# The London Fire Commissioner and London Fire Brigade

Summary: The London Fire Commissioner (LFC) is a functional body of the Greater London Authority. The LFC runs the London Fire Brigade, serving as both London's fire and rescue authority and its chief fire officer. This paper provides key information on the governance, funding and strategy of the LFC, including work to transform the organisation following the 2017 Grenfell Tower fire.



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## About the Research Unit

The London Assembly Research Unit provides an impartial research and information service. We undertake research and analysis on key issues in London to inform the Assembly's work. Our publications are made available for all Londoners.

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# 1 The London Fire Commissioner and London Fire Brigade

## 1.1 Overview

London Fire Brigade (LFB) is the largest fire and rescue service in the UK and among the largest in the world. It deals with a range of serious incidents, notably fires in residential and non-residential buildings, wildfires, terrorist incidents, flooding, road traffic collisions and other incidents where Londoners are in need of rescue.

During the COVID-19 pandemic, LFB officers took on extra responsibilities driving ambulances to aid the London Ambulance Service, and joining multi-agency teams to prepare the deceased for collection.

As an organisation, it employs over 5,800 people made up of firefighters, control officers and fire rescue staff (non-operational). LFB is one of very few fire and rescue services in the UK whose firefighters are all full-time. A breakdown by occupational group is set out below:

Occupational group	Staff numbers
Operational – firefighters	4,702
Control – staff in the emergency call centre	116
Fire Rescue staff – non-operational staff	1,009

#### Table 1: Number of LFB staff by occupational group<sup>1</sup>

The London Fire Commissioner (LFC) is a statutory role established as a corporation sole<sup>2</sup> under the <u>Policing and Crime Act 2017</u>. The LFC serves both as London's fire and rescue authority (FRA), and its chief fire officer; and it runs LFB. There is no formal legal separation between the LFC and LFB. The LFC is responsible for providing London's fire and rescue service, as defined principally in the Fire and Rescue Services Act 2004.

The role of LFC was established in its current form on 1 April 2018, replacing the London Fire and Emergency Planning Authority. Andy Roe KFSM is the current LFC, having been appointed in early 2020.

<sup>&</sup>lt;sup>1</sup> This information was provided by LFB to the London Assembly in April 2024.

<sup>&</sup>lt;sup>2</sup> The definition of a corporation sole can be found <u>here</u>.

## 1.2 Mayoral powers

The LFC is a functional body of the Greater London Authority (GLA). It is one of five functional bodies, alongside Transport for London, the Mayor's Office for Policing and Crime, and the two Mayoral Development Corporations.

The Mayor must appoint an LFC and hold them to account for the exercise of their functions.<sup>3</sup> The Mayor has the power to require the LFC to resign, or to suspend them from duty.<sup>4</sup> Since these arrangements were introduced in 2018, the Mayor has required the incumbent Commissioner to stand down on one occasion, Dany Cotton QFSM, who brought forward a planned retirement in 2019.

The Mayor also has powers to set the LFC budget and approve the LFC's key organisational strategy, as well as a general power to issue guidance and directions to the LFC regarding the performance of their role. The Home Secretary can direct the Mayor to revise guidance or directions if they believe the Mayor's guidance or directions are inconsistent with national policy.<sup>5</sup>

The Mayor can delegate elements of his oversight role over the LFC to a Deputy Mayor for Fire. The Mayor created this role in 2018 and was by Baroness Fiona Twycross from then until May 2024. In his period the role has been combined with other duties in relation to London's resilience – notably, chairing the London Resilience Forum – and was therefore titled Deputy Mayor for Fire and Resilience. In May 2024 the Mayor announced that <u>Jules Pipe CBE</u> would take on the role as Deputy Mayor for Planning, Regeneration and the Fire Service; this appointment is subject to a London Assembly confirmation hearing.<sup>6</sup> The Deputy Mayor for Fire is supported by the GLA's Fire unit.

In 2018, the Mayor used his general power of direction to issue the LFC Governance Direction, which set out the role of the Deputy Mayor for Fire in relation to LFC decision-making. It includes requirements for the LFC to seek the Deputy Mayor's consent for significant financial decisions and senior officer appointments, and to consult the Deputy Mayor on a range of other decisions.

# 1.3 National context

#### Government role

The Home Office includes fire and rescue services in its remit and is responsible for legislation that applies to them. The <u>Fire and Rescue Services Act 2004</u> sets out the responsibilities of FRAs, which includes the LFC. There are four key responsibilities for FRAs that they must ensure that they make provision for, including:

<sup>&</sup>lt;sup>3</sup> GLA Act 1999, <u>section 327A</u>. The Commissioner is both an individual and the body responsible for fire and rescue in London.

<sup>&</sup>lt;sup>4</sup> GLA Act 1999, <u>sections 327C</u> and <u>327D</u> (inserted by the Policing and Crime Act 2017)

<sup>&</sup>lt;sup>5</sup> GLA Act 1999, <u>section 327E</u>

<sup>&</sup>lt;sup>6</sup> It was also announced that David Bellamy, the Mayor's Chief of Staff, would replace Baroness Twycross as Chair of the London Resilience Forum.

- extinguishing fires in their area
- protecting life and property in the event of fires in their area
- rescuing and protecting people in the event of a road traffic collision
- rescuing and protecting people in the event of other emergencies.

The Fire and Rescue Services Act 2004 also gives the Government responsibility for producing the <u>Fire and Rescue National Framework</u> which outlines the Government's high-level priorities and objectives for FRAs in England. The National Framework's priorities for FRAs are to:

- identify and assess the full range of foreseeable fire and rescue-related risks their areas face, make provision for prevention and protection activities, and respond to incidents appropriately
- work in partnership with their communities and a wide range of partners locally and nationally to deliver their service
- be accountable to communities for the service they provide.<sup>7</sup>

The National Framework requires the LFC (and all FRAs) to produce a community risk management plan (CRMP).<sup>8</sup> The LFC's plan serves as the primary organisational strategy for LFB. The National Framework also requires publication of an annual statement of assurance and a number of financial plans. In London, the CRMP and other Framework documents must be approved by the Mayor before publication, and the Mayor must consult the Assembly before granting his approval.<sup>9</sup>

#### Fire reform white paper

The Government consulted on a <u>fire reform white paper</u> in May 2022 to seek views on its ideas for reform, building on lessons from independent inspection, concerning national reports and the Grenfell Tower Inquiry.<sup>10</sup> Three key areas were identified in the white paper as needing improvement: people, professionalism and governance.<sup>11</sup>

The Government published its <u>response to the consultation</u> in December 2023. It set out some key aims under the three areas:

- people building on existing progress to provide effective leadership of the sector and building capability; review with FRAs and unions how firefighter pay is determined
- professionalism create a professional body of fire professionals, a college of fire and rescue and a statutory code of ethics

<sup>&</sup>lt;sup>7</sup> Home Office, <u>Fire and Rescue National Framework for England</u>, May 2018

<sup>&</sup>lt;sup>8</sup> The Framework uses the term 'Integrated Risk Management Plan', but FRAs, including the LFC, generally use the alternative term 'Community Risk Management Plan' for this document.

<sup>&</sup>lt;sup>9</sup> Home Office, <u>Fire and Rescue National Framework for England</u>, May 2018

<sup>&</sup>lt;sup>10</sup> Home Office, <u>Reforming Our Fire and Rescue Service</u>, May 2022

<sup>&</sup>lt;sup>11</sup> Home Office, <u>Reforming Our Fire and Rescue Service</u>, May 2022

 governance – encourage a single point of accountability for FRAs via directly elected mayors or police, fire and crime commissioners; give chief fire officers operational independence.<sup>12</sup>

Plans for legislation in this area, however, were not included in the King's Speech in November 2023. It is therefore unlikely that the proposed legislative changes will be introduced in the near future, although some changes may be pursued without new primary legislation.

### National Fire Chiefs Council

The National Fire Chiefs Council brings together the operational leadership of the UK's fire and rescue services to provide co-ordinated professional, operational and technical leadership of the sector, advising and supporting central and local government, and other stakeholders. It provides tools, guidance and resources to help FRAs to improve, adapt and standardise.

It publishes a suite of <u>national operational guidance<sup>13</sup></u> which FRAs are expected to follow but it has no statutory role or authority over FRAs.

# 2 Challenges

LFB has faced a number of challenges in recent years which have had a significant impact on how it operates in London as well as having a national impact for the Government and all fire and rescue services.

# 2.1 Grenfell Tower Inquiry

The Grenfell Tower fire occurred on 14 June 2017. A fire broke out in the 24-storey Grenfell Tower block of flats in North Kensington which spread rapidly via inflammable cladding on the outside of the Tower. 72 people died and over 70 people were injured.

#### Phase 1 report

The <u>Grenfell Tower Inquiry</u> (GTI) was set up by the Government shortly after the fire. It published its Phase 1 report, which focused primarily on what happened on the night of the fire and how LFB responded, in October 2019. The report identified that the cladding installed on the Tower failed to comply with Building Regulations and that it actively promoted the fire.<sup>14</sup>

<sup>&</sup>lt;sup>12</sup> Home Office, <u>A Profession we can all be proud of – Reforming our Fire & Rescue Service Government</u> consultation response to the Fire Reform White Paper, December 2023

<sup>&</sup>lt;sup>14</sup> Grenfell Tower Inquiry, <u>Grenfell Tower Inquiry: Phase 1 report</u>, October 2019

The report stated that LFB's preparation and planning for a high-rise fire was "gravely inadequate"; and that incident commanders were not aware of the potential dangers of inflammable cladding and lacked training for evacuation of residents.

The Phase 1 report made recommendations directed at LFB, other fire and rescue services, other emergency services, Government, and owners and managers of residential buildings. There were 46 recommendations in total, with 29 of these aimed directly at LFB. The report highlighted some serious issues for LFB and for fire and rescue services more generally, as well as failings in the building itself. It identified that LFB was overwhelmed by the unprecedented nature of the fire on the night and that institutional failures meant that the overall response to the disaster was not good enough.

The Mayor has published regular updates on LFB's progress with implementing the recommendations. The Mayor's 33<sup>rd</sup> report, published in March 2024, stated that all of the recommendations aimed at LFB had now been implemented. The report stated: "completion of the final recommendation this month is a significant milestone in the Brigade's continuing transformation journey and demonstrates the commitment made to delivering improvements in response to the fire."<sup>15</sup>

#### Phase 2 report

The Inquiry's Phase 2 report, its final report, is expected to be published in 2024.<sup>16</sup> This will examine the causes of the fire, including how Grenfell Tower came to be in a condition which allowed the fire to spread in the way identified by Phase 1. Although the focus of Phase 2 of the Inquiry has not been primarily on LFB, the organisation gave further evidence to the Inquiry and the expectation is that the report will require further action from LFB.

Issues considered by Phase 2, particularly on building safety, have to some extent been addressed in actions taken by the Government, the Mayor, the LFC and others, since the Grenfell Tower fire. The Government commissioned an independent review of building regulations and fire safety, led by Dame Judith Hackitt, which was published in 2018.<sup>17</sup> Subsequently, Parliament passed the <u>Fire Safety Act 2021</u> and the <u>Building Safety Act 2022</u>. The Government also provided funding for the remediation of high-rise buildings, such as the remediation of unsafe cladding, with parts of the remediation programme managed by the GLA; LFB is not involved in this.

LFB's work has been affected by ongoing changes to the building safety regime. A large number of residential buildings in London have been moved to a 'simultaneous evacuation' strategy in the event of a fire as a result of identified safety issues, in many cases deploying a 'waking watch'.<sup>18</sup> LFB carried out inspections of high-rise residential premises across London as part of the national Building Risk Review programme, in additional to its own

<sup>&</sup>lt;sup>15</sup> GLA, Mayor's 33rd progress report on GTI Phase 1 report recommendations, March 2024, p3

<sup>&</sup>lt;sup>16</sup> Grenfell Tower Inquiry, <u>Newsletter</u>, November 2023

<sup>&</sup>lt;sup>17</sup> Dame Judith Hackitt, DBE FREng, <u>Building a Safer Future: Independent Review of Building Regulations and</u> <u>Fire Safety: Final Report</u>, May 2018

<sup>&</sup>lt;sup>18</sup> LFB is not responsible for determining the evacuation strategy for buildings or use of a waking watch. For data see: Questions to the Mayor, <u>Waking Watches and London's Boroughs</u>, (Reference 2024/1082), 15 March 2024

inspection programme. LFB is also providing support to the work of the new national Building Safety Regulator, which became fully operational in April 2024.<sup>19</sup>

# 2.2 His Majesty's Inspectorate of Constabulary and Fire & Rescue Services

The Government extended the remit of His Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) to include FRAs in 2017. It examines FRAs in three main areas: effectiveness, efficiency and how well it looks after its people. HMICFRS has produced two full inspection reports on LFB, and a number of more focused or thematic reports. Both full inspection reports identified failings and made recommendations for change.

The <u>first full inspection report</u> on LFB, covering 2018-19, was published in December 2019 and identified that LFB required improvement in all three key areas. It identified the following as a 'cause of concern' (which are more serious issues and require an action plan to be developed with follow-up monitoring by HMICFRS until sufficiently addressed):

- a backlog of training for staff on risk-critical skills
- refresher training for emergency vehicle drivers
- new incident commanders not getting the training they need
- LFB not providing regular incident command training and reassessment.

In the <u>second full inspection report</u>, for 2021-22, HMICFRS highlighted 44 areas for improvement covering a wide range of issues, from the risks faced in the delayed delivery of fire prevention activity, to continued concern over a toxic work culture, including bullying and discrimination. The 44 areas for improvement included those that had not yet been addressed following LFB's first full inspection. HMICFRS also raised two further causes for concern in respect of:

- LFB not prioritising home fire safety visits (HFSVs) a key part of LFB's preventative work – on the basis of risk
- cultural issues, including bullying and discrimination, and LFB values and behaviours not being demonstrated by senior leaders.

Matt Parr CB, the then HM Inspector said:

"There is a different atmosphere in the London Fire Brigade, and a leadership which recognises the scale of its challenges and is determined to improve. However, this has not yet been matched by wide scale improvements and a conspicuously better service to the public of London."<sup>20</sup>

<sup>&</sup>lt;sup>19</sup> For more information see: <u>Health and Safety Executive</u>, About the Building Safety Regulator

<sup>&</sup>lt;sup>20</sup> HMICFRS, London Fire Brigade still has much to do, 27 July 2022

### Placing LFB in Engage

In December 2022, following the 2021-22 report and the subsequent publication of an Independent Culture Review (see below), HMICFRS placed LFB into the Engage process. This is an enhanced level of monitoring which provides additional scrutiny and support from across the sector. HMICFRS stated this was done in the light of cumulative evidence of unacceptable behaviour within LFB, including discrimination and bullying, adding to its initial cause for concern.

HMICFRS confirmed LFB had exited Engage in March 2024.<sup>21</sup> Andy Cooke, HM Chief Inspector said:

"I am reassured by the plans London Fire Brigade has in place to continue making improvements. The brigade will be inspected again this summer, when we will assess its progress to make sure the people of London are getting the service they deserve from their fire and rescue service."

The next full inspection of LFB will be in summer 2024.

## 2.3 Independent Culture Review

In August 2020, trainee LFB firefighter Jaden Matthew Francois-Esprit took his own life. Following his death, his family shared their concerns that he was bullied because of his race. An internal investigation into the support available to Jaden Matthew Francois-Esprit recommended a wider, external review of LFB's culture.<sup>22</sup> As a result, the LFC commissioned an Independent Culture Review of LFB.

Nazir Afzal OBE was appointed to lead the Review in November 2021, and with a team of seven experts, gathered evidence over 10 months of people's experience of the working environment and wider culture at LFB.<sup>23</sup> The <u>Independent Culture Review of LFB</u> was published on 25 November 2022. The review made 23 recommendations.

Nazir Afzal stated that the review found evidence "that supports a finding that LFB is institutionally misogynist and racist".<sup>24</sup> It found "dangerous levels of ingrained prejudice against women and the barriers faced by people of colour spoke for themselves."<sup>25</sup> It was very critical of LFB's People Services and Nazir Afzal stated that LFB "needs to do more to protect its own people and give them the help they need to experience dignity in the workplace and be able to thrive in a job they love."<sup>26</sup>

#### Response to the review's publication

In response to the publication of the review, Commissioner Andy Roe announced immediate action as part of a long-term programme to improve the LFB culture. He said:

<sup>&</sup>lt;sup>21</sup> HMICFRS, <u>LFB removed from enhanced monitoring</u>, 6 March 2024

<sup>&</sup>lt;sup>22</sup> LFB, <u>Reviewing our Culture</u>, 27 July 2021, p3

<sup>&</sup>lt;sup>23</sup> Nazir Afzal OBE, <u>Independent Culture Review of London Fire Brigade</u>, November 2022, pp1-3

<sup>&</sup>lt;sup>24</sup> Nazir Afzal OBE, Independent Culture Review of London Fire Brigade, November 2022, p78

<sup>&</sup>lt;sup>25</sup> Nazir Afzal OBE, <u>Independent Culture Review of London Fire Brigade</u>, November 2022, p78

<sup>&</sup>lt;sup>26</sup> Nazir Afzal OBE, <u>Independent Culture Review of London Fire Brigade</u>, November 2022, p79

"There is no place for discrimination, harassment and bullying in the Brigade and from today it will be completely clear to all staff what behaviour isn't acceptable and what the consequences will be. I am deeply sorry for the harm that has been caused. I will be fully accountable for improving our culture and I fully accept all of the 23 recommendations."<sup>27</sup>

#### The Mayor said:

"The details published today of institutional misogyny, racism and discrimination are abhorrent. Londoners, including firefighters and other staff, have been let down by those who should have supported them have every right to be angry, as I am. I appointed Andy Roe as a reforming commissioner and I fully supported him in commissioning this review. We both agree that all of its recommendations and findings must be acted upon with urgency and conviction to rebuild public trust and the confidence of LFB staff and firefighters who have been failed for far too long."<sup>28</sup>

Actions taken by the LFC in response to the review included:

- independent staff complaints service introduced<sup>29</sup>
- new, in-house Professional Standards Unit established
- historic review of discrimination, bullying and harassment cases from the last five years
- a new support hub for staff launched
- posters and leaflets about accepted behaviours at work and how to access support put up at all LFB locations
- establishment of an advisory panel on culture with an independent chair
- independent review of People Services
- launch of new "Brigade values".

#### **Advisory Panel**

Following the publication of the Independent Culture Review, the LFC established an Advisory Panel to provide support and challenge LFB's response to the report. The Advisory Panel is not a decision-making body. It is made up of representatives from:<sup>30</sup>

- the Home Office
- HMICFRS
- NFCC
- Local Government Association

<sup>&</sup>lt;sup>27</sup> LFB, London Fire Commissioner takes immediate action in response to culture review, 25 November 2022

<sup>&</sup>lt;sup>28</sup> Mayor of London, <u>Mayor Statement on LFB Culture Review</u>, 25 November 2022

<sup>&</sup>lt;sup>29</sup> The independent complaints service was an initial response to the review, later replaced by the Professional Standards Unit.

 <sup>&</sup>lt;sup>30</sup> LFB, <u>Establishment of an Advisory Panel following Culture Review and appointment of an Independent Chair</u>,
23 August 2023, pp3-4

- GLA
- London boroughs
- community representatives
- trade unions.

The LFC appointed Martin Forde KC, a senior lawyer, as an independent Chair for a twoyear period.<sup>31</sup>

The Advisory Panel's role is to:

"support the Commissioner's mission to ensure the LFB is trusted to serve and protect London and in making the required changes to the culture of the LFB; to help quality assure and improve LFB's thinking and plans; advise on proposed action to address programme risks; provide feedback on measures being used to monitor progress; advise on the development of new strategies for LFB; and provide assistance where expertise and resources permit."<sup>32</sup>

# **3 Transformation**

In response to the GTI Phase 1 report recommendations and those made by HMICFRS, LFB initiated a transformation programme, with a new Transformation Delivery Plan (TDP) developed in 2020 and a Director of Transformation appointed.

In January 2023, the LFC published a new CRMP, which replaced the TDP as the key strategy setting out how LFB would be transformed.

## 3.1 Community Risk Management Plan

LFB developed its new CRMP during 2021 and 2022. Public consultation on the draft CRMP took place from 30 May to 25 July 2022.<sup>33</sup> Thereafter, the Mayor approved the LFC's proposed plan.

The LFB published the CRMP, <u>Your London Fire Brigade 2023-2029</u>, on 1 January 2023. This is the key organisational strategy setting out the overall direction for service delivery and how LFB will address the risks London faces. The new plan is seeking to embed and drive forward the transformative work that is under way at LFB. The CRMP was published together with the following documents (among others):

- <u>Delivery Plan 2023-29</u> (updated February 2023)
- Assessment of Risk (April 2022)

<sup>&</sup>lt;sup>31</sup> LFB, <u>Establishment of an Advisory Panel following Culture Review and appointment of an Independent Chair</u>, 23 August 2023, p5

 <sup>&</sup>lt;sup>32</sup> LFB, <u>Establishment of an Advisory Panel following Culture Review and appointment of an Independent Chair</u>,
23 August 2023, p3

<sup>&</sup>lt;sup>33</sup> LFB, <u>Your London Fire Brigade – How we consulted</u>, 7 September 2022, p1

Measuring Our Success 2023-29 containing key performance indicators (KPIs) (May 2022).<sup>34</sup>

The CRMP incorporates LFB's transformation changes and the plans for their delivery for the duration of the Plan. It includes information on LFB's vision, culture, and risk assessments, before setting out "how we intend to achieve our purpose over the coming years". The CRMP goes on to set out four 'strategic pillars' and eight 'commitments', which were developed in response to feedback from consultation and engagement with Londoners.<sup>35</sup>

#### Key performance indicators

The CRMP includes a set of KPIs for LFB, with annual targets set for each of the KPIs. Measures include:

- levels of public satisfaction and trust with LFB
- the diversity of LFB workforce
- response times for emergency incidents
- the amount of time spent by firefighters on preventative work
- the number of deaths and injuries from fire
- the number of fires
- completion levels for training in management skills and responding to terrorist incidents
- firefighter injuries
- proportion of HFSVs targeted at at-risk Londoners
- reduction in carbon emissions.

Data on the KPIs is reported through the London Datastore and can be found <u>here</u> alongside quarterly financial and performance reports.

<sup>&</sup>lt;sup>34</sup> LFB, <u>Your London Fire Brigade 2023-2029</u>, 1 January 2023

<sup>&</sup>lt;sup>35</sup> LFB, <u>Your London Fire Brigade 2023–2029</u>, 1 January 2023, p5

# 4 Funding

# 4.1 LFC budget

The LFC's budget is set by the Mayor as part of the annual GLA Group budget, on which the London Assembly is consulted. The LFC is funded by grants from the Home Office and resources allocated by the Mayor as part of the budget process. It is up to the Mayor to decide how much funding to allocate to fire and rescue as part of allocations to the GLA priorities.

For 2024-25, the Mayor proposed LFC funding of £470.4 million. The Mayor proposed to allocate the entirety of a 2.99 per cent increase in the non-policing element of the council tax precept to the LFC.

Funding from the GLA provides the majority of LFB's expenditure. Net revenue expenditure for the LFC is budgeted at £524.7 million.

Grant funding from the Government includes allocations for pensions, protection, New Dimensions and Firelink.<sup>36</sup>

## 4.2 Financial challenges

A number of issues were outlined in relation to LFB's budget proposals during the 2024-25 Mayoral budget process:

- The LFC 2024-25 budget submission shows a balanced budget for this fiscal year; however, it anticipated there would be a budget deficit of £5.9 million in 2025-26 and £16.4 million in 2026-27.<sup>37</sup>
- In 2024-25, the LFC was projected to utilise £22.5 million of reserves, with an additional drawdown of £12.8 million forecasted in 2025-26. This will result in a reduction of LFB reserves from £108.6 million in March 2023 to £39.5 million in March 2026.<sup>38</sup>
- The LFC's allocation for the annual pay award for firefighters in the draft budget was three per cent.<sup>39</sup> The pay award is determined nationally and is still to be finalised by the <u>National Joint Council</u> in negotiation with the Fire Brigades Union. Therefore, as set out in the Budget and Performance Committee's letter to the Mayor in January 2024, there was no certainty on what the final pay award proposed would be.<sup>40</sup>

#### Net zero commitments

LFB set a goal of achieving net-zero carbon by 2030 in its draft Budget submission in November 2023, with emissions dropping by an additional 1.5 per cent from the 2020-2021

<sup>&</sup>lt;sup>36</sup> Home Office, Fire and Rescue Services Grant allocation 2024/25, 6 February 2024

<sup>&</sup>lt;sup>37</sup> LFC, <u>2024/25 Budget Submission</u>, 24 November 2023, p7

<sup>&</sup>lt;sup>38</sup> LFC, <u>2024/25 Budget Submission</u>, 24 November 2023, p87

<sup>&</sup>lt;sup>39</sup> LFC, <u>2024/25 Budget Submission</u>, 24 November 2023, p7

<sup>&</sup>lt;sup>40</sup> London Assembly Budget and Performance Committee, Letter to the Mayor of London, 25 January 2024

baseline.<sup>41</sup> Initiatives to achieve this include the Carbon Net Zero Strategy, the introduction of the first carbon zero fire station, and an approved electrical infrastructure project for increased capacity at fire stations.

Mostaque Ahmed, Director of Corporate Services at LFB, told the Assembly's Budget and Performance Committee: "We realise that this [the target of net zero by 2030] is an ambitious target and funding is a challenge and we will keep looking for every opportunity to achieve that."<sup>42</sup> However, currently there is almost £250 million of unfunded climate budget measures in the Mayor's 2024-25 Budget, much of which is allocated to transport and property.<sup>43</sup> In the LFB's Budget submission in November 2023, the replacement of gas-powered boilers and gas-powered appliance bay heaters at 86 fire stations was also unfunded (as one example).<sup>44</sup>

#### Training resource deficit

In its 2024-25 budget, LFB allocated £20 million from its Fire Safety Improvement Reserve to support an extended training programme for firefighters over the next two years.<sup>45</sup> The LFC told the Budget and Performance Committee on 8 January 2024: "we are going back to a place where that [firefighter training] has now changed to 15 weeks."<sup>46</sup> The LFC stated at the question-and-answer session on 27 February:

"We are proposing the use of £20 million from the Fire Safety Improvement Reserve across 2024-25 and 2025-26 to give our firefighters training they should have had years ago around high-pressure lance capability and the use of positive pressure ventilation in a very realistic simulated fire environment. What that means in practicality is we are taking the whole of the operational workforce outside of London into a far more realistic simulated firefighting environment from the start of the financial year in April [2024]."<sup>47</sup>

After two years LFB will need to secure additional funding to sustain this enhanced training as it will have used its reserves. The Director of Corporate Services at LFB told the Budget and Performance Committee on 8 January 2024:

"We have also been clear [...] that [additional training] will require discussion with local and national Government about the long-term sustainability of funding that. We have been fortunate that we have that reserve for the two years, but that is an area which is, the scale of it, suggests a discussion around long-term funding."<sup>48</sup>

<sup>&</sup>lt;sup>41</sup> LFC, <u>2024/25 Budget Submission</u>, 24 November 2023, p75

<sup>&</sup>lt;sup>42</sup> London Assembly Budget and Performance Committee, <u>Meeting transcript</u>, 8 January 2024, p27

<sup>&</sup>lt;sup>43</sup> Mayor of London, <u>Final Consolidated Budget 2024-25</u> Appendix A Climate Budget Measures, 22 February 2024

<sup>&</sup>lt;sup>44</sup> LFC, <u>2024/25 Budget Submission</u>, 24 November 2023, p83

<sup>&</sup>lt;sup>45</sup> LFC, <u>2024/25 Budget Submission</u>, 24 November 2023, p2

<sup>&</sup>lt;sup>46</sup> London Assembly Budget and Performance Committee, <u>Meeting transcript</u>, 8 January 2024, p15

<sup>&</sup>lt;sup>47</sup> London Assembly FREP Committee, <u>Meeting transcript</u>, 27 February 2024, p5

<sup>&</sup>lt;sup>48</sup> London Assembly Budget and Performance Committee, <u>Meeting transcript</u>, 8 January 2024, p15

# **5** Scrutiny of the LFC and LFB

## 5.1 Mayor and Deputy Mayor

Scrutiny of the LFC and LFB is carried out by a range of bodies. As discussed above, the Mayor has a duty to hold the LFC to account and has set out requirements for the involvement of the GLA in the LFC decision-making processes. Scrutiny and assurance work on behalf of the Mayor is primarily led by the Deputy Mayor for Fire (see section 1.2 for further discussion of this role).

The Deputy Mayor chairs the Deputy Mayor's Fire and Resilience Board, which meets monthly to scrutinise LFB performance reports and consider proposals for significant LFC decisions. The Board also holds 'deep dive' sessions to consider major issues and priorities. Decisions requiring approval from the Mayor or Deputy Mayor are also considered by the GLA's Corporate Investment Board.

## 5.2 Fire Committee

The London Assembly is required by statute to establish a single-purpose fire and emergency committee.<sup>49</sup> In March 2018, the Assembly established the <u>Fire, Resilience and</u> <u>Emergency Planning (FREP) Committee</u>, which was succeeded in May 2024 by the Fire Committee. The Committee reviews the LFC's priorities and objectives, and makes recommendations. Its remit includes:

- any actions and decisions of the Mayor and/or Deputy Mayor for Fire in relation to the GLA's fire duties and responsibilities
- any actions and decisions of the LFC
- any actions and decisions of an officer of the LFC
- any other matters which the Assembly considers to be of importance to fire and rescue in Greater London.

The Committee holds question-and-answer sessions with the Commissioner, as well as undertaking scrutiny work on specific topics. Issues considered by the FREP Committee in 2023-24 included:

- the findings of LFB's Independent Culture Review<sup>50</sup>
- the role of women in LFB
- the delivery of training for LFB staff
- emerging fire hazards, including lithium-ion batteries<sup>51</sup>

<sup>&</sup>lt;sup>49</sup> GLA Act 1999, <u>section 327H</u>. The current arrangements were introduced by <u>schedule 2</u> of the Policing and Crime Act 2017.

 <sup>&</sup>lt;sup>50</sup> The London Assembly FREP Committee published a <u>letter</u> to NFCC on LFB's progress on 17 January 2024.
<sup>51</sup> The London Assembly FREP Committee published a <u>letter</u> to the Department for Business and Trade on lithium-ion battery fires on 18 September 2023.

- climate change adaption and LFB's progress toward carbon net zero<sup>52</sup>
- building safety for multi-storey buildings
- delivery of the CRMP.

The Fire Committee also has a role as a statutory consultee on major LFC strategies and other documents. It must be consulted before the Mayor gives approval for the LFC to publish its CRMP, annual Statement of Assurance, Efficiency Plan, Reserves Strategy and Medium-Term Financial Strategy. The FREP Committee made recommendations for the content of LFB's most recent CRMP, Your London Fire Brigade, which were reflected in the final version.

### 5.3 Other Assembly work

The Assembly also scrutinises the LFC and LFB in its plenary meetings, the most recent of which specifically for the LFC and LFB was held on 8 February 2024. This included questions on the fire risks posed by e-scooters and support for LGBT staff within the LFB.<sup>53</sup>

The Assembly's Budget and Performance Committee scrutinises the LFC, alongside the other GLA functional bodies. The Committee reviews quarterly financial and performance reports from the LFC. It also examines the LFC's budget proposals annually as part of its scrutiny of the Mayor's budget.

<sup>&</sup>lt;sup>52</sup> The London Assembly FREP Committee published a <u>letter</u> to the LFC on the availability on fire appliances in major incidents on 18 August 2023.

<sup>53</sup> London Assembly, Plenary Meeting transcript, 8 February 2024

# **Other formats and languages**

If you, or someone you know needs this report in large print or braille, or a copy of the summary and main findings in another language, then please call us on: 020 7983 4100 or email assembly.translations@london.gov.uk

#### Chinese

如您需要这份文件的简介的翻译本, 请电话联系我们或按上面所提供的邮寄地址或 Email 与我们联系。

#### Vietnamese

Nếu ông (bà) muốn nội dung văn bản này được dịch sang tiếng Việt, xin vui lòng liên hệ với chúng tôi bằng điện thoại, thư hoặc thư điện tử theo địa chỉ ở trên.

#### Greek

Εάν επιθυμείτε περίληψη αυτού του κειμένου στην γλώσσα σας, παρακαλώ καλέστε τον αριθμό ή επικοινωνήστε μαζί μας στην ανωτέρω ταχυδρομική ή την ηλεκτρονική διεύθυνση.

#### Hindi

यदि आपको इस दस्तावेज का सारांश अपनी भाषा में चाहिए तो उपर दिये हुए नंबर पर फोन करें या उपर दिये गये डाक पते या ई मेल पते पर हम से संपर्क करें।

#### Bengali

আপনি যদি এই দলিলের একটা সারাংশ নিজের ভাষায় পেতে চান, তাহলে দয়া করে ফো করবেন অথবা উল্লেখিত ডাক ঠিকানায় বা ই-মেইল ঠিকানায় আমাদের সাথে যোগাযোগ করবেন।

#### Urdu

اگر آپ کو اس دستاویز کا خلاصہ اپنی زبان میں درکار ہو تو، براہ کرم نمبر پر فون کریں یا مذکورہ بالا ڈاک کے پتے یا ای میل پتے پر ہم سے رابطہ کریں۔

#### Turkish

Bu belgenin kendi dilinize çevrilmiş bir özetini okumak isterseniz, lütfen yukarıdaki telefon numarasını arayın, veya posta ya da e-posta adresi aracılığıyla bizimle temasa geçin.

#### Punjabi

ਜੇ ਤੁਸੀਂ ਇਸ ਦਸਤਾਵੇਜ਼ ਦਾ ਸੰਖੇਪ ਆਪਣੀ ਭਾਸ਼ਾ ਵਿਚ ਲੈਣਾ ਚਾਹੋ, ਤਾਂ ਕਿਰਪਾ ਕਰਕੇ ਇਸ ਨੰਬਰ 'ਤੇ ਫ਼ੋਨ ਕਰੋ ਜਾਂ ਉਪਰ ਦਿੱਤੇ ਡਾਕ ਜਾਂ ਈਮੇਲ ਪਤੇ 'ਤੇ ਸਾਨੂੰ ਸੰਪਰਕ ਕਰੋ।

#### Arabic

الحصول على ملخص لدذا المستند بل غتك، فرجاء الانتصال برقم الهاتف أو الانتصال على العنوان البريدي العادي أو عنوان البريد الإلكتروني أعلاه.

#### Gujarati

જો તમારે આ દસ્તાવેજનો સાર તમારી ભાષામાં જોઈતો હોય તો ઉપર આપેલ નંબર પર ફોન કરો અથવા ઉપર આપેલ ૮પાલ અથવા ઈ-મેઈલ સરનામા પર અમારો સંપર્ક કરો.