

DMPC Decision – PCD 1315

Title: Perivale Perimeter Fencing

Executive Summary:

This paper seeks approval for investment in and procurement actions to replace the perimeter fencing at the Vehicle Recovery and Examination Service (VRES) at Perivale. The estimated cost of the investment is £1,950,000 which will be funded from within the Metropolitan Police Service (MPS) capital Forward Works budget. The procurement of the fencing and its installation will be by way of existing MOPAC approved frameworks.

Recommendation:

The Deputy Mayor for Policing and Crime is recommended to:

1. Approve capital expenditure of up to £1,950,000 from the approved 2023/24 Forward Works Budget.
2. Approve tender action via MOPAC approved compliant MPS frameworks for both professional services and works, and for delegated approval to be granted to the Director of Commercial Services to enter into a contract with the successful suppliers

Deputy Mayor for Policing and Crime

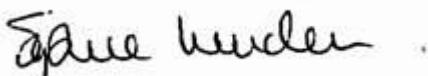
I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature

Date

08/12/2022



PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. The Perivale site provides secure and specialist examination facilities for several Met Operations Command Units and supports the work of a wide range of other Met Operations services.
- 1.2. The Vehicle Recovery and Examination Service (VRES) Perivale facility processes a large quantity of seized vehicles per annum, a significant majority of which are either unsafe to drive or are linked to criminal enterprise. It disposes of a significant number of vehicles per annum that are not reclaimed. The Perivale site has extensive engagement with the public, interacting with over 35,000 members of the public each year, inclusive of victims of crime and those involved with Section 165A offences (vehicles seized due to being unsafe and/or driven without licence or insurance).

2. Issues for consideration

- 2.1. The existing security fence requires upgrading to meet the current estate security standards. A number of options for replacement have been considered. Further information is contained within the restricted section of the report.

3. Financial Comments

- 3.1. The estimated cost of replacing the perimeter fence is £1,950,000. This will be funded from within the Metropolitan Police Service (MPS) capital Forward Works budget for 2023/24.
- 3.2. The investment will deliver a cashable benefit of reduced costs for repairing the fence of £50,000 p.a.

4. Legal Comments

- 4.1. The Mayor's Office for Policing and Crime ("MOPAC") is a contracting authority as defined in the Public Contracts Regulations 2015 ("the Regulations"). All awards of public contracts for goods and/or services valued at £213,477 or above shall be procured in accordance with the Regulations. This report confirms the value of the proposed contract exceeds this threshold.
- 4.2. The Metropolitan Police Service Directorate of Legal Services assure that the proposed procurement is compliant with Public Contract Regulations 2015.
- 4.3. The MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime ("DMPC") has delegated authority to approve:
 - Business cases for revenue or capital expenditure of £500,000 and above (paragraph 4.8); and

- All requests to go out to tender for contracts of £500,000 or above, or where there is a particular public interest (paragraph 4.13).

4.4. Paragraph 7.23 of the Scheme provides that the Director of Strategic Procurement has consent for the approval of the award of all contracts, with the exception of those called in through the agreed call in procedure. Paragraph 4.14 of the Scheme provides the DMPC reserves the right to call in any MPS proposal to award a contract for £500,000 or above.

5. Commercial Issues

5.1. This paper seeks approval for the procurement of the security fencing and entry gate systems, and the construction and professional services to install them.

5.2. The MPS propose to use the existing compliant MOPAC-approved Construction Professional Services Framework and the Building Works Framework to procure the goods and services.

5.3. As part of a compliant framework call off approach to appoint the main contractor, the tender process the MPS will follow will include requesting and assessing the tenderers commitments to specific actions to address the London Anchor Institutions' Charter (LAIC) objectives. The appointment of both main contractor and consultant will include specific commitments in regard to MOPAC's social value objectives including those related to COVID-19 recovery. The contracts will encourage the use of London supply chain specific initiatives including: apprenticeship levies; adherence to modern slavery and London Living Wage obligations; financial commitment to MET charities (Givewith).

6. GDPR and Data Privacy

6.1. MOPAC will adhere to the Data Protection Act (DPA) 2018 and ensure that any organisations who are commissioned to do work with or on behalf of MOPAC are fully compliant with the policy and understand their GDPR responsibilities.

6.2. The MPS assure that under the requirements of the Biometrics and Surveillance Commissioners Code of Practice for CCTV (January 2022), the existing Data Protection Impact Assessments (DPIA) for the camera systems at VRES Perivale will require review, where any aspect of the works requires camera systems to be adjusted, or otherwise changed in terms of view or purpose. These assessments are well understood and are part of the contractual delivery of any CCTV works.

7. Equality Comments

7.1. MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

- 7.2. The MPS assure that the business case has undergone an initial equality screening. Due regard has been taken to the Equality Act's Public Sector Equality Duty. Consideration has been taken to assess equality impact caused by the proposed changes to the site security systems. As a result no positive or negative impact has been identified to any individual and/or group safeguarded by a protected characteristic and those who are not.
- 7.3. A site specific equality impact assessment (EIA) will be undertaken as part of the Detailed Design process.

8. Background/supporting papers

- Appendix 1 MPS Report - VRES Perivale – Perimeter Security Enhancement Works, BJP

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date:

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a **Part 2** form – YES

ORIGINATING OFFICER DECLARATION

Tick to confirm statement (✓)

Financial Advice:

The Strategic Finance and Resource Management Team has been consulted on this proposal.

✓

Legal Advice:

The MPS legal team has been consulted on the proposal.

✓

Equalities Advice:

Equality and diversity issues are covered in the body of the report.

✓

Commercial Issues

Commercial issues are covered in the body of the report.

✓

GDPR/Data Privacy

GDPR compliance issues are covered in the body of the report .

✓

Drafting Officer

Alex Anderson has drafted this report in accordance with MOPAC procedures.

✓

Director/Head of Service:

The interim MOPAC Chief Finance Officer and Director of Corporate Services has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.

✓

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature

Date 08/12/2022

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VRES Perivale – Perimeter Security Enhancement Works, BJP**MOPAC Investment Advisory & Monitoring meeting 06 October 2022****Report by Vince Fihosy on behalf of the Chief of Corporate Services****Part 1 – This section of the report will be published by MOPAC. It is classified as OFFICIAL – PUBLIC*****EXECUTIVE SUMMARY***

This paper concerns the replacement of the perimeter security fence and pedestrian gate systems at the Vehicle Recovery and Examination Services (VRES) site at Perivale in North West London. The proposed works are part of the ongoing programme of security enhancements to the Met Estate. Following the successful long-term retention of the VRES site at Perivale, it is now essential that the necessary investment is made to enhance the site's existing perimeter fencing and pedestrian access points.

The existing perimeter fence is approximately 745m long and comprises a number of different fencing solutions, at various heights around the site boundary. Entry attempts to the site have been regularly recorded in recent years.

The proposed works will upgrade the perimeter protection to current Met Estate standards. They will mitigate, to a significant degree, the risk of physical intrusion attempts which impact directly on operational policing activities through disruption and the potential loss of evidence.

The proposed works involve replacing the existing fence line with a new high-security fencing system, to an appropriate level of protection and to provide a consistent (but extended) height above ground level. The works also include the installation of several unpowered (but access controlled) pedestrian gates for existing staff entry points and for grounds maintenance activities. Existing electronic security systems are unaffected by these works.

The site's vehicle access gate systems are outside of the scope of the proposed works as they are being replaced by a separate project which will complete during the 2022/23 financial year.

The estimated total expenditure for the project is £1.95M including contingency and internal costs. The works will be funded from the approved Forward Works Budget and are to be included in the capital programme for 2023/24.

Recommendations

The Deputy Mayor for Policing and Crime, via the Investment Advisory and Monitoring meeting (IAM), is asked to **approve**:

1. the works required to upgrade the VRES Perivale security perimeter fence line to mitigate the risk of unauthorised intrusions attempts and to comply with the Met's security standards, and approve the following recommendations:
2. capital expenditure of up to £1.95M from the approved 2023/24 Forward Works Budget.

3. tender action via MOPAC approved compliant MPS frameworks for both professional services and works, and for delegated approval to be granted to the Director of Commercial Services to enter into a contract with the successful suppliers.

Time sensitivity

A decision is required from the Deputy Mayor by 21/10/2022, the standard advised earliest available date post-IAM, in order to begin project tasks.

Non-confidential facts and advice to the Deputy Mayor for Policing and Crime

Introduction and background

1. The Perivale site provides secure and specialist examination facilities for several Met Operations Command Units and supports the work of a wide range of other Met Operations services. The Perivale site includes one of a very few ISO 17020 accredited forensic vehicle examination sites in the UK, which provides the full range of forensics investigations of objects too large for the Lambeth facility. It also supports work by partners including the Home Office, the Office of Immigration Services Commissioner, the National Crime Agency, HM Customs and Excise, the Health & Safety Executive, the DVLA, the Driver and Vehicle Licensing Agency and Operator Services Agency, and local authorities.
2. The VRES Perivale facility processes a large quantity of seized vehicles per annum, a significant majority of which are either unsafe to drive or are linked to criminal enterprise. It disposes of a significant number of vehicles per annum that are not reclaimed. The Perivale site has extensive engagement with the public, interacting with over 35,000 members of the public each year, inclusive of victims of crime and those involved with Section 165A offences (vehicles seized due to being unsafe and/or driven without licence or insurance). A substantial number of these interactions result in restoration refusals, often resulting in anti-social behaviour or volatile conflict situations. The officers on duty at the desks receive daily threats and abuse which are dealt with by desk staff or by the on-site officer response team. In 2020, there were 27 arrests as a result of such incidents. *There is information providing further detail contained within the restricted section of the report.*

Issues for consideration

3. *The existing perimeter security fence line and integrated pedestrian gate system at VRES Perivale do not meet the current estate security standards. Upgrading the perimeter through the installation of the proposed works will substantially mitigate various risks. There is information providing further detail contained within the restricted section of the report.*
4. *The proposed measures are compliant with current Met security standards and are part of a programme to upgrade security infrastructure across the operational estate, recent examples of which are works to upgrade perimeter security mitigation measures at Hendon Peel Centre, Wembley Police Station and the Belvedere facility.*

Contributes to the MOPAC Police & Crime Plan 2022-25¹

5. The Mayor wants London both to be a safer city and for Londoners to feel safer. To deliver this vision the Police and Crime Plan sets out some key areas for action which include: Reducing and preventing violence; Increasing trust and confidence; Better supporting victims.
6. *The MPS teams at Perivale support various units whose work is critical to keeping all Londoners safe. Upgrading the site perimeter through the installation of the proposed works will help ensure staff, operational data, property, site assets and equipment continue to be kept safe.*

Financial, Commercial and Procurement Comments

7. Contribution to the London Anchor Institutions' Charter (LAIC) **2:** As part of a compliant framework

¹ [Police and crime plan: a safer city for all Londoners | London City Hall](https://www.london.gov.uk/coronavirus/londons-recovery-coronavirus-crisis/anchor-institutions-charter)

² <https://www.london.gov.uk/coronavirus/londons-recovery-coronavirus-crisis/anchor-institutions-charter>

call off approach to appoint the main contractor, the tender process the MPS will follow will include requesting and assessing the tenderers commitments to specific actions to address the LAIC objectives. The appointment of both main contractor and consultant will include specific commitments in regard to MOPAC's social value objectives including those related to COVID-19 recovery. Performance against these will be assessed as part of the ongoing framework management approach. The contracts will encourage the use of London supply chain specific initiatives including: apprenticeship levies; adherence to modern slavery and London Living Wage obligations; financial commitment to MET charities (Givewith).

8. The feasibility process has produced a range of security mitigation options which provide a cost effective solution while enabling on site operations to be safely maintained during the proposed works. The outcome of this work will be a site which is compliant with current Met security standards for site perimeter security. *There is information providing further detail contained within the restricted section of the report.*
9. Consideration has been given to aligning these works with the separate vehicle gate replacement project, currently underway at the site. There are significant security and operability risks, and project costs (disbenefits) associated with holding the ongoing works until they could be amalgamated with the proposed works. These outweigh the potential benefits of amalgamating works within a larger package. For these reasons the existing gate project and the implementation of these proposals shall remain separate.
10. The recommended Option will deliver the following benefits:
 - **Quantitative cashable benefits:** £50k per annum on fence repairs and management time responding to break ins and events.
 - **Quantitative outcomes:** The improvements provided by a new Met fence will provide significantly enhanced resilience and security to crucial forensic evidence and reduce the need for repairs and other maintenance on a dated and mix and match system, as currently installed. The additional height will provide more of a deterrent than the Option 2 solution.
 - **Qualitative benefits:** Enhanced security will support continuity and resilience to the operational functions delivered from the site. The estimated total expenditure for the project is £1.95M including contingency and internal costs. The works will be funded from the approved Forward Works Budget and are to be included in the capital programme for 2023/24. *There is information providing further detail contained within the restricted section of the report.*
11. The estimated total expenditure for the project is £1.95M including contingency and internal costs. The works will be funded from the approved Forward Works Budget and are to be included in the capital programme for 2023/24.
12. This will be the subject of a procurement exercise covering the works and systems to be installed, including the security fencing and entry gate systems (the major infrastructure elements) and the award of contracts if this business case and its recommendation is approved. Construction works and professional services (design) required by PSD are appointed using the recently mobilised Construction Professional Services Framework and the Building Works Framework. These frameworks were approved by MOPAC following a compliant procurement exercise with award of two four-year term frameworks in 2022.
13. The scope of these frameworks can be summarised as follows:
 - a) Construction Professional Services framework: multi-disciplinary design, project, programme and cost management services plus specialist technical advice for all value projects;
 - b) Building Works framework: general building works for projects and programmes requiring refurbishment, adaptation or new build construction – project values up to £5m.

14. Commercial services support PSD in all projects taken to market and called-off from the existing and future frameworks. Commercial services provide assurance, due-diligence and contract management for all capital projects. It should be noted that Commercial Services is resourced in a similar way to PSD and relies on the use of our own frameworks as an expedient and efficient method to access essential service requirements. Contractors will comply with the Met's construction, design and security access policy and meet the requirements of the Met's security clearance policy. All contracts will be awarded in full compliance with the Public Contracts Regulations 2015.

Legal Comments

15. The Mayor's Office for Policing and Crime ("MOPAC") is a contracting authority as defined in the Public Contracts Regulations 2015 ("the Regulations"). All awards of public contracts for goods and/or services valued at £213,477 or above shall be procured in accordance with the Regulations. This report confirms the value of the proposed contract exceeds this threshold.
16. All procurements to deliver these works will be to suppliers on the current MPS frameworks for construction and design services as described at 4.1.3 above. On the basis the ordering processes for the framework agreement are followed, the proposed award will be compliant with the Regulations.
17. The MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime ("DMPC") has delegated authority to approve:
- Business cases for revenue or capital expenditure of £500,000 and above (paragraph 4.8); and
 - All requests to go out to tender for contracts of £500,000 or above, or where there is a particular public interest (paragraph 4.13).
18. Paragraph 7.23 of the Scheme provides that the Director of Strategic Procurement has consent for the approval of the award of all contracts, with the exception of those called in through the agreed call in procedure. Paragraph 4.14 of the Scheme provides the DMPC reserves the right to call in any MPS proposal to award a contract for £500,000 or above.

Equality Comments

19. This business case has undergone an initial equality screening. Due regard has been taken to the Equality Act's Public Sector Equality Duty. Consideration has been taken to assess equality impact caused by the proposed changes to the site security systems. As a result no positive or negative impact has been identified to any individual and/or group safeguarded by a protected characteristic and those who are not.
20. A site specific EIA will be undertaken as part of the Detailed Design process.

Privacy Comments

21. The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.
22. Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.
23. The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the project meets its compliance requirements.
24. GDPR and data implications - VRES Perivale:

Under the requirements of the Biometrics and Surveillance Commissioners Code of Practice for CCTV (January 2022), the existing Data Protection Impact Assessments (DPIA) for the camera systems at VRES Perivale will require review, where any aspect of the works requires camera systems to be adjusted, or otherwise changed in terms of view or purpose. These assessments are well understood and are part of the contractual delivery of any CCTV works.

Real Estate Implications

25. This is a Property Services Directorate authored and owned proposal. Real Estate implications are outlined throughout the proposal.

Environmental Implications

26. The required works to enhance security provision at VRES Perivale do not offer opportunities for environmental benefit.

Background/supporting papers

NONE

Report author: Graham Hewett, Assistant Director, Estate Security & Standards Programme Delivery Lead, PSD - RED.

Part 2 – This section refers to the details of the Part 2 business case which is NOT SUITABLE for MOPAC Publication.

The Government Security Classification marking for Part 2 is:
OFFICIAL-SENSITIVE [OPERATIONAL]

Part 2 of VRES Perivale Perimeter Security Enhancement Works BJP, as part of Programme 11 Transforming the Estate is exempt from publication for the following reasons:

- Exempt under Article 2(2)(c) of the Elected Local Policing Bodies (Specified Information) Order 2011
- The relevant section under the FOIA that would exempt this information from disclosure is Law Enforcement - Section 31 (1).

The paper will continue to be exempt unless, on review, non-publishable sensitive data is redacted. To be reviewed no earlier than 1st November 2027.