MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

DMPC Decision – PCD 1139

Title: Mobile Video Streaming, Location Services and Tracking

Executive Summary:

This decision seeks approval to procure and implement a video streaming and GPS positioning solution that would allow members of public to provide their location and stream video from their mobile devices to police users without having to install software on their device.

This could for example enable a 999 caller to supplement their description of an incident with a live video. The MPS officers can view live videos via a browser application, together with location information.

The MPS will utilise the CDW/East Midlands Strategic Commercial Unit (EMSCU) Framework to procure a solution. The contract would be for 2 years with the potential for two additional 12 month extensions and the total cost of the solution of £2,447,900 is funded from Digital Policing budgets.

Recommendation:

The Deputy Mayor for Policing and Crime is recommended to procurement, subsequent contract award and implementation of video streaming solution for a total cost of £2,447.9K with project revenue spend of £499.3k (£93.5k in 2021/22 and £405.8k in 2022/23), fully funded from the MOPAC Approved Digital Policing (DP) Project Revenue Budget and ongoing revenue spend of £444.1k in 2022/23 and £501.5k per annum from 2023/24 fully funded from the MOPAC Approved Digital Policing (DP) Innovation Budget.

Deputy Mayor for Policing and Crime

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

due hinden Signature

Date

4/4/2022

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. This solution improves engagement with members of the public. It enables members of public to stream videos from their mobile phones, which can be viewed live by officers in the MPS. The solution works by sending a text message to a person's mobile phone, which contains a link to activate the camera and location services on their phone. This works on any smart phone, without the need for an app to be installed on the phone. All videos are automatically saved for evidential purposes.
- 1.2. Video streaming and location detection will deliver numerous benefits to the MPS: more accurate assessment of incidents, better resource allocation to incidents, risk reduction for frontline officers, richer evidence for crime investigation and prosecution, greater privacy and faster communication for victims. The solution will also open a greater opportunity for members of public to provide information or engage with police.
- 1.3. A number of pilot projects to prove the benefits of the solution have been run:
 - MetCC call handlers viewing live videos to assess whether dispatch is required.
 - TDIU using video in the screening process as well as capturing initial evidence.
 - Compliance with court orders and bail conditions checked via a video link.
 - Missing person located faster using mobile location services.
 - Armed response team passing live videos and exact location to officers in ARVs.
- 1.4. For the victims of crime the use of this technology is optional and in the trials the take up of this technology when offered was in excess of 75%. All victims who chose to use the technology provided positive feedback.

2. Issues for consideration

2.1. This information is contained in the restricted section of the report.

3. Financial Comments

- 3.1. The procurement, subsequent contract award and implementation of video streaming solution will require a project revenue spend of £499.3k and on-going revenue spend of £444.1k in the first year followed by £501.5k per annum in subsequent years.
- 3.2. The contract will be for 2 years with two possible 1 year extensions, resulting in total cost of £2,447.9K.
- 3.3. These costs are fully funded from MOPAC approved budgets in Digital Policing.

4. Legal Comments

- 4.1. Legal services were consulted for the use of this technology during the proof of concept, and their guidance adopted to ensure compliance with Data Protection Act (DPA) 2018, GDPR, Equality Act 2010, RIPA 2000 etc. On-going consultation with Legal services will form integral part of live deployment of this technology.
- 4.2. All videos captured will automatically be saved to the platform and managed in accordance to MoPI standards, using the relevant retention periods. A gradual increase in Right of Access (ROA) requests may be experienced, however based on learning from other forces, only 1 in 10000 mobile videos resulted in ROA.
- 4.3. Legal services were also consulted regarding the procurement route for this technology. The Mayor's Office for Policing and Crime is a contracting authority as defined in the Public Contracts Regulations 2015 ("the Regulations"). All awards of public contracts for goods and/or services valued at £189,330 or above shall be procured in accordance with the Regulations. This report confirms the value of the proposed contract exceeds this threshold and also confirms the MOPAC's proposed route to market is to utilise an external framework agreement (i.e. CDW).
- 4.4. This will be compliant where the MOPAC is a named user of that framework agreement, the scope of the requirement is within that of the Framework Agreement and the ordering processes have been correctly applied. This report confirms the above are met.
- 4.5. The MOPAC Scheme of Delegation and Consent provides the Deputy Mayor for Policing and Crime ("DMPC") has delegated authority to approve:
 - Business cases for revenue or capital expenditure of £500,000 and above (paragraph 4.8); and
 - All requests to go out to tender for contracts of £500,000 or above, or where there is a particular public interest (paragraph 4.13).
- 4.6. Paragraph 7.23 of the Scheme provides that the Director of Strategic Procurement has consent for the approval of the award of all contracts, with the exception of those called in through the agreed call in procedure. Paragraph 4.14 of the Scheme provides the DMPC reserves the right to call in any MPS proposal to award a contract for £500,000 or above.

5. Commercial Issues

- 5.1. The MPS will utilise the CDW/East Midlands Strategic Commercial Unit (EMSCU) Framework to procure a solution.
- 5.2. A full requirements document has been created and passed to the Commercial team for a rapid formal Request for Proposal (RFP) process to be run via CDW. The requirements will ensure the tool is fit for the MPS, including functional and non-

functional requirements based on a high level enterprise architecture design completed. This includes scalability requirements for the size of the MPS.

5.3. To maximize the benefits of this investment, the solution will be available for an unlimited number of users with continuous rollout across different teams within the MPS.

6. GDPR and Data Privacy

- 6.1. The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.
- 6.2. Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.
- 6.3. The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the project meets its compliance requirements.
- 6.4. A DPIA has been carried out for pilots and any risks to data privacy successfully mitigated. A new DPIA will be completed before a large scale roll out of the solution. The project will ensure a privacy by design approach, which will allow the MPS to find and fix problems at the early stages of any project, ensuring compliance with GDPR. DPIAs support the accountability principle, as they will ensure the MPS complies with the requirements of GDPR and they demonstrate that appropriate measures have been taken to ensure compliance.

7. Equality Comments

- 7.1. Equality Impact Assessment (EIA) was carried out for pilots where applicable and any risks to equality and diversity were successfully mitigated. There will be an EIA completed for each new use case before it is put into live operation, which will address the impact of using and not using the video technology in specific situations:
 - Where religion, beliefs, disability or other protected characteristics preclude person from using video, there is always an alternative option of communication available to them.
 - Where some members of the community may opt for video communication which may be driven e.g. by their age or disability, this cannot be at their disadvantage.

8. Background/supporting papers

8.1. Report

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date: n/a

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a Part 2 form - YES

ORIGINATING OFFICER DECLARATION	Tick to confirm statement (✓)
Financial Advice: The Strategic Finance and Resource Management Team has been consulted on this proposal.	~
Legal Advice:	
The MPS legal team has been consulted on the proposal.	\checkmark
Equalities Advice:	
Equality and diversity issues are covered in the body of the report.	✓
Commercial Issues	
The proposal is in keeping with the GLA Group Responsible Procurement Policy.	\checkmark
GDPR/Data Privacy	
• GDPR compliance issues are covered in the body of the report.	\checkmark
A DPIA has been completed.	
Drafting Officer	
Craig James has drafted this report in accordance with MOPAC procedures.	\checkmark
Director/Head of Service:	
The Chief Finance Officer has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	\checkmark

Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

flandhichterd. Signature

Date 25/02/2022



MOPAC

MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

Mobile Video Streaming, Location Services and Tracking

MOPAC Investment Advisory & Monitoring meeting 2nd February 2022

Report by John Clarke on behalf of the Chief of Corporate Services

Part 1 – This section of the report will be published by MOPAC. It is classified as OFFICIAL – PUBLIC

EXECUTIVE SUMMARY

This paper seeks approval to procure and implement a video streaming and GPS positioning solution that would allow members of public to provide their location and stream video directly to the for a total value of £2,447.9K based on a 2 year contract with 1+1 year extensions. As this investment exceeds £500K, approval by IAM is required.

Recommendations

The Deputy Mayor for Policing and Crime, via the Investment Advisory and Monitoring meeting (IAM), is asked to:

Approve procurement, subsequent contract award and implementation of video streaming solution for a total value of £2,447.9K with project revenue spend of £499.3k (£93.5k in 2021/22 and £405.8k in 2022/23), fully funded from the MOPAC Approved Digital Policing (DP) Project Revenue Budget and ongoing revenue spend of £444.1k in 2022/23 and £501.5k per annum from 2023/24 fully funded from the MOPAC Approved Digital Policing (DP) Innovation Budget.

Time sensitivity

A decision is required by 16th February 2022 so that work can begin in February 2022.

Non-confidential facts and advice to the Deputy Mayor for Policing and Crime

Introduction and background

 This solution improves engagement with members of the public. It enables members of public to stream videos from their mobile phones, which can be viewed live by officers in the Met. The solution works by sending a text message to a person's mobile phone, which contains a link to activate the camera and location services on their phone. This works on any smart phone, without the need for an app to be installed on the phone. All videos are automatically saved for evidential purposes.

- 2. Video streaming and location detection will deliver numerous benefits to the Met and public: more accurate assessment of incidents, better resource allocation to incidents, risk reduction for frontline officers, richer evidence for crime investigation and prosecution, greater privacy and faster communication for victims. The solution will also open a greater opportunity for members of public to engage with the police.
- 3. A number of pilot projects to prove the benefits of the solution have been run:
 - MetCC call handlers viewing live videos to assess whether dispatch is required.
 - TDIU using video in the screening process as well as capturing initial evidence.
 - Compliance with court orders and bail conditions checked via a video link.
 - Missing person located faster using mobile location services.
 - Armed response team passing live videos and exact location to officers in ARVs.

For the victims of crime the use of this technology is optional and in the trials the take up of this technology when offered was in excess of 75%. All victims who chose to use the technology provided positive feedback

Issues for consideration

This information is contained in the restricted section of the report.

Contributes to the MOPAC Police & Crime Plan 2017-2021¹

The solution supports the Met's core objectives of:

- Mobilising partners and the public
- Achieve the best outcomes in the pursuit of justice and in the support of victims

Furthermore this supports transformation programmes:

- Programme 2 Optimising initial contact and response
- Programme 13 Digital experience
- Programme 16 Strengthening local investigation capability

Financial, Commercial and Procurement Comments

- 1. The procurement, subsequent contract award and implementation of video streaming solution will require a project revenue spend of £499.3k and ongoing revenue spend of £444.1k in the first year followed by £501.5k per annum in subsequent years.
- 2. The contract will be for 2 years with possible 1 + 1 year extensions, resulting in total cost of £2,447.9K.

¹ Police and crime plan: a safer city for all Londoners | London City Hall

3. To maximize the benefits of this investment, the solution will be available for an unlimited number of users with continuous rollout across different teams within the Met.

Procurement route:

The Met will utilise the CDW/East Midlands Strategic Commercial Unit (EMSCU) Framework to procure a solution.

A full requirements document has been created and passed to the Commercial team for a rapid formal RFP process to be run via CDW. The requirements will ensure the tool is fit for the Met, including functional and non-functional requirements based on a high level enterprise architecture design completed. This includes scalability requirements for the size of the Met.

Legal Comments

Legal services were consulted for the use of this technology during the proof of concept, and their guidance adopted to ensure compliance with Data Protection Act (DPA) 2018, GDPR, Equality Act 2010, RIPA 2000 etc. On-going consultation with Legal services will form integral part of live deployment of this technology.

All videos captured will automatically be saved to the platform and managed in accordance to MoPI standards, using the relevant retention periods. A gradual increase in Right of Access (ROA) requests may be experienced, however based on learning from other forces, only 1 in 10000 mobile videos resulted in ROA.

Legal services were also consulted regarding the procurement route for this technology. The Mayor's Office for Policing and Crime is a contracting authority as defined in the Public Contracts Regulations 2015 ("the Regulations"). All awards of public contracts for goods and/or services valued at £189,330 or above shall be procured in accordance with the Regulations. This report confirms the value of the proposed contract exceeds this threshold. Section 4 of Part 2 report confirms the MOPAC's proposed route to market is to utilise an external framework agreement (i.e. CDW).

This will be compliant where the MOPAC is a named user of that framework agreement, the scope of the requirement is within that of the Framework Agreement and the ordering processes have been correctly applied. This report confirms the above are met.

The MOPAC Scheme of Delegation and Consent provides the Deputy Mayor for Policing and Crime ("DMPC") has delegated authority to approve:

- 1. Business cases for revenue or capital expenditure of £500,000 and above (paragraph 4.8); and
- 2. All requests to go out to tender for contracts of £500,000 or above, or where there is a particular public interest (paragraph 4.13).

Paragraph 7.23 of the Scheme provides that the Director of Strategic Procurement has consent for the approval of the award of all contracts, with the exception of those

called in through the agreed call in procedure. Paragraph 4.14 of the Scheme provides the DMPC reserves the right to call in any MPS proposal to award a contract for £500,000 or above.

Equality Comments

Equality Impact Assessment (EIA) was carried out for pilots where applicable and any risks to equality and diversity were successfully mitigated. There will be an EIA completed for each new use case before it is put into live operation, which will address the impact of using and not using the video technology in specific situations:

- Where religion, beliefs, disability or other protected characteristics preclude person from using video, there is always an alternative option of communication available to them.
- Where some members of the community may opt for video communication which may be driven e.g. by their age or disability, this cannot be at their disadvantage.

Privacy Comments

The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.

Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.

The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the project meets its compliance requirements.

A DPIA has been carried out for pilots and any risks to data privacy successfully mitigated. A new DPIA will be completed before a large scale roll out of the solution. The project will ensure a privacy by design approach, which will allow the MPS to find and fix problems at the early stages of any project, ensuring compliance with GDPR. DPIAs support the accountability principle, as they will ensure the MPS complies with the requirements of GDPR and they demonstrate that appropriate measures have been taken to ensure compliance.

Real Estate Implications

None

Environmental Implications

None

Background/supporting papers

PART 2: EXEMPT SECTION OF THE REPORT

- 1. Live Video and Location services business justification paper (BJP) is included in Part 2 (separate attachment) and is exempt from publication for the following reasons:
 - a. Part 2 is exempt under Article 2(2)(a) of the Elected Local Policing Bodies (Specified Information Order 2011).
 - b. The FOIA that would exempt this information disclosure is:

Section 1 - Decisions required on page 4, paragraph Decision required (Section 43 – Commercial interests)

Section 5 - Financial Case on page 9, financial tables (Section 43 – Commercial interests)

2. Part 2 will cease to remain confidential until 7 years from the date of the IAM board i.e. 3rd December 2028. At this point the report should be reviewed to ensure commercially sensitive information is not released.