31 March 2025. This is based on the closing balance from 2023-24, plus income generated in 2024-25, minus withdrawals made in 2024-25. The new closing balance for the fund to 31 March 2025 will appear on the screen. The system will not allow you to enter figures that result in a negative closing balance.

The screenshot displays the RCGF system interface for the 2024/25 financial year. It includes two tables for data entry: 'Enter RCGF income generated in 2024/25' and 'Enter RCGF spent in 2024/25'. The income table has a 'CATEGORY' column and a 'VALUE £' column, with a 'TOTAL' row showing 10,000. The spent table has a 'No RCGF spent' checkbox and a 'Not provided' label. Both tables have a 'CREATE NEW ENTRY +' button. Below the tables, a 'Closing Balance' section is circled in red, showing the calculation: 'Opening balance + Total generated - Total spent' resulting in '£16,640,769'.

CATEGORY	VALUE £
Other	10,000
TOTAL	10,000

Enter RCGF spent in 2024/25
<input type="checkbox"/> No RCGF spent
Not provided

**Closing Balance**  
Opening balance + Total generated - Total spent **£16,640,769**

### 3.5. Expired balance

An expired balance is the amount that has been in the fund for three years or more. For example, for expiry by March 2025, the income would have been generated in 2021-22 or earlier.

You will need to enter the grant and interest that has been in the fund for three years or longer. Please note, that this information will be carried over to the expiration by year fields in the 'RCGF Commitments & Age Analysis' block.

In the expired balance part of the screen (see below), you will be asked to enter the amount of grant (excluding interest) that has been in the fund for three or more years and below that, the amount of cumulative generated interest on the expired balance. The expired balance on 31 March 2025 will relate to funds generated in 2021-22 or earlier if a previous rollover request was agreed by the GLA.

If none of the closing balance has been in the fund for three (or more) years, you may enter zero in both the grant and interest fields. You must enter zero or a value in these fields to complete

this block. It cannot be left blank. Please ensure you enter the grant and interest amounts separately. Do not include interest in the grant figure.

The expired balance will be carried forward to the 'RCGF Commitments & Age Analysis' block.

**Expired balance**

RCGF balances that are not spent within 3 years are repayable to the GLA. In exceptional circumstances, the GLA may allow the RCGF not spent within the specified three year timeframe to be rolled over into subsequent years on a case by case basis.

**RCGF grant**

Enter the amount of RCGF remaining in the fund for 3 years by 31 March 2025 (excluding interest)

£

**Cumulative interest**

Enter the cumulative interest accrued on RCGF grant remaining in the fund for 3 years as of 31 March 2025

£

### 3.6. Rollover requests

Once you have entered the expired balance, you will be prompted to enter how much of the three-year balance you are requesting the GLA to roll over for another year. You will be prompted to enter the amount of grant and interest that you are requesting to roll over in separate fields below on the screen. A validation message will appear if you enter amounts that exceed the three-year expiration figures. Please use the comment box on the submission page to note the reasons why your organisation is requesting the funds be rolled over. The GLA will consider rollover requests on a case-by-case basis.

Please enter zero in the fields below if you are not requesting any of the three-year expired funds to be rolled over. These cannot be left blank.

How much of the three-year unused RCGF grant noted above are you requesting to roll over?

£

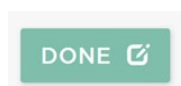
How much of the cumulative interest generated on the RCGF grant noted above are you requesting to roll over?

£

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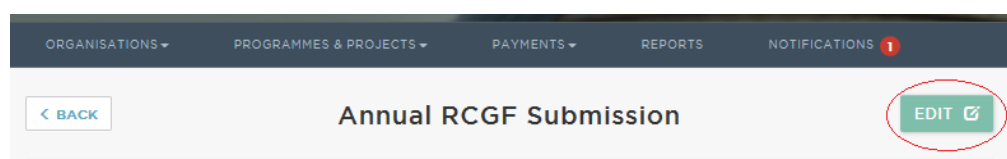
### 3.7. Finish or resume editing

When you have completed the annual submission block, click 'Done.' You will then be taken to the annual submission overview screen.

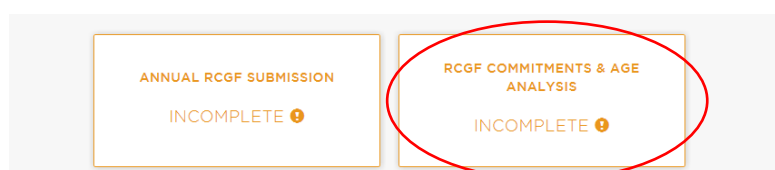


The overview screen will show as 'Section Complete' if all the required information has been input. If the block continues to appear as incomplete, it means that some of the information you have entered is not meeting the system validation checks and you should review and amend accordingly. You will not be able to submit a return if any of the blocks are incomplete.

To return to a block and continue editing, you will need to select the 'Edit' button at the top of the screen.



## 4. Completing the 'RCGF Commitments & Age Analysis' block

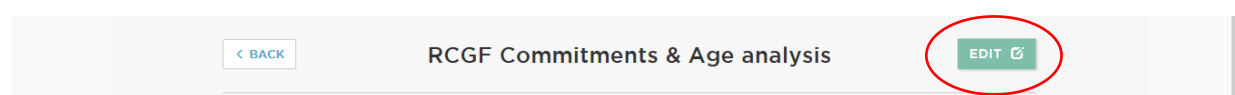


In this block you will be required to provide details of:

- (i) commitments made against the total fund, setting out what you expect to spend the fund on and which year that expenditure is expected. Commitments and the use of RCGF require approval / agreement from the GLA, so please ensure you have discussed these with your Lead GLA Area Manager prior to completing this section.
- (ii) the age analysis of the closing balance, setting out a breakdown of the fund by expiration year.

### 4.1. Forecast commitments

Click into the block then click the 'Edit' button in the upper right corner to begin inputting to this screen.



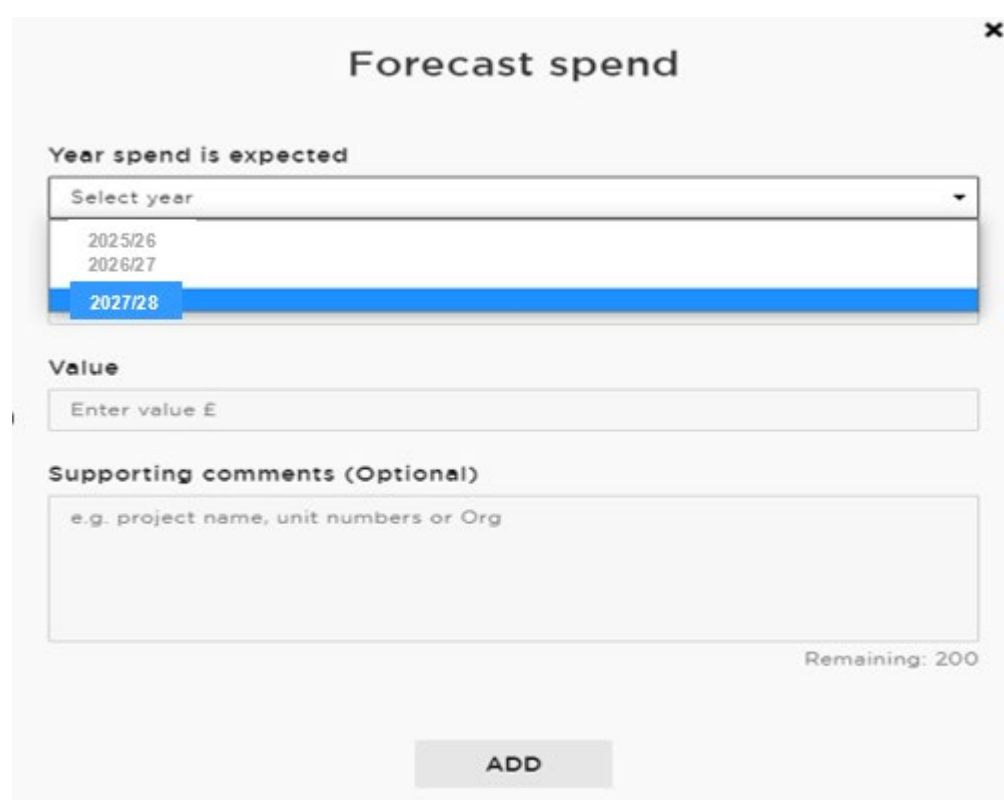
In the forecast commitments table, select 'Create New Entry' and begin entering details of what you expect to spend the funds on in the year listed.

YEAR (TOTAL)	VALUE £
2025/26	x 0
2026/27	x 0
2027/28	x 0
<b>TOTAL</b>	<b>0</b>

In the pop-up box below, you will be required to enter details of how much RCGF you expect to spend each year. Please use the comments box to provide details of what this expenditure relates to, for example if it relates to GLA approved expenditure within projects or expenditure that you will be seeking approval for from the GLA for future projects.

There are five categories that can be selected as the forecast expenditure type. Please only use 'Programme currently on OPS' or 'Future programme not on OPS' when adding commitments. It is expected that all committed spend will be under the 2021-26 Affordable Homes Programme. The remaining categories are no longer relevant.

This information will enable the GLA to make an informed view of any funds you are seeking to roll over and how you plan to spend this in future.



The image shows a 'Forecast spend' pop-up form. At the top, it has a title 'Forecast spend' and a close button 'x'. Below the title, there is a section 'Year spend is expected' with a dropdown menu labeled 'Select year'. The dropdown menu is open, showing three options: '2025/26', '2026/27', and '2027/28'. The '2027/28' option is highlighted with a blue background. Below this, there is a 'Value' section with a text input field labeled 'Enter value £'. Underneath that is a 'Supporting comments (Optional)' section with a text area containing the placeholder text 'e.g. project name, unit numbers or Org'. At the bottom right of the form, there is a status indicator 'Remaining: 200'. At the very bottom, there is a grey button labeled 'ADD'.

Please note, you require specific approval from the GLA to use the RCGF funds, and the above entries do not constitute approval requests. These will need to be discussed with your Lead GLA Area Manager. You should be clear that the RCGF returns are a note of your expected expenditure agreed with the GLA and will require GLA approval. Please refer to the RCGF policy guidance linked in [section 1.1](#) for details of what the funds may be spent on and the relevant approval process.

Please use the 'Show all' tickbox on the screen to show the entries you have made.

<input checked="" type="checkbox"/> Show all	CREATE NEW ENTRY +
YEAR (TOTAL)	VALUE £
▲ 2025/26	x 10,000
Future programme not on OPS	£10,000 x
▲ 2026/27	x 2,000
Programme currently on OPS	£2,000 x
2027/28	x 0
<b>TOTAL</b>	<b>12,000</b>

## 4.2. RCGF by expiration year

In the lower part of the screen, titled 'RCGF by expiration year' you will be required to enter details of the funds by expiration year. See RCGF policy guidance linked in [section 1.1](#) above.

The screen will show the new closing balance generated from the 'Annual RCGF Submission' block and the value of 'RCGF expiring in March 2025' based on the information you entered on the 'Annual RCGF Submission' block. This is calculated from the total grant and cumulative interest entered, see [section 4.1](#) above.

In this part of the screen (see below), you should enter the amount of the fund by expiration year. The figures should include both grant and interest. The total of the expiration fund fields must equal the new closing balance. The total is calculated at the bottom of the screen.

The system will not allow you to submit the return unless the total of the figures from the expiry field equals the closing balance for 2024-25.

RCGF by expiration year  
The amount of RCGF balance (grant and interest) due to expire in each year as at 31 March 2025

Closing balance for 2024/25 **£16,640,769**

RCGF expiring in March 2025  
Balance of grant and interest remaining in the fund for 3 years and more  
£0

RCGF expiring in March 2026  
Balance of grant and interest remaining in the fund for 2 years but fewer than 3 years  
£ 13,600,769

RCGF expiring in March 2027  
Balance of grant and interest remaining in the fund for 1 year but fewer than 2 years  
£ 3,040,000

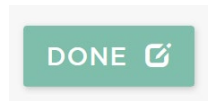
RCGF expiring in March : 2028  
Balance of grant and interest remaining in the fund for less than 1 year  
£ 0

**Total**  
**£16,640,769**

Please enter zero or a figure in all fields; they cannot be left blank.

### 4.3. Finish or resume editing

When you have completed this block, click 'Done.' You will then be taken to the annual submission overview page.



The block will also show as 'Section Complete' if all the required information has been input. If the block continues to appear as incomplete, it means that some of the information you have entered is not meeting the system validation checks and you should review and amend accordingly. You will not be able to submit a return if any of the blocks are incomplete.

To return to a block and continue editing, you will need to select the 'Edit' button at the top of the screen.

## 5. Submitting a return

To submit a return, you must complete both blocks, and they must indicate that they are complete. If either block is incomplete, this may be because you have entered information that is not meeting the system validation checks or you have not fully completed the required information.

Once the required information in each block has been input, the block will turn green and show as complete. When both blocks are complete, a comments field will appear along with further details to certify your return meets the submission requirements.

[< BACK](#)

Annual submission

Status: Draft

Recoverable grant for

ANNUAL RCGF SUBMISSION  
COMPLETE ✓

RCGF COMMITMENTS & AGE ANALYSIS  
COMPLETE ✓

Submission comment

Add comments and explain any rollover being requested.

Remaining: 200

GLA Certification

The GLA requires that all housing providers who complete a RCGF annual return must confirm that the information submitted is accurate and certified by an authorised signatory of the organisation holding the RCGF fund. Please refer to the certification requirements [HERE](#) for details.

Name of authorised signatory

Job title of authorised signatory

Date information was authorised

## 5.1. Submission comments

When submitting the return, please use the comment box in the submission section to include the full name of your Chief Finance Officer (or equivalent) who has confirmed that the financial figures in your return are accurate and represent the organisation's formal position. This confirmation from your organisation's chief finance officer (or equivalent) is a requirement and must not be omitted from the comment section.

### Submission comment

Add comments and explain any rollover being requested.

You must provide a comment

Remaining: 200

### GLA Certification

The GLA requires that all housing providers who complete a RCGF annual return must confirm that the information submitted is accurate and certified by an authorised signatory of the organisation holding the RCGF fund. Please refer to the certification requirements [HERE](#) for details.

<b>Name of authorised signatory</b>	<b>Job title of authorised signatory</b>	<b>Date information was authorised</b>
<input type="text" value="Enter name"/>	<input type="text" value="Enter job title"/>	<input type="text" value="DD / MM / YYYY"/>
Required	Required	Required

## 5.2. 2024-25 RCGF – Certification Requirements

The GLA requires that all organisations who complete a RCGF annual return confirm that the information submitted is accurate and certified by an authorised signatory of the organisation.

GLA-OPS requires the name and job title of the authorised signatory of an organisation to be entered, along with the date the information was authorised and a tick box to certify that the requirements below have been met. The system will not allow a return to be submitted to the GLA without the above information. Where the information is re-submitted or amended, the revisions must be agreed by the authorised signatory and a revised date entered in the field below.

Example of GLA-OPS certification section:

### GLA Certification

The GLA requires that all housing providers who complete a RCGF annual return must confirm that the information submitted is accurate and certified by an authorised signatory of the organisation holding the RCGF fund. Please refer to the certification requirements [HERE](#) for details.

<b>Name of authorised signatory</b>	<b>Job title of authorised signatory</b>	<b>Date information was authorised</b>
<input type="text" value="Name"/>	<input type="text" value="Job title"/>	<input type="text" value="15 / 05 / 2025"/>

☒ I Quiwon Bellamy confirm that the authorised signatory (Name, Job title) has certified that the information submitted in this RCGF return meets the GLA certification requirements.

By ticking the certification box within GLA-OPS, you are confirming on behalf of your organisation that:

- A. The authorised signatory certifies that the organisation has met the requirements set out by the GLA (in the Capital Funding Guide and Grant Recovery Determination).
  - 1) Complied with the GLA's guidance on calculating the amounts transferred to the Fund
  - 2) Complied with the GLA's requirements on permitted uses and received GLA's permission for those uses
  - 3) Provided information in this annual return which is a true and accurate account of income and expenditure and commitments related to this fund and has been signed off by the organisation's Chief Financial Officer (or equivalent).
- B. The authorised signatory undertakes to ask the organisation's external auditors to include the operation of the RCGF in their annual audit. The authorised signatory confirms that they audited the previous year's RCGF return (where one was submitted) and found that the return did agree with the organisation's records, that credits to and debits from the Fund, and the administration of the Fund were in accordance with the rules and conditions set out in the GLA's procedures or otherwise laid down by the GLA.
- C. The authorised signatory notes that if the information provided in the return is found to be incorrect the GLA reserves the right to withdraw the RCGF funds.

## **6. External Auditors**

Your auditors must have regard to the disclosure of fund balances and transactions within their sign-off of your organisation's accounts.

The GLA-OPS system administrator within your organisation can give your auditor read-only access by asking the auditor to register on GLA-OPS using your GLA-OPS Org ID and then approving the request and assigning the 'Project Reader' role.

You must keep a record of external auditors' examinations of RCGF accounts, and any observations by the external auditor should be communicated to your assigned Lead GLA Area Manager.